

# **2022 Annual Financial Report**



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## Message from President Feinstein

Fellow Bears,

I am optimistic about what we will continue to achieve at the University of Northern Colorado as we work together with a shared direction and common purpose. Shortly after I arrived in July 2018, faculty, staff, and students came together to identify our collective vision for UNC, with an initial set of values, vision elements, key actions, and tactics as our guide. This collective effort was finalized and launched at the start of 2020 as our ten-year strategic plan, *Rowing, Not Drifting 2030*.

We achieved many successes during Phase I of our strategic plan. Initially, we prioritized investing in people, refining processes, and developing the technologies and tools necessary to realize our vision of becoming the institution that Colorado looks to as the future of higher education. Efforts included realigning departments to better serve students; developing data analytics tools to improve decision making; prioritizing our commitment to diversity, equity, and inclusion; and directing resources to invest in our dedicated employees. These are just a few examples of how we allocated resources in support of our shared strategic priorities.

In July 2022, we transitioned to the second phase of the plan, which aims to build on the foundation set during Phase I. In order to fulfill the key actions we have identified for the next two years we must invest in the university and our strategic priorities. It is also vital that UNC continues to adapt to the ever-changing landscape of higher education by ensuring that we align revenues with expenses, provide sufficient funding to address critical resource needs, and invest in our long-term priorities. By doing so, I am confident in our ability to position UNC for a bright future.

Rowing, Not Drifting,

Andy Feinstein President



## Management's Responsibility for Financial Reporting

*The accompanying financial statements of the University of Northern Colorado for the year ended June 30, 2022, were prepared by management in conformity with generally accepted accounting principles.* 

The management of the University is responsible for the integrity and objectivity of these financial statements, which are presented on the accrual basis of accounting and, accordingly, include some amounts based upon judgment. Other financial information in the annual financial report is consistent with that in the financial statements. The system of internal accounting controls is designed to assure that the financial reports and the books of accounts properly reflect the transactions of the institution, in accordance with established policies and procedures as implemented by qualified personnel.

The Board of Trustees of the University of Northern Colorado monitors the financial and accounting operations of the institution, including the review and discussion of periodic financial statements, the evaluation and adoption of budgets, and the reporting of independent certified public accountants.

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Dale Pratt Vice President for Finance and Administration and Chief Financial Officer



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CERTIFIED PUBLIC ACCOUNTANTS & BUSINESS CONSULTANTS

#### **Independent Auditors' Report**

Board of Trustees and Members of the Legislative Audit Committee University of Northern Colorado Greeley, Colorado

#### **Report On The Audit Of The Financial Statements**

#### **Opinion**

We have audited the accompanying financial statements of the business-type activities of the University of Northern Colorado (the University), and its discretely presented component unit, collectively as an institution of higher education of the State of Colorado, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the University's basic financial as listed in the table of contents.

In our opinion, based on our audits and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the University and its discretely presented component unit as of June 30, 2022, and the respective changes in financial position and, where applicable, cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the University of Northern Colorado Foundation (the Foundation), the University's discretely presented component unit, whose statements reflect total assets of \$150,193,529 as of June 30, 2022 and total revenues of \$2,899,935 for the year then ended. Those statements were audited by other auditors whose report has been furnished to us. Our opinion, insofar as it relates to amounts included for the Foundation, is based solely on the report of the other auditors.

#### **Basis For Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities For The Audit Of The Financial Statements section of our report. We are required to be independent of the University and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.



#### **Emphasis Of Matters**

As discussed in Note 1, the financial statements of the University, an institution of higher education in the State of Colorado, are intended to present the financial position, the changes in financial position and cash flows of the business-type activities of only the University. Financial results for the State of Colorado are presented in separate state-wide financial statements prepared by the Office of the State Controller and audited by the Office of the State Auditor. Complete financial information for the State of Colorado is available in these state-wide financial statements. Our opinion is not modified with respect to this matter.

As discussed in Notes 4, 5 and 7 to the financial statements, the University implemented the provisions of Governmental Accounting Standards Board Number 87, *Leases*. Our opinion is not modified with respect to this matter.

#### Responsibilities Of Management For The Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the University's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities For The Audit Of The Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with auditing standards generally accepted in the United States of America will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.



In performing an audit in accordance with auditing standards generally accepted in the United States of America, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the University's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the Schedules of the University's Proportionate Share of Public Employees' Retirement Association of Colorado (PERA) Pension Liability and PERA Other Post-Employment Benefits (PERA OPEB) Liability and the Schedules of the University's Contributions to PERA Pension and PERA OPEB, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the operating budget summary; actual and projected net revenues available for debt service; general financial information and operating data; enrollment, admissions, student charges and faculty data and the Board of Trustees and administration information but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required By Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 7, 2022 on our consideration of the University's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to solely describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the University's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the University's internal control over financial reporting and compliance.

RubinBrown LLP

December 7, 2022

## Overview

## Management's Discussion and Analysis

We are pleased to present this financial discussion and analysis of the University of Northern Colorado (the University or UNC). It is intended to make the University's financial statements easier to understand and to communicate its financial situation in an open and accountable manner. It provides an objective analysis of the University's financial position and results of operations as of and for the fiscal year ended June 30, 2022, with comparative information for the fiscal years 2021 and 2020. University management is responsible for the completeness and fairness of this discussion and analysis, the financial statements, related footnote disclosures, and schedules of supplementary information.

The presented information relates to the financial activities of the University, a public comprehensive baccalaureate and specialized graduate research university, and focuses on the financial condition and results of operations as a whole. The financial statements for the University of Northern Colorado Foundation, Incorporated (UNC Foundation or the Foundation), a legally separate organization whose operations benefit the University, are discretely presented within the University's financial statements. Unless otherwise noted, the information and financial data included in management's discussion and analysis relate solely to the University.

### **Understanding the Financial Statements**

Financial highlights are presented in this discussion and analysis to help your assessment of the University's financial activities. Since this presentation includes highly summarized data, it should be read in conjunction with the financial statements, which have the following parts:

- **Independent Auditors' Report** presents an unmodified opinion prepared by the University's auditors (an independent certified public accounting firm, RubinBrown LLP) on the fairness, in all material respects, of the University and its discretely presented component unit's respective financial position.
- *Statement of Net Position* presents the assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position of the University at a point in time (June 30, 2022). Its purpose is to present a financial snapshot of the University. This statement aids readers in determining the assets available to continue the University's operations; evaluating how much the University owes to vendors, employees, investors, and lending institutions; and understanding the University's net position and its availability for expenditure by the University.
- *Statement of Revenues, Expenses, and Changes in Net Position* presents the total revenues earned and expenses incurred by the University for operating, nonoperating, and other related activities during a period of time (the fiscal year ended June 30, 2022). Its purpose is to assess the University's operating results.
- *Statement of Cash Flows* presents University cash receipts and payments during a period of time (the fiscal year ended June 30, 2022). Its purpose is to assess the University's ability to generate net cash flows and meet its payment obligations as they come due.
- *Notes to the Financial Statements* present additional information to support the financial statements and are commonly referred to as Notes. Their purpose is to clarify and expand on the information in the financial statements. Notes are referenced in this discussion to indicate where details of the financial highlights may be found. University management suggests that the readers of this annual report

combine this financial analysis with relevant nonfinancial indicators to assess the overall health of the University. Examples of nonfinancial indicators include trend and quality of applicants, freshman class size, student retention, building condition, and campus safety.

## **Financial Highlights**

Per GASB guidance, the University implemented GASB 87, *Leases*, in fiscal year 2022. GASB 87 increases the usefulness of governmental financial statements by requiring recognition of certain lease assets and liabilities for all leases, including those that previously were classified as operating leases and recognized as income by lessors and expenditures by lessees. GASB 87 replaces the previous lease accounting methodology and establishes a single model for lease accounting based on the foundational principle that leases are a financing of the right to use an underlying asset. Under this standard, a lessee is required to recognize a lease liability and an intangible right-to-use asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources.

The University implemented GASB 87 effective July 1, 2021. As prior year balances do not reflect this change in accounting standard, only fiscal year 2022 is presented in the financial statements and notes. Three years of information are included in the Management's Discussion and Analysis section. With the implementation of GASB 87, fiscal year 2022 includes right-to-use leases receivable, right-to-use lease assets, notes payable, right-to-use leases payable and deferred inflows from right-to-use assets. Fiscal years 2021 and 2020 were not restated to reflect balances that pertain to GASB 87.

During fiscal year 2022, \$12.1 million in HEERF emergency grant funding was distributed to students impacted by the coronavirus pandemic while \$16.7 million in HEERF funding was used by the University to offset lost auxiliary and tuition revenues from fiscal year 2021. All federal HEERF funding awarded to the University was expended as of June 30, 2022.

In fiscal year 2021, the University was awarded funding totaling \$34.7 million through the Higher Education Emergency Relief Fund (HEERF) provisions of both the Coronavirus Response and Relief Supplemental Appropriations Act (CRRSAA) enacted on December 27, 2020, and the American Rescue Plan (ARP) enacted on March 11, 2021. The CRRSAA award of \$12.6 million and the ARP award of \$22.1 million included provisions for emergency grants to students impacted by the coronavirus of \$3.8 million and \$11.2 million, respectively. The remaining awarded funds of \$8.8 million and \$10.9 million, respectively, may be used by the institution to "defray expenses associated with coronavirus (including lost revenue, reimbursement for expenses already incurred, technology costs associated with a transition to distance education, faculty and staff trainings, and payroll) and make additional emergency grants to students."

During fiscal year 2021, \$2.9 million in HEERF emergency grant funding was distributed to students impacted by the coronavirus pandemic while \$3.0 million in HEERF funding was used by the University to offset lost auxiliary and tuition revenues from fiscal year 2021.

Selected financial highlights for the fiscal year ended June 30, 2022, include:

• University assets total \$370.8 million, deferred outflows of resources total \$7.9 million, liabilities total \$232.3 million, and deferred inflows of resources total \$38.8 million resulting in a net position of \$107.6 million. Of the ending net position, \$0.7 million is restricted for purposes for which the donor, grantor, or other external party intended and \$133.0 million is related to investments in capital assets. The remaining deficit of \$26.1 million, which is unrestricted net position, is comprised of a deficit of \$85.1 million from the impact of *GASB 68: Accounting and Financial Reporting for Pensions* and a deficit of \$4.3 million from the implementation of *GASB 75: Accounting and Financial Reporting for* 

*Postemployment Benefits other than Pensions*, offset by positive net position of \$63.3 million, which may be used to meet the University's ongoing obligations.

- Net position increased \$43.0 million on the Statement of Revenues, Expenses, and Changes in Net Position. The increase in net position is primarily attributable to the change in the University's net pension liability and associated deferred outflows and inflows of resources on pensions, which decreased \$21.9 million from fiscal year 2021 to 2022 as well as increases of \$20.4 million from normal operations of the institution. The net pension liability decreased due to the implementation of Senate Bill 18-200 which seeks to eliminate the unfunded liability of the plan within 30 years. As part of this plan the State made a direct distribution of \$225 million during calendar year 2021 (the University's fiscal year 2022). The University's portion of the direct distribution was \$0.6 million. The direct distribution is intended to continue until there are no unfunded actuarial accrued liabilities in any division of the plan. However, House Bill 20-1379, signed into law in 2020, suspended the direct distribution for the 2020-21 fiscal year. This action was rectified by House Bill 22-1029, signed into law on June 7, 2022, which recompensed the public employees' retirement association (PERA) for the cancellation of the previously scheduled July 1, 2020, direct distribution of \$225 million, by requiring an additional direct distribution to PERA of \$380 million to be made on the effective date of the act or as soon as possible thereafter. The act also reduces the \$225 million July 1, 2023, direct distribution to PERA that is scheduled under current law by at least \$155 million but no more than \$190 million, depending upon the amount of investment income earned by PERA on the additional \$380 million direct distribution.
- Total operating revenues of \$183.1 million, less total operating expenses of \$188.1 million, resulted in a net operating loss of \$5.0 million. This operating loss was offset by net nonoperating revenues of \$35.9 million and other changes of \$12.1 million, resulting in a \$43.0 million increase in net position. Other changes of \$12.1 million include capital appropriations and contributions from the State of Colorado of \$2.3 million, student capital fee revenue of \$6.8 million, and capital gifts and grants of \$3.0 million.

Summary of Changes in Net Position as of June 30, 2022 <i>(in millions)</i>		
Current year GASB 68 impact on net position Current year GASB 75 impact on net position Current year impact from University operations	\$	21.9 0.7 20.4
Total change in net position	\$	43.0
Detail of change in net position:		
Net pension liability - GASB 68		
Decrease in net pension liability (GASB 68)	\$	27.5
Net increase in deferred outflows and inflows related to pension (GASB 68)	-	(5.6)
Change in net position from GASB 68	\$	21.9
Net OPEB liability - GASB 75		
Decrease in net OPEB liability (GASB 75)	\$	0.7
Net increase in deferred outflows and inflows related to OPEB (GASB 75)		-
Change in net position from GASB 75	\$	0.7
Change in net position from University operations		
Increase in cash used to cover operating deficits and capital construction	\$	17.9
Decrease in restricted cash for drawdown of Campus Commons bond funds		(1.2)
Net increase in student accounts receivable, other receivables, loans, inventory, and other assets		4.1
Decrease in capital assets net of depreciation (primarily Campus Commons construction in progress)		(0.3)
Net decrease in compensated absences and other liabilities		0.1
Increase in accounts payable, accrued liabilities and unearned revenues		(1.3)
Decrease in bonds and capital leases payable		4.4
Decrease in Perkins Loan Program liquidation liability		0.7
Net increase in deferred outflows and inflows related to bond refundings and right-to-use assets		(4.0)
Change in net position from University Operations	\$	20.4

## **Statement of Net Position**

The Statement of Net Position is a financial snapshot of the University as of June 30, 2022. It presents the fiscal resources of the University (assets), the consumption of net position that applies to future periods (deferred outflows of resources), the claims against those resources (liabilities), the acquisition of net position that applies to future periods (deferred inflows of resources), and the residual available for future operations (net position). Assets and liabilities are classified by liquidity as either current or noncurrent. Net Position is classified into three categories: net investment in capital assets, restricted, and unrestricted. The Statement of Net Position presents information on all of the University's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference between the financial statement elements reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of the strength of the financial position of the University.

Condensed		ents of Net Po June 30,	osition	l		
		2022		2021		2020
Assets	¢	00 (70 004	¢	72 (02 410	¢	02 400 240
Current assets	\$	90,672,204	\$	72,693,418	\$	92,409,240
Capital assets, net		272,769,396		273,024,984		281,644,008
Other noncurrent assets		7,313,042		4,459,390		6,036,122
Total assets		370,754,642		350,177,792		380,089,370
Deferred outflows of resources						
Deferred amounts on debt refundings		2,447,509		2,035,866		2,194,682
Deferred amount on pensions (GASB 68)		5,291,213		10,609,119		6,733,538
Deferred amount on OPEB <sup>1</sup> (GASB 75)		192,380		161,747		204,057
Total deferred outflows of resources		7,931,102		12,806,732		9,132,277
Liabilities						
Current liabilities		29,779,212		27,833,768		54,533,947
Bonds payable, noncurrent		128,924,828		134,272,064		139,864,899
Net pension liabilities (GASB 68)		58,983,574		86,476,674		99,147,013
OPEB <sup>1</sup> liabilities (GASB 75)		2,351,885		3,031,644		4,000,432
Perkins liquidation liability, noncurrent		1,133,488		1,668,520		2,300,412
Other noncurrent liabilities		11,125,978		11,058,661		12,934,000
Total liabilities		232,298,965		264,341,331		312,780,703
Deferred inflows of resources						
Deferred amounts on debt refundings		672,250		709,770		747,291
Deferred amounts on right-to-use assets (GASB 87)		4,488,602		-		-
Deferred amount on pensions (GASB 68)		31,470,998		31,224,814		53,213,323
Deferred amount on OPEB <sup>1</sup> (GASB 75)		2,121,409		2,072,546		1,639,061
Total deferred inflows of resources		38,753,259		34,007,130		55,599,675
Net Position						
Net investment in capital assets		133,040,960		129,524,159		131,808,478
Restricted - nonexpendable		307,555		307,555		307,555
Restricted - expendable		421,552		3,232,412		547,679
Unrestricted (GASB 68)		(85,163,359)		(107,092,369)		(145,626,799
Unrestricted (GASB 75)		(4,280,914)		(4,942,443)		(5,435,437
Unrestricted		63,307,726		43,606,749		39,239,792
Total net position	\$	107,633,520	\$	64,636,063	\$	20,841,269

#### Assets

#### **Current** Assets

Current assets increased \$18.0 million for fiscal year 2022, decreased \$19.7 million for fiscal year 2021, and increased \$38.6 million for fiscal year 2020.

Unrestricted cash and cash equivalents and capital assets are the largest portions of the University's total assets. On June 30, 2022, 2021, and 2020, cash and cash equivalents were \$74.4, \$56.5, and \$74.8 million which comprised 20.1%, 16.1%, and 19.7%, of the University's total assets, respectively. The majority of the cash is held in the State Treasury and includes operating, restricted, agency, and other cash funds. Unrestricted cash and cash equivalents increased \$18.0 million in fiscal year 2022, decreased \$18.3 million in fiscal year 2021, and increased \$32.3 million in fiscal year 2020.

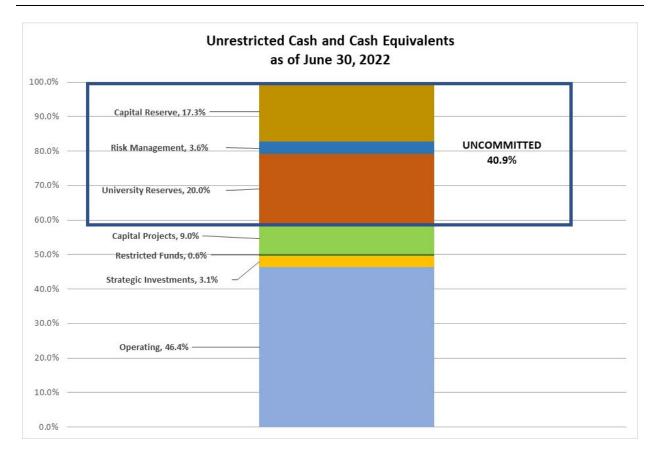
The increase in cash and cash equivalents from fiscal year 2021 to fiscal year 2022 is due to \$15.0 million being set aside from COVID-19 federal stimulus funding and oil and gas royalties to support the normalization of operations and investments in subsequent fiscal years.

The committed capital projects cash balance as of June 30, 2022 and 2021, includes only the remaining cash expenditures expected to complete the projects approved from the prior fiscal years. At the beginning of each fiscal year funds are transferred from reserves to capital projects to fund that year's projects, as needed.

Internally, management designates the unrestricted cash into committed and uncommitted within each category of operating, capital, and restricted funds. Committed operating cash is used to support the annual operating budget and strategic investment projects. Committed capital project cash is funded annually from capital reserves, state appropriations, and bond proceeds. These balances carry forward until project completion. Uncommitted capital reserves are funded from University reserves, donor capital funds, student capital fees (net of debt service), and a portion of auxiliary revenues. Committed restricted cash includes Perkins loan funds and funds to cover grant-related expenses. By nature, restricted funds are committed so there is no uncommitted balance.

University of Northern Colorado Unrestricted Cash and Cash Equivalents as of June 30,						
	2022	2021	Change			
Operating			8			
Committed Operating	\$ 36,880,120	6 \$ 24,324,421	\$ 12,555,705			
Uncommitted University Reserves	14,920,752	2 10,281,476	4,639,276			
Uncommitted Risk Management Reserves	2,650,000	2,650,000				
Total Operating Cash	54,450,878	8 37,255,897	17,194,981			
Capital						
Committed Capital Projects	6,679,13	5 4,799,206	1,879,929			
Uncommited Capital Reserves	12,864,338	8 16,803,783	(3,939,445)			
Total Capital Cash	19,543,473	3 21,602,989	(2,059,516)			
Restricted Funds						
Committed Restricted	424,873	3 (2,398,545)	2,823,418			
Total Restricted Cash	424,873	3 (2,398,545)	2,823,418			
Total unrestricted cash and cash equivalents	\$ 74,419,224	4 \$ 56,460,341	\$ 17,958,883			

The following table indicates the expected uses of cash and cash equivalents:



Student accounts receivable is the second largest current asset and is presented net of allowance for doubtful accounts. Net student accounts receivable as of June 30, 2022, 2021, and 2020, was \$5.2, \$5.5, and \$7.4 million, respectively. The net student accounts receivable decreased \$0.3 million or 5.7% from fiscal year 2021 to 2022, decreased \$1.9 million or 25.8% from fiscal year 2020 to 2021, and increased \$1.4 million or 22.3% from fiscal year 2019 to 2020.

Other receivables consist primarily of amounts due to the University from reimbursable grants and contracts. The majority of these are federal, state, or UNC Foundation agreements that have a very high probability of collection. The University spends the money first and then bills the sponsoring agency for reimbursement. Other receivables were \$9.2 million in fiscal year 2022, \$9.1 million in fiscal year 2021, and \$8.2 million in fiscal year 2020.

Inventories, loans to students, and other assets make up the remainder of current assets. These three categories combined were \$1.6 million in fiscal year 2022, \$1.7 million in fiscal year 2021, and \$2.0 million in fiscal year 2020.

#### Capital Assets

Capital assets are defined as any asset used in operations with an initial useful life extending beyond one year. The University's single largest fiscal resource is its campus facilities. As of June 30, 2022, capital assets of \$651.7 million, net of \$378.9 million accumulated depreciation, totaled \$272.8 million.

As of June 30, 2021, capital assets of \$634.4 million, net of \$361.4 million accumulated depreciation, totaled \$273.0 million. As of June 30, 2020, capital assets of \$625.2 million, net of \$343.6 million accumulated depreciation, totaled \$281.6 million.

The University ended fiscal year 2022 with \$11.5 million in construction in progress. The larger projects in progress at year end, that will be completed and capitalized in fiscal year 2023, include the McKee Chiller Replacement, Gunter Fire Alarm System Replacement, and Housing and Dining Visual Enhancements.

Additional information on additions, disposals, and transfers of capital assets can be found in *Note 5: Capital Assets*. A summary of the capital asset balances is reflected in the following table:

Capital	Assets Net of A as of J		ed Depreciation	l		
	2022		2021		2020	
Land and improvements	\$ 19,438,374	7.1%	\$ 19,023,548	7.0%	\$ 19,816,678	7.1%
Buildings and improvements	224,388,379	82.2%	231,216,605	84.7%	226,797,689	80.5%
Construction in progress	11,532,254	4.2%	5,422,773	2.0%	16,717,399	5.9%
Library books	10,377,500	3.8%	10,478,257	3.8%	10,311,871	3.7%
Equipment	4,568,064	1.7%	5,109,117	1.9%	6,225,687	2.2%
Art and historical treasures	1,774,684	0.7%	1,774,684	0.6%	1,774,684	0.6%
Right-to-use lease assets	690,141	0.3%	-	0.0%	-	0.0%
Total capital assets net of accumulated depreciation	\$272,769,396	100.0%	\$273,024,984	100.0%	\$281,644,008	100.0%

With the implementation of GASB 87, *Leases*, effective July 1, 2021, the University recognized \$0.7 million in right-to-use assets, net of accumulated depreciation.

#### **Other Noncurrent Assets**

Other noncurrent assets consist of loans to students, restricted cash and cash equivalents, investments, and right-to-use asset receivables. Restricted cash and cash equivalents consist of \$0.5 million of gifts directly donated to the University of Northern Colorado in the past that cannot be legally transferred to the UNC Foundation. The value of this donation portfolio changes minimally each year based on the market gains or losses on the investments.

Loans to students are included in other noncurrent assets. These are primarily Federal Perkins loans that are managed under the appropriate federal guidelines through a third-party loan processor. Loans to students, net of allowance for doubtful accounts, that are due after June 30, totaled \$2.5, \$2.8, and \$3.2 million on June 30, 2022, 2021, and 2020, respectively.

With the implementation of GASB 87, *Leases*, effective July 1, 2021, the University recognized \$4.5 million in right-to-use leases receivable at June 30, 2022, as lessor under five identified lease arrangements, with the current portion of \$0.2 million classified under current assets.

#### Liabilities

#### Non-Debt Related Liabilities

The University's non-debt obligations and commitments arising from past events that are expected to result in a consumption of resources include amounts owed to vendors, personnel commitments, and unearned revenue. *Note 6: Liabilities and Unearned Revenue* provides more detailed information for current liabilities expected to be paid within one year and noncurrent liabilities expected to be paid after one year.

The net pension liability of \$59.0 million represents the University's proportionate share of the PERA State Division Trust Fund net pension liability. The liability decreased \$27.5 million from fiscal year 2021 to 2022. The University is required by GASB 68 to recognize its proportionate share of the net pension liability and its related deferred outflows and inflows of resources, but UNC is only statutorily obligated to pay the

employer contribution, plus the AED and SAED. Detailed information on the changes in the Plan are included in *Note 8: Defined Benefit Pension Plan*.

The net OPEB liability of \$2.4 million represents the University's proportionate share of the PERA Health Care Trust Fund (HCTF). The liability decreased \$0.7 million from fiscal year 2021 to 2022. The University implemented *GASB 75: Accounting and Financial Reporting for Postemployment Benefits other than Pensions* in fiscal year 2018. Under GASB 75, the University is required to recognize its proportionate share of the net OPEB liability and its related deferred outflows and inflows of resources. PERA diverts 1.02% of the basic employer contribution to fund the HCTF. Detailed information on other postemployment benefits is included in *Note 11: Other Postemployment Benefits (OPEB)*.

The Perkins liquidation liability of \$1.9 million for fiscal year 2022 decreased \$0.7 million from fiscal year 2021. The liability was first recorded in fiscal year 2018 and is based on the University's estimate of the return of the Federal portion of original funding for the Perkins loan program to the United States Department of Education. More information on the closure of the Perkins loan program is included in *Note* 6: *Liabilities and Unearned Revenue*.

Accounts payable and accrued liabilities increased \$1.5 million in fiscal year 2022. This change is due to an increase in accounts payable of \$1.6 million.

Current unearned revenue of \$9.8 million includes tuition and fees and certain auxiliary revenues received by June 30, 2022, which are for services to be provided in fiscal year 2023. It also includes revenues received from grant and contract sponsors and the UNC Foundation that have not yet been earned. These amounts will be recognized as revenue in future periods after all conditions have been satisfied.

Compensated absences are an estimate of the amounts payable to employees in the future for their vested rights under the various leave and retirement programs. This estimate is based on personnel policies that define vacation and sick leave to which the employees may be entitled (see *Note 1: Nature of Operations and Summary of Significant Accounting Policies*). The noncurrent liability for compensated absences was \$4.3, \$4.5, and \$4.8 million as of June 30, 2022, 2021, and 2020, respectively.

#### **University Debt**

The largest liability for the University is outstanding bonds payable. The University has seven fixed rate bond issues outstanding for a total principal of \$129.1 million. The carrying value of these bonds includes \$5.4 million in premiums that will be amortized over the remaining life of the bonds; consequently, the combined current and noncurrent liability on the Statement of Net Position is \$134.5 million.

#### New Debt and Refinancing of Debt

On December 30, 2021, the University of Northern Colorado Board of Trustees issued Institutional Enterprise Revenue Refunding Bonds Taxable Convertible to Tax-Exempt, Series 2021A for \$33.0 million at par. Bond proceeds of \$33.0 million were used to refund the Institutional Enterprise Revenue Refunding Bonds, Series 2014A with an outstanding principal balance of \$30.2 million. The Series 2021A Bonds were initially issued as a Taxable Obligation and bear interest at the taxable rate of 2.29% per annum, and will convert to, and be reissued as, a Tax-Exempt Obligation bearing interest at a rate of 1.77% per annum on or after March 5, 2024, upon satisfaction of certain agreed upon conditions. The cost of issuance totaled \$0.2 million. The Series 2021A bonds are guaranteed by the State Intercept program and are set to mature on June 1, 2035.

#### Debt-Related Deferred Outflows and Inflows of Resources

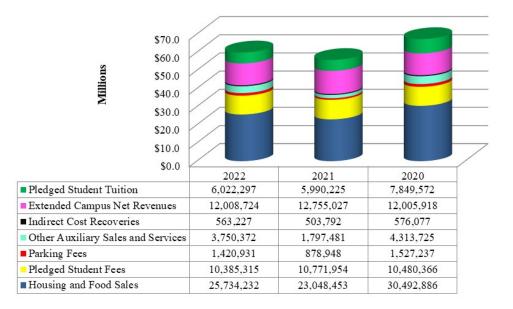
Deferred outflows of resources represent the future consumption of net position and deferred inflows of resources represent the acquisition of net position that applies to future periods. The University has \$2.4 million of deferred outflows of resources and \$0.7 million of deferred inflows of resources from the refunding activities of bonds payable.

The deferred amounts resulting from refunding bonds payable originate from the difference in the carrying value of the bonds (principal plus unamortized discount or premium) and the amount it costs to retire or refinance the bonds. A book loss on refunding is classified as a deferred outflow of resources and a book gain is classified as a deferred inflow of resources. As each is amortized, the expense or reduction of expense is recognized over the same period that the University is realizing the economic gain from reduced interest expense related to the refunding transactions. Details of the deferred amounts on debt refunding are included in *Note 12: Deferred Outflows and Inflows of Resources*.

A summary of University debt and the related deferred outflows and inflows of resources is presented in the following table:

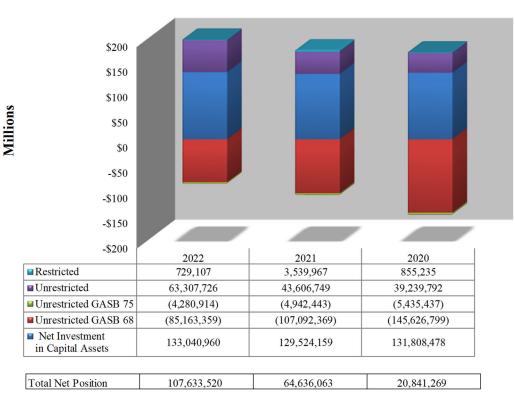
as of June	30,			
		2022	 2021	 2020
Revenue bonds	\$	134,524,828	\$ 139,417,064	\$ 144,829,899
Deferred outflows of resources		(2,447,509)	(2,035,866)	(2,194,682
Deferred inflows of resources		672,250	709,770	747,291
Notes payable and lease obligations		6,629,072	6,140,469	8,292,338
Total		139,378,641	 144,231,437	 151,674,846
Less current portion of debt		(6,658,225)	(5,790,390)	(5,961,358
Total long-term debt and deferred outflows and inflows of resources	\$	132,720,416	\$ 138,441,047	\$ 145,713,488

The debt service payments on the revenue bonds are made from pledged revenues comprised of auxiliary housing, food service, parking, and other sales, plus identified pledged student fees, Extended Campus net revenues, and a portion of student tuition revenues. A more detailed schedule, including debt coverage ratios, is included in *Note 7: Bonds, Notes Payable and Right-To-Use Leases Payable*.



#### **Pledged Revenues for Bonds Payable**

The pledged revenues, net of expenses of \$24.8, and bond coverage ratios are included in *Note 7: Bonds, Notes Payable and Right-To-Use Leases Payable.* 



#### Year End Net Position

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#### **Net Position**

The University's net position may have restrictions imposed by external parties, such as donors, or it may be invested in capital assets (property, plant, and equipment). To help understand the nature of the University's net position, it is classified into the following categories:

#### Net Investment In Capital Assets

Net investment in capital assets is the gross cost of assets less accumulated depreciation and outstanding debt service related to the acquisition of the assets. It represents the University's investment in campus facilities and equipment necessary to fulfill academic, student housing and food service, athletics, and other purposes related to the mission of the institution. This is the University's largest class of net position, which comprises \$133.0, \$129.5, and \$131.8 million of the University's net position for fiscal years 2022, 2021, and 2020, respectively. The University capitalized \$10.5, \$21.0, and \$14.3 million of new assets in fiscal years 2022, 2021, and 2020, respectively, and ended fiscal year 2022 with \$11.5 million in construction in progress.

#### <u>Restricted Nonexpendable</u>

The University's restricted nonexpendable net position is comprised of endowment funds for which the donor has required that the original principal is set aside for perpetual investment. The University's restricted nonexpendable net position has remained at \$0.3 million for the last three fiscal years and includes only those endowment funds that cannot be legally transferred to the University of Northern Colorado Foundation, Incorporated. The majority of the endowment assets benefiting the University are held by the Foundation, which is a discretely presented component unit in the financial statements.

#### <u>Restricted Expendable</u>

The University's restricted expendable net position is comprised of resources that may be fully expended, but only for specific purposes identified by the donor or entity originally providing the funds.

The University's restricted expendable net position as of June 30, 2022, 2021, and 2020, was \$0.4, \$3.2, and \$0.5 million, respectively.

For fiscal year 2021, the majority of the restricted expendable net position category consisted of unexpended Foundation funding for capital projects, including the new Sports Performance Center.

#### **Unrestricted**

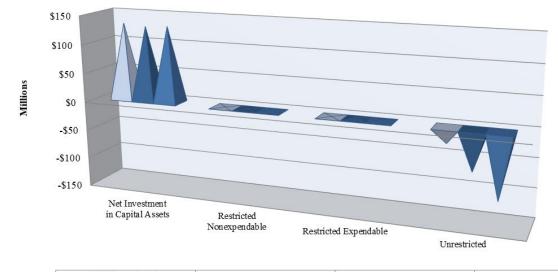
Unrestricted net position is usually available to be used for any lawful purpose under the full discretion of management. However, the University may place some limitations on future use by designating unrestricted net position for certain purposes during the annual budget process. The unrestricted net position deficit of \$26.1 million is comprised of a deficit of \$85.1 million from the impact of GASB 68 and a deficit of \$4.3 million from GASB 75, offset by positive net position of \$63.3 million, which may be used to meet the University's ongoing obligations.

In fiscal year 2018, the University implemented *GASB 75: Accounting and Financial Reporting for Postemployment Benefits other than Pensions.* The University recognizes its proportionate share of the underfunded other postemployment benefits liability of the PERA Health Care Trust Fund (HCTF) and its related deferred outflows and inflows of resources. The University's proportionate share of the liability was \$2.4, \$3.0, and \$4.0 million in fiscal years 2022, 2021 and 2020, respectively.

The following table outlines the change in net position:

Summary of Changes in Ne (in millions)	t Position	
Net position as of June 30, 2021	\$	64.6
Current year impact of GASB 68 <sup>1</sup>		21.9
Current year impact of GASB 75		0.7
Current year impact from University operations		20.4
Net position as of June 30, 2022		107.6
<sup>1</sup> Detail of GASB 68 impact to Statement of Net F	Position	
Deferred outflows of resources		27.5
Net pension liability		(5.3)
Deferred inflows of resources		(0.3)
GASB 68 impact on change in net position	\$	21.9

The following graph depicts a three-year history of net position by category:



Net Position

	Net Investment in Capital Assets	Restricted Nonexpendable	Restricted Expendable	Unrestricted
■ June 30, 2022	133,040,960	307,555	421,552	(26,136,147)
June 30, 2021	129,524,159	307,555	3,232,412	(68,428,063)
June 30, 2020	131,808,478	307,555	547,679	(111,822,443)

## Statement of Revenues, Expenses, and Changes in Net Position

The Statement of Revenues, Expenses, and Changes in Net Position presents the financial activity of the University over the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods. A key component of this statement is the differentiation between operating and nonoperating activities. The tables and charts related to the Statement of Revenue, Expenses, and Changes in Net Position that follow have been adjusted, for comparative purposes, to include the impact of *GASB 68: Accounting and Financial Reporting of Pensions*, which was implemented in fiscal year 2015. The tables also reflect the impact of *GASB 75: Accounting and Financial Reporting for Postemployment Benefits other than Pensions* which was implemented in fiscal year 2018.

Operating revenues are earned by providing goods and services to the various customers of the University. Operating expenses are paid to acquire or produce goods and services necessary to carry out the mission of the University. They are directly related to generating operating revenues.

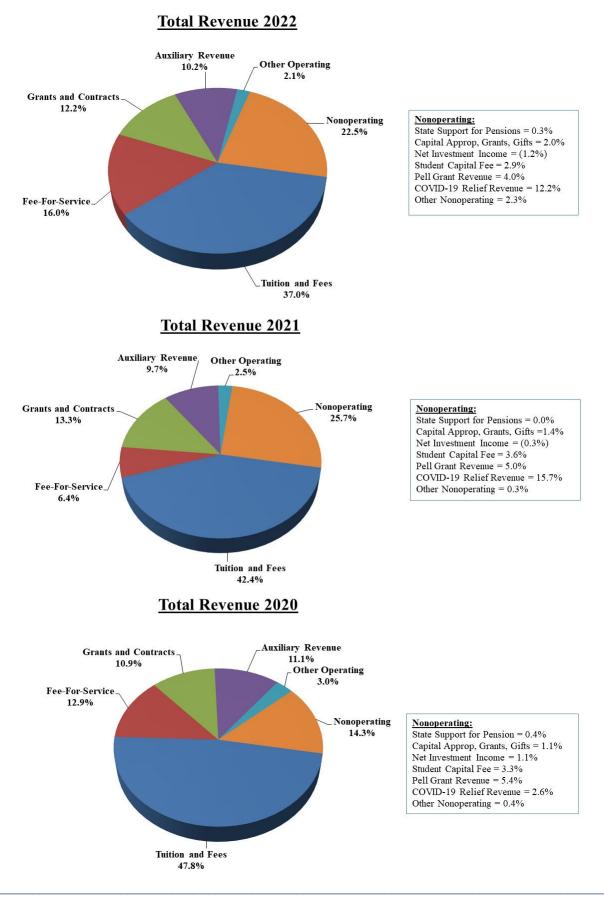
Nonoperating revenues include investment income, state appropriations, Pell Grant revenue, capital grants and gifts, and gains or losses on the disposal of capital assets. These revenues are not earned from the sale of goods and services and are considered nonoperating. Nonoperating expenses include the repayment of prior federal capital contributions for the Federal Perkins Loan program, bond issue costs, and closing costs on the sale of property, when applicable. In fiscal year 2018, all the Institutions of Higher Education of the State of Colorado began presenting revenue from student capital fees in nonoperating revenues as a capital financing activity rather than part of tuition and fees.

	2022		2021		2020
Operating revenues					
Net tuition and fees	\$ 87,478,291	\$	87,846,945	\$	109,063,757
Fee-For-Service	37,813,185		13,290,665		29,466,067
Grants and contracts	28,730,279		27,521,495		24,751,257
Auxiliary	24,224,416		20,127,011		25,307,949
Other	4,860,412		5,065,590		6,875,070
Total operating revenues	183,106,583		153,851,706		195,464,100
Operating expenses					
Education and general	163,095,508		152,224,871		163,479,466
Operating expenses (GASB 68)	(21,929,010)		(38,534,429)		(38,360,069)
Operating expenses (GASB 75)	(661,529)		(492,994)		(274,049)
Auxiliary	29,118,345		25,602,148		31,852,012
Depreciation	18,476,328		18,369,273		18,699,827
Total operating expenses	188,099,642		157,168,869		175,397,187
Operating gain (loss)	(4,993,059)		(3,317,163)		20,066,913
Nonoperating revenues (expenses)					
Federal grants and contracts	9,476,007		10,311,251		12,402,367
Federal grants and contracts - COVID-19 Relief	28,804,736		32,391,390		6,013,181
Perkins return of Federal loan contributions	(77,990)		(211,056)		(274,140)
Other nonoperating revenue	2,692,666		42,135		3,257,158
Other nonoperating expense	(235,277)		(381,634)		(1,239,616)
Nonoperating capital interest expense	(4,791,598)		(5,405,717)		(5,551,086)
Net nonoperating revenue (expense)	35,868,544		36,746,369		14,607,864
Gain (Loss) before other items	30,875,485		33,429,206		34,674,777
State support for pensions	613,471		-		787,639
Capital appropriations	1,723,435		1,945,466		960,184
Capital grants and gifts	2,957,976		1,015,047		1,638,073
Student capital fee revenue	 6,827,090	_	7,405,075	_	7,472,787
Total other changes	12,121,972		10,365,588		10,858,683
Increase (decrease) in Net Position	42,997,457		43,794,794		45,533,460
Net Position - beginning of year	 64,636,063		20,841,269		(24,692,191)
Net Position - end of year	\$ 107,633,520	\$	64,636,063	\$	20,841,269

#### Condensed Statements of Revenues, Expenses, and Changes in Net Position For the Years Ended June 30,

#### **Total Revenues**

Total University revenues of \$236.2, \$207.0, and \$228.0 million, in fiscal years 2022, 2021, and 2020, respectively, consist of operating revenue, federal grants and contracts (Pell), other nonoperating revenue, capital appropriations and contributions, capital grants and gifts, student capital fee revenue and the gain on the disposal of assets. Total revenues increased \$29.2 million or 14.1% from fiscal year 2021 to 2022 and decreased \$21.0 million or 9.2% from fiscal year 2020 to 2021.



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## **Operating Revenues**

Operating revenue for fiscal years 2022, 2021, and 2020, of \$183.1, \$153.9, and \$195.5 million, respectively, is derived from tuition and fees, auxiliary activity, grants and contracts, the State Fee-For-Service contract, and other operating revenues. The proportion of operating revenue to total revenue for fiscal years 2022, 2021, and 2020, has been 77.5%, 74.3%, and 85.7%, respectively.

In fiscal year 2018, the public universities in Colorado began recognizing student capital fee revenue in nonoperating revenues and treating it as a capital financing activity for financial statement purposes.

Tuition and fee revenue decreased \$0.4 million between fiscal years 2021 and 2022 and decreased \$21.2 million between fiscal years 2020 and 2021. The slight decrease in revenue from fiscal year 2021 to 2022 is the result of an increase of \$7.4 million in College Opportunity Fund (COF) revenue received from the Colorado Department of Higher Education (CDHE) offset by enrollment declines and the increase in scholarship allowances discussed in the next two paragraphs. The decrease in revenue from fiscal year 2020 to 2021 is the result of a decrease of \$11.1 million in College Opportunity Fund (COF) revenue received from the Colorado Department of Higher Education (CDHE) as well as enrollment declines of 11.4% from Fall 2019 to Fall 2020.

The FTE enrollment and credit hours referenced in this paragraph are based on the calculations UNC uses for bond compliance. Undergraduate full-time equivalent headcount (FTE) is calculated using full-time headcount plus part-time credit hours divided by 12. Graduate FTE is calculated using full-time headcount plus part-time credit hours divided by 9. Annual credit hours are based on fall, interim, spring, and summer terms in that order. Undergraduate resident tuition increased 7.0%, 0.0%, and 0.0%, in fiscal years 2022, 2021, and 2020, respectively. Undergraduate non-resident tuition increased 7.0%, 0.0%, and 2.0%, in fiscal years 2022, 2021, and 2020, respectively. Graduate tuition is tiered by program of study. Graduate tuition increased 3.0% in fiscal year 2022, increased 0.0% in fiscal year 2021, and in a range from 1.0% to 5.0% in fiscal year 2020. UNC's fall final 2021 undergraduate FTE enrollment was down 12.5% from the prior fall. The undergraduate fall final FTE decreased 12.8% in 2020 and 3.8% in 2019. The graduate fall final 2021 FTE was down 0.4% from the prior fall. The graduate fall final FTE decreased 0.5% in 2020 and 5.2% in 2019.

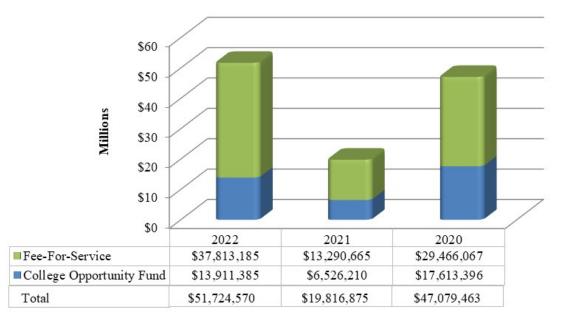
Tuition and fee revenue is shown net of \$35.8, \$31.3, and \$31.4 million in scholarship allowances for fiscal years 2022, 2021, and 2020, respectively. Auxiliary revenue for fiscal years 2022, 2021, and 2020 is net of \$7.8, \$6.4, and \$7.5 million in scholarship allowances, respectively. Scholarship allowances are those portions of the University's tuition and fees which are paid by other revenues, primarily federal and state grants for financial aid and general institutional scholarships. The scholarship allowance calculation includes all scholarships, institution, state, and federal funds.

During fiscal years 2022, 2021, and 2020, the Colorado Department of Higher Education (CDHE) provided the University \$51.7, \$19.8, and \$47.1 million, respectively, in College Opportunity Fund (COF) and Fee-For-Service (FFS) contract revenue. COF is included in tuition revenue and FFS has a separate line on the financial statements. COF and FFS are both classified as operating revenue.

• The College Opportunity Fund provides a stipend to qualified undergraduate students. The students use the stipend to pay for a portion of their tuition. The COF stipend provided to students was \$94, \$40, and \$94 per credit hour in fiscal years 2022, 2021, and 2020, respectively. In fiscal years 2022, 2021, and 2020, the University applied \$13.9, \$6.5, and \$17.6 million of COF stipends against student tuition bills, respectively. This amount is included in tuition revenues on the Statement of Revenues, Expenditures, and Changes in Net Position.

• State FFS contract revenue helps to support graduate and specialized undergraduate education services. These funds are in addition to tuition paid by students. During fiscal years 2022, 2021, and 2020 the Colorado Department of Higher Education provided the University \$37.8, \$13.3, and \$29.5 million of contract revenue, respectively.

The total amount of COF and FFS support has increased \$4.6 million since fiscal year 2020.



State Support

Room and Board revenue, a component of auxiliary revenue, increased \$1.7 million, or 8%, between fiscal years 2021 and 2022. This increase is primarily due to higher housing occupancy following a return to more normal on-campus activities after the restrictions necessitated by the pandemic during the previous fiscal year. Room and Board revenue decreased \$2.6 million, or 11%, between fiscal years 2020 and 2021 due to COVD-19 restrictions.

Other auxiliary revenues, which include catering, conferences, parking permits, retail sales, recreation center memberships and athletic game guarantees, increased \$3.7 million in fiscal year 2022 and decreased \$3.6 million in fiscal year 2021.

The auxiliary scholarship allowance increased \$1.4 million in fiscal year 2022 and decreased \$1.1 million in fiscal year 2021.

Auxiliary revenue is a major source of support for the University's debt service payments. A schedule of net pledged revenues and bond coverage ratios for debt service is included in *Note 7: Bonds, Notes Payable and Right-To-Use Leases Payable.* 

Other operating revenues include the operating agreement between UNC and the Foundation, accounts receivable service charges, and various other charges for services. Generally, the largest single source of revenue in this classification is the unrestricted support of University scholarships from the UNC Foundation, which has been \$1.6 million since fiscal year 2018.

#### Grants and Contracts Revenue

On June 30, 2022, 2021, and 2020, grants and contracts revenue comprised \$67.0, \$70.2, and \$43.2 million or 28.4%, 33.9%, and 18.9%, of the University's total revenues, respectively. Grants and contracts revenue is presented in the table below in two categories: restricted and financial aid. The restricted sources are from sponsored programs and UNC Foundation support. Financial aid is received by the University from federal, state, foundation, and other private sponsors. The financial aid reported as revenue is based on generally accepted accounting principles for proper financial statement recognition and is not a comprehensive measure of all financial aid available to students. It does not include amounts received by students from third parties, institutional support, or loans.

<b>Grants and Contracts Revenue</b> For the Years Ended June 30,							
	2022	2021	2020				
Federal grants	\$ 5,629,853	\$ 4,625,515	\$ 4,438,223				
Federal grants - COVID-19 Relief	28,804,736	32,391,390	6,013,181				
State and local grants	1,564,806	718,567	823,877				
UNC Foundation grants and gifts	5,610,473	6,718,244	4,441,428				
Other private grants	517,563	267,840	421,692				
Total restricted grants and contracts	42,127,431	44,721,556	16,138,400				
Federal financial aid	1,012,015	1,297,466	918,446				
Federal Pell financial aid	9,476,007	10,311,251	12,402,367				
State and non-gov't financial aid	9,642,902	9,291,507	9,162,315				
UNC Foundation named and endowed	4,431,117	4,168,199	4,039,827				
UNC Foundation scholarships	321,550	434,158	505,450				
Total financial aid	24,883,591	25,502,581	27,028,405				
Total grants, contracts and							
financial aid revenue	\$ 67,011,022	\$ 70,224,137	\$ 43,166,805				

#### **Restricted Grants and Contracts**

In fiscal year 2022, federal funding, excluding COVID-19 Relief funding, for restricted grants and contracts made up \$5.6 million, or 13.4%, of the total restricted grants and contracts revenue. Federal funding, excluding COVID-19 Relief funding, increased \$1.0 million, or 21.7%, from fiscal year 2021 to fiscal year 2022.

Federal grants revenue received for COVID-19 Relief includes \$28.8 million from Higher Education Emergency Relief Fund (HEERF).

In fiscal year 2022, state and local funding for restricted grants and contracts made up \$1.6 million, or 3.7%, of the total restricted grants and contracts revenue. State and local funding increased \$0.8 million, or 117.8%, from fiscal year 2021 to 2022. This is primarily the result of the University receiving \$0.6 million in COSI Finish What You Started funding for the first time during fiscal year 2022.

Other private funding in restricted grants and contracts was \$0.5 million, or 1.2%, of the total restricted grants and contracts revenue in fiscal year 2022. Other private funding increased \$0.2 million, or 93.2%, from fiscal year 2021 to 2022.

UNC Foundation funds are generally donated for program support and scholarships. Grants and program support are included in the top portion of the Grants and Contracts Revenue table and were \$5.6, \$6.7, and \$4.4 million in fiscal years 2022, 2021, and 2020, respectively. UNC recognizes revenue and expense as the University utilizes the donor funds. The Foundation recognizes revenue when the funds are donated. Fiscal year 2022 UNC Foundation grants and gifts is a combination of \$0.6 million of specific project grants and \$5.0 million in gifts and endowment payouts utilized for program support in athletics and the colleges within the University.

#### Financial Aid

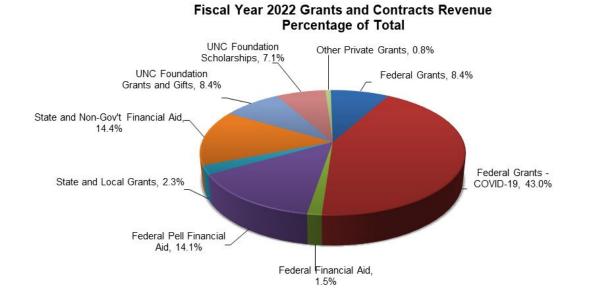
Federal Pell financial aid was 38.1%, 40.4%, and 45.9%, of total financial aid revenue in fiscal years 2022, 2021, and 2020, respectively. Federal Pell Grant financial aid is considered nonoperating revenue but is included in this analysis of all grants and contracts revenue.

The Federal Pell Grant Program is awarded to eligible students based on financial need. All students who are eligible for the Pell Grant are awarded the money; therefore, the University is not limited to a certain amount of Pell Grant awards in an academic or fiscal year. The variance in Pell Grant revenue from academic year to academic year is based on changes in the eligibility of our students and federal legislation. Pell awards were \$9.5, \$10.3, and \$12.4 million in fiscal years 2022, 2021, and 2020, respectively.

State financial aid grew slightly from \$9.3 million in fiscal year 2021 to \$9.6 million in fiscal year 2022. These annual amounts are based on state appropriations and the allocation models used to distribute resources among the Colorado colleges and universities.

The UNC Foundation Named and Endowed Scholarships are from donations given by specific individuals or organizations for a specific type of scholarship, such as baseball or tennis in athletics, or a program like the Cumbres Learning Community, Early Childhood Education, Music, Chemistry, or Math. Some scholarships are from annual donations and others are funded with the payout from an endowment.

The UNC Foundation Scholarships line item in the Grants and Contract Revenue chart represents annual donations that are primarily for athletic scholarships.



## **Operating Expenses**

For fiscal year 2022, total expenses of \$193.2 million included operating expenses of \$188.1 million and interest expenses and other losses of \$5.1 million. Operating expenses increased 19.7% in fiscal year 2022, decreased 10.6% in fiscal year 2021, and decreased 17.0% in fiscal year 2020. The primary cause for the increase in operating expenses is related to the \$18.0 million increase in personnel costs, net of negative GASB 68 and 75 costs, and the \$11.8 million increase in other current expenses.

#### Natural Classification

			Natural Classificatio nded June 30,	n		
	2022		2021		2020	
Personnel costs	\$ 131,471,569	69.9%	\$ 129,930,114	82.6%	\$ 142,073,556	81.0%
Personnel costs (GASB 68)	(21,929,010)	-11.7%	(38,534,429)	-24.5%	(38,360,069)	-21.9%
Personnel costs (GASB 75)	(661,529)	-0.3%	(492,994)	-0.3%	(274,049)	-0.2%
Cost of goods sold	2,834,283	1.5%	1,823,430	1.2%	3,603,107	2.1%
Other current expenses	57,908,001	30.8%	46,073,475	29.3%	49,654,815	28.3%
Depreciation	18,476,328	9.8%	18,369,273	11.7%	18,699,827	10.7%
Total Operating expenses	\$ 188,099,642	100.0%	\$ 157,168,869	100.0%	\$ 175,397,187	100.0%

Natural classification is a method of grouping expenses according to the type of costs that are incurred. The classifications tell what was purchased rather than why an expense was incurred. Personnel costs, the University's largest expense, increased \$1.5 million from fiscal year 2021 to 2022 and decreased \$12.1 million from fiscal year 2020 to 2021. During fiscal years 2022 and 2021, many position vacancies were unfilled unless there was a critical need. In addition, for the first time in three years, salary increases were provided during the 2022 fiscal year for faculty, exempt or classified staff.

The largest portion of the cost of goods sold expense in the University is in auxiliary services. Total cost of goods sold increased \$1.0 million from fiscal year 2021 to 2022 and decreased \$1.8 million from fiscal year 2020 to 2021. The changes in cost of goods sold are related to housing occupancy, meal plans sold, and the cost fluctuations from vendors who sell goods to the University.

Other current expenses represent all other operating expense, which includes supplies, purchased services, utilities, and travel. It increased \$11.8 million from fiscal year 2021 to 2022 and decreased \$3.6 million from fiscal year 2020 to 2021. The University experienced a decrease in a wide array of expenses during fiscal 2021 that the University typically incurs due to diminished levels of campus activity and travel. With the return during fiscal 2022 to more normal campus operations, these expenses returned to traditional levels seen before the pandemic.

	0	nd Benefits Ended June 30,		
	2022	2021	2021 to 2022 \$ Chg	Change % Chg
		2021	ψ Ung	70 Chg
Faculty	\$ 40,715,563	\$ 41,866,544	\$ (1,150,981)	-2.7%
Administrative	33,485,487	30,184,869	3,300,618	10.9%
Graduate and Teaching Assistants	10,427,360	10,242,193	185,167	1.8%
Classified	14,192,736	15,488,651	(1,295,915)	-8.4%
Student	5,097,081	4,611,285	485,796	10.5%
Other	834,829	709,158	125,671	17.7%
Subtotal wages	104,753,056	103,102,700	1,650,356	1.6%
Fringe benefits	26,718,513	26,827,414	(108,901)	-0.4%
Fringe benefits (GASB 68)	(21,929,010)	(38,534,429)	16,605,419	-43.1%
Fringe benefits (GASB 75)	(661,529)	(492,994)	(168,535)	34.2%
Total wages and benefits	\$ 108,881,030	\$ 90,902,691	\$ 17,978,339	19.8%

In fiscal year 2022, effective July 1, 2021, salaries were increased with an overall 3.0% salary pool for faculty, exempt and state classified positions. In addition, effective January 1, 2022, all full-time faculty, exempt and state classified staff received a \$1,500 increase to their base salary. For part-time staff the increase was prorated. The minimum wage for staff was increased to \$15/hour as well and the minimum wage for student employees was increased to \$14/hour.

In fiscal years 2021 and 2020, overall salary increases were not provided for faculty, exempt or classified staff.

In addition to salary increases, each year the University assesses human resource allocations and makes targeted investments in positions consistent with the University-wide staffing plan. The annual staffing plan is a position-by-position assessment of the most effective way to accomplish University priorities. Vacant positions may be restructured or eliminated.

In fiscal year 2022 the change in net pension liability resulted in decreased non-cash accounting-only benefit expense of \$21.9 million. For fiscal years 2021 and 2020, there was increased non-cash accounting-only benefit expense of \$38.5, and \$38.4 million, respectively. Pursuant to generally accepted accounting principles, the University recognizes a proportionate share of the State Division Trust Fund PERA net pension liability with related deferred outflows and inflows of resources. The expense impact of these changes to the Statement of Net Position is recognized in benefits expense. More information related to PERA is in *Note 8: Defined Benefit Pension Plan* and *Note 9: Other PERA Retirement Plans*.

#### **Functional Classification**

Functional classification is a method of grouping expenses according to the purpose for which the costs are incurred. The classifications tell why an expense was incurred rather than what was purchased.

	For	the Years Er	nded	June 30,			
	2022			2021		2020	
Instruction	\$ 60,285,881	32.0%	\$	53,780,656	34.2%	\$ 63,298,114	36.1%
Research	2,587,616	1.4%		2,362,894	1.5%	2,725,749	1.6%
Public service	1,722,554	0.9%		1,113,367	0.7%	1,462,491	0.8%
Academic support	19,267,366	10.2%		14,291,757	9.1%	13,924,261	7.9%
Student services	17,043,096	9.1%		14,310,024	9.1%	16,376,507	9.3%
Institutional support	16,562,091	8.8%		11,745,542	7.5%	10,142,870	5.8%
Operation of plant	6,751,959	3.6%		3,594,233	2.3%	4,740,185	2.7%
Scholarships and fellowships	16,284,406	8.7%		15,628,823	9.9%	15,768,438	9.0%
Auxiliary operating expenditures	29,118,345	15.5%		21,972,300	14.0%	28,258,745	16.1%
Depreciation	18,476,328	9.8%		18,369,273	11.7%	18,699,827	10.7%
Total operating expenses	\$ 188,099,642	100.0%	\$	157,168,869	100.0%	\$ 175,397,187	100.0%

From 2021 to 2022 there were increases in many of the functional categories, but the impact of GASB 68 and GASB 75 has distorted the University's Operating Expenses by Functional Classification, so the following table is presented with the impact of GASB 68 and GASB 75 removed, so the true changes in expense can be examined:

	(with	out GASB 6	Functional Class 8 and GASB 75) Inded June 30,	sincation		
	2022		2021	2020		
Instruction	\$ 67,889,660	32.2%	\$ 66,913,966	34.1%	\$ 76,298,090	35.6%
Research	2,722,217	1.3%	2,594,574	1.3%	2,954,813	1.4%
Public service	1,809,492	0.9%	1,263,210	0.6%	1,610,708	0.8%
Academic support	21,839,089	10.4%	18,740,500	9.6%	18,330,091	8.6%
Student services	18,549,476	8.8%	16,910,801	8.6%	18,950,533	8.9%
Institutional support	20,561,745	9.8%	18,655,345	9.5%	16,983,038	7.9%
Operation of plant	11,338,332	5.4%	11,517,652	5.9%	12,583,755	5.9%
Scholarships and fellowships	16,284,406	7.7%	15,628,823	8.0%	15,768,438	7.4%
Auxiliary operating expenditures	31,219,436	14.7%	25,602,148	13.0%	31,852,012	14.8%
Depreciation	18,476,328	8.8%	18,369,273	9.4%	18,699,827	8.7%
Total operating expenses	\$210,690,181	100.0%	\$196,196,292	100.0%	\$214,031,305	100.0%

for	the Ye	ars Ended Jun	ie 30,			
	2022		2021		2020	
Instruction	\$	(225,610)	\$	(168,132)	\$	(93,463)
Research		(4,788)		(3,568)		(1,984)
Public service		(2,892)		(2,156)		(1,198)
Academic support		(69,546)		(51,828)		(28,810)
Student services		(45,738)		(34,085)		(18,948)
Institutional support		(117,123)		(87,284)		(48,520)
Operation of plant		(134,305)		(100,089)		(55,638)
Auxiliary operating expenditures		(61,527)		(45,852)		(25,488)
Total non-cash GASB 75 expense	\$	(661,529)	\$	(492,994)	\$	(274,049)

		Functional E ears Ended Jun	L		
		2022	2021	2020	
Instruction	\$	(7,378,169)	\$ (12,965,178)	\$ (12,906,513)	
Research		(129,813)	(228,112)	(227,080)	
Public service		(84,045)	(147,687)	(147,019)	
Academic support		(2,502,178)	(4,396,915)	(4,377,020)	
Student services		(1,460,642)	(2,566,692)	(2,555,078)	
Institutional support		(3,882,530)	(6,822,519)	(6,791,648)	
Operation of plant		(4,452,068)	(7,823,331)	(7,787,932)	
Auxiliary operating expenditures		(2,039,565)	(3,583,995)	(3,567,779)	
Total non-cash GASB 68 expense	\$	(21,929,010)	\$ (38,534,429)	\$ (38,360,069)	

When looking at expenditures without the impact of GASB 68 and GASB 75, operating expenditures increased \$14.5 million dollars from fiscal year 2021 to fiscal year 2022.

In fiscal year 2022, scholarships increased \$0.7 million. The need-based financial aid model is based on a matrix of academic preparedness and financial need. The University of Northern Colorado serves a large first-generation student population with high financial need and the institution continues to refine its scholarship modeling to make education accessible and affordable to all its students.

A matrix in *Note 13: Operating Expenses by Function Compared with Operating Expenses by Natural Classification* demonstrates how much expense by natural classification is included in each functional classification and includes the impact of GASB 68 and GASB 75.

### **Nonoperating Revenues and Expenses**

For fiscal year 2022, the largest source of nonoperating revenue is "Federal grants and contracts revenue – COVID-19 Relief", which is comprised of \$28.8 million from Higher Education Emergency Relief Fund (HEERF). COVID-19 Relief funding decreased \$3.6 million from fiscal year 2021 to 2022. The nonoperating financial statement line item titled "Federal grants and contracts revenue" is Pell grant revenue, which is the second largest portion of nonoperating revenue for fiscal year 2022. Pell decreased

\$0.8 million from fiscal year 2021 to 2022. The amount of Pell Grant revenue is based on student need and several other factors set by the federal government. The University Office of Financial Aid works with all eligible students to help them determine if they qualify for this aid.

The University's nonoperating revenues are made up of investment income and activities that are not earned from the sale of goods and services, such as broadband lease revenue, purchasing card rebate revenue, oil and gas lease royalties, and utility rebate revenue from the use of the west campus generator. The expenses in this category include the refunds of the Federal Capital Contributions required by the Federal Perkins Loan program and bond issuance costs from the new Series 2021A bonds.

Total other nonoperating revenues increased from \$0.7 million in fiscal year 2021 to \$5.4 million in fiscal year 2022 as the result of the University receiving \$4.6 million in oil and gas lease royalty payments, \$3.3 million of which was from cumulative production over the prior two years. Nonoperating interest expense on capital asset related debt decreased \$0.6 million from fiscal year 2021 to 2022. The change is directly related to a decrease in expense for bond interest payments and the amortization of premiums/discounts.

The interest expense on capital-related debt in the Statement of Revenues, Expenses, and Changes in Net Position is slightly different from what is reflected in the Statement of Cash Flows. The Statement of Cash Flows represents the cash payments, where the Statement of Revenues, Expenses, and Changes in Net Position includes both the cash payments, the non-cash amortization transactions related to bond refundings, and capitalized interest on construction projects.

### **Other Changes**

In fiscal year 2022, the University received a total of \$1.7 million in state capital appropriations. In fiscal year 2021, the University received a total of \$2.6 million in state capital appropriations. In fiscal year 2020, the University received a total of \$2.6 million in state capital appropriations.

Effective July 1, 2018, the State is required to contribute \$225 million (actual dollars) each year to PERA, of which the University is to receive a proportionate share. In fiscal year 2022, the University received state support for pensions of \$0.6 million related to the University's proportionate share of the \$225 million direct distribution made to the SDTF.

In fiscal year 2021, the University did not receive any state support for pensions as specified by state law. House Bill (HB) 20-1379 suspended the \$225 million (actual dollars) direct distribution payable on July 1, 2020 for the State's 2020-21 fiscal year. As mentioned earlier, this was rectified by House Bill 22-1029, signed into law on June 7, 2022, which recompensed the public employees' retirement association (PERA) for the cancellation of the previously scheduled July 1, 2020, direct distribution of \$225 million, by requiring an additional direct distribution to PERA of \$380 million to be made on the effective date of the act or as soon as possible thereafter.

In fiscal year 2020, the University received state support for pensions of \$0.8 million related to the University's proportionate share of the \$225 million direct distribution made to the SDTF.

*Note 14: Legislative Appropriations* provides detailed information on capital appropriations from the State of Colorado.

## **Economic Outlook**

The University's financial (or economic) position is impacted primarily by enrollment, as well as the ways in which University leaders, faculty, and staff manage resources in response to enrollment and other operational and strategic factors, but it is also affected by funding from the state legislature. The Colorado state legislature restored higher education funding for fiscal year 2022 back to fiscal year 2020 levels and provided additional funding in response to cost increases experienced by all institutions, and in support of state initiatives to meet the needs of resident students, particularly among historically underrepresented and underserved populations, and to partially address substantial funding gaps in general. For UNC, the increase in state funding above the restoration to fiscal year 2020 levels equated to an increase of 10%.

The combination of tuition, fees, and auxiliary revenue generated from students is 53.4% of the University's operating revenue. The College Opportunity Fund plus the Fee-For-Service contract comprised 28.2% of the University's operating revenues in fiscal year 2022. The University received an increase of \$31.9 million for these state-funded revenues in fiscal year 2022.

For fiscal year 2023, the Colorado state legislature increased higher education funding 11.4%, or \$105 million in total, resulting in an additional \$5.3 million in state funding for the University. Corresponding increases in state financial aid will also provide a much-needed benefit to students, thereby supporting the ongoing commitment to meaningful provisions of institutional aid.

Though Colorado institutions of higher education remain substantially disadvantaged by limited state support in comparison to national peers, the University recognizes the increases in fiscal year 2022 and 2023 state funding as an indication that the state legislature has had confidence in both state and national economic indicators. Supply chain constraints, inflationary pressures, and wage-related cost increases will continue to pose challenges to the general economic outlook. The University's management will continue to monitor and support the development of legislative initiatives to address these needs in higher education. Meanwhile, University management continues to be responsive and strategic in maintaining and enhancing long-term fiscal sustainability.

The one-time benefit of federal stimulus funding for the University has been diligently considered and carefully applied to critical investments to address infrastructure needs in support of student success, while ensuring fiscal responsiveness to pandemic impacts, and other economic factors, in fiscal year 2023 and beyond.

	Student Headcount Enrollment						
Fall Final (for Fiscal Year)	Under- Graduate	Graduate	Total	Percent Change			
Fall 21 (FY22)	7,357	2,991	10,348	-9.7%			
Fall 20 (FY21)	8,494	2,966	11,460	-11.4%			
Fall 19 (FY20)	9,810	3,120	12,930	-3.8%			
Fall 18 (FY19)	10,232	3,205	13,437	0.3%			
Fall 17 (FY18)	10,092	3,307	13,399	2.4%			
Fall 16 (FY17)	10,011	3,076	13,087	0.4%			

Overall enrollment has declined significantly since the beginning of the pandemic. An exception is in graduate enrollments, which have held relatively steady, and with increases in some master's level programs. Decreases in the enrollments of bachelor's degree seeking undergraduate students, especially among low-income and first-generation students, have been most significant, and in line with national trends among these demographic groups. The outlook for fall 2022 is that overall student headcount enrollment will be less than fall 2021. University Enrollment Management and Marketing leaders are engaged in enhancements to strategies for improvements in recruiting, enrollment, and retention, with particular focus on the at-risk populations of low-income, first-generation, and historically underserved students.

For additional information regarding this report please contact:

Bill Mummert Controller University of Northern Colorado 501 20th Street, Campus Box 34 Greeley, CO 80639 (970) 351-1604 http://www.unco.edu/general-accounting This Page Intentionally Left Blank

# FINANCIAL STATEMENTS

# ${f S}$ tatements of net position

OF JUNE 30, 2022	University of Northern Colorado	University of Northern Colorado Foundation, Incorporate
ASSETS		
Current Assets		
Cash and cash equivalents	\$ 74,419,224	\$ 1,686,71
Student accounts receivable, net	5,175,827	
Pledges receivable, net, current portion	-	2,739,86
Right-to-use leases receivable, current portion	231,001	
Other receivables, net	9,219,043	68,28
Inventories	1,184,972	
Loans to students, net, current portion	206,850	
Prepaid expenses	235,287	
Other assets	-	128,61
Total Current Assets	90,672,204	4,623,47
Noncurrent Assets		
Restricted investments	470,808	
Pledges receivable, net, noncurrent portion	-	5,289,68
Right-to-use leases receivable, noncurrent portion	4,318,344	5,207,00
Loans to students, net, noncurrent portion	2,523,890	
	2,323,890	120 512 22
Investments, noncurrent portion	-	139,512,37
Capital assets, net	272,769,396	767,98
Total Noncurrent Assets	280,082,438	145,570,05
TOTAL ASSETS	370,754,642	150,193,52
DEFERRED OUTFLOWS OF RESOURCES		
Deferred amount on debt refundings	2,447,509	
Deferred amount on pensions	5,291,213	
Deferred amount on other post-employment benefits	192,380	
TOTAL DEFERRED OUTFLOWS OF RESOURCES	7,931,102	
IOTAL DEFERRED OUTFLOWS OF RESOURCES	7,951,102	
LIABILITIES		
Current Liabilities		
Accounts payable and accrued liabilities	10,134,483	1,028,90
Unearned revenue	9,828,956	
Bonds payable, current portion	5,600,000	
Notes payable, current portion	576,929	
Right-to-use leases payable, current portion	481,296	
	401,290	471.5
Funds held for the University of Northern Colorado	-	471,55
Perkins liquidation liability, current portion	788,200	
Other current liabilities	2,369,348	
Total Current Liabilities	29,779,212	1,500,5
Noncurrent Liabilities		
Unearned revenue	-	
Bonds payable, noncurrent portion	128,924,828	
Notes payable, noncurrent portion	4,918,150	
Right-to-use leases payable, noncurrent portion	652,697	
Other noncurrent liabilities	1,262,154	
Net pension liabilities	58,983,574	
Net other postemployment benefits liabilities	2,351,885	
Perkins liquidation liability, noncurrent portion	1,133,488	
Annuity obligations		99.7
Compensated absence liabilities	4,292,977	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Total Noncurrent Liabilities	202,519,753	99.7
TOTAL LIABILITIES	232,298,965	1,600,2
IVIAL LIADILITIES	232,290,903	1,000,2
DEFERRED INFLOWS OF RESOURCES		
Deferred amount on debt refundings	672,250	
Deferred amount on right-to-use leases receivable	4,488,602	
Deferred amount on pensions	31,470,998	
Deferred amount on other postemployment benefits	2,121,409	
TOTAL DEFERRED INFLOWS OF RESOURCES	38,753,259	
NET POSITION		
Net investment in capital assets	133,040,960	767,9
Restricted for:		
Nonexpendable		
Scholarships and fellowships	306,155	57,708,0
Academic support	1,400	, , .
Other	-,100	45,421,7
	-	+3,+21,7
Expendable Scholarshing and fallowshing	161.026	£ 114 4
Scholarships and fellowships	161,036	6,114,4
Loans	(217,251)	
Other	477,767	25,294,34
		12 296 6
Unrestricted TOTAL NET POSITION	(26,136,547) \$ 107,633,520	13,286,60 \$ 148,593,2

2022 ANNUAL FINANCIAL REPORT

## ${f S}$ tatements of revenues, expenses, and changes in Net Position

#### FOR THE YEAR ENDED JUNE 30, 2022

FOR THE YEAR ENDED JUNE 30, 2022		Jniversity of thern Colorado	University of Northern Colorado Foundation, Incorporated
Operating Revenues			<u></u>
Student tuition and fees, net	\$	87,478,291	\$ -
Contributions		-	11,501,810
Contributed services and donations of property		-	1,488,007
Federal grants and contracts		6,641,868	-
State and local grants and contracts		11,207,708	-
State Fee-For-Service contract		37,813,185	-
Nongovernmental grants and contracts		10,880,703	-
Sales and services of educational activities		393,826	-
Auxiliary operating revenue, net		24,224,416	-
Interest and dividends		-	3,705,272
Net realized and unrealized gain (loss)		-	(13,924,074)
Other operating revenue		4,466,586	128,920
Total Operating Revenues		183,106,583	2,899,935
Operating Expenses			
Educational and general			
Instruction		60,285,881	-
Research		2,587,616	-
Public service		1,722,554	-
Academic support		19,267,366	-
Student services		17,043,096	-
Institutional support		16,562,092	-
Operation of plant		6,751,959	-
Scholarships and fellowships		16,284,406	-
Program		-	14,694,312
Management and general		-	924,188
Pledges receivable write off		-	306,200
Auxiliary operating expenditures		29,118,344	-
Depreciation		18,476,328	-
Total Operating Expenses		188,099,642	15,924,700
Operating Income		(4,993,059)	(13,024,765)
Nonoperating Revenues (Expenses)		· · ·	·
Investment income (loss), net of investment expense		(2,707,719)	-
Interest on capital asset related debt		(4,791,598)	-
Federal grants and contracts revenue		9,476,007	-
Federal grants and contracts revenue - CARES Act		28,804,736	-
Perkins return of federal loan program contributions (expense)		(77,990)	-
Other nonoperating revenue (expense)		5,165,108	-
Net Nonoperating Revenues (Expenses)		35,868,544	-
Income Before Other Revenues (Expenses) or Gains (Losses)		30,875,485	(13,024,765)
State support for pensions		613,471	-
Capital appropriations		1,723,435	-
Capital grants and gifts		2,957,976	-
Student capital fee revenue		6,827,090	-
Total Other Revenues (Expenses) or Gains (Losses)		12,121,972	
Change in Net Position		42,997,457	(13,024,765)
Net Position, Beginning of year		64,636,063	161,618,023
Net Position, End of Year	\$	107,633,520	\$ 148,593,258
Net rostuon, End of Year	φ	107,055,520	ψ 140, <i>373</i> ,230

See notes to the financial statements

## ${f S}$ tatement of Cash flows

#### FOR THE YEAR ENDED JUNE 30, 2022

Operating Activities	2022
Cash Received	
Tuition and fees	88,454,768
State Fee-For-Service contract	37,813,185
Sales and services of educational activities	262,567
Sales and services of auxiliary activities	23,767,287
Grants and contracts	9,988,953
Federal financial aid	838,501
State financial aid	9,642,902
UNC Foundation grants	612,696
UNC Foundation gifts	4,997,776
UNC Foundation scholarships	4,752,667
Other receipts	1,931,060
Student loans collected	721,942
Cash Payments	
Payments to or for employees	(130,686,523
Payments to suppliers	(43,779,638
Scholarships disbursed	(16,173,200
Student loans disbursed	(348,800
Net cash provided by operating activities	(7,203,863
Noncapital Financing Activities	
Federal Pell grant nonoperating funds	9,476,00
Federal CARES Act nonoperating funds	28,804,730
Other nonoperating revenues (expenses) - rental, lease, other	4,638,011
Agency inflows - campus organizations and scholarships	6,756,930
Agency outflows - campus organizations and scholarships	(6,828,243
Agency inflows - student loans	59,252,123
Agency outflows - student loans	(59,252,123
Net cash provided by noncapital financing activities	42,847,441
Capital and Related Financing Activities	
Acquisition and construction of capital assets	(16,457,537
Proceeds from state capital appropriations	2,111,980
Proceeds from UNC Foundation for capital gifts	2,957,976
Proceeds from Student Capital Fee	6,827,090
Proceeds from 2021A bonds issued	33,145,165
Proceeds from 2021A bonds used for refinancing	(32,995,005
Bond refinancing costs paid	(150,160
Principal paid on bonds payable	(5,230,000
Principal paid on notes payable	(561,633
Principal paid on leases	(564,060
Interest paid on capital debt	(5,268,235
Net cash provided by capital and related financing activities	(16,184,419
Investing Activities	
Investment and utilization of proceeds in escrow for energy performance capital lease	38,42
Investment earnings	(2,707,718
Net cash provided by investing activities	(2,669,297
Increase (Decrease) in Cash and Cash Equivalents	16,789,862
	57,629,362
Cash and Cash Equivalents, Beginning of Year Cash and Cash Equivalents, End of Year	74,419,224

See notes to the financial statements

## ${f S}$ tatement of Cash Flows

#### FOR THE YEAR ENDED JUNE 30, 2022

THE TEAK ENDED JONE 30, 2022	 2022
Reconciliation of Net Operating Income(Loss) to Net Cash Provided (Used) by	
Operating Activities	
Operating income (loss)	\$ (4,993,059)
Depreciation expense	18,476,328
Changes in the net pension liability and related deferred outflows and inflows	(21,977,068)
Student loan cancellations	2,200
Changes in operating assets and liabilities	
Student accounts receivable, net	314,030
Other receivables, net	(640,429)
Inventories	(24,228)
Loans to students, net	310,966
Other current assets	24,263
Accounts payable	1,350,704
Accrued payroll	226,013
Unearned revenues	(170,409)
Other current liabilities	37,632
Accrued compensated absences	 (140,806)
Net cash provided (used) by operating activities	\$ (7,203,863)

## Note 1: Nature of Operations and Summary of Significant Accounting Policies

#### Nature of Operations and Governance

The University of Northern Colorado (the University or UNC) is a public institution of higher education offering a broad general curriculum, along with preparation for selected professions within the fields of business, education, health services, and music. UNC also offers programs for pre-professions such as prelaw, pre-medicine, and others. The University is an institution of the State of Colorado with operations funded largely through student tuition, fees, and the State of Colorado College Opportunity Fund. As an institution of the State of Colorado, the University's operations and activities are funded in part through Fee-For-Service contracts with the State.

The University also engages in research, offers student financial aid, and provides other services which are funded through grants and contracts, including grants from the University of Northern Colorado Foundation, Incorporated.

The Board of Trustees is the governing body of the University and is comprised of seven members appointed by the Governor plus one faculty member elected by the faculty and one student member elected by the student body.

#### **Reporting Entity and Component Units**

The financial statements of the University include all of the integral parts of the University's operations. The University applied various criteria to determine if it is financially accountable for any organization that would require that organization to be included in the University's reporting entity. These criteria include fiscal dependency, financial benefit/burden relationship, selection of governing authority, designation of management, ability to significantly influence operations, and accountability for fiscal matters.

The financial statements present the University (the primary government) and its discretely presented component unit in accordance with generally accepted accounting principles in the United States of America. The component unit is included in the University's reporting entity because of the significance of its operational and financial relationships with the University, in accordance with Statement No. 61 of the Governmental Accounting Standards Board (GASB), The Financial Reporting Entity. Financial statements of the discretely presented component unit can be obtained from its administrative office. The University has the University of Northern Colorado Foundation, Incorporated (the Foundation) as a discretely presented component unit.

#### The University of Northern Colorado Foundation, Incorporated

The University of Northern Colorado Foundation, Incorporated is a legally separate, tax-exempt component unit of the University, incorporated under Article 40, Title 7 of the Colorado Revised Statutes of 1973. The Foundation was established in February 1966 to promote the welfare, development, and growth of the University and also to permit the Foundation to engage in activities that may be beyond the scope of the Board of Trustees of the University. Although the University does not control the timing or amount of receipts from the Foundation, the majority of resources that the Foundation holds and invests are restricted to the activities of the University by the donors. Because these restricted resources held by the Foundation can be used only by, or for the benefit of, the University, the Foundation is considered a component unit of the University and is discretely presented in the University's financial statements. Complete financial statements of the Foundation may be obtained from its Administrative Office located at 501 20<sup>th</sup> Street, Carter Hall Suite 1002, Greeley, Colorado 80639.

#### **Adoption of Accounting Pronouncements**

Per GASB guidance, the University implemented GASB 87, *Leases*, in fiscal year 2022. GASB 87 increases the usefulness of governmental financial statements by requiring recognition of certain lease assets and liabilities for all leases, including those that previously were classified as operating leases and recognized as income by lessors and expenditures by lessees. GASB 87 replaces the previous lease accounting methodology and establishes a single model for lease accounting based on the foundational principle that leases are a financing of the right to use an underlying asset. Under this standard, a lesse is required to recognize a lease liability and an intangible right-to-use asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. The University implemented GASB 87 effective July 1, 2021. As prior fiscal year balances do not reflect this change in accounting standard, only fiscal year 2022 is presented in the financial statements and notes.

#### **Basis of Accounting and Presentation**

The basic financial statements of the University have been presented using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues from exchange transactions are recognized when earned and expenses from exchange transactions are recorded when an obligation is incurred. All significant intra-agency transactions are eliminated. The University prepares its financial statements as a business-type activity in conformity with all applicable pronouncements of the Governmental Accounting Standards Board (GASB).

The Foundation reports under Financial Accounting Standards Board (FASB) standards. As such, certain revenue recognition criteria and presentation features are different from GASB revenue recognition criteria and presentation purposes, modifications have been made to the Foundation's net assets, shown as net position, in the University's financial statements.

#### Reclassification

In fiscal year 2020, the University reclassified athletics related revenue from other operating to auxiliary and athletics related expense from student services to auxiliary. This reclassification is not retroactive.

#### **Change in Accounting Principle**

Other than GASB 87, Leases, no changes in accounting principle occurred during fiscal year 2022.

#### **Unrestricted Cash and Cash Equivalents**

For purposes of reporting cash flows, the University defines cash and cash equivalents as cash on hand, demand deposit accounts with financial institutions, pooled cash with the State Treasury, and all highly liquid investments with original maturities of three months or less. As of June 30, 2022, cash equivalents consisted primarily of funds invested through the State Treasury cash management program.

#### **Restricted Cash and Cash Equivalents**

Assets are reported as restricted when restrictions on asset use change the nature or normal understanding of the availability of the assets. For the University, restricted cash and cash equivalents include amounts restricted by bond covenants, as well as unspent bond proceeds from the issuance of bonds that are to fund future costs of construction.

#### **Investments and Investment Income**

Investments in equity and debt securities are carried at fair value. Fair value is determined using quoted market prices. Investment income consists of interest and dividend income plus the current year change in unrealized gain (loss) on the fair value of investments.

The University's investments generally include direct obligations of the U.S. government and its agencies, money market funds, mutual funds, and guaranteed investment contracts. Endowments are pooled to the extent possible under gift agreements. The Foundation manages certain endowments for the University in accordance with its investment policy.

The classification of investments as current or noncurrent is based on the underlying nature and restricted use of the asset. Current investments are those without restrictions imposed by third parties that can be used to pay current obligations of the University. Noncurrent investments include restricted investments and those investments designated to be used for long-term obligations.

#### Accounts Receivable

Accounts receivable consists of tuition and fee charges to students and auxiliary enterprise services provided to students, faculty, and staff. Accounts receivable also include amounts due from the federal government, state and local governments, or private sources in connection with reimbursement of allowable expenditures made pursuant to the University's grants and contracts. Accounts receivable is recorded net of estimated uncollectible amounts.

#### **Leasing Arrangements**

The University implemented GASB Statement No. 87, *Leases*, effective July 1, 2021. The implementation of this statement had no impact on the University's net position at July 1, 2021.

For arrangements where the University is a lessee, a lease liability and a right-to-use (RTU) intangible asset are recognized at the commencement of the lease term. RTU assets represent the University's right to use an underlying asset for the lease term and lease liabilities represent the University's obligation to make lease payments arising from the lease. RTU assets and liabilities are recognized at the lease commencement date based on the estimated present value of lease payments over the lease term.

For arrangements in which the University is the lessor, a lease receivable and a deferred inflow of resources is recognized at the commencement of the lease term. The lease receivable is measured at the present value of lease payments expected to be received during the lease term. The deferred inflows of resources should be measured at the value of the lease receivable plus any payments received at or before the commencement of the lease term that relates to future periods.

#### Inventories

Inventories consisting of computer products, books, food, and other consumable supplies are carried at the lower of cost or market. Cost is determined using the first-in, first-out (FIFO) basis.

#### Loans to Students

The University makes loans to students under various federal and other loan programs. Such loans receivable are recorded net of estimated uncollectible amounts. The allowance for uncollectible loans netted against loans to students was \$1,235,977 as of June 30, 2022.

#### **Capital Assets**

Capital assets are recorded at cost at the date of acquisition or acquisition value at the date of donation if acquired by gift. The University's capitalization policy includes items with a value of \$10,000 or more and an estimated useful life greater than one year.

Renovations to buildings and other improvements that significantly increase the value and extend the useful life of the structure are capitalized. Routine repairs and maintenance are charged to expenses. Major outlays for capital assets and improvements are capitalized as construction in progress throughout the building project.

The University has capitalized collections, such as works of art and historical artifacts. The nature of certain collections is such that the value and usefulness of the collection does not change over time. These collections have not been depreciated in the University's financial statements.

Depreciation is computed using the straight-line method over the estimated useful life of the asset, generally 40 years for buildings and improvements, 20 years for land improvements, 3 years for software, 10 years for library books, and 3-10 years for equipment and vehicles. Depreciation expense is not allocated among functional categories.

#### **Deferred Outflows and Inflows of Resources**

In addition to assets, the statement of net position contains a separate section for deferred outflows of resources. This separate financial statement element represents the consumption of net position that applies to future periods and so will not be recognized as an outflow of resources until that time.

In addition to liabilities, the statement of net position includes a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources until that time.

#### **Unearned Revenue**

The University prorates the summer session revenues on a 50% split between two fiscal years. Tuition, fees, and certain auxiliary revenues received before June 30, but determined by this proration to be earned in the following year, are recorded as unearned revenue. Unearned revenue also includes amounts received from grant and contract sponsors that have not met all the applicable eligibility requirements.

#### **Classification of Revenues**

The University has classified its revenues as either operating or nonoperating revenues according to the following criteria:

#### **Operating Revenues**

Operating revenues include activities that have the characteristics of exchange transactions, such as (1) student tuition and fees, net of scholarship allowances; (2) sales and services of auxiliary enterprises; (3) contracts and grants for research activities; and (4) interest on student loans.

#### Nonoperating Revenues

Nonoperating revenues include activities that have the characteristics of non-exchange transactions, such as gifts and contributions, state appropriations, investment income, and other revenue sources that are defined as nonoperating revenues by *GASB 9: Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting*, and *GASB 34: Basic Financial Statements and Management's Discussion and Analysis*.

Pell grants of \$9,476,007 on June 30, 2022, are recorded as nonoperating revenue as defined by the 2007 amendment of the GASB Comprehensive Implementation Guide regarding the nonoperating presentation of Pell grants (Question 7.72.10).

#### **Tax-Exempt Status and Income Taxes**

As an Institute of Higher Education of the State of Colorado, the income of the University is generally exempt from federal and state income taxes under Section 115 of the Internal Revenue Code and a similar provision of state law. However, any income unrelated to the exempt purpose of the University is subject to tax under Section 511(a)(2)(B) of the Internal Revenue Code.

The University had no income tax liability related to income generated from activities unrelated to the University's exempt purpose as of June 30, 2022. These activities include the taxable portion of sponsorship agreements that are considered advertising by the Internal Revenue Service tax code definitions. It also includes taxable income related to the rental of campus facilities for weddings, conferences, and other activities unrelated to the mission of the institution.

#### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues, expenses, and other changes in net position during the reporting period. Actual results could differ from those estimates. Significant estimates have been made regarding compensated absences expense, scholarship allowances, and bad debt allowances for accounts receivable as described below.

#### **Compensated Absence Liabilities**

University policies permit most employees to accumulate vacation and sick leave benefits that may be realized as paid time off or, in limited circumstances, as a cash payment. Vacation and sick leave benefits taken as paid time off are recognized as an expense when the time off occurs. Accrued compensated absence liabilities are recognized based upon estimated cash payments due to employees upon termination or retirement. The limitations on such payments are defined by the rules associated with the personnel systems of the University. Employees accrue and vest in vacation and sick leave earnings based on their hire date and length of service. Vacation accruals are paid in full upon separation, whereas only a portion of sick leave is paid upon specific types of separation, such as retirement.

Compensated absence liabilities are computed using the regular pay and termination pay rates in effect at the financial statement date plus an additional amount for compensation-related payments, such as Social Security and Medicare taxes, computed using rates in effect at that date.

#### **Scholarship Discounts and Allowances**

Student tuition, fee revenues, and certain other revenues from students are reported net of scholarship allowances in the Statement of Revenues, Expenses, and Changes in Net Position. Scholarship allowances are the difference between the stated charge for goods and services provided by the University and the amount that is paid by students and/or third parties making payments on the students' behalf. Certain governmental grants, such as Pell grants and other federal, state, or nongovernmental financial aid programs, are recorded as either operating or nonoperating revenues in the University's financial statements. To the extent that revenues from such programs are used to satisfy tuition and fees and other student charges, the University has recorded scholarship allowances. The scholarship allowances on tuition

and fees were \$35.8 million and the scholarship allowances for auxiliary charges were \$7.8 million for the fiscal year ended June 30, 2022.

#### **Bad Debt Allowance**

Bad debt is recorded as a contra-revenue. It is estimated using information about the age of the accounts receivable balance and historical collection rates.

### Note 2: Cash and Cash Equivalents

#### **Unrestricted Cash and Cash Equivalents**

For operating purposes, the University holds unrestricted cash and cash equivalent deposits in several bank accounts at U.S. financial institutions. The University also maintains unrestricted cash on hand for petty cash and change funds.

\$ 40,123 18,904,381
58,439,551
(2,964,831
\$ 74,419,2

#### State Treasury Pool

The University deposits its cash with the Colorado State Treasurer as required by Colorado Revised Statutes (C.R.S.). The State Treasurer pools these deposits and invests them in securities authorized by Section 24-75-601.1, C.R.S. The State Treasury acts as a bank for all state agencies and institutions of higher education, with the exception of the University of Colorado. Moneys deposited in the Treasury are invested until the cash is needed. As of June 30, 2022, the University had cash on deposit with the State Treasurer with a fair market value of \$55.5 million, which represented approximately .26 percent of the total \$21,060.9 million fair value of deposits in the State Treasurer's Pool (Pool). As of June 30, 2022, the Pool's resources included \$47.2 million of cash on hand and \$21,013.7 million of investments.

On the basis of the University's participation in the Pool, the University reports as an increase or decrease in cash for its share of the Treasurer's unrealized gains and losses on the Pool's underlying investments. The State Treasurer does not invest any of the Pool's resources in any external investment pool, and there is no assignment of income related to participation in the Pool. The unrealized gains/losses included in income reflect only the change in fair value for the fiscal year.

Additional information on investments of the State Treasurer's Pool may be obtained in the state's Annual Comprehensive Financial Report for the year ended June 30, 2022.

#### Custodial Credit Risk – Cash and Cash Equivalents

Custodial credit risk for cash and cash equivalents exists when, in the event of the failure of a depository financial institution, the University may be unable to recover deposits or recover collateral securities that are in the possession of an outside party. Under *GASB 40: Deposit and Investment Risk Disclosures*, deposits are exposed to custodial credit risk if the deposits are not covered by depository insurance and the

deposits are (a) uncollateralized or (b) collateralized, with securities held by the pledging financial institution or the pledging financial institution's trust department or agent, but not in the depositor government's name. To manage custodial credit risk, unrestricted cash and cash equivalents with the State Treasury and U.S. financial institutions are made in accordance with University policy and state law, including the Public Deposit Protection Act (PDPA). PDPA requires all eligible depositories holding public deposits to pledge designated eligible collateral having a market value equal to at least 102% of the deposits exceeding those amounts insured by federal depository insurance. Deposits collateralized under the PDPA are considered to be collateralized with securities held by the pledging institution in the University's name.

As of June 30, 2022, all of the cash and cash equivalents held by the State Treasury and U.S. financial institutions were therefore not subject to custodial credit risk. The State Treasury Pool was not subject to foreign currency risk or concentration of credit risk in fiscal year 2022.

#### **Interest Rate Risk**

Interest rate risk is the risk that changes in the market rate of interest will adversely affect the value of the investment. In addition to statutory limitations on the types of investments, the State Treasurer's investment policy mitigates interest rate risk through the use of maturity limits set to meet the needs of the individual fund if the Treasurer is investing for a specific fund rather than the pool.

The Treasurer actively manages the time to maturity in reacting to changes in the yield curve, economic forecasts, and liquidity needs of the participating funds. The Treasurer further limits investment risk by setting a minimum/maximum range for the percentage of investments subject to interest rate risk and by laddering maturities and credit ratings.

#### **Credit Quality Risk**

Credit quality risk is the risk that the issuer or other counterparty to a debt security will not fulfill its obligations. This risk is assessed by national rating agencies that assign a credit quality rating for many investments. Credit quality ratings for obligations from the U.S. government or obligations explicitly guaranteed by the U.S. government are not reported; however, credit quality ratings are reported for obligations of U.S. government agencies that are not explicitly guaranteed by the U.S. government.

### **Note 3: Investments**

### University of Northern Colorado

The University's investments on June 30, 2022, include certain endowments held at the Foundation which are restricted by the donors. In fiscal year 2016, the \$8.9 million of proceeds from the energy performance capital lease was invested with the escrow agent, BOKF, N.A. in the Cavanal Hill U.S. Treasury Fund, which is a money market portfolio of U.S. Government Obligations. These investments were subject to Colorado Revised Statutes Title 15, Article 1, Part 11 "Uniform Prudent Management of Institutional Funds Act" or UPMIFA.

nvestment Types	2022	Maturity
Fixed Income U.S. Government Obligations	\$ 323,952	1-5 years
Fixed Income U.S. Government Obligations	125,117	Less than 1 year
Money Market Funds - Capital lease escrow	-	N/A
Money Market Funds	 21,739	N/A
Total University restricted investments	\$ 470,808	

Fair value of investments held on June 30, 2022 are detailed in the table below:

#### **Fair Value Measurements**

*GASB 72: Fair Value Measurement and Application,* sets forth the framework for measuring fair value. That framework provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1) and the lowest priority to unobservable inputs (Level 3). The three levels of the fair value hierarchy under GASB 72 are described as follows:

- Level 1: Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the University has the ability to access.
- Level 2: Inputs to the valuation methodology include:
  - Quoted prices for similar assets or liabilities in active markets;
  - o Quoted prices for similar assets or liabilities in inactive markets;
  - Inputs other than quoted prices that are observable for the asset or liability;
  - Inputs that are derived principally from or corroborated by observable market data by correlation or other means.
- Level 3: Inputs to the valuation methodology are unobservable and significant to the fair value measurement. Unobservable inputs reflect the University's assumptions about the inputs market participants would use in pricing the asset or liability (including assumptions about risk). Unobservable inputs are developed based on the best information available in the circumstances and may include the University's data.

When available, quoted prices are used to determine fair value by the University. When quoted prices in active markets are available, investments are classified within Level 1 of the fair value hierarchy. The University Level 1 investments primarily consist of investments in mutual funds and cash equivalents, which are classified as Level 1. The University's fixed income obligations are classified as Level 2.

The University investment custodians generally use a multi-dimensional relational model when determining the value of fixed-income securities (Level 2). Inputs to their pricing models are based on observable market inputs in active markets. The inputs to the pricing models are typically benchmark yields, reported trades, broker-dealer quotes, issuer spreads, and benchmark securities, among others.

#### Custodial Credit Risk – Investments

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the University will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Therefore, exposure arises if the securities are uninsured, are not registered in the University's name, and are held by either the counterparty to the investment purchase or the

counterparty's trust department or agent, but not in the University's name. The University does not have a formal investment policy regarding custodial credit risk.

The University's endowment funds are managed by the Foundation according to the custodial agreement between the University and the Foundation approved on December 14, 1988. These securities are held in the Foundation's name as an agent of the University and are not subject to custodial credit risk.

#### Interest Rate Risk – Investments

Interest rate risk is the risk that changes if the market rate of interest will adversely affect the value of an investment. Interest rate risk applies only to debt investments. Interest rate risk can be controlled by managing the duration to effective maturity and/or the weighted-average maturity of the investments.

The duration method uses the present value of cash flows, weighted for those cash flows as a percentage of the investment's full price. The weighted-average maturity method measures the time to maturity in years weighted to reflect the dollar size of the individual investments within an investment type.

The University does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The duration to effective maturity and weighted-average maturity of each investment type held by the University is identified in the maturities and credit ratings table below.

#### **Credit Quality Risk**

Credit quality risk is the risk that the issuer or other counterparty to a debt security will not fulfill its obligations. Credit risk applies only to debt investments. Mutual funds and certain other investments are not categorized as to credit quality risk because ownership is not evidenced by a security. The risk is assessed by national rating agencies, which assign a credit quality rating for many investments.

State law limits investments in securities, at the time of purchase, to securities with the top two ratings issued by nationally recognized statistical rating organizations. The University does not have a formal policy related to investment credit quality risk that would further limit its investment choices. All of the University's investments have a Standard & Poor's rating of AA+ or better. Credit quality risk is not available for the Foundation.

Maturities and Credit Ratings by Investment Type	F	<u>2022</u> air Value	Duration to Maturity	Weighted - Average	S&P Credi Rating
U.S. Government Obligations	\$	449,069	2.21 yrs	2.30 yrs	AAA
Money Market Funds		21,739	N/A	N/A	Unrated
Total University investments as of June 30	\$	470,808			

Maturities and credit ratings for the University's investments held as of June 30, 2022 are detailed below:

### University of Northern Colorado Foundation

#### **Fair Value of Financial Instruments**

The carrying amount reported on the Foundation's Statement of Financial Position for cash and cash equivalents, accounts payable and accrued expenses, and certain other liabilities approximate fair value because of the immediate or short-term maturities of these financial instruments. The following methods and assumptions were used by the Foundation in estimating the fair value of its other financial instruments:

*Pledges* – The fair value of pledges is determined by discounting multi-year pledges to net present value using a discount rate commensurate with the payment terms of the pledge. The Foundation also takes into consideration past collection experience and other relevant factors.

*Beneficial interest in long-term trusts held by others* – The fair value of the beneficial interest in long-term trusts held by others is determined by the fair value of the underlying investments held by the third-party trustees, less the net present value of future cash outflows to lifetime recipients.

*Life insurance policies* – The fair value of life insurance policies is based upon the estimated cash surrender value of the underlying insurance policy.

Obligations under gift annuity agreements – The fair value of obligations under gift annuity agreements is based upon the payments to be made over the estimated remaining lives of the income beneficiaries and is discounted to present value using discount rates ranging from 2.4% to 5.8%.

*Assets held for others* – The fair value of assets held for others is determined by the fair value of the underlying investments held by the Foundation, which are securities valued as described on the next page.

*Investments* – The Foundation values its investments at fair value, which is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The following fair value hierarchy prioritizes observable inputs used to measure fair value into three broad levels, which are described below:

*Level 1*: Quoted prices (unadjusted) in active markets that are accessible at the measurement date for assets or liabilities. The fair value hierarchy gives the highest priority to Level 1 inputs.

*Level 2*: Observable prices that are based on inputs not quoted in active markets but are corroborated by market data.

*Level 3*: Unobservable inputs are used when little or no market data is available. The fair value hierarchy gives the lowest level priority to Level 3 inputs.

In certain cases, the inputs used to measure fair value may fall into different levels of the fair value hierarchy. In such cases, an investment's level within the fair value hierarchy is based on the lowest level of input that is significant to the fair value measurement. These classifications (Level 1, 2, and 3) are intended to reflect the observability of inputs used in the valuation of investments and are not necessarily an indication of risk or liquidity.

## $\operatorname{N}$ otes to the financial statements

The following is a description of the valuation methodologies used for assets measured at fair value:

*Equity securities and mutual funds (cash, equities, fixed income, commodities)* – Valued at the closing price as reported on the active market on which the individual securities or funds are traded.

*Fixed income (bond funds or individual bonds)* – Valued based on yields currently available on comparable securities of the issuer or other issuers with similar credit ratings.

*Student-managed funds* – These funds are managed by students through a class offered at the University. It comprises equity securities, mutual funds, and individual bonds, which are valued as described above.

*Beneficial interest in long-term trusts held by others* – Valued based on the underlying investments held by the trusts, less the net present value of future cash outflows to lifetime recipients.

Alternative Investments: low correlated hedge, real estate, illiquid credit, and private equity – Valued at net asset value (NAV) of the limited partnership investments as provided by the investment manager. The definition of NAV includes an ownership interest in partners' capital to which a proportionate share of the investment's net assets is attributed. The NAV is used as a practical expedient to estimate fair value.

There were no changes to the valuation techniques used during the period.

The UNC Foundation's investments held as of June 30, 2022 are detailed below:

University of Northern Colorado Foundation Summary of Investments				
	2022			
Cash and cash equivalents	\$ 917,689			
Equities	57,297,335			
Fixed income	12,211,382			
Alternative investments	44,219,536			
Other	23,866,434			
Total Foundation investments	\$ 138,512,376			

Investments by Level								
Description		Level 1		Level 2		Level 3		Total
nvestments								
Cash equivalent mutual funds	\$	917,689	\$	-	\$	-	\$	917,689
Equities								
Large cap		22,571,475		-		-		22,571,475
International		18,438,635		-		-		18,438,635
Small/mid cap		10,296,536		-		-		10,296,536
Emerging markets		5,990,689		-		-		5,990,689
Fixed income								
Floating rate corp loans		5,978,973		-		-		5,978,973
Domestic		5,761,601		-		-		5,761,601
High yield		-		-		-		-
Opportunistic		-		470,808		-		470,808
Student-managed funds		-		1,660,322		-		1,660,322
Stock/bond mixed mutual funds		934,270		-		-		934,270
Alternative investments								
Real assets		4,099,032		-		-		4,099,032
Real estate		8,515,638		-		-		8,515,638
Total Investments		83,504,538		2,131,130		-		85,635,668
Beneficial interest in long-term trusts								
held by others		-		-		8,657,172		8,657,172
Alternative investments measured at NAV		-		-		-		44,219,536

The UNC Foundation's investments by level as of June 30, 2022 are detailed below:

In addition to the investments valued at fair value on a recurring basis, the University of Northern Colorado Foundation, Incorporated, holds another limited partnership investment valued on a non-recurring basis at a value of \$1,000,000 as of June 30, 2022. This investment cannot be redeemed by the Foundation. The value of the investment in this category is based on the initial partnership contribution.

Net investment earnings consist of the following for the years ended June 30, 2022:

University of Northern Colorado Founda Investment Earnings	
	2022
Interest and dividends	\$ 3,705,272
Realized and unrealized gains (losses) on investments, net of taxes	(11,826,956)
Less investment management fees	(422,285)
-	\$ (8,543,969)

The following is reconciliation of the beginning and ending balances for investments measured at fair value on a recurring basis using significant unobservable inputs (Level 3) for the year ending June 30, 2022:

University of Northern Co Level 3 Investmen	
Beneficial Interest in Long-Term	Trusts Held by Others
	2022
	2022
Beginning balance	\$10,321,710
Beginning balance Net investment income (loss)	

The following table includes information on investments in certain entities that calculate net asset value:

as of June 30, 2022								
Fund Description	Fair Value	Unfunded	Redemption	Redemption				
Low correlated hedge	\$ 6,219,607	\$ -	Monthly, quarterly, semi- annually*	60-100 days				
Low correlated hedge	17,703,330	-	Quarterly, semi-annually*	95 days, annual one-year lock up				
Illiquid credit	7,763,179	702,668	Upon fund termination	N/A				
Private equity	7,993,993	3,194,847	Upon fund termination	N/A				
Real estate	4,539,427	1,179,334	Upon fund termination	N/A				
Total	\$44,219,536	\$ 5,076,849						

## Note 4: Accounts, Contributions, and Loans Receivable

Accounts and loans receivable are shown, net of allowances for doubtful accounts, in the Statement of Net Position. Net receivables as of June 30, 2022 are detailed below:

counts, Contributions, and Loans Receivable	2022
Student accounts receivable - current	\$ 19,198,23
Allowance for doubtful accounts	(14,022,40
Subtotal student accounts receivable - net	5,175,82
Student loans receivable - current	1,136,53
Allowance for doubtful accounts	(929,68
Subtotal student loans receivable - net	206,85
Student loans receivable - noncurrent	2,830,18
Allowance for doubtful accounts	(306,29
Subtotal noncurrent student loans receivable - net	2,523,89
Other receivables - current	
Sponsored programs - federal grants receivable	881,36
Sponsored programs - nonfederal grants receivable	425,21
Accounts receivable related party - the Foundation	2,176,35
Accounts receivable - State of Colorado	1,92
Other accounts receivable	5,734,18
Subtotal other receivables - current	9,219,04
Total University accounts, loans & other receivables	\$ 17,125,61

#### **Right-To-Use Leases Receivable**

As a result of the implementation of GASB 87, *Leases*, the University, serving in a lessor capacity, is required to recognize a lease receivable and a deferred inflow of resources for certain lease transactions. Therefore, \$3,273,673 in right-to-use leases receivable has been added to the beginning balance presented below. As these receivables are offset by an equal amount of deferred inflows of resources, the University does not report a restatement of beginning net position for the implementation of GASB 87.

	2	2022			
	Beginning			Ending	Current
Changes in Right-To-Use Leases Receivable	Balance	Additions	Deductions	Balance	Portion
Right-to-use leases receivable	3,273,673	1,473,805	198,133	4,549,345	231,001
Total receivable	\$ 3,273,673	\$ 1,473,805	\$ 198,133	\$ 4,549,345	\$ 231,001

On March 29, 2022, the University of Northern Colorado Board of Trustees entered into a lease agreement with New Cingular Wireless PCS, LLC to lease approximately one thousand one hundred twenty (1,120) square feet of land, including the air space above such rooftop space, owned by the University and located at 2310 13<sup>th</sup> Avenue, Greeley, Colorado 80639, to be used by New Cingular for the placement of a communication facility. The initial term of the lease will be five (5) years, commencing on March 29, 2022. The lease will automatically renew for five (5) additional five (5) year terms unless the tenant notifies the landlord in writing of its intention not to renew the lease agreement. The lease requires monthly lease payments to the University of \$4,000, with rent payments increasing two percent (2.0%) on an annual basis. The outstanding lease receivable on June 30, 2022, is \$1,466,445.

On December 19, 2014, the University of Northern Colorado Board of Trustees entered into an agreement with Bank of Colorado to become the title sponsor of the University's Butler-Hancock sports arena as well as obtaining certain advertising and/or signage rights on or around the University's Nottingham Field, the primary facility for the football and track and field teams. The term of the agreement commenced on December 19, 2014 and shall continue in full force and effect for approximately fifteen and one-half (15 <sup>1</sup>/<sub>2</sub>) years through and including June 30, 2030. The agreement requires annual fixed payments to the University of \$100,000 and the outstanding lease receivable on June 30, 2022, is \$771,450.

On October 25, 2021, the University of Northern Colorado Board of Trustees entered into a lease agreement with Wells Fargo Bank, N.A. to lease space owned by the University and located in the University Center, 2101 10<sup>th</sup> Avenue, Greeley, Colorado 80639, to be used by Wells Fargo for the placement of an ATM facility. The initial term of the lease will be five (5) years, commencing on July 1, 2021. The lease may be renewed for one (1) additional five (5) year term with written notice from the tenant no later than ninety (90) days prior to the expiration of the initial term. The lease requires fixed monthly lease payments to the University of \$1,000 and the outstanding lease receivable on June 30, 2022, is \$47,461.

On April 28, 2017, the University of Northern Colorado Board of Trustees entered into the First Amendment to Rooftop Lease Agreement with T-Mobile West, LLC to lease space owned by the University and located on the roof of Lawrenson Hall, 2300 12<sup>th</sup> Avenue, Greeley, Colorado 80639, to be used by T-Mobile for the placement of an Antenna facility. The amendment extended the term of the lease by twenty-five (25) years effective July 1, 2017, to include an initial five (5) year term, and four (4) additional five (5) year renewal options at T-Mobile's sole discretion, with written notice from the tenant no later than thirty (30) days prior to the expiration of the current renewal term if they are electing not to renew for another term. The lease requires monthly lease payments to the University of \$5,941, with rent payments increasing three percent (3.0%) on an annual basis. The outstanding lease receivable on June 30, 2022, is \$1,668,569.

On March 12, 2018, the University of Northern Colorado Board of Trustees entered into the Second Amendment to PCS Lease Agreement with Sprint Spectrum Realty Company, LLC to lease space owned by the University and located on the roof of Lawrenson Hall, 2300 12<sup>th</sup> Avenue, Greeley, Colorado 80639, to be used by Sprint for the placement of an Antenna facility. The amendment extended the term of the lease for five (5) years effective July 1, 2018 and will be automatically renewed for two (2) additional five (5) year terms. The lease requires monthly lease payments to the University of \$4,156, with rent payments increasing two and one-half percent (2.5%) on an annual basis. The outstanding lease receivable on June 30, 2022, is \$595,420.

#### **Related Party Receivable**

Gifts and grants receivable from the Foundation to the University were \$2.2 million as of June 30, 2022.

#### Foundation Contributions and Pledges Receivable

Foundation gifts of cash and other assets are reported as contributions with donor restrictions if they are received with donor stipulations that limit the use of the donated assets. When a donor restriction expires, that is, when a stipulated time restriction ends or the purpose restriction is accomplished, net assets with donor restrictions are reclassified to net assets without donor restrictions and reported in the statement of activities and changes in net assets as net assets released from restrictions. Donor-restricted contributions whose restrictions are met within the same year as received are reported as contributions without donor restrictions in the Foundation's stand-alone financial statements.

Unconditional gifts expected to be collected within one year are reported at their net realizable value. Unconditional gifts expected to be collected in future years are reported at the net present value of estimated future cash flows. The discounted rate used in this calculation is the five-year U.S. Treasury note rate as of June 30 of the fiscal year in which the commitment was made, ranging from 0.29 percent to 3.01 percent. An allowance for uncollectible contributions is established by Foundation management based on management's analysis of specific pledge receivables.

Conditional gifts depend on the occurrence of a specified future and uncertain event to bind the potential donor and are recognized as assets and revenue when the conditions are substantially met, and the gift becomes unconditional.

Foundation Pledges Receivable	2022
Amounts due in:	
Less than one year	\$2,761,191
One to five years	\$5,464,000
More than five years	62,000
Subtotal	8,287,191
Less allowance for uncollectible pledges	(21,325)
Less present value discounts	(236,311)
Total pledges receivable	\$8,029,555

## Note 5: Capital Assets

During fiscal year 2022, the University transferred \$6.2 million from construction in progress to buildings and improvements. Completed projects include Michener fire sprinkler system upgrades, Candelaria studio renovations, parking lot resurfacing, and the Sports Performance Center. The following is a summary of University capital asset activity as of June 30, 2022:

Capital Assets and Accumulated Depreciation/Amortization	Beginning Balance	2022 Additions	Disposals	Transfers	Ending Balance
Capital Assets			<u>`</u>		
Land	\$ 10,231,078	s -	s -	s -	\$ 10,231,078
Land improvements	21,946,348	929,515	φ -	259.118	23,134,98
Non-depreciable land improvements	4,264,026	,27,315		255,118	4,264,020
Buildings and improvements	503,034,985	544,932		5,949,016	509,528,93
Equipment and vehicles	27,687,357	938,395	-	5,949,010	28,625,75
Software	5,247,223	956,595	-	-	5,247,22
Library materials	53,716,413	- 1,875,987	(886,041)	-	54,706,35
Non-depreciable art/historical	1,774,684	1,875,987	(880,041)	-	1,774,68
Leasehold improvements	1,059,732				1,059,73
Right-to-use lease assets-buildings	1,185,300	-	-	-	1,185,30
Right-to-use lease assets-equipment	428,996	_			428,99
Construction in progress	5,422,773	12,317,615		(6,208,134)	11,532,25
Total capital assets	635,998,915	16,606,444	(886,041)	-	651,719,31
ess accumulated depreciation/amortization					
Land improvements	17,417,904	773,807	-	-	18,191,71
Buildings and improvements	271,818,380	13,764,673	-	-	285,583,05
Equipment and vehicles	23,896,588	1,102,777	-	-	24,999,36
Software	3,928,875	376,671	-	-	4,305,54
Library materials	43,238,156	1,976,744	(886,041)	-	44,328,85
Leasehold improvements	1,059,732	-	-	-	1,059,73
Right-to-use lease assets-buildings	-	338,657	-	-	338,65
Right-to-use lease assets-equipment	-	142,999	-	-	142,99
Total accumulated depreciation/amortization	361,359,635	18,476,328	(886,041)		378,949,92
Vet capital assets	\$274,639,280	\$ (1,869,884)	\$-	s -	\$272,769,39

As a result of the implementation of GASB 87, *Leases*, \$1,614,296 in lease assets for leases of right-to-use assets has been added to the beginning balance presented above for June 30, 2022, which includes \$1,185,300 for leases of right-to-use buildings and \$428,996 for leases of right-to-use equipment. As these lease assets are offset by an equal amount of lease liabilities, the University does not report a restatement of beginning net position for the implementation of GASB 87.

The following is a summary of Foundation capital asset activity for the years ended June 30, 2022:

Foundation Capital Assets	2022
Capital assets	
Buildings and improvements	\$1,310,556
Equipment and vehicles	23,143
Total capital assets	1,333,699
Less accumulated depreciation	(565,712)
Net investment in capital assets	\$ 767,987



## Note 6: Liabilities and Unearned Revenue

The following is a summary of liabilities as of June 30, 2022:

The University Liabilities and Unearned Revenue	2022
Accounts payable and accrued liabilities	
Accounts payable	\$ 3,738,548
Accrued salaries and benefits	5,552,931
Accrued interest expense	380,719
Retainage payable and other liabilities	462,285
Total accounts payable and accrued liabilities	10,134,483
Current unearned revenue	
Summer tuition and other activities	6,865,094
Restricted grants and contracts	2,465,995
Auxiliary and housing	497,867
Total current unearned revenue	9,828,956
Other current liabilities	
Deposits held	908,311
Insurance liability	157,000
Deposits held in custody for agency funds	426,497
Compensated absences liability	734,461
Perkins liquidation liability	788,200
Nursing loan program liability	143,079
Total other current liabilities	3,157,548
Other noncurrent liabilities	
Long-term deposit liabilities held	71,473
Compensated absences liability	4,292,977
Net pension liability	58,983,574
Other postemployment benefits liability	2,351,885
Perkins liquidation liability	1,133,488
Nursing loan program liability	1,190,681
Total other noncurrent liabilities	68,024,078
Bonds and right-to-use leases	
Current bonds and right-to-use leases	6,658,225
Noncurrent bonds and right-to-use leases	134,495,675
Total bonds and right-to-use leases	141,153,900
Total liabilities and unearned revenue	\$ 232,298,965

Effective October 1, 2017, the United States Department of Education (DOED) did not renew the Federal Perkins Loan Program. As a result, after a brief transition period, no new loans can be disbursed to students. The current guidance provided by the DOED stipulates that as cash is collected by the University from loans disbursed prior to October 1, 2017, such funds are to be remitted back to DOED on a proportional basis (the Perkins program was originally funded by DOED with a small percentage matched by the University). Given this recent guidance, the University has determined that it is probable that DOED, as the provider of the original resource, will require the University to return all of the resources originally received under this program. At the time of the receipt of the resources, the University recorded nonexchange revenues, and thereby, the balance of the resources provided by DOED resided in the University's net position.

Pursuant to the guidance provided by *GASB 33: Accounting and Financial Reporting of Nonexchange Transactions* and based on the University's estimate that the return of these resources is probable, a liability of \$1,921,688 was recorded for fiscal year end June 30, 2022.

The University recorded a net OPEB liability of \$2,351,885 for fiscal year 2022. More information is available in *Note 11: Other Postemployment Benefits (OPEB)*.

#### The Foundation – Liabilities and Unearned Revenue

The following is a summary of Foundation liabilities as of June 30, 2022:

e Foundation Liabilities and Unearned Revenue	 2022
Accounts payable and accrued liabilities	\$ 1,028,963
Funds held for the University	471,553
Annuity obligations	99,755
Total liabilities and unearned revenue	\$ 1,600,271

#### **Charitable Gift Annuity Obligations**

The Foundation has entered into several charitable gift annuity contracts. These contracts require the Foundation to make fixed payments to the beneficiaries over their lifetimes. Under a charitable gift annuity contract, the assets received by the Foundation are not held in trust separately from other investments of the Foundation. On the date each charitable gift annuity was established, the Foundation recorded a contribution equal to the difference between the amount transferred from the donor and the present value of the future cash flows expected to be paid to the specified beneficiaries, using a discount rate equal to the then current applicable federal rate. At the end of these contracts, the majority of these assets are to be endowed and are included in permanently restricted net position as of June 30, 2022 as follows:

naritable Gift and Annuity Contracts	 2022
Assets held under gift contracts	\$ 145,856
Less associated liabilities	(99,755)
Present value of assets held under contracts	\$ 46,101

## Note 7: Bonds, Notes Payable and Right-To-Use Leases Payable

#### Bonds, Notes Payable and Right-To-Use Leases Payable

The following table provides a summary of bonds, notes payable and right-to-use leases payable as of June 30, 2022:

Bonds, Notes Payable and Right-To-Use Leases Payable Summary	Interest Rates	Final Maturity	Balance 2022
Non-Direct Borrowings and Placements			
Fixed rate bonds	2.0% - 5.0%	2046	\$ 96,165,000
Fixed rate - unamortized premiums			5,409,828
Total non-direct borrowings and placements			101,574,828
Direct Borrowings and Placements			
Fixed rate bonds	1.77% - 2.29%	2035	32,950,000
Total direct borrowings and placements			32,950,000
Total bonds payable			134,524,828
Notes payable	2.69%	2031	5,495,079
Right-to-use leases payable	0.29%	2025	1,133,993
Total bonds, notes payable and right-to-use leases pay	yable		\$ 141,153,900

#### Changes in Bonds, Notes Payable and Right-To-Use Leases Payable

The table below presents the summary of changes in bonds, notes payable and right-to-use leases payable for the fiscal year ended June 30, 2022:

	<u>202</u>	2			
Changes in Bonds, Notes Payable and Right-To-Use Leases Payable	Beginning Balance	Additions	Deductions	Ending Balance	Current Portion
Bonds payable-non-direct borrowings and placements	\$ 131,525,000	\$ -	\$ 35,360,000	\$ 96,165,000	\$ 5,325,000
Bonds payable-direct borrowings and placements	-	33,035,000	85,000	32,950,000	275,000
Plus unamortized premiums	7,892,064		2,482,236	5,409,828	
Total revenue bonds payable	139,417,064	33,035,000	37,927,236	134,524,828	5,600,000
Notes payable	6,056,712	-	561,633	5,495,079	576,929
Right-to-use leases payable	1,698,053	-	564,060	1,133,993	481,296
Total bonds, notes payable and right-to-use leases payable	\$ 147,171,829	\$ 33,035,000	\$ 39,052,929	\$ 141,153,900	\$ 6,658,225

As a result of the implementation of GASB 87, *Leases*, \$1,614,296 in lease liabilities for leases of buildings and equipment has been added to the beginning balance presented above. As these lease liabilities are offset by an equal amount of lease assets, the University does not report a restatement of beginning net position for the implementation of GASB 87.

#### **Revenue and Refunding Bonds**

A general description of each revenue bond issue, original issuance amount, and the amount outstanding as of June 30, 2022, are detailed in the table "Revenue Bond Detail". The fixed rate revenue bonds interest is payable semi-annually and principal payments are paid annually. The bonds are not secured by any encumbrance, mortgage, or other pledge of property, except pledged revenues.

## ${f N}$ otes to the financial statements

Bond provisions require the University to maintain compliance with certain rate covenants related to the bonds. The Master Enterprise Bond Resolution authorizing the issuance of Institutional Enterprise Revenue Bonds, and adopted by the University's Board of Trustees, specifies debt service coverage requirements. The debt service coverage provisions require net pledged revenues to be equal to the combined principal and interest payments of the revenue bonds due during any subsequent fiscal year for the life of the associated revenue bonds. These debt service requirements are detailed in the table "Total Debt Service Requirements" in this footnote.

The Master Enterprise Bond Resolution also includes a covenant which provides that during the period in which the bonds are outstanding and subject to applicable law, the University will continue to impose such fees and charges as are included within the gross revenue and will continue the present operation and use of the University's facilities. The University will continue to maintain reasonable fees, rental rates, and other charges for the use of all facilities and for services rendered by the University and will return annually gross revenues sufficient to pay all amounts required with respect to prior bond obligations, to pay operation and maintenance expenses, and to pay the annual debt service requirements of the bonds and any parity obligations payable from net revenues. The University believes it is in compliance with all existing pledged revenue requirements of its outstanding bonds.

The 2014A, 2015A, 2016A, 2018A, 2018B, 2019A, and 2021A bonds are also secured by a pledge of the revenues derived from net Extended Campus revenues and gross facility and administrative indirect cost recoveries. The University has pledged these revenues through 2046 to repay \$96,165,000 in outstanding non-direct borrowing revenue bonds plus interest and \$32,950,000 in outstanding direct borrowing revenue bonds plus interest and \$32,950,000 in outstanding direct borrowing revenue bonds plus interest. As of June 30, 2022 total pledged revenue and the associated debt service coverage are summarized in the table below:

Net Pledged Revenue Available for Revenue Bond Debt Service	2022
Gross auxiliary facility and student fee revenues	\$ 41,290,850
Less auxiliary facility and student fee operating expenses	24,839,377
Net auxiliary and student fee facility revenue	16,451,473
Other pledged tuition and revenue	
10% of tuition revenue	6,022,29
Indirect cost recoveries	563,22
Extended campus net revenue	12,008,72
Subtotal other pledged tuition and revenue	18,594,24
Fotal Net Pledged Revenue	\$ 35,045,72
Series 2014A, 2015A, 2016A, 2018A, 2018B, 2019A and 2021A	10,336,342
Fotal Net Debt Service	\$ 10,336,34
2014A, 2015A, 2016A, 2018A, 2018B, 2019A and 2021A bond debt service coverage	3.39x
Fotal net debt service as a percentage of gross auxiliary facilities and student fee revenues	25.0%
Total net debt service as a percentage of total net pledged revenues	29.5%

#### **Revenue Bond Activity**

On June 24, 2022, Standard and Poor's affirmed its 'A-' underlying rating on the University's debt outstanding. The outlook remains negative.

On December 30, 2021, University of Northern Colorado Board of Trustees issued Institutional Enterprise Revenue Refunding Bonds Taxable Convertible to Tax-Exempt, Series 2021A for \$33,035,000. Bond proceeds of \$32,995,005 were used to advance refund a portion of outstanding principal balance on the

Institutional Enterprise Revenue Refunding Bonds, Series 2014A, totaling \$30,215,000 as of June 30, 2021. The Series 2021A Bonds shall initially be issued as a Taxable Obligation and bear interest at the taxable rate of 2.29% per annum, and will convert to, and be reissued as, a Tax-Exempt Obligation bearing interest at a rate of 1.77% per annum on or after March 5, 2024, upon satisfaction of certain agreed upon conditions. The Series 2021A bonds are guaranteed by the State Intercept program and are set to mature on June 1, 2035. Bond proceeds were also used to pay the cost of issuance totaling \$150,160. As of December 30, 2021, the Series 2014A Bonds will have a remaining outstanding principal balance of \$11,080,000.

The advanced refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$970,969 and was recorded as a loss on the refunding of the bonds. The deferred amount on refunding is reported in the accompanying statements of net position as a deferred outflow of resources and is being charged to operations through fiscal year 2035. The University completed the advanced refunding to reduce its total debt service payments by \$4,576,628 and to obtain an economic gain (difference between the present values of the old and new debt service payments) of \$4,037,656.

On March 24, 2021, Standard and Poor's affirmed its 'A-' underlying rating on the University's debt outstanding. The outlook remains negative.

On April 29, 2020, Standard and Poor's revised the outlook on the University's underlying rating of "A-" from stable to negative. Due to the impact of COVID-19 and the related recession, Standard and Poor's revised the outlook from stable to negative for over 30 public universities citing concerns about future cuts to state funding.

On August 29, 2019, University of Northern Colorado Board of Trustees issued Institutional Enterprise Revenue Refunding Bonds, Series 2019A for \$32,855,000. Bond proceeds of \$32,580,053 were used to refund the Auxiliary Facilities System Revenue Refunding Bonds, Series 2011A, with an outstanding principal balance of \$30,590,00 as of June 30, 2019. The underwriter's discount and cost of issuance totaled \$274,947. The Series 2019A bonds are guaranteed by the State Intercept program, have coupon rates of 1.9% to 2.6%, and are set to mature on June 1, 2031.

On July 18, 2019, Moody's Investors Service assigned the University an "A3" underlying and Aa2 enhanced rating to the University's proposed \$32.8 million Institutional Enterprise Revenue Refunding Bonds Taxable Series 2019A (fixed rate, maturing 2031). The outlook on the underlying rating and enhanced ratings is stable.

On May 31, 2018, Moody's Investors Service assigned the University an "A3" underlying with a stable outlook on the outstanding Series 2011A, Series 2014A, Series 2015A, Series 2016A, and Series 2018A bonds, and assigned an "Aa2" enhanced rating with a stable outlook to the University's outstanding fixed-rate bonds and for the Series 2018B bonds.

The downgrade to "A3" cited the University's cash flow and debt service coverage, and declining liquidity which is constraining the University's ability to restore reserves. The enhanced rating outlook, based on the University's participation in the Colorado Higher Education Revenue Bond Intercept Program, remains at "Aa2" with a stable outlook, which is based on the State of Colorado's current "Aa1" rating and outlook. When a University qualifies to issue bonds under the state intercept program, the bonds are additionally secured by the State with a provision that the State Treasurer will pay the principal and interest on the revenue bonds if the institution of higher education is unable to make the payment on the due date.

On April 20, 2018, Standard and Poor's assigned the University an underlying rating of "A-" with a stable outlook and an enhanced rating of "AA-" with a negative outlook, citing operating deficits, declining liquidity, and weak fundraising history relative to the University's peers. This is offset by the positives of

FTE enrollment increases, experienced and stable management, and a manageable debt burden. The long-term rating of "AA-/Negative" is based on the University's participation in the Colorado Higher Education Revenue Bond Intercept Program. Standard and Poor's assigned these ratings to the 2014A fixed-rate bonds.

Revenue Bond Detail	Original Issuance	Outstanding Balance 2022
ixed Rate Revenue Bonds		
on-Direct Borrowings and Placements		
Series 2014A 2.00%-5.00% Institutional Enterprise Revenue Refunding Bonds, issued April 2, 2014, in the original amount of \$52,465,000 and maturing in varying amounts through June 1, 2035. Proceeds from the sale of these bonds were used to advance refund a portion of the Auxiliary Facilities System Revenue Refunding and Improvement Bonds, Series 2005.	\$ 52,465,000	\$ 9,100,00
Series 2015A 4.00%-5.00% Institutional Enterprise Revenue Refunding Bonds, issued June 3, 2015, in the original amount of \$21,510,000 and maturing in varying amounts from June 1, 2036 to June 1, 2040. Proceeds from the sale of these bonds were used to refund the unrefunded portion of the Auxiliary Facilities System Revenue Refunding and Improvement Bonds, Series 2005.	21,510,000	21,510,00
Series 2016A 3.00%-5.00% Institutional Enterprise Revenue Refunding Bonds, issued November 9, 2016, in the original amount of \$23,470,000 and maturing in varying amounts from June 1, 2020 to June 1, 2046. Proceeds from the sale of these bonds are being used to fund the construction of Campus Commons building.	23,470,000	22,045,00
Series 2018A	7,110,000	5,120,0
3.60%-5.00% Institutional Enterprise Revenue Refunding Bonds, issued July 18, 2018, in the original amount of \$7,110,000 and maturing in varying amounts from June 1, 2019 to June 1, 2041. Proceeds from the sale of these bonds were used to refund the Auxiliary Facilities System Revenue Refunding Bonds, Series 2008, as well as a portion of the Institutional Enterprise Revenue refunding Bonds, Series 2011B.		
Series 2018B	12,020,000	12,020,00
4.00%-5.00% Institutional Enterprise Revenue Refunding Bonds, issued July 18, 2018, in the original amount of \$12,020,000 and maturing in varying amounts from June 1, 2024 to June 1, 2036. Proceeds from the sale of these bonds were used to refund the Institutional Enterprise Revenue Refunding Bonds, Series 2011B.		
Series 2019A 1.90%-2.60% Institutional Enterprise Revenue Refunding Bonds, issued August 29, 2019, in the original amount of \$32,855,000 and maturing in varying amounts from June 1, 2020 to June 1, 2031. Proceeds from the sale of these bonds were used to refund the Auxiliary Facilities Refunding Bonds, Series 2011A.	32,855,000	26,370,00
irect Borrowings and Placements Series 2021A	33,035,000	32,950,00
Institutional Enterprise Revenue Refunding Bonds Taxable Convertible to Tax Exempt, issued December 30, 2021, in the original amount of \$33,035,000 and maturing in varying amounts from June 1, 2022 to June 1, 2035. The taxable interest rate is 2.29%, with a conversion date of March 4, 2024 or after, and a tax exempt interest rate of 1.77%. Proceeds from the sale of these bonds were used to refund a		
portion of the Institutional Enterprise Revenue Refunding Bonds, Series 2014A.		
	182,465,000	129,115,00

#### **Debt Service Requirements on Revenue Bonds**

The future minimum revenue bonds debt service requirements as of June 30, 2022 are reported in the tables below:

Total Debt Service Requirements - Non-Direct Borrowings and Placements				
Year Ending June 30	Principal	Interest	Total	
2023	\$ 5,325,000	\$ 3,810,817	\$ 9,135,817	
2024	6,205,000	3,618,097	9,823,097	
2025	6,485,000	3,371,755	9,856,755	
2026	4,310,000	3,130,072	7,440,072	
2027	6,985,000	2,994,212	9,979,212	
2028-2032	21,030,000	12,276,262	33,306,262	
2033-2037	17,790,000	9,108,037	26,898,037	
2038-2042	22,370,000	3,749,844	26,119,844	
2043-2047	5,665,000	725,250	6,390,250	
Total	\$ 96,165,000	\$ 42,784,346	\$ 138,949,346	

Total Debt Service Requirements - Direct Borrowings and Placements				
Year Ending June 30	Principal	Interest	Total	
2023	\$ 275,000	\$ 754,555	\$ 1,029,555	
2024	320,000	707,668	1,027,668	
2025	455,000	572,684	1,027,684	
2026	2,875,000	564,630	3,439,630	
2027	395,000	513,742	908,742	
2028-2032	15,615,000	1,990,719	17,605,719	
2033-2037	13,015,000	463,386	13,478,386	
2038-2042	-	-	-	
2043-2047	-	-	-	
Total	\$ 32,950,000	\$ 5,567,384	\$ 38,517,384	

Regarding terms specified in the Series 2021A direct borrowing and placement debt agreement related to significant (1) events of default with finance-related consequences, (2) termination events with finance-related consequences, and (3) subjective acceleration clauses, these were not invoked because the Series 2021A bonds were issued on parity with all of the University's other outstanding non-direct debt.

#### **Notes Payable**

On January 29, 2016, the University of Northern Colorado Board of Trustees entered into an agreement with Banc of America Public Capital Corporation with an acquisition price of \$8,850,000 for energy performance improvements in numerous buildings on campus including steam trap upgrades, control improvements, lighting improvements, plumbing retrofitting, and a chiller replacement. The agreement term is 15 years with final maturity in January 2031. The agreement has a fixed tax-exempt interest rate of 2.69% with monthly payments of \$59,806 and a purchase option of \$1.00 upon the expiration of the term and payment in full of all payments. The outstanding notes payable on June 30, 2022, is \$5,495,079.

The University debt service payments, including interest, required for the notes payable as of June 30, 2022 are detailed below:

Fiscal Years Ending June 30,	Principal	Interest	Total
2023	\$ 576,929	\$ 140,739	\$ 717,668
2024	592,641	125,027	\$ 717,668
2025	608,781	108,887	\$ 717,668
2026	625,361	92,307	\$ 717,668
2027	642,392	75,276	\$ 717,668
2028-2032	2,448,975	122,668	\$ 2,571,643
Total	\$ 5,495,079	\$ 664,904	\$ 6,159,983

#### **Notes Payable Minimum Payments**

#### **Right-to-Use Lease Liabilities**

On January 1, 2017, the University of Northern Colorado Board of Trustees entered into a lease agreement with Jetz Service Company, Inc. to provide new laundry equipment in residence halls across campus. The initial term of the lease commenced on January 1, 2017 and terminated on June 30, 2017. The lease may be renewed by the University for up to seven (7) one (1) year terms with ownership of the equipment remaining with Jetz Service Company, Inc. during the term of the lease. The lease requires monthly lease payments of \$11,966 with an incremental borrowing interest rate of 0.287%. The outstanding lease liability on June 30, 2022, is \$286,339.

On December 18, 2019, the University of Northern Colorado Board of Trustees entered into a lease agreement with BTT, LLC to lease twelve thousand (12,000) square feet of building space within their premises located at 2915 Rocky Mountain Avenue, Loveland, Colorado 80538, to be used by the University for office space and classrooms. The term of the lease commenced on January 1, 2020 and expires on December 31, 2024. The lease requires monthly lease payments of \$28,360 with an incremental borrowing interest rate of 0.287%. The outstanding lease liability on June 30, 2022, is \$847,654.

The University debt service payments, including interest, required for these right-to-use leases payable as of June 30, 2022 are detailed below:

Fiscal Years Ending June 30,	Principal	I	nterest	 Total
2023	\$ 481,296	\$	2,929	\$ 484,225
2024	482,679		1,239	\$ 483,918
2025	170,018		142	\$ 170,160
2026	-		-	\$ -
2027	-		-	\$ -
2028-2032	-		-	\$ -
Total	\$1,133,993	\$	4,310	\$ 1,138,303

#### **Right-to-Use Lease Minimum Payments**

## **Note 8: Defined Benefit Pension Plan**

#### **Summary of Significant Accounting Policies**

#### Pensions

The University of Northern Colorado participates in the State Division Trust Fund (SDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association of Colorado (PERA). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the SDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### General Information about the Pension Plan

#### Plan description

Eligible employees of the University of Northern Colorado are provided with pensions through the SDTF a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at www.copera.org/investments/pera-financial-reports.

#### Benefits provided as of December 31, 2021

PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5% and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100% match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100% of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50% or 100% on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

Upon meeting certain criteria, benefit recipients who elect to receive a lifetime retirement benefit generally receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S. Subject to the automatic adjustment provision (AAP) under C.R.S. § 24-51-413, eligible benefit recipients under the

PERA benefit structure who began membership before January 1, 2007, and all eligible benefit recipients of the DPS benefit structure will receive the maximum annual increase (AI) or AI cap of 1.00% unless adjusted by the AAP. Eligible benefit recipients under the PERA benefit structure who began membership on or after January 1, 2007, will receive the lesser of an annual increase of the 1.00% AI cap or the average increase of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed a determined increase that would exhaust 10% of PERA's Annual Increase Reserve (AIR) for the SDTF. The AAP may raise or lower the aforementioned AI cap by up to 0.25% based on the parameters specified in C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. For State Troopers whose disability is caused by an on-the-job injury, the five-year service requirement is waived and they are immediately eligible to apply for disability benefits. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

#### Contributions provisions as of June 30, 2022

Eligible employees of the University of Northern Colorado and the State are required to contribute to the SDTF at a rate set by Colorado statute. The contribution requirements for the SDTF are established under C.R.S. § 24-51-401, et seq. and § 24-51-413. Employee contribution rates for the period of July 1, 2021 through June 30, 2022 are summarized in the table below:

	January 1, 2021 Through June 30, 2021	July 1, 2021 Through December 31, 2021	January 1, 2022 Through June 30, 2022	July 1, 2022 Through December 31, 2022
Employee contribution (all employees except State Troopers)	10.00%	10.50%	10.50%	11.00%
State Troopers only	12.00%	12.50%	12.50%	13.00%

Contribution rates for the SDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

	January 1, 2021 Through June 30, 2021	July 1, 2021 Through December 31, 2021	January 1, 2022 Through June 30, 2022	July 1, 2022 Through December 31, 2022
Employer contribution rate	10.90%	10.90%	10.90%	11.40%
Amount of employer contribution apportioned to the Health Care				
Trust Fund as specified in C.R.S. § 24-51-208(1)(f)	-1.02%	-1.02%	-1.02%	-1.02%
Amount apportioned to the SDTF	9.88%	9.88%	9.88%	10.38%
Amortization Equalization Disbursement (AED) as specified in C.R.S.				
§ 24-51-411	5.00%	5.00%	5.00%	5.00%
Supplemental Amortization Equalization Disbursement (SAED) as				
specified in C.R.S. § 24-51-411	5.00%	5.00%	5.00%	5.00%
Defined Contribution Supplement as specified in C.R.S. § 24-51-415	0.05%	0.05%	0.10%	0.10%
Total employer contribution rate to the SDTF	19.93%	19.93%	19.98%	20.48%

The employer contribution requirements for all employees other than State Troopers are summarized in the table below:

Contribution rates for the SDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Employer contributions are recognized by the SDTF in the period in which the compensation becomes payable to the member and the University of Northern Colorado is statutorily committed to pay the contributions to the SDTF. Employer contributions recognized by the SDTF from the University of Northern Colorado were \$6,104,246 for the year ended June 30, 2022.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for the SDTF was measured as of December 31, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2020. Standard update procedures were used to roll-forward the total pension liability to December 31, 2021. The University of Northern Colorado's proportion of the net pension liability was based on its contributions to the SDTF for the calendar year 2021 relative to the total contributions of participating employers and the State as a nonemployer contributing entity for participating employers of the SDTF that are outside of the State's financial reporting entity.

At June 30, 2022, the University of Northern Colorado reported a liability of \$58,983,574 for its proportionate share of the net pension liability. The amount recognized by the University of Northern Colorado as its proportionate share of the net pension liability, the related support from the State as a nonemployer contributing entity, and the total portion of the net pension liability that was associated with the University of Northern Colorado were as follows:

University of Northern Colorado's proportionate share of the net pension liability	\$ 58,983,574
The State's proportionate share of the net pension liability as a nonemployer contributing entity associated with the University of Northern Colorado	\$ -
Total	\$ 58,983,574

At December 31, 2021, the University of Northern Colorado proportion was 0.80 percent, which was a decrease of 0.11 from its proportion measured as of December 31, 2020.

For the year ended June 30, 2022, the University of Northern Colorado recognized negative pension expense of \$15,824,764 and revenue of \$613,471 for support from the State as a nonemployer contributing entity.

On June 30, 2022, the University of Northern Colorado reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 401,342	\$ 82,057
Changes of assumptions or other inputs	2,102,987	-
Net difference between projected and actual earnings on pension plan investments	-	20,297,824
Change in Proportionate Share	-	11,069,098
Difference in Total Employer Contribution and Proportionate Share Contribution	-	22,019
Contributions subsequent to the measurement date	2,786,884	-
Total	\$ 5,291,213	\$ 31,470,998

\$2,786,884 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:				
2023	\$	(11,055,947)		
2024		(11,796,910)		
2025		(3,951,547)		
2026		(2,162,265)		
2027		-		
Thereafter		-		
TOTAL	\$	(28,966,669)		

#### Actuarial assumptions

The total pension liability in the December 31, 2020, actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial Cost Method	Entry Age
Price Inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation	
Members other than State Troopers	3.30-10.90%
State Troopers	3.20-12.40%
Long-term investment rate of return, net of pension plan investment expenses,	
including price inflation	7.25%
Discount rate	7.25%
Post-retirement benefit increases:	
PERA benefit structure hired prior to 1/1/07 and DPS Benefit Structure	
(compounded annually)	1.00%
PERA benefit structure hired after 12/31/06 <sup>1</sup>	Financed by the Annual
PERA deneni structure nireu alter 12/31/00	Increase Reserve

<sup>1</sup> Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

The total pension liability as of December 31, 2021, includes the anticipated adjustments to contribution rates and the AI cap, resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022.

The mortality tables described below are generational mortality tables developed on a benefit-weighted basis.

Pre-retirement mortality assumptions for members other than State Troopers were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for State Troopers were based upon the PubS-2010 Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for members other than State Troopers were based upon the PubG-2010 Healthy Retiree Table, adjusted as follows:

- Males: 94% of the rates prior to age 80 and 90% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 87% of the rates prior to age 80 and 107% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- Males: 97% of the rates for all ages, with generational projection using scale MP-2019.
- Females: 105% of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions for members other than State Troopers were based upon the PubNS-2010 Disabled Retiree Table using 99% of the rates for all ages with generational projection using scale MP-2019.

Disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.

The actuarial assumptions used in the December 31, 2020, valuation were based on the results of the 2020 experience analysis for the period January 1, 2016, through December 31, 2019, and were reviewed and adopted by the PERA Board at their November 20, 2020, meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25% long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation, and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

	Tourset	30 Year Expected Geometric Real Rate
Asset Class	Target Allocation	of Return
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	6.00%	4.70%
Total	100.00%	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

#### Discount rate

The discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in SB 18-200, required adjustments resulting from the 2018 AAP assessment, and the additional 0.50% resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200, required adjustments resulting from the 2018 AAP assessment, and the additional 0.50% resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022. Employer contributions also include current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103%, at which point the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- As specified in law, the State, as a nonemployer contributing entity, will provide an annual direct distribution of \$225 million (actual dollars), commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.

- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial FNP, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the FNP and the subsequent AIR benefit payments were estimated and included in the projections.
- The projected benefit payments reflect the lowered AI cap, from 1.25% to 1.00%, resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the SDTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on pension plan investments was applied to all periods of projected benefit payments to determine the TPL. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

# Sensitivity of the University of Northern Colorado's proportionate share of the net pension liability to changes in the discount rate

The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	1% Decrease (6.25%)	Cur	rent Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net pension liability	\$ 83,194,216	\$	58,983,574	\$ 38,630,254

#### Pension plan fiduciary net position

Detailed information about the SDTF's fiduciary net position is available in PERA's Annual Comprehensive Financial Report which can be obtained at <u>www.copera.org/investments/pera-financial-reports.</u>

#### Payables to the pension plan

The University of Northern Colorado did not report payables to the SDTF as of June 30, 2022.

## **Note 9: Other PERA Retirement Plans**

#### Voluntary Investment Program (401(k) Defined Contribution Plan)

#### Plan Description

Employees of the University of Northern Colorado that are also members of the SDTF may voluntarily contribute to the Voluntary Investment Program, an Internal Revenue Code Section 401(k) defined contribution plan administered by PERA. Title 24, Article 51, Part 14 of the C.R.S., as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available Annual Report which includes additional information on the Voluntary Investment Program. That report can be obtained at <u>www.copera.org/investments/pera-financial-reports</u>.

#### **Funding Policy**

The Voluntary Investment Program is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under Title 24, Article 51, Section 1402 of the C.R.S., as amended. Employees are immediately vested in their own contributions, employer contributions, and investment earnings.

#### **Defined Contribution Retirement Plan (DC Plan)**

#### Plan Description

Employees of the State of Colorado hired on or after January 1, 2006, employees of certain community colleges hired on or after January 1, 2008, and certain classified employees of State Colleges and Universities hired on or after January 1, 2019, have the option to participate in the SDTF, a cost-sharing multiple-employer defined benefit pension plan, or the Defined Contribution Retirement Plan (PERA DC Plan).

The PERA DC Plan is an Internal Revenue Code Section 401(a) governmental profit-sharing defined contribution plan. Title 24, Article 51, Part 15 of the C.R.S., as amended, assigns the authority to establish Plan provisions to the PERA Board of Trustees. The DC Plan is also included in PERA's ACFR as referred to above.

#### **Funding Policy**

All participating employees in the PERA DC Plan and the University of Northern Colorado are required to contribute a percentage of the participating employees' PERA-includable salary to the PERA DC Plan. The employee and employer contribution rates for the period July 1, 2021 through June 30, 2022 are summarized in the tables below:

	January 1, 2021 Through June 30, 2021	July 1, 2021 Through December 31, 2021	January 1, 2022 Through June 30, 2022	July 1, 2022 Through December 31, 2022
Employee Contribution Rates				
Employee contribution (all employees except State Troopers)	10.00%	10.50%	10.50%	11.00%
State Troopers only	12.00%	12.50%	12.50%	13.00%
Employee Contribution Rates				
Employee contribution (all employees except State Troopers)	10.15%	10.15%	10.15%	10.15%
State Troopers only	12.85%	12.85%	12.85%	12.85%

Rates are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Additionally, the employers are required to contribute AED and SAED to the SDTF as follows:

	January 1, 2021 July 1, 2021		January 1, 2022	July 1, 2022
	Through	Through	Through	Through
	June 30, 2021	December 31, 2021	June 30, 2022	December 31, 2022
Amortization Equalization Disbursement (AED) as specified in				
C.R.S. § 24-51-411 <sup>1</sup>	5.00%	5.00%	5.00%	5.00%
Supplemental Amortization Equalization Disbursement (SAED) as				
specified in C.R.S. § 24-51-411 <sup>1</sup>	5.00%	5.00%	5.00%	5.00%
Automatic Adjustment Provision (AAP), as specified in C.R.S. §				
24-51-413 <sup>1</sup>	0.50%	0.50%	0.50%	1.00%
Defined Contribution statutory contribution as specified in				
C.R.S. § 24-51-1505 <sup>1</sup>	0.25%	0.25%	0.25%	0.25%
Defined Contribution Supplement as specified in C.R.S. § 24-51-				
415	0.05%	0.05%	0.10%	0.10%
Total employer contribution rate to the SDTF <sup>1</sup>	10.80%	10.80%	10.85%	11.35%

<sup>1</sup> Rates are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Contribution requirements are established under Title 24, Article 51, Section 1505 of the C.R.S., as amended. Participating employees of the PERA DC Plan are immediately vested in their own contributions and investment earnings and are immediately 50 percent vested in the amount of employer contributions made on their behalf. For each full year of participation, vesting of employer contributions increases by 10 percent. Forfeitures are used to pay expenses of the PERA DC Plan in accordance with PERA Rule 16.80 as adopted by the PERA Board of Trustees in accordance with Title 24, Article 51, Section 204 of the C.R.S. As a result, forfeitures do not reduce pension expense. Participating employees in the PERA DC Plan contributed \$6,628.

## Note 10: University Retirement Plans

On March 1, 1993, the Board of Trustees adopted an Optional Retirement Plan (ORP) for faculty and exempt-administrative staff. On the date of adoption, eligible University employees were offered the choice of remaining in PERA or participating in the ORP. New faculty and administrative staff members are required to enroll in the ORP unless they have one year or more of service credit with PERA at the date of hire.

The ORP is a defined contribution plan with three vendors: MetLife, TIAA-CREF, and VALIC. These vendors provide a range of investment accounts for participants. For fiscal year 2022, the employee contributed 8 percent and the University contributed 11.5 percent. The University's contributions to the ORP were \$6,780,070 in fiscal year 2022. All contributions are immediately invested in the employee's account. Normal retirement age for the ORP is 65. Benefits available to the employee at retirement are not guaranteed and are determined by contributions and the decisions made by participants for their individual investment accounts.

The University provides a 403(b) deferred compensation plan to the University President. The Board of Trustees approved a contribution of \$57,000 for fiscal year 2022 for the President.

## Note 11: Other Postemployment Benefits (OPEB)

#### **OPEB**

The University of Northern Colorado participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Plan Description**

Eligible employees of the University of Northern Colorado are provided with OPEB through the HCTF a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended, and sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at <u>www.copera.org/investments/pera-financial-reports</u>.

#### **Benefits Provided**

The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 *et seq.* specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare health benefits program is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

#### PERA Benefit Structure

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5% reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

#### **Contributions**

Pursuant to Title 24, Article 51, Section 208(1) (f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02 percent of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the University of Northern Colorado is statutorily committed to pay the

contributions. Employer contributions recognized by the HCTF from the University were \$275,757 for the year ended June 30, 2022.

## **OPEB** Liabilities, **OPEB** Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

On June 30, 2022, the University of Northern Colorado reported a liability of \$2,351,885 for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2021, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2020. Standard update procedures were used to roll-forward the total OPEB liability to December 31, 2021. The University of Northern Colorado's proportion of the net OPEB liability was based on the University of Northern Colorado's contributions to the HCTF for the calendar year 2021 relative to the total contributions of participating employers to the HCTF.

As of December 31, 2021, the University of Northern Colorado's proportion was 0.27 percent, which was a decrease of 0.05 percent from its proportion measured as of December 31, 2020.

For the years ended June 30, 2022, the University of Northern Colorado recognized negative OPEB expense of \$385,772.

At June 30, 2022, the University of Northern Colorado reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources		-	erred Inflows Resources
Difference between expected and actual experience	\$	3,584	\$	557,660
Changes of assumptions or other inputs		48,693		127,576
Net difference between projected and actual earnings on pension plan investments		-		145,583
Change in Proportionate Share		-		1,289,014
Difference in Total Employer Contribution and Proportionate Share Contribution		-		1,576
Contributions subsequent to the measurement date		140,103		-
Total	\$	192,380	\$	2,121,409

\$140,103 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30:					
2023	\$ (583,678)				
2024	(583,708)				
2025	(500,854)				
2026	(262,456)				
2027	(118,656)				
Thereafter	(19,780)				
TOTAL	\$ (2,069,132)				

#### Actuarial assumptions

The total OPEB liability in the December 31, 2020, actuarial valuation was determined using the following actuarial cost method, actuarial assumptions, and other inputs:

Actuarial Cost Method	Entry Age
Price Inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation	3.30%-10.90%
Long-term investment rate of return, net of OPEB plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Health care cost trend rates	
PERA benefit structure:	
Service-based premium subsidy	0.00%
PERACare Medicare plans	4.50% in 2021, 6.00% in 2022, gradually decreasing to 4.50% in 2029
Medicare Part A premiums	3.75% in 2021, gradually increasing to 4.50% in 2029
DPS benefit structure:	
Service-based premium subsidy	0.00%
PERACare Medicare plans	N/A
Medicare Part A premiums	N/A

Calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each actuarial valuation and on the pattern of sharing of costs between employers of each fund to that point.

In determining the additional liability for PERACare enrollees who are age 65 or older and who are not eligible for premium-free Medicare Part A in the December 31, 2020, valuation, the following monthly costs/premiums (actual dollars) are assumed for 2021 for the PERA Benefit Structure:

		embers Part A	
Medicare Plan	Monthly Cost	Monthly Premium	Monthly Cost Adjusted to Age 65
Medicare Advantage/Self-Insured Rx	\$633	\$230	\$591
Kaiser Permanente Medicare Advantage HMO	596	199	562

The 2021 Medicare Part A premium is \$471 (actual dollars) per month.

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models, and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services are referenced in the development of these rates. Effective December 31, 2020, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The PERA benefit structure health care cost trend rates used to measure the TOL are summarized in the table below:

Year	PERACare	Medicare Part A
Ical	<b>Medicare Plans</b>	Premiums
2021	4.50%	3.75%
2022	6.00%	3.75%
2023	5.80%	4.00%
2024	5.60%	4.00%
2025	5.40%	4.00%
2026	5.10%	4.25%
2027	4.90%	4.25%
2028	4.70%	4.25%
2029+	4.50%	4.50%

Mortality assumptions used in the December 31, 2020, valuation for the determination of the total pension liability for each of the Division Trust Funds as shown below, reflect generational mortality and were applied, as applicable, in the determination of the TOL for the HCTF, but developed using a headcount-weighted basis. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

Pre-retirement mortality assumptions for the State and Local Government Divisions (members other than State Troopers) were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for State Troopers were based upon the PubS-2010 Employee Table with generational projection using scale MP-2019.

The pre-retirement mortality assumptions for the School Division were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for the Judicial Division were based upon the PubG-2010(A) Above-Median Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the State and Local Government Divisions (members other than State Troopers) were based upon the PubG-2010 Healthy Retiree Table, adjusted as follows:

- Males: 94% of the rates prior to age 80 and 90% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 87% of the rates prior to age 80 and 107% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the School Division were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- Males: 112% of the rates prior to age 80 and 94% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 83% of the rates prior to age 80 and 106% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the Judicial Division were based upon the unadjusted PubG-2010(A) Above-Median Healthy Retiree Table with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- Males: 97% of the rates for all ages, with generational projection using scale MP-2019.
- Females: 105% of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions for members other than State Troopers were based upon the PubNS-2010 Disabled Retiree Table using 99% of the rates for all ages with generational projection using scale MP-2019.

Disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.

The following health care costs assumptions were updated and used in the roll-forward calculation for the Trust Fund:

- Initial per capita health care costs for those PERACare enrollees under the PERA benefit structure who are expected to attain age 65 and older ages and are not eligible for premium-free Medicare Part A benefits were updated to reflect the change in costs for the 2021 plan year.
- The health care cost trend rates for Medicare Part A premiums were revised to reflect the thencurrent expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

Actuarial assumptions pertaining to per capita health care costs and their related trend rates are analyzed and updated annually by PERA Board's actuary, as discussed above.

The actuarial assumptions used in the December 31, 2020, valuation were based on the results of the 2020 experience analysis for the period January 1, 2016, through December 31, 2019, and were reviewed and adopted by the PERA Board at their November 20, 2020, meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

		30 Year Expected
	Target	Geometric Real Rate
Asset Class	Allocation	of Return
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	6.00%	4.70%
Total	100.00%	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25 percent.

# Sensitivity of the University of Northern Colorado's proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates

The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

	1% Decrease in Trend Rates	Current Trend Rates	1% Increase in Trend Rates
Initial PERACare Medicare trend rate	3.50%	4.50%	5.50%
Ultimate PERACare Medicare trend rate	3.50%	4.50%	5.50%
Initial Medicare Part A trend rate	2.75%	3.75%	4.75%
Ultimate Medicare Part A trend rate	3.50%	4.50%	5.50%
Net OPEB Liability	\$2,284,345	\$2,351,885	\$2,430,124

#### Discount rate

The discount rate used to measure the total OPEB liability was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

• Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2021, measurement date.

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Estimated transfers of dollars into the HCTF representing a portion of purchase service agreements intended to cover the costs associated with OPEB benefits.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the HCTF's fiduciary net position was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

# Sensitivity of the University of Northern Colorado's proportionate share of the net OPEB liability to changes in the discount rate.

The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	1% Decrease (6.25%)	Cur	rent Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net OPEB liability	\$ 2,731,468	\$	2,351,885	\$ 2,027,655

#### **OPEB** plan fiduciary net position.

Detailed information about the HCTF's fiduciary net position is available in PERA's Annual Comprehensive Financial Report which can be obtained at <u>www.copera.org/investments/pera-financial-reports</u>.

### Note 12: Deferred Outflows and Inflows of Resources

Deferred inflows and outflows result from deferred amounts on refunding bonds, right-to-use leases receivable, and transactions related to the University of Northern Colorado share of the Colorado Public Employees' Retirement Association (PERA) net pension and OPEB liabilities. Additional information on the University's debt portfolio can be found in *Note 7: Bonds, Notes Payable and Right-To-Use Leases Payable.* Additional information related to the PERA pension plan and related net pension liability can be found in *Note 8: Defined Benefit Pension Plan,* while additional information related to other postemployment benefits and related OPEB liability can be found in *Note 11: Other Postemployment Benefits (OPEB).* 

The deferred amounts from refunding bond issues result from the difference in the carrying value of the refunded debt and its reacquisition price. These amounts are deferred and amortized over the life of the refunding debt. The following schedule outlines the deferred outflows and deferred inflows of resources related to University of Northern Colorado's debt refunding activity.

			<u>2022</u>	<u>.</u>						
		Deferred Amou	nts on	Debt Ref	fundings					
Issue	Year of Maturity	Description	D Ar	Driginal Deferred nount on efunding	Original Amortization Period in Years	Remaining Amortization Period in Years	Re	Deferred Amount maining at June 30	Am	rent Fiscal Year ortization Expense
Issue	Maturity	Description		erunung	Tenou in Tears	Icais		June 50	E	Apense
Deferred outflow	ws of resources	i								
Series 2014A	2035	Advance refunding of a portion of Series 2005	\$	799,172	21	13	\$	123,359	\$	31,475
Series 2018A	2041	Refunding of Series 2008 and Series 2011B		230,132	23	19		189,963		10,042
Series 2018B	2036	Refunding of Series 2011B		720,867	18	14		560,674		40,048
Series 2019A	2031	Refunding of Series 2011A		851,638	12	9		638,729		70,970
Series 2021A	2035	Advance refunding of a portion of Series 2014A		970,969	13	12		934,784		36,185
Total deferred	outflows of reso	urces	\$	3,572,778			\$	2,447,509	\$	188,720
Deferred inflows	s of resources									
Series 2015A Total deferred i	2040 inflows of resour	Refunding of the remaining balance of Series 2005 rces	\$	(938,023) (938,023)	25	18	\$	(672,250) (672,250)	\$	(37,521 (37,521
Total expense of	on Statement of	Revenues, Expenses and Changes in Net Position							\$	151,199

As a result of the implementation of GASB 87, *Leases*, the University, serving in a lessor capacity, is required to recognize a lease receivable and a deferred inflow of resources for certain lease transactions. The deferred inflows of resources on right-to-use leases receivable are amortized over the life of the lease arrangement. The following schedule outlines the deferred inflows of resources related to University of Northern Colorado's lessor leasing activity.

Deferred Amounts	-	1 <u>22</u> Right-To-Use L	eases Receivab	le		
Lease Description	Year of Maturity	Original Deferred Amount	Original Amortization Period in Years	Remaining Amortization Period in Years	Deferred Amount Remaining at June 30	Current Fiscal Year Amortization
Deferred inflows of resources						
New Cingular Wireless rooftop communication facility	2052	\$ (1,473,805)	30	29	\$ (1,457,429)	\$ (16,376
Bank of Colorado title sponsorship Butler-Hancock Arena/Nottingham Field	2029	(863,418)	9	8	(767,483)	(95,935
Wells Fargo ATM facility	2026	(59,156)	5	4	(47,325)	(11,831
T-Mobile West rooftop antenna facility	2042	(1,713,358)	21	20	(1,631,769)	(81,589
Sprint Spectrum Realty rooftop antenna facility	2033	(637,741)	12	11	(584,596)	(53,145
Total deferred inflows of resources		\$ (4,747,478)			\$ (4,488,602)	\$ (258,870

The deferred outflows and deferred inflows of resources that are related to the PERA net pension liabilities and the net OPEB liabilities result from circumstances that affect the net pension liability such as:

- Changes in benefit terms
- Changes in economics and demographic assumptions
- Differences between economic and demographic assumptions and actual experience
- Differences between expected and actual investment returns

Deferred outflows and deferred inflows of resources can also result from changes in University of Northern Colorado's proportionate share of the net pension and OPEB liabilities, which is based on University of Northern Colorado's contributions as a percentage of total employer contributions during the measurement period of the Plan.

Deferred inflows of resources or deferred outflows of resources are amortized to expense over a five-year period or the average remaining service period of plan members, which changes annually. The PERA and OPEB net pension liabilities have a measurement date of December 31 annually. Each year the contributions that University of Northern Colorado makes after the Plan measurement date from January 1 to June 30 will be recorded as a deferred outflow of resources and will be recognized as a reduction of the net pension and OPEB liabilities in the following fiscal year. The following is a summary of the deferred outflows and deferred inflows of resources related to University of Northern Colorado's proportionate share of the PERA net pension and net OPEB liabilities:

Deferred A	Amounts Related to Net 1	Pensi	on Liability				
Description	Amortization Period	Cumulative Deferred Amount		rred Remaining at		Current Fisca Year Amortization Expense	
Deferred outflows of resources							
Pension changes in assumptions	Service life	\$	128,735,187	\$	2,102,987	\$	3,768,930
Pension experience results	Service life		16,776,125		401,342		1,735,741
Pension contributions after measurement date*	See footnote		-		2,786,884		-
Total deferred outflows of resources		\$	145,511,312	\$	5,291,213	\$	5,504,671
Deferred inflows of resources							
Pension experience results	Service life	\$	(131,787)		(82,057)		(49,730)
Pension investment results	Five years		(32,992,173)		(20,297,824)		(9,682,566)
Pension changes in proportionate share	Service life		(71,282,624)		(11,069,098)		(14,249,475
Pension employer contribution difference	Service life		(231,102)		(22,019)		(20,875
Total deferred inflows of resources		\$	(104,637,686)	\$	(31,470,998)	\$	(24,002,646
Total expense on Statement of Revenues, Expenses and C	hanges in Net Position					\$	(18,497,975)



#### <u>2022</u>

De	ferred Amounts Related	to OP	EB				
Description	Amortization Period	-	Cumulative Deferred Amount		Deferred Amount Remaining at June 30		rrent Fiscal Year nortization Expense
Deferred outflows of resources							
OPEB changes in assumptions	Service life	\$	91,733	\$	48,693	\$	16,188
OPEB experience results	Service life		28,815		3,584		4,462
OPEB contributions after measurement date*	See footnote		-		140,103		-
Total deferred outflows of resources		\$	120,548	\$	192,380	\$	20,650
Deferred inflows of resources							
OPEB changes in assumptions	Service life	\$	(222,563)	\$	(127,576)	\$	(58,322)
OPEB experience results	Service life		(1,170,746)		(557,660)		(252,985)
OPEB investment results	Five years		(307,018)		(145,583)		(70,137)
OPEB changes in proportionate share	Service life		(2,259,561)		(1,289,014)		(382,698)
OPEB employer contribution difference	Service life		(4,670)		(1,576)		(171)
Total deferred inflows of resources		\$	(3,964,558)	\$	(2,121,409)	\$	(764,313)
Total expense on Statement of Revenues, Expenses and C	hanges in Net Position					\$	(743,663)
*Deferred outflows of resources originating from OPEB made after th following year. Each year the contributions from January 1 to June 3				nized a	s a reduction to OP	EB liabil	ity in the

## Note 13: Operating Expenses by Function Compared with Operating Expenses by Natural Classification

	For the Year Ended June 30, 2022									
	Wages and Benefits	Cost of Sales	Other Current Expenses	Scholarships and Fellowships	Utilities	Travel	Depreciation	Total		
Instruction	\$ 54,247,774	\$ (2,300)	\$ 5,667,533	\$ -	\$ -	\$ 372,874	\$ -	\$ 60,285,88		
Research	1,568,494	-	860,187	-	-	158,935	-	2,587,610		
Public Service	1,102,870	154,979	450,869	-	-	13,836	-	1,722,554		
Academic Support	14,381,799	28,963	4,775,705	-	-	80,899	-	19,267,36		
Student Services	11,287,224	53,937	5,241,899	-	282,477	177,559	-	17,043,090		
Institutional Support	8,853,086	28,859	7,533,034	-	-	147,112	-	16,562,09		
Operation of Plant	2,573,366	-	1,044,339	-	3,132,663	1,591	-	6,751,959		
Scholarships	111,200	-	-	16,173,206	-	-	-	16,284,400		
Auxiliary	14,755,217	2,569,845	6,209,160	-	2,711,355	2,872,768	-	29,118,34		
Depreciation	-	-	-	-	-	-	18,476,328	18,476,32		
Total Operating Expenses	\$ 108,881,030	\$ 2,834,283	\$ 31,782,726	\$ 16,173,206	\$ 6,126,495	\$ 3,825,574	\$ 18,476,328	\$ 188,099,642		

Wages and Ben For the Year Ended	
	 2022
Faculty	\$ 40,715,563
Administrative	33,485,487
Graduate and Teaching Assistants	10,427,360
Classified	14,192,736
Student	5,097,081
Other	834,829
Subtotal wages	 104,753,056
Fringe benefits	 26,718,513
Fringe benefits (GASB 68)	(21,929,010)
Fringe benefits (GASB 75)	(661,529)
Total wages and benefits	\$ 108,881,030

#### Summary of Wages and Benefits

### **Note 14: Legislative Appropriations**

#### **Appropriated Funds**

The Colorado State Legislature establishes spending authority to the University in its annual Long Appropriations Bill. For the year ended June 30, 2022, the University had a total appropriation of \$51,724,570 and appropriated expenditures were within the authorized spending authority.

The University's appropriated funds consisted of \$13,911,385 received from students who qualified for stipends from the College Opportunity Fund and \$37,813,185 as Fee-For-Service contract revenue. All other revenues and expenses reported by the University represent non-appropriated funds and are excluded from the annual appropriations bill. Non-appropriated funds include tuition and fees, grants and contracts, gifts, indirect cost recoveries, auxiliary revenues, and other revenue sources.

#### **State Capital Appropriations**

Capital appropriations from the state generally fall into three categories: capital construction, cash-funded appropriated projects, and controlled maintenance. The revenue is recognized in the Statement of Revenues, Expenses, and Changes in Net Position to the extent of expenditures in the current year. UNC recognized \$1,723,435 in capital appropriations revenue in fiscal year 2022.

The following table outlines the projects that are currently appropriated for the University of Northern Colorado, the cumulative amount expended on those projects through June 30, 2022, and the unexpended balance:

Project	Category	Total Appropriation	Expended as of 6/30/2022		Balance Remainin as of 6/30/2022	
Campus Commons	State Appropriation - Capital Construction	\$ 38,000,000	\$	38,000,000	\$	-
Campus Commons	State Appropriation - Cash Funded	35,533,668		35,533,668		-
Subtotal Campus Commons		73,533,668		73,533,668		-
Boiler replacement	State Appropriation - Controlled Maintenance	3,779,372		903,076		2,876,296
Boiler replacement	State Appropriation - Cash Funded	46,800		-		46,800
Subtotal Boiler replacement		3,826,172		903,076		2,923,096
Fire sprinkler-McKee Hall	State Appropriation - Controlled Maintenance	996,364		906,195		90,169
Fire sprinkler-Gunter	State Appropriation - Controlled Maintenance	863,187		696,505		166,682
Fire sprinkler-Frasier (Phase I)	State Appropriation - Controlled Maintenance	1,611,931		1,190,046		421,885
Frasier tunnel piping abatement	State Appropriation - Controlled Maintenance	339,146		290,676		48,470
Butler-Hancock pool AHU	State Appropriation - Controlled Maintenance	937,268		937,268		-
McKee Chiller Replacement	State Appropriation - Controlled Maintenance	489,672		489,672		-
Fire sprinkler-Michener	State Appropriation - Controlled Maintenance	2,066,257		2,066,257		-
Michener Chiller Replacement	State Appropriation - Controlled Maintenance	922,705		66,950		855,755
Candelaria Chiller Replacement	State Appropriation - Controlled Maintenance	902,545		58,174		844,371
Next Gen Cyber Secure Network	State Appropriation - Software	1,191,077		177,890		1,013,187
Total		\$ 87,679,992	\$	81,316,376	\$	6,363,616
	State Appropriation - Capital Construction	\$ 38,000,000	\$	38,000,000	\$	
	State Appropriation - Capital Construction		ф		Ф	46,800
		35,580,468		35,533,668		,
	State Appropriation - Controlled Maintenance	12,908,447		7,604,818		5,303,629
	State Appropriation - Software	1,191,077 \$ 87,679,992	\$	177,890 81,316,376	\$	1,013,187

## Note 15: Commitments and Contingencies

#### **Government Grants**

The University is currently participating in numerous grants from various departments and agencies of the federal and state governments. The utilization of grant proceeds must be for allowable and eligible purposes. Single audits and audits by the granting department or agency may result in requests for reimbursement of unused grant proceeds or disallowed expenditures. Upon notification of final approval by the granting department or agency, the grants are considered closed.

#### **Collateral for State Treasury Certificates of Participation**

On November 6, 2008, the State Treasury entered into a lease purchase agreement under which a trustee issued \$230,845,000 of State of Colorado Higher Education Capital Construction Lease Purchase Financing Program Certificates of Participation, Series 2008. The University's Butler-Hancock interior renovation project was funded with \$11,591,235 from the lease purchase agreement as a state appropriation and Parsons Hall was provided as collateral.

In November 2017, UNC's Board of Trustees approved collateralization of the Jackson Soccer Team building (Current Replacement Value is \$2.8 million) for financing UNC's Senate Bill 17-267 Controlled Maintenance projects. The State Treasury issued Certificates of Participation under the Senate bill in late September 2018. UNC has three capital projects approved for \$2.1 million.

During the 2020 legislative session, House Bill 20-1377 specified that proceeds related to Senate Bill 17-267 lease purchase agreement be credited to the capital construction fund and appropriated for controlled maintenance projects. House Bill 20-1408 appropriated \$3.8 million to the University for the replacement of a boiler.

### Note 16: Risk Management

The University is subject to risks of loss from liability for accident, property damage, and personal injury. To mitigate these risks the University has purchased the following insurance:

- General liability covered by Philadelphia for an aggregate of \$3,000,000 and per occurrence of \$1,000,000 with no deductible.
- Professional liability covered by Philadelphia for \$3,000,000 with a \$25,000 deductible.
- Automobile liability covered by Philadelphia for \$1,000,000 with no deductible.
- Educators errors and omissions covered by RSUI Group, Inc. for \$3,000,000 with a \$25,000 deductible.
- Law enforcement legal liability covered by RSUI Group, Inc. for \$1,000,000 with a \$10,000 deductible.
- Employment practices liability covered by RSUI Group, Inc. for \$3,000,000 with a \$50,000 deductible.
- Workers compensation covered by Pinnacol Assurance for \$500,000/\$500,000/\$500,000 with a \$1,000 deductible.
- Umbrella liability covered by Philadelphia for \$3,000,000 with a self-insured retention of \$10,000.
- Fidelity (employee dishonesty) covered by Travelers for \$3,000,000 with a \$25,000 deductible.
- Other property covered by Midwestern Higher Education Compact for \$500,000,000 with a \$50,000 deductible.

The University became fully insured through several insurance companies in 2006 and is covered by insurance for everything above its reserve and deductible. The coverage in fiscal year 2022 is consistent with previous years and there have been no significant reductions in coverage. There have been no settlements exceeding coverage. The University uses a fringe benefit and risk management fund to pay expenses related to workers compensation and other liability insurance. The University's liability on June 30, 2022, was \$157,000 which represents deductibles based on an analysis of claims.

### **Note 17: Other Disclosures**

#### **Multi-Year Employment Contracts**

During fiscal year 2022, the University had four multi-year employment contracts for athletic coaches. The intent of the multi-year terms (four years) is to allow the coaches sufficient time to recruit and build successful athletic teams. These contracts are subject to termination for just cause and funds availability.

### Note 18: Subsequent Events

On August 11, 2022, the University of Northern Colorado Board of Trustees entered into the Second Amendment to Rooftop Lease Agreement with T-Mobile West, LLC to lease space owned by the University and located on the roof of Lawrenson Hall, 2300 12<sup>th</sup> Avenue, Greeley, Colorado 80639, which T-Mobile is using as an Antenna facility. The amendment reduces the monthly payment effective August 1, 2022 from \$6,119 to \$4,113, and also reduces the annual escalation clause from three percent (3.0%) to two and one-half percent (2.5%) effective July 1, 2023 and on each anniversary thereafter.

# REQUIRED SUPPLEMENTARY INFORMATION

	Schec	University of North Jule of Required Supp June 30, 2	elementary Information	I	
Schedule of University's	s Proportionate Share	of PERA Pension Lia	bility*		
Measurement Date*	Proportion of Collective Net Pension Liability (A)	Proportionate Share of Collective Net Pension Liability (B)	• • • •	Proportionate Share of Net Pension Liability as a percentage of covered payroll (B/C)	Plan's Fiduciary Net Position as a Percentage of Total Pension Liability
December 31, 2014	1.32%	\$ 124,356,394	\$ 35,490,833	350.39%	59.84%
December 31, 2015	1.27%	\$ 134,262,416	\$ 35,609,043	377.05%	56.11%
December 31, 2016	1.26%	\$ 231,167,892	\$ 36,078,990	640.73%	42.59%
December 31, 2017	1.20%	\$ 239,421,801	\$ 35,339,262	677.50%	43.20%
December 31, 2018	1.10%	\$ 127,932,022	\$ 34,392,235	371.98%	55.11%
December 31, 2019	1.02%	\$ 99,147,013	\$ 32,633,433	303.82%	62.24%
December 31, 2020	0.91%	\$ 86,476,674	\$ 30,281,029	285.58%	65.34%
December 31, 2021	0.80%	\$ 58,983,574	\$ 26,938,570	218.96%	73.05%

Schedule of University's Contributions to PERA Pension\*

As of June 30*	Statutorily Required	Contributions in	Contribution Excess/	Covered Payroll	Contributions
	Contributions	Relation to	(Deficiency)		Recognized as a
		Statutorily Required			Percentage of
		Contributions			Covered Payroll
2015	\$ 6,451,658	\$ 5,990,532	\$-	\$ 35,762,254	16.75%
2016	\$ 6,691,529	\$ 6,286,794	\$-	\$ 35,566,846	17.68%
2017	\$ 7,047,703	\$ 6,692,426	\$ -	\$ 36,058,201	18.56%
2018	\$ 7,006,658	\$ 6,654,918	\$ -	\$ 35,065,038	18.98%
2019	\$ 6,685,480	\$ 7,237,401	\$ -	\$ 33,493,592	21.61%
2020	\$ 6,444,633	\$ 6,897,878	\$ -	\$ 31,925,965	21.61%
2021	\$ 5,736,499	\$ 5,459,922	\$ -	\$ 27,933,542	19.55%
2022	\$ 5,751,763	\$ 6,104,246	\$-	\$ 27,845,563	21.92%
*GASB Statement No.	68 was implemented	during fiscal year 201	5. As information beco	omes available, each s	ubsequent year
will be added until a full	10-year trend is con	piled.			

# Notes to Required Supplementary Information (Net Pension Liability) – Fiscal Year 2022 Changes in benefit terms and actuarial assumptions

## Changes in assumptions or other input effective for the December 31, 2021 measurement period are as follows:

• The assumption used to value the automatic increase cap benefit provision was changed from 1.25 percent to 1.00 percent

## Changes in assumptions or other input effective for the December 31, 2020 measurement period are as follows:

- The price inflation assumption was lowered from 2.40 percent to 2.30 percent, and the wage inflation assumption was lowered from 3.50 percent to 3.00 percent.
- The real rate of investment return assumption was increased to 4.95 percent per year, net of investment expenses from 4.85 percent per year, net of investment expenses.
- Salary scale assumptions were revised to align with the revised economic assumptions and to more closely reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The pre-retirement mortality assumption for the State Division (members other than State Troopers) was changed to the PubG-2010 Employee Table with generational projection using scale MP-2019.
- The pre-retirement mortality assumption for the Judicial Division was changed to the PubG-2010(A) Above Median Employee Table with generational projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for the State Division (Members other than State Troopers) was changed to the PubG-2010 Health Retiree Table, adjusted as follows:
- Males: 94 percent of the rates prior to age 80 and 90 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- Females: 87 percent of the rates prior to age 80 and 107 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for State Troopers was changed to the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.
- The disabled mortality assumption for the Division Trust Funds (Members other than State Troopers) was changed to the PubNS-2010 Disabled Retiree Table with generational projection using scale MP-2019.
- The disability mortality assumption for State Troopers was changed to the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.
- The mortality tables described above are generational mortality tables on a benefit-weighted basis.

## Changes in assumptions or other input effective for the December 31, 2019 measurement period are as follows:

• The assumption used to value the annual increase (AI) cap benefit provision was changed from 1.50% to 1.25%.

## Changes in assumptions or other inputs effective for the December 31, 2018 measurement period are as follows:

• The assumed investment rate of return of 7.25% was used as the discount rate, rather than using the blended rate of 4.72%

## Changes in assumptions or other inputs effective for the December 31, 2017 measurement period are as follows:

• The discount rate was lowered from 5.26% to 4.72%.

## Changes in assumptions or other inputs effective for the December 31, 2016 measurement period are as follows:

- The investment return assumption was lowered from 7.50% to 7.25%.
- The price inflation assumption was lowered from 2.80% to 2.40%.
- The real rate of investment return assumption increased from 4.70% per year, net of investment expenses, to 4.85% per year, net of investment expenses.
- The wage inflation assumption was lowered from 3.90% to 3.50%.
- The mortality tables were changed from RP-2000 Combined Mortality Table for Males and Females, as appropriate, with adjustments for mortality improvements based on a projection scale of Scale AA to 2020 to RP-2014 White Collar Employee Mortality for active employees, RP2014 Healthy Annuitant Mortality tables projected to 2020 using the MP-2015 projection scale for retirees, or RP-2014 Disabled Retiree Mortality Table for disabled retirees.
- The discount rate was lowered from 7.50% to 5.26%.

There were no changes in terms or assumptions for the December 31, 2015 measurement period for pension compared to the prior year.

There were no changes in terms or assumptions for the December 31, 2014 measurement period for pension compared to the prior year.

Changes in assumptions or other input effective for the December 31, 2013 measurement period are as follows:

- The investment return assumption was lowered from 8.00% to 7.50%
- The price inflation assumption was lowered from 3.50% to 2.80%
- The wage inflation assumption was lowered from 4.25% to 3.90%

	University of Northern Colorado Schedule of Required Supplementary Information June 30, 2022								
Schedule of University's Proportionate Share of PERA OPEB Liability*									
Measurement Date* Proportion of Collective Net Proportionate Share of Collective Net Covered Payroll (C) Proportionate Share of OPEB Liability as Plan's Fiduciary   OPEB Liability OPEB Liability (B) a percentage of Percentage of   (A) Image: Collective Net Image: Collective Net Image: Collective Net   (A) Image: Collective Net Image: Collective Net Image: Collective Net   (A) Image: Collective Net Image: Collective Net Image: Collective Net   (B/C) Liability Image: Collective Net Image: Collective Net Image: Collective Net									
December 31, 2016	0.45%	\$ 5,857,937	\$ 35,675,310	16.42%	16.84%				
December 31, 2017	0.43%	\$ 5,574,596	\$ 34,823,924	16.01%	17.53%				
December 31, 2018	0.40%	\$ 5,437,725	\$ 33,803,091	16.09%	17.03%				
December 31, 2019	0.36%	\$ 4,000,432	\$ 32,002,030	12.50%	24.49%				
December 31, 2020	0.32%	\$ 3,031,644	\$ 29,503,550	10.28%	32.78%				
December 31, 2021	0.27%	\$ 2,351,885	\$ 26,106,609	9.01%	39.40%				

Schedule of University's Contributions to PERA OPEB\*

As of June 30*	Statutorily	Contributions in	Contribution Excess/	Covered Payroll	Contributions
	Required	Relation to	(Deficiency)		Recognized as a
	Contributions	Statutorily Required			Percentage of
		Contributions			Covered Payroll
2018	\$ 351,740	\$ 351,740	\$ -	\$ 34,484,267	1.02%
2019	\$ 335,242	\$ 335,242	\$ -	\$ 32,866,862	1.02%
2020	\$ 319,000	\$ 319,000	\$ -	\$ 31,274,510	1.02%
2021	\$ 276,810	\$ 276,810	\$ -	\$ 27,138,236	1.02%
2022	\$ 275,757	\$ 275,757	\$ -	\$ 27,035,000	1.02%
*CASD Statement N.	- 75 in1		an 2017 An informati		a a alta avala a a ava aut

\*GASB Statement No. 75 was implemented during fiscal year 2017. As information becomes available, each subsequent year will be added until a full 10-year trend is compiled.

Notes to Required Supplementary Information (Other Post-Employment Benefits) – Fiscal Year 2022 Changes in benefit terms and actuarial assumptions

There were no changes in assumptions or other inputs effective for the December 31, 2021 measurement period for OPEB.

Changes in assumptions or other input effective for the December 31, 2020 measurement period are as follows:

- The price inflation assumption was lowered from 2.40 percent to 2.30 percent, and the wage inflation assumption was lowered from 3.50 percent to 3.00 percent.
- The real rate of investment return assumption was increased to 4.95 percent per year, net of investment expenses from 4.85 percent per year, net of investment expenses.
- Salary scale assumptions were revised to align with the revised economic assumptions and to more closely reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The pre-retirement mortality assumption for the State Division (members other than State Troopers) was changed to the PubG-2010 Employee Table with generational projection using scale MP-2019.
- The pre-retirement mortality assumption for the Judicial Division was changed to the PubG-2010(A) Above Median Employee Table with generational projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for the State Division (Members other than State Troopers) was changed to the PubG-2010 Health Retiree Table, adjusted as follows:
- Males: 94 percent of the rates prior to age 80 and 90 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- Females: 87 percent of the rates prior to age 80 and 107 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for State Troopers was changed to the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for the Judicial Division was changed to the unadjusted PubG-2010(A) Above-Median Healthy Retiree Table with generational projection using scale MP-2019. The post-retirement non-disability beneficiary mortality assumption for the Division Trust Funds was changed to the Pub-2010 Contingent Survivor Table, adjusted as follows:
- Males: 97 percent of the rates for all ages, with generational projection using scale MP-2019.
- Females: 105 percent of the rates for all ages, with generational projection using scale MP-2019.
- The disabled mortality assumption for the Division Trust Funds (Members other than State Troopers) was changed to the PubNS-2010 Disabled Retiree Table with generational projection using scale MP-2019.
- The disability mortality assumption for State Troopers was changed to the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.

## R equired supplementary information

• The mortality tables described above are generational mortality tables on a benefit-weighted basis.

There were no changes in assumptions or other inputs effective for the December 31, 2019 measurement period for OPEB.

There were no changes in assumptions or other inputs effective for the December 31, 2018 measurement period for OPEB compared to the prior year.

There were no changes in assumptions or other inputs effective for the December 31, 2017 measurement period for OPEB.

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## OTHER BUDGET, FINANCIAL, AND ENROLLMENT DATA

## **O**PERATING BUDGET SUMMARY

	FY22	FY22	FY23	Budget Change
	Budget	Forecast	Budget	from Forecast
OPERATING REVENUES				
Undergraduate Tuition and Fees	85,640,217	82,726,951	75,190,792	(7,536,159)
Undergraduate Institutional Grants and Scholarships	(23,570,512)	(22,336,452)	(19,585,123)	2,751,329
Undergraduate Net Tuition and Fee Revenue	62,069,705	60,390,499	55,605,669	(4,784,830)
Graduate Tuition and Fees	35,992,320	34,162,750	34,254,014	91,264
Graduate Institutional Scholarships and Waivers	(5,334,083)	(4,509,356)	(5,363,693)	(854,337)
Graduate Net Tuition and Fee Revenue	30,658,237	29,653,394	28,890,321	(763,073)
Room and Board	22,646,235	23,974,311	24,857,241	882,930
Room and Board Waivers	(903,795)	(841,167)	(1,134,914)	(293,747)
Net Room and Board Revenue	21,742,440	23,133,144	23,722,327	589,183
NET STUDENT REVENUES	114,470,382	113,177,037	108,218,317	(4,958,720)
State Funding	51,740,993	51,724,570	56,984,728	5,260,158
Federal CARES Act Funding	-	-	-	-
Federal HEERF II & III	5,599,006	16,723,183	-	(16,723,183)
Subtotal State and Federal Funding	57,339,999	68,447,753	56,984,728	(11,463,025)
Foundation Restricted Gifts for Operations	3,428,232	4,217,206	4,609,587	392,381
Foundation Restricted Capital Gifts	2,188,934	2,529,202	-	(2,529,202)
Foundation Unrest (design. for scholarships)	1,610,000	1,610,000	1,610,000	(_,0_0,_0)
Subtotal Foundation	7,227,166	8,356,408	6,219,587	(2,136,821)
Other Auxiliary Services (Athletics, Food serv., Senior meals)	7,981,888	7,223,841	6,741,247	(482,594)
Other Revenue (Orientation, Serv. Chgs., misc.)	5,881,228	4,194,936	5,563,300	1,368,364
Net Non-Operating Rev. (Interest, rebates, broad band lease)	1,724,857	5,692,119	2,555,725	(3,136,394)
Subtotal Other Revenue	15,587,973	17,110,896	14,860,272	(2,250,624)
NET OPERATING REVENUES	194,625,520	207,092,094	186,282,904	(20,809,190)
OPERATING EXPENDITURES				
Faculty Salaries	39,972,941	39,702,503	40,057,086	354,583
Exempt Salaries	33,127,557	32,222,493	37,007,050	4,784,557
Classified Salaries	15,362,037	14,310,702	12,926,306	(1,384,396)
Graduate Stipends	4,910,735	4,500,388	4,845,453	345,065
Student and Other Wages	5,296,279	3,464,413	3,697,238	232,825
Fringe Benefits	27,354,468	25,330,290	27,823,404	2,493,114
Subtotal Personnel Expenses	126,024,017	119,530,789	126,356,537	6,825,748
Cost of Sales	3,146,938	2,605,100	9,210,502	6,605,402
Utilities	5,050,809	5,805,467	5,821,318	15,851
Travel	3,850,088	3,339,975	3,625,287	285,312
Services, Supplies, and Other Non-personnel	31,643,292	30,542,708	32,218,355	1,675,647
Subtotal Non-personnel Expenses	43,691,127	42,293,250	50,875,462	8,582,212
Debt Service on Bonds	10,507,653	10,226,176	10,165,372	(60,804)
Capital Lease Payment	803,668	803,668	803,709	41
Multiyear Projects	3,832,027	3,089,851	3,160,756	70,905
Subtotal Debt & Lease Payments, Multiyear	15,143,348	14,119,695	14,129,837	10,142
TOTAL OPERATING EXPENDITURES	184,858,492	175,943,734	191,361,836	15,418,102
Foundation Capital Transfer(s)	2,188,934	2,529,202	_	(2,529,202)
Institutionally Funded Capital Transfer(s)	4,271,661	4,653,127	3,766,222	(886,905)
TOTAL EXPENDITURES	191,319,087	183,126,063	195,128,058	12,001,995
	3,306,433	23,966,031	(8,845,154)	(32,811,185)
TOTAL OPERATING INFLOW / (OUTFLOW)	3,306,433	20,000,001	(0,010,101)	(0=,0 + 1,1 + 00)
Balance Sheet Changes/Timing	(400,000)	(1,307,311)	(10,000)	1,297,311

### ${f A}$ ctual and projected net revenues available for debt service

	Actual FY 2020	Actual FY 2021	Actual FY 2022	Projected <sup>6</sup> FY 2023	Projected <sup>6</sup> FY 2024
OPERATING REVENUES					
Housing and food contracts <sup>7</sup>	\$ 28,872,228	\$ 22,414,697	\$ 24,128,611	\$ 24,857,241	\$ 26,100,000
Short-term room and board <sup>8</sup>	1,620,658	633,757	1,605,621	833,964	942,379
Student fees9	10,480,366	10,771,954	10,385,315	9,575,159	9,287,904
Parking fees	1,527,237	878,948	1,420,931	1,980,044	2,079,046
Other auxiliary sales and services <sup>8</sup>	4,144,561	1,724,278	3,703,683	3,064,808	3,463,233
Other auxiliary investment revenues	169,164	73,202	46,689	33,619	37,989
Gross revenues	46,814,214	36,496,836	41,290,850	40,344,835	41,910,552
Operating expenses <sup>10</sup>					
Cost of sales	4,444,860	2,037,021	3,762,052	9,652,282	9,652,282
Personal services <sup>11</sup>	11,924,058	8,386,237	7,253,446	6,464,971	6,464,971
Other general expenses	6,967,286	5,950,960	9,935,452	7,529,247	7,529,247
Utilities	2,289,298	2,288,013	2,959,558	2,708,311	2,708,311
Room and board scholarships	81,814	2,000	928,870	-	
Travel and subsistence	623	-	-	18,297	18,297
Capital outlay, operations	-	-	-	-	
Total operating expenses	25,707,939	18,664,231	24,839,378	26,373,108	26,373,108
Net auxiliary and student fee facility revenues	21,106,275	17,832,605	16,451,472	13,971,727	15,537,444
10% of tuition revenues <sup>1, 12</sup>	7,849,572	5,990,225	6,022,697	5,977,012	5,797,702
Other net revenues					
Indirect cost recoveries <sup>2</sup>	576,077	503,792	563,227	535,000	535,000
Extended Campus net revenues	12,001,039	12,753,284	12,008,787	12,358,168	11,987,423
Other pledged tuition and revenues	20,426,688	19,247,301	18,594,711	18,870,180	18,320,125
TOTAL NET PLEDGED REVENUES	41,532,963	37,079,906	35,046,183	32,841,907	33,857,569
Debt service					
Series 2014A debt service	3,864,513	3,861,713	3,173,425	2,490,638	2,496,638
Series 2015A debt service	910,400	910,400	910,400	910,400	910,400
Series 2016A debt service	1,599,500	1,596,100	1,596,850	1,597,150	1,597,000
Series 2018A debt service <sup>3</sup>	756,788	752,388	752,388	756,138	748,388
Series 2018B debt service <sup>3</sup>	566,350	566,350	566,350	566,350	1,246,350
Series 2019A debt service <sup>4</sup>	2,809,741	2,816,768	2,824,453	2,815,142	2,824,322
Series 2021A debt service <sup>5</sup>	-	-	402,310	1,029,555	1,027,668
TOTAL DEBT SERVICE	\$ 10,507,292	\$ 10,503,719	\$ 10,226,176	\$ 10,165,373	\$ 10,850,766
Debt service coverage	3.95 x	3.53 x	3.43 x	3.23 x	3.12 x

10% of Tuition includes general fund tuition. Extended Campus tuition is included in Extended Campus net revenues.

<sup>2</sup> Indirect cost recoveries are also commonly referred to as grant facilities & administrative costs

<sup>3</sup> Starting in FY 2019 the Series 2008 and 2011B bonds were refinanced into the 2018A and 2018B bond issues.

Starting in FY 2020 the Series 2011A bonds were refinanced into the 2019A bond issue.

<sup>5</sup> Starting in FY 2022 a portion of the Series 2014A bonds were refinanced into the 2021A bond issue.

FY 2023 Projected and FY 2024 Projected include the following assumptions:

<sup>7</sup> Housing and food contracts revenue is based on a tiered rate structure and occupancy estimates. Room and board rates increased 5% and 7% respectively in FY 2023 and are expected to increase 3% for FY 2024. <sup>8</sup> Short term room and board & other auxiliary sales were impacted by the pandemic in FY 2021 and by outsourcing dining to Sodexo in FY 2023. Revenue is expected to increase as new Sodexo retail dining will be fully constructed before FY 2024.

Student fees were increased 3% in FY 2023 and assumed a 3% rate increase in FY 2024. The rate increases coupled with a decrease in enrollment results in projected revenue declines in FY 2023 and FY 2024.

<sup>1</sup>Personnel for FY 2023 includes a 3% salary increase for Faculty, Exempt and Classified staff. A 3% salary increase is also expected in FY 2024.

<sup>12</sup> Resident undergraduate tuition rates increased 2%, non-resident increased 3% and WUE rates remained flat for FY 2023, while graduate tuition rates increased by 2%. In FY 2024, all undergraduate rates are projected to increase 3%, while graduate rates are expected to increase 2%.

### **State Support**

The State of Colorado provides support to public higher education through two avenues. The College Opportunity Fund provides per-credit-hour stipends to qualified resident undergraduate students to pay a portion of their tuition. The State of Colorado also enters into Fee-for-Service contracts with higher education institutions to support graduate and specialized undergraduate educational services. The following table is a five-year history of UNC's state support expressed as a percentage of total operating revenue:

State Support as a Percentage of Total Operating Revenue								
	Callaga				Total Suppor as a % of			
	College Opportunity	Fee-For-	Total State	Total Operating	Total			
Fiscal Year	Fund	Service	Support	Revenue	Revenues			
2017-2018	15,495,879	24,101,529	39,597,408	202,377,375	20%			
2018-2019	16,561,615	25,931,111	42,492,726	206,559,570	21%			
2019-2020	17,613,396	29,466,067	47,079,463	195,464,100	24%			
2020-2021	6,526,210	13,290,665	19,816,875	153,851,706	13%			
2021-2022	13,911,385	37,813,185	51,724,570	183,106,583	28%			

### **Projected Net Revenues for Debt Service**

The following sections of this report provide additional information to supplement the actual, budgeted, and projected net revenues available for debt service included in the table on the previous page.

### **University Housing and Dining Facilities**

The University provides economical and convenient housing accommodations for more than 3,000 students, including undergraduate, graduate and students with families. All residence halls and apartments are managed by professional staff members who are trained to provide support to students and encourage a successful academic experience at the University.

Fiscal Year	Capacity <sup>1</sup>	Utilization Rate
2017-2018	3068	92.9%
2018-2019	3068	86.7%
2019-2020	3068	69.3%
2020-2021	3066	56.7%
2021-2022	3066	56.4%

		Room and <b>E</b>	Board Rates and	Revenues		
			(in dollars)			
	Low Room	High Room	University	Arlington Park		
Fiscal Year	Rate <sup>1</sup>	Rate <sup>1</sup>	Apartments <sup>2</sup>	Apartments	19-Meal Plan	Total Revenu
2017-2018	2,495	3,390	-	545/month	2,890	34,386,974
2018-2019	2,545	3,458	-	556/month	2,950	32,519,883
2019-2020	2,545	3,458	-	556/month	2,950	25,047,121
2020-2021	2,596	3,408	-	567/month	2,950	22,414,697
2021-2022	2,700	3,544	-	590/month	3,068	24,128,611

#### A five-year history of Room and Board revenues is summarized below:

<sup>1</sup> Room rates vary depending upon the room style and amenities. The lowest and highest rates are reflected to provide a range for the semester. Single occupancy in a room carries an additional charge of approximately \$250 for a small room and \$500 for a large room.

<sup>2</sup> The University sold University Apartments, a 98 unit housing complex, on February 15, 2017.

Housing and Dining facilities also generate revenue from summer conferences and youth camps as well as other special events. The table below displays the short-term revenues from these events.

Short-Term R	oom and Board
Fiscal Year	Total Revenue
2017-2018	2,326,195
2018-2019	2,510,110
2019-2020	1,620,658
2020-2021	633,757
2021-2022	1,605,621

### **Student Activity Fee**

The University charges a mandatory student activity fee that is assessed on all credits up to a maximum of ten credits per semester for all students. A portion of the revenue from this mandatory student fee is pledged as part of gross revenues for the operation, maintenance, programming, and debt service associated with the facilities. These facilities consist of the University Center, the Campus Recreation Center, the Sports and Recreation Complex, the Student Health Center, the Counseling Center and Campus Commons. The following table depicts the total student activity fee as well as the pledged portion of the fee. The fee amounts below do not include technology, library, or other fees.

	Student Activity Fees (in dollars)										
Fiscal Year	Academic Year Student Fee <sup>1</sup>	Academic Year Capital Fee	Total Student Fee Revenue <sup>2</sup>	Pledged Student Fee Revenue	Pledged Student Services Fee	Pledged Capital and Facilities Student Fee	Pledged Student Fees Used To Pay Debt Service	Pledged Student Fees Transferred to Reserves for Capital			
2017-2018	908	800	14,892,172	10,190,510	3,392,984	6,797,526	2,790,450	3,881,526			
2018-2019	935	910	15,621,258	10,501,199	3,493,235	7,007,964	2,495,328	5,063,535			
2019-2020	962	937	14,825,028	9,929,578	3,276,897	6,652,681	2,964,533	4,148,905			
2020-2021	1,017	937	14,561,458	10,045,094	3,509,537	6,535,557	2,960,461	4,276,999			
2021-2022	1,202	966	14,972,384	9,687,425	3,707,665	5,979,760	2,925,750	3,771,683			
<sup>1</sup> Includes LEAF F <sup>2</sup> Includes Capital I		n was moved to a	non-operating reven	ue in 2017-18							

### **Parking Fees**

The University has 34 parking lots at its Greeley, Colorado campus, with over 5,300 parking spaces. Total annual parking revenues for the last five fiscal years are presented in the table below.

(in dollars)						
Fiscal Year	Permit Basic Fee	Total Revenue				
2017-2018	285	2,222,924				
2018-2019	285	2,153,626				
2019-2020	285	1,541,971				
2020-2021	285	883,401				
2021-2022	285	1,437,880				

### **Other Auxiliary Sales and Services**

A variety of other revenue streams are generated by the operations of the residence halls, dining halls, University Center, Campus Recreation Center, Sports and Recreation Complex, Student Health Center, and Counseling Center. These include catering, cash foods sales, retail operations, space rental, recreation class fees, health care charges, counseling session charges, and campus vending sales.

and Service	Other Auxiliary Sales and Services Revenues (in dollars)					
Fiscal Year	Revenue					
2017-2018	5,309,394					
2018-2019	5,530,125					
2019-2020	4,129,807					
2020-2021	1,719,825					
2021-2022	3,686,734					

## $\ensuremath{E}\xspace{\ensuremath{\mathsf{NROLLMENT}}}$ , admissions, student charges, and faculty data

Fall	2016	2017	2018	2019	2020	2021
HEADCOUNT (Fall Final)						
Total Headcount	13,087	13,399	13,437	12,930	11,460	10,348
% Change	7.1%	2.4%	0.3%	-3.8%	-11.4%	-9.7%
Undergraduate Headcount	10,011	10,092	10,232	9,810	8,494	7,357
% Change	6.2%	0.8%	1.4%	-4.1%	-13.4%	-13.4%
% Undergraduate Headcount	76.5%	75.3%	76.1%	75.9%	74.1%	71.1%
Full Time Undergraduate Headcount	8,348	8,328	8,064	7,752	6,726	5,948
% Change	1.9%	-0.2%	-3.2%	-3.9%	-13.2%	-11.6%
% Full time Undergraduate Headcount	83.4%	82.5%	78.8%	79.0%	79.2%	80.8%
Part Time Undergraduate Headcount	1,663	1,764	2,168	2,058	1,768	1,409
% Change	34.8%	6.1%	22.9%	-5.1%	-14.1%	-20.3%
% Part time Undergraduate Headcount	16.6%	17.5%	21.2%	21.0%	20.8%	19.2%
Graduate Headcount	3,076	3,307	3,205	3,120	2,966	2,991
% Change	10.4%	7.5%	-3.1%	-2.7%	-4.9%	0.8%
% Graduate Headcount	23.5%	24.7%	23.9%	24.1%	25.9%	28.9%
Extended Campus Headcount	2,946	3,304	3,677	3,640	3,073	2,813
% Change	36.5%	12.2%	11.3%	-1.0%	-15.6%	-8.5%
FTE (Fall Final)						
Fotal FTE	11,126	11,337	11,179	10,720	9,596	8,643
% Change	4.6%	1.9%	-1.4%	-4.1%	-10.5%	-9.9%
Undergraduate Resident FTE	7,439	7,661	7,612	7,394	6,524	5,704
% Change	0.1%	3.0%	-0.6%	-2.9%	-11.8%	-12.6%
Undergraduate Non-Resident FTE	919	732	728	647	503	440
% Change	34.0%	-20.3%	-0.5%	-11.1%	-22.3%	-12.5%
Undergraduate WUE FTE	728	736	683	636	536	474
% Change	8.0%	1.1%	-7.2%	-6.9%	-15.7%	-11.6%
Undergraduate Total FTE	9,086	9,129	9,023	8,677	7,563	6,618
% Change	3.4%	0.5%	-1.2%	-3.8%	-12.8%	-12.5%
% Undergraduate FTE	81.7%	80.5%	80.7%	80.9%	78.8%	76.6%
Graduate Resident/WICHE FTE	1,453	1,530	1,496	1,403	1,444	1,415
% Change	6.8%	5.3%	-2.2%	-6.2%	2.9%	-2.0%
Graduate Non-Resident FTE	587	678	660	640	589	610
% Change	21.3%	15.5%	-2.7%	-3.0%	-8.0%	3.6%
Graduate Total FTE	2,040	2,208	2,156	2,043	2,033	2,025
% Change	10.6%	8.2%	-2.4%	-5.2%	-0.5%	-0.4%
% Graduate FTE	18.3%	19.5%	19.3%	19.1%	21.2%	23.4%

## $\ensuremath{E}\xspace{\ensuremath{\mathsf{NROLLMENT}}}$ , admissions, student charges, and faculty data

	2016	2017	2018	2019	2020	2021
Credit Hours (Complete Year: Fall, Interi	m, Spring, Summ	er)				
Total Annual Credit Hours	311,049	315,145	308,659	294,875	263,522	237,371
% Change	3.2%	1.3%	-2.1%	-4.5%	-10.6%	-9.9%
Credit Hours by Residency						
Main campus - Resident/WICHE	221,043	220,787	213,918	206,068	185,883	167,072
Main campus - Nonresident	22,242	23,621	22,942	20,129	15,987	15,224
Main campus - WUE	20,356	20,481	18,785	17,559	14,658	12,878
Extended Campus	47,408	50,256	53,014	51,119	46,994	42,197
Credit Hours by Term						
Fall	147,878	149,817	147,663	141,666	125,913	112,836
Interim	1,919	2,191	1,917	1,837	1,319	1,204
Spring	131,146	132,536	129,519	123,053	110,128	99,691
Summer	30,106	30,601	29,560	28,319	26,162	23,640
Credit Hours by Student Level and Camp	us					
Undergraduate - Main Campus	242,863	243,834	235,907	223,873	195,962	175,261
% Change	0.5%	0.4%	-3.3%	-5.1%	-12.5%	-10.6%
Undergraduate - Extended Campus	15,929	16,795	20,180	19,488	16,630	12,980
% Change	14.5%	5.4%	20.2%	-3.4%	-14.7%	-21.9%
Graduate - Main Campus	20,778	21,055	19,738	19,883	20,566	19,913
% Change	-0.6%	1.3%	-6.3%	0.7%	3.4%	-3.2%
Graduate - Extended Campus	31,479	33,461	32,834	31,631	30,364	29,217
% Change	26.2%	6.3%	-1.9%	-3.7%	-4.0%	-3.8%

## $\ensuremath{E}\xspace{\ensuremath{\mathsf{NROLLMENT}}}$ , admissions, student charges, and faculty data

Fall	2016	2017	2018	2019	2020	2021
		2017	2018	2019	2020	2021
New Domestic First-Time UG Admissions (Fa		7.400	0.050	0.050	0.111	40.007
New Domestic First-Time UG Applicants	6,741	7,439	8,253	9,250	9,114	10,037
% Change	-23.2%	10.4%	10.9%	12.1%	-1.5%	10.1%
New Domestic First-Time UG Acceptances	6,094	6,629	7,496	8,398	8,005	9,186
% Accepted	90.4%	89.1%	90.8%	90.8%	87.8%	91.5%
New Domestic First-Time UG Matriculants	2,144	2,137	1,948	1,806	1,349	1,249
% Matriculated	35.2%	32.2%	26.0%	21.5%	16.9%	13.6%
Matriculants / Applicants	31.8%	28.7%	23.6%	19.5%	14.8%	12.4%
% Instate Students	85.2%	84.9%	84.0%	87.1%	87.1%	85.4%
New Domestic Transfer Student Admissions	(Fall Final)	1	T	T	T	
New Transfer Applicants	1,513	1,708	1,588	1,552	1,343	1,519
% Change	-32.0%	12.9%	-7.0%	-2.3%	-13.5%	13.1%
New Transfer Acceptances	1,446	1,645	1,534	1,509	1,297	1,446
% Accepted	95.6%	96.3%	96.6%	97.2%	96.6%	95.2%
New Transfer Matriculants	793	807	711	713	612	607
% Matriculated	54.8%	49.1%	46.3%	47.2%	47.2%	42.0%
Matriculants / Applicants	52.4%	47.2%	44.8%	45.9%	45.6%	40.0%
% Instate Students	71.8%	77.0%	77.3%	80.5%	80.5%	78.7%
International Undergraduate Student Admiss	sions (Fall Fi	nal)				
International UG Applicants	195	187	138	168	104	136
% Change	-21.7%	-4.1%	-26.2%	21.7%	-38.1%	30.8%
International UG Acceptances	189	184	136	164	98	130
% Accepted	96.9%	98.4%	98.6%	97.6%	94.2%	95.6%
International UG Matriculants	122	102	94	93	29	24
% Matriculated	64.6%	55.4%	69.1%	56.7%	29.6%	18.5%
Matriculants / Applicants	62.6%	54.5%	68.1%	55.4%	27.9%	17.6%
Graduate Student Admissions (Fall Final)						
Graduate Applicants	3,111	2,858	3,134	2,628	2,455	2,919
% Change	-0.3%	-8.1%	9.7%	-16.1%	-6.6%	18.9%
Graduate Acceptances	1,632	1,799	1,646	1,783	1,726	1,780
% Accepted	52.5%	62.9%	52.5%	67.8%	70.3%	61.0%
Graduate Matriculants	1,005	1,081	954	1,061	1,025	1,038
% Matriculated	61.6%	60.1%	58.0%	59.5%	59.4%	58.3%
Matriculants / Applicants	32.3%	37.8%	30.4%	40.4%	41.8%	35.6%
	59.6%	59.7%	60.3%	59.0%	59.0%	64.0%

# $\operatorname{Enrollment}$ , admissions, student charges, and faculty data

all	2016	2017	2018	2019	2020	2021
SAT Scores	1,048	1,110	1,088	1,080	1,090	1,098
ACT Scores	22.4	22.5	22.4	22.4	22.8	23.3
% of New Students in Top 25% of their H.S.	36%	35%	35%	37%	40%	41%
NEW FIRST-TIME FULL TIME UG RE'	<b>FENTION AN</b>	D GRADUA	TION RATE	S		
Cohort Year (First Fall at UNC)	Fall 2015	Fall 2016	Fall 2017	Fall 2018	Fall 2019	Fall 2020
Retention Rate (First Fall to Next Fall)	70.7%	71.5%	72.1%	72.3%	70.1%	69.1%
Cohort Year (First Fall at UNC)	Fall 2012	Fall 2013	Fall 2014	Fall 2015	Fall 2016	Fall 2017
Graduation Rate (within 4 years)	28.0%	31.0%	32.8%	35.5%	36.8%	36.9%
Cohort Year (First Fall at UNC)	Fall 2011	Fall 2012	Fall 2013	Fall 2014	Fall 2015	Fall 2016
Graduation Rate (within 5 years)	44.3%	44.0%	48.7%	48.7%	49.6%	49.9%
Cohort Year (First Fall at UNC)	Fall 2010	Fall 2011	Fall 2012	Fall 2013	Fall 2014	Fall 2015
Graduation Rate (within 6 years)	48.4%	47.7%	47.3%	52.2%	51.7%	51.9%

\* The data is from official enrollment freeze data that is used for government reporting and saved on the official freeze date. Official UG Retention and Graduation Rates are sent to IPEDS every year. The New First-Time Full Time UG Retention and Graduation Rates section is updated to make sure all percents in this table match our official IPEDS Retention and Graduation Rates when available.

# $\ensuremath{E}\xspace{\ensuremath{\mathsf{NROLLMENT}}}$ , admissions, student charges, and faculty data

Fiscal Year/Academic Fall & Spring	2016-17	2017-18	2018-19	2019-20	2020-21	2021-22	
Tuition - Resident (15 cr hrs per sem)	\$6,906	\$7,374	\$7,596	\$7 <i>,</i> 596	\$7,596	\$8,127	
% Change	8.4%	6.8%	3.0%	0.0%	0.0%	7.0%	
Fuition - Nonresident (15 cr hrs per sem)	\$18,492	\$18,960	\$19,464	\$19,854	\$19,854	\$21,246	
% Change	3.0%	2.5%	2.7%	2.0%	0.0%	7.0%	
Room and Board (Tier 1 Dorm and 19 meals)	\$10,566	\$10,770	\$10,990	\$10,990	\$11,092	\$11,536	
% Change	2.0%	1.9%	2.0%	0.0%	0.9%	4.0%	
Required Fees and Charges* (15 cr hrs per sem)	\$1,982	\$2,172	\$2,322	\$2 <i>,</i> 390	\$2,465	\$2,539	
% Change	10.5%	9.6%	6.9%	2.9%	3.1%	3.0%	
Total Costs Charged - Resident	\$19,454	\$20,316	\$20,908	\$20,976	\$21,153	\$22,202	
% Change	5.0%	4.4%	2.9%	0.3%	0.8%	5.0%	
Total Costs Charged - Nonresident	\$31,040	\$31,902	\$32,776	\$33,234	\$33,411	\$35,321	
% Change	3.1%	2.8%	2.7%	1.4%	0.5%	5.7%	
*Includes student services, technology, library and capital fees. As of	FY22 UNC no longe	er charges a separa	ate library fee.				
<b>FUITION CHARGES - GRADUATE*</b>							
Fiscal Year/Academic Fall-Spring	2016-17	2017-18	2018-19	2019-20	2020-21	2021-22	
Fuition Master's Low - Resident	\$8,820	\$9,090	\$9,540	\$10,080	\$10,080	\$10,386	
% Change	2.3%	3.1%	5.0%	5.7%	0.0%	3.0%	
Tuition Master's High - Resident	\$10,800	\$11,124	\$11,340	\$11,340	\$11,340	\$11,682	
% Change	8.3%	3.0%	1.9%	0.0%	0.0%	3.0%	
Tuition Doctoral Low - Resident	\$9,450	\$9,918	\$10,440	\$10,800	\$10,800	\$11,124	
% Change	3.8%	5.0%	5.3%	3.4%	0.0%	3.0%	
Tuition Doctoral High - Resident	\$11,250	\$11,700	\$11,970	\$11,970	\$11,970	\$12,330	
% Change	2.6%	4.0%	2.3%	0.0%	0.0%	3.0%	
Tuition Master's Low - Nonresident	\$15,192	\$15,480	\$15,948	\$16,488	\$16,488	\$16,974	
% Change	3.8%	1.9%	3.0%	3.4%	0.0%	2.9%	
Tuition Master's High - Nonresident	\$20,736	\$21,060	\$21,276	\$21,276	\$21,276	\$21,906	
% Change	6.0%	1.6%	1.0%	0.0%	0.0%	3.0%	
Tuition Doctoral Low - Nonresident	\$20,538	\$21,006	\$21,528	\$21,888	\$21,888	\$22,536	
% Change	1.7%	2.3%	2.5%	1.7%	0.0%	3.0%	
Tuition Doctoral High - Nonresident	\$22,158	\$22,374	\$22,644	\$22,644	\$22,644	\$23,328	
% Change	1.9%	1.0%	1.2%	0.0%	0.0%	3.0%	
*Academic year amount (based on 9 credit hours per semester). Prog	rams in some case	s have rate amour	nt and percentage	changes different	from indicated, d	ue to	
consolidation of tiers in various years. FACULTY DATA - FALL CENSUS							
Fall CENSUS	2016	2017	2018	2019	2020	2021	
Fail Fotal Faculty	790	837	872	821	731	747	
Full time Faculty	485	509	514	482	441	421	
Part time Faculty	305	328	358	339	290	326	
Student to Faculty Ratio*	19	18	17	17	16	14	
	1.7	10	1/	1/	10	74	



#### BOARD OF TRUSTEES AS OF JUNE 30, 2022

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> Allie Steg Haskett Vice President for University Advancement

> > Jennifer Almquist Chief of Staff

# Vision

The 10-year strategic plan—*Rowing, Not Drifting 2030*—was developed following an extensive, collaborative process with university stakeholders. In 2019, UNC developed a comprehensive vision that will serve the university over the next decade. The vision is composed of the vision statement, five vision elements, and 2030 outcomes that serve as the foundation in support of and in service to UNC's students, faculty, staff, alumni, and extended community. It also guides the work of our five phases over the next decade, as well as the implementation of our supporting key actions and tactics.

## **Vision Statement**

The University of Northern Colorado will be the institution that Colorado looks to as the future of higher education. Our students will experience a personalized education grounded in liberal arts and infused with critical and creative inquiry; establish relationships with faculty and staff that nurture individual development; gain the skills and knowledge that provide upward mobility among alumni; and share a commitment to the values of inclusion, equity, and diversity.

# **Five Vision Elements**

The Five Vision Elements are the major building blocks of our vision, each of which describes an institutional priority. Each vision element outlines specific outcomes that will be achieved by 2030.





# STATE OF COLORADO

# UNIVERSITY OF NORTHERN COLORADO



# DEPARTMENT OF ATHLETICS, INDEPENDENT ACCOUNTANTS' REPORT ON APPLYING NATIONAL COLLEGIATE ATHLETIC ASSOCIATION AGREED-UPON PROCEDURES FOR THE YEAR ENDED JUNE 30, 2022

# LEGISLATIVE AUDIT COMMITTEE

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Kerri L. Hunter, CPA, CFE	State Auditor
Marisa Edwards, CPA	Deputy State Auditor
Emma Webster	Contract Monitor
RubinBrown, LLP	Contractor

**REPORT NUMBER 2237F-B** 



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CERTIFIED PUBLIC ACCOUNTANTS & BUSINESS CONSULTANTS

#### Independent Accountants' Report On Application Of Agreed-Upon Procedures

Members of the Legislative Audit Committee University of Northern Colorado President Andrew Feinstein Greeley, Colorado

We have performed the procedures enumerated below on the accompanying University of Northern Colorado (the University) Intercollegiate Athletics Department Statement of Revenues and Expenses (the Statement), solely to assist the University in evaluating whether the Statement is in compliance as stipulated in the National Collegiate Athletic Association (the NCAA) Bylaw 3.2.4.17 for the year ended June 30, 2022. The University's management is responsible for the aforementioned Statement and related NCAA compliance requirements.

The Office of the State Auditor and University have agreed to and acknowledged that the procedures performed are appropriate to meet the intended purpose of assisting the University in evaluating whether the Statement is in compliance with the NCAA Bylaw 3.2.4.17 for the year ended June 30, 2022. This report may not be suitable for any other purpose. The procedures performed may not address all the items of interest to a user of this report and may not meet the needs of all users of this report, and as such, users are responsible for determining whether the procedures are appropriate for their purposes.

The procedures and the associated findings are as follows:

#### **General Procedures**

## 1. Agreement To General Ledger And Supporting Detail

We obtained the Statement for the year ended June 30, 2022, as prepared by management. For all line items on the Statement greater than 4.0% (of either revenues or expenses), we recalculated the addition of the amounts on the Statement, compared amounts on the Statement to management's supporting documentation and compared the amounts on management's schedules to the general ledger and the audited financial statements of the University.

#### Findings:

No exceptions were found as a result of applying these procedures.

## 2. Comparison Of Actual To Budget

We compared Fiscal Year 2022 actual revenues and expenses to budgeted revenues and expenses. We obtained management's explanations for each revenue and expense account over 10.0% of each respective total that yielded variations over 10.0% when compared to the budgeted amount.

## Findings:

Management explained that the annual detailed budget that is published by the University is formatted and established in a fashion that correlates to the audited financial statements. As such, a comparison on the level of the revenues and expenses reported in the Statement is not available.

## 3. Comparison Of Actual To Prior Year

We compared Fiscal Year 2022 actual revenues and expenses to prior-year revenues and expenses. We obtained management's explanations for each revenue and expense account over 10.0% of each respective total that yielded variations over 10.0% when compared to the prior year.

#### Findings:

There were no fluctuations in revenues or expenses that were greater than the above noted thresholds that could not be explained by management. Management has included a narrative of significant fluctuations in the notes to the Statement.

#### 4. Sponsored Sports

We compared and agreed the sports sponsored reported in the NCAA Membership Financial Reporting System to the squad lists of the University.

#### Findings:

There were no exceptions noted in the procedures performed.

### 5. Sports Sponsorship And Demographic Forms Report

We obtained the University's Sports Sponsorship and Demographics Forms Report for the reporting year. We confirmed that the countable sports reported by the institution meet the minimum requirements set forth in Bylaw 20.9.6.3 for the number of contests and the number of participants in each contest that are counted toward meeting the minimum contest requirement. We confirmed that the University has properly reported these sports as countable for revenue distribution purposes within the NCAA Membership Financial Reporting System.

#### Findings:

There were no exceptions noted in the procedures performed.

### 6. Pell Grants

a. We agreed the total number of Division I student-athletes who, during the academic year, received a Pell Grant award (e.g., Pell Grant recipients on Full Grant-in-Aid, Pell Grant recipients on Partial Grants-in-Aid and Pell Grant recipients with no Grants-in-Aid) and the total value of these Pell Grants reported in the NCAA Membership Financial Reporting System to a report, generated out of the institution's financial aid records, of all student-athlete Pell Grants.

#### Findings:

There were no exceptions noted in the procedures performed.

b. We compared the number of current-year Pell Grants to prior-year reported totals per the Membership Financial Report submission. We inquired and documented an explanation of any variance greater than +/-20 grants.

#### Findings:

There were no exceptions noted in the procedures performed.

#### 7. Excess Transfers To Institution And Conference Realignment Expenses

Per discussion with management, there were no items related to this category for the year ended June 30, 2022, and as such, no procedures were performed.

## 8. Total Athletics Related Debt

a. We obtained repayment schedules for all outstanding intercollegiate athletics debt during the reporting period. We recalculated annual maturities (consisting of principal and interest) provided in the schedules obtained.

#### Findings:

Per discussion with management, there is no outstanding debt specifically related to athletics as of June 30, 2022.

b. We agreed the total annual maturities and total outstanding athletic debt related to supporting documentation and the institution's general ledger, as applicable.

### Findings:

Per discussion with management, there is no outstanding debt specifically related to athletics as of June 30, 2022.

## 9. Total Institutional Debt

We agreed the total outstanding institutional debt to supporting documentation and the institution's audited financial statements, if available, or the institution's general ledger.

## Findings:

No exceptions were found as a result of applying these procedures.

## 10. Value Of Athletics-Dedicated Endowments

We obtained a schedule of all athletics-dedicated endowments maintained by athletics, the institution and affiliated organizations. We agreed the fair market value in the schedule(s) to supporting documentation, the general ledger(s) and audited financial statements, if available.

#### Findings:

No exceptions were found as a result of applying these procedures.

### 11. Value Of Institutional Endowments

We agreed the total fair market value of institutional endowments to supporting documentation, the institution's general ledger and/or audited financial statements, if available.

#### Findings:

No exceptions were found as a result of applying these procedures.

#### 12. Total Athletics-Related Capital Expenditures

a. We obtained a schedule of athletics-related capital expenditures made by athletics, the institution and affiliated organizations during the reporting period.

#### Findings:

No exceptions were found as a result of applying these procedures.

b. We obtained the general ledger detail and compared to the total expenses reported. We selected a sample of two transactions to validate existence of the transaction and accuracy of recording and recalculated the totals.

#### Findings:

No exceptions were found as a result of applying these procedures.

#### **Procedures Related To Internal Control Structure Policies And Procedures**

#### 1. Internal Control Structure

We requested a description of aspects of the University's internal control structure unique to the Intercollegiate Athletics Department directly from University management. For the individual expense and revenue transactions selected for testing below, we inspected the evidence present to document the University's internal controls.

#### Findings:

Management provided a description of aspects of the University's internal control structure unique to the Intercollegiate Athletics Department directly to us. For all sample selections for revenues and expenses below, we noted evidence of adherence to the University's internal controls in the supporting documentation provided to us.

#### **Procedures Related To Revenues**

#### 1. Ticket Sales

This revenue category is less than 4.0% of total revenues for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 2. Student Athletic Fees

a. We obtained and documented an understanding of the University's methodology for allocating student fees to intercollegiate athletics programs.

#### Findings:

No exceptions were found as a result of applying these procedures.

b. We compared and agreed student athletic fees reported by the University to student enrollments during the current period and recalculated the totals. If the athletics department is reporting that an allocation of student fees should be countable as generated revenue, we recalculated the totals of their methodology for supporting that they are able to count each sport. We also tied the calculation to supporting documents such as seat manifests, ticket sales reports and student fee totals.

#### Findings:

The University does not charge a specific fee for athletics directly to the students (and thereby, does not consider it countable revenue), but rather allocates a portion of the total University-wide student fee to athletics and other activities as approved by the University's Board of Trustees on an annual basis.

#### 3. Direct State Or Other Government Support

This revenue category is less than 4.0% of total revenues for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 4. Direct Institutional Support

a. We obtained and inspected supporting detail of direct institutional support revenue (specifically, the internal budgeting information). We recalculated the total direct institutional support revenue recorded in the detail listing and compared and agreed to amounts recorded on the general ledger and on the Statement.

#### Findings:

No exceptions were found as a result of applying these procedures.

b. For three selected transactions, we vouched the amount recorded by the University as direct institutional support to supporting documentation.

Findings:

No exceptions were found as a result of applying these procedures.

#### 5. Transfers Back To Institution

This revenue category is less than 4.0% of total revenues for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 6. Indirect Institutional Support

This revenue category is less than 4.0% of total revenues for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 7. Guarantees

This revenue category is less than 4.0% of total revenues for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 8. Contributions

a. We obtained and inspected supporting detail of contributions revenue and tested a sample of contributions. We recalculated the total contributions revenue recorded in the detail listing and compared and agreed to amounts recorded on the general ledger and on the Statement.

#### Findings:

No exceptions were found as a result of applying these procedures.

b. For any contributions of moneys, goods or services received directly by the program from any affiliated organization or individual that constituted 10 percent or more in aggregate for the reporting year of all contributions received, obtained and reviewed supporting documentation and recalculated totals.

#### Findings:

No exceptions were found as a result of applying these procedures.

#### 9. In-Kind

This revenue category is less than 4.0% of total revenues for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 10. Compensation And Benefits Provided By A Third Party

This revenue category is less than 4.0% of total revenues for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 11. Media Rights

This revenue category is less than 4.0% of total revenues for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 12. NCAA Distributions

This revenue category is less than 4.0% of total revenues for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 13. Conference Distributions (Nonmedia And Nonbowl)

This revenue category is less than 4.0% of total revenues for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 14. Program Sales, Concessions, Novelty Sales And Parking

This revenue category is less than 4.0% of total revenues for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 15. Royalties, Licensing, Advertisements And Sponsorships

This revenue category is less than 4.0% of total revenues for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 16. Sports Camp Revenues

This revenue category is less than 4.0% of total revenues for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 17. Athletics Restricted Endowment And Investments Income

This revenue category is less than 4.0% of total revenues for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 18. Other Operating Revenues

a. We obtained and inspected supporting detail of other revenue. We recalculated the total other revenue recorded in the detail listing and compared and agreed to amounts recorded on the general ledger and on the Statement.

#### Findings:

No exceptions were found as a result of applying these procedures.

b. For three selected transactions, we vouched the amount recorded by the University as other revenue to supporting documentation.

#### Findings:

No exceptions were found as a result of applying these procedures.

#### 19. Bowl Revenues

This revenue category is less than 4.0% of total revenues for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### **Procedures Related To Expenses**

#### 1. Athletic Student Aid

We selected a sample of students who received athletic student aid. The sample of 29 students selected by us covered 10.0% of the student athletes receiving financial aid and 9.17% of the athletic student aid expense that was reported by the University on the Statement for the year ended June 30, 2022. We obtained individual student account detail and compared the total aid allocated from the student's award letter to the student's accounts as well as the amounts posted to the NCAA's Compliance Assistant software. We also performed a check of each student selected to confirm that their information (using the criteria stipulated in step 31 of the 2022 NCAA minimum agreed-upon procedures) was reported accurately to the NCAA and recalculated totals for each sport and overall.

#### Findings:

No exceptions were found as a result of applying these procedures.

#### 2. Guarantees

This expense category is less than 4.0% of total expenses for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

### 3. Coaching Salaries, Benefits And Bonuses Paid By The University And Related Entities

We obtained a listing of coaches employed by the University during the reporting period. We compared and agreed a sample of three University coaching salaries, benefits and bonuses expenses (specifically one from football, one from women's basketball, and one from men's basketball) selected from the detail listing to information that supports the amounts paid to the individual coaches.

For the coaches selected, we compared and agreed the financial terms and conditions (including amounts as stipulated in the respective employment contracts) of each selected to the related amounts recorded by the University and reported in the Statement for the reporting period. We also obtained and inspected the payroll registers for the reporting period for each coach selected, and agreed to the amounts reported by the University in the Statement and recalculated totals.

#### Findings:

No exceptions were found as a result of applying these procedures.

#### 4. Coaching Other Compensation And Benefits Paid By A Third Party

This expense category is less than 4.0% of total expenses for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 5. Support Staff And Administrative Salaries, Benefits and Bonuses Paid By The University And Related Entities

We compared and agreed a sample of five support staff salaries, benefits and bonuses expenses selected from the detail listing to information that supports the amounts paid to the individual staff.

For the staff selected, we compared and agreed the financial terms and conditions of each selected to the related amounts recorded by the University and reported in the Statement for the reporting period. We also obtained and inspected the payroll registers for the reporting period for each staff selected, and agreed to the amounts reported by the University in the Statement and recalculated totals.

#### Findings:

No exceptions were found as a result of applying these procedures.

#### 6. Support Staff Other Compensation And Benefits Paid By A Third Party

This expense category is less than 4.0% of total expenses for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 7. Severance Payments

This expense category is less than 4.0% of total expenses for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 8. Recruiting

This expense category is less than 4.0% of total expenses for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 9. Team Travel

a. We obtained documentation of the University's team travel expense policies and compared and agreed to the existing institutional and NCAA-related policies.

#### Findings:

No exceptions were found as a result of applying these procedures.

b. We obtained and inspected general ledger detail of team travel expenses and recalculated the totals. From this detail, we compared and agreed a sample of five expenses to supporting documentation.

#### Findings:

No exceptions were found as a result of applying these procedures.

#### 10. Equipment, Uniforms And Supplies

a. We obtained and inspected general ledger detail of equipment, uniforms and supplies expenses and recalculated the totals. From this detail, we compared and agreed a sample of four expenses to supporting documentation.

#### Findings:

No exceptions were found as a result of applying these procedures.

#### 11. Game Expenses

This expense category is less than 4.0% of total expenses for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 12. Fundraising, Marketing And Promotion

This expense category is less than 4.0% of total expenses for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 13. Sports Camp Expenses

This expense category is less than 4.0% of total expenses for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 14. Spirit Groups

This expense category is less than 4.0% of total expenses for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 15. Athletic Facility Debt Service, Leases And Rental Fees

This expense category is less than 4.0% of total expenses for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 16. Direct Overhead And Administrative Expenses

This expense category is less than 4.0% of total expenses for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 17. Indirect Institutional Support

This expense category is less than 4.0% of total expenses for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 18. Medical Expenses And Medical Insurance

This expense category is less than 4.0% of total expenses for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 19. Membership And Dues

This expense category is less than 4.0% of total expenses for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 20. Other Operating Expenses And Transfers To Institution

This expense category is less than 4.0% of total expenses for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 21. Student-Athlete Meals (Nontravel)

This expense category is less than 4.0% of total expenses for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

#### 22. Bowl Expenses

This expense category is less than 4.0% of total expenses for the University, and as such, the minimum suggested procedures published by the NCAA for this category were not performed in the current year for the University.

We were engaged by the Office of the State Auditor and the University to perform this agreed-upon procedures engagement and conducted our engagement in accordance with attestation standards established by the American Institute of Certified Public Accountants. We were not engaged to and did not conduct an examination or review engagement, the objective of which would be the expression of an opinion or conclusion, respectively, on the accompanying Statement of the University for the year ended June 30, 2022, or the specified elements, accounts and items or internal control over financial reporting and compliance described above. Accordingly, we do not express such an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

We are required to be independent of the University and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements related to our agreed-upon procedures engagement.

This report is intended solely for the information and use of the University, the Office of the State Auditor and the Legislative Audit Committee and is not intended to be, and should not be, used by anyone other than the specified parties. However, upon release by the Legislative Audit Committee, this report is a public document.

RubinBrown LLP

January 12, 2023

#### STATEMENT OF REVENUES AND EXPENSES For The Year Ended June 30, 2022 Page 1 Of 2

		Football	R,	Men's asketball	1	Women's Basketball	Ot	her Sports	No	onprogram Specific		Total
Operating Revenues		rootball	Da	isketball		Dasketball	01	ner sports		Specific		10tai
Ticket sales	\$	346,528	\$	88,733	\$	19,965	\$	67,176	\$		\$	522,402
Direct state or other government support	т		T		T		т		T	_	T	
Student athletic fees		438,601		168,502		262,150		1,151,068				2,020,321
Direct institutional support		3,154,728		991,880		1,210,283		3,707,768		2,369,567		11,434,226
Less - transfers to institution				, 		—				(351, 599)		(351, 599)
Indirect institutional support				_		_		_		649,201		649,201
Indirect institutional support - athletic facilities										·		·
debt service, lease and rental fees				_						_		
Guarantees		430,000		300,000		20,000		10,000		_		760,000
Contributions		114,559		213,445		37,460		399,869		2,783,823		3,549,156
In-kind		12,164		21,507		5,464		13,313		617,415		669,863
Compensation and benefits provided by a												
third party				—		_		_				
Media rights				—		_		_		83,183		83,183
NCAA distributions				—						744,154		$744,\!154$
Conference distributions (nonmedia and nonbowl)				—						$376,\!526$		$376,\!526$
Program sales, concessions, novelty sales												
and parking		20,704		13,980		_		_		47,268		81,952
Royalties, licensing, advertisements and												
sponsorships				_		_		_		551,791		551,791
Sports camps revenues				2,451						—		2,451
Athletic restricted endowment and investments												
income		$46,\!645$		4,704		2,235		156,536		7,708		217,828
Other operating revenues		105,249		104,701		64,743		463,245		390,523		1,128,461
Bowl revenues		—		_		—		—		—		
Total Operating Revenues	\$	4,669,178	\$	1,909,903	\$	1,622,300	\$	5,968,975	\$	8,269,560	\$	22,439,916

## STATEMENT OF REVENUES AND EXPENSES For The Year Ended June 30, 2022

Page 2 Of 2

		Football	Men's Basketball		Women's Basketball		Ot	her Sports	No	onprogram Specific	Total	
Expenditures								•		*		
Athletic student aid	\$	$2,\!291,\!742$	\$	486,758	\$	609,245	\$	2,506,850	\$	— \$	5,894,595	
Guarantees		—		16,500		3,000		$5,\!681$		—	25,181	
Coaching salaries, benefits and bonuses paid												
by the University and related entities		991,725		$522,\!482$		421,424		1,636,938		—	3,572,569	
Coaching other compensation and benefits paid												
by a third party				_		—				—		
Support staff and administrative salaries, benefits												
and bonuses paid by the University and related												
entities		170,076		$77,\!350$		64,145		75,934		2,553,298	2,940,803	
Support staff other compensation and benefits												
paid by a third party		_		_				_		—	_	
Severance payments				_		_		_		_		
Recruiting		61,044		$68,\!627$		52,618		112,578		47,623	342,490	
Team travel		668,666		501,793		284,679		1,164,385		5,776	$2,\!625,\!299$	
Equipment, uniforms and supplies		216,088		50,405		50,592		200,788		260,406	778,279	
Game expenses		92,479		103,738		95,977		110,868		61,080	464,142	
Fundraising, marketing and promotion		892		_		121		1,104		212,141	214,258	
Sports camp expenses				443		_		_		53	496	
Spirit groups				_		_		_		_	_	
Athletic facilities, debt service leases and rental fees				_		_		_		_	_	
Direct overhead and administrative expenses		65,046		27,365		5,046		26,609		116,387	240,453	
Indirect institutional support		·		_				_		649,201	649,201	
Medical expenses and medical insurance		2,200		_		_		_		$236,\!285$	238,485	
Membership and dues		1,050		7,926		235		$24,\!664$		153,711	187,586	
Student-athlete meals (nontravel)		68,950		17,589		13,646		40,940		33,023	174,148	
Other operating expenses and transfers to institution		39,220		28,927		21,572		61,636		473,913	625,268	
Bowl expenses				_		_		_		_	_	
Total Operating Expenditures		4,669,178		1,909,903		1,622,300		5,968,975		4,802,897	18,973,253	
										9 105 100	9 105 100	
Total athletics related capital expenditures Total Expenditures		4,669,178		1,909,903		1,622,300		5,968,975		3,105,188	3,105,188	
Total Expenditures		4,009,178		1,909,903		1,022,300		0,900,970		7,908,085	22,078,441	
Excess Of Revenues Over Expenditures	\$	_	\$		\$		\$	_	\$	361,475 \$	361,475	

NOTE TO STATEMENT OF REVENUES AND EXPENSES For The Year Ended June 30, 2022

## 1. Note To Statement Of Revenues And Expenses (Unaudited)

#### **Basis Of Presentation**

The Statement of Revenues and Expenses (the Statement) of the Intercollegiate Athletics Department of the University of Northern Colorado (the University) is prepared in conformity with accounting principles generally accepted in the United States of America.

#### **Student Fees**

Student fees are assessed to each student on a per-credit-hour basis each semester. These fees are allocated by management to various student services, including athletics, annually.

#### **Indirect Institutional Support**

General ground support, custodial support and maintenance for the University's track is allocated as nonprogram-specific indirect institutional support within the Statement, unless specifically identified as program-specific within a University work order.

#### Capital Assets

Athletics-related capital assets are recorded at cost at the date of acquisition or acquisition value at the date of donation if acquired by gift. The University's capitalization policy includes items with a value of \$10,000 or more and an estimated useful life greater than one year.

Depreciation is computed using the straight-line method over the estimated useful life of the asset, generally 40 years for buildings and improvements, 20 years for land improvements, 3 years for software, 10 years for library books and 3 - 10 years for equipment and vehicles. Depreciation expense is not allocated among functional categories.

For the year ended June 30, 2022, the University incurred capital expenditures of \$3,105,188 related to athletics.

Statement Of Revenues And Expenses (Continued)

## Debt

As of June 30, 2022, the University did not have any outstanding debt specifically and solely related to the University's Intercollegiate Athletics. The footnotes to the University's audited financial statements for June 30, 2022 provide detail on all of the general bonds and notes payable of the University as a whole.

## Transfers To The Institution

Transfers to the institution are contributions made from the Intercollegiate Athletics Department to support the University College. The money is used to offset salaries for academic staff in the Student-Athlete Academic Success Office, which monitors and assists in the academic activities of all student athletes.

## **Major Variances**

To better understand some of the changes from Fiscal Year 2021 to Fiscal Year 2022, the major variances are noted below:

Sources Of Funds:

- Direct institutional support increased by approximately \$1,349,000. Institutional support varies depending on the amount of other operating revenue sources and variations in the Athletic operating expenses. Fiscal Year 2022 operating expenses increased significantly as competition resumed to pre-pandemic levels.
- Contributions increased by approximately \$2,913,000, due to the inclusion of foundation non-program specific revenue, which included deferred revenue from Fiscal Year 2021 capital projects.

Uses Of Funds:

- Support staff/administrative salaries, benefits and bonuses paid by the University and related entities increased by approximately \$281,000, due to University-wide pay increases, the addition of a new Assistant Athletic Trainer position, and student and temporary staffing increases due to the resumption of competition in Fiscal Year 2022.
- Team travel increased by approximately \$1,511,000, due to the return of sporting events post COVID-19 pandemic, post season competition, an increase in single game trips versus multiple game trips (i.e., tournaments), and Men's Basketball playing in more away games due to Big Sky Conference scheduling.