



## 2024 Annual Financial Report





## About the Cover Photo

The University of Northern Colorado celebrated the achievements of its Latine student community with the vibrant and culturally rich **LatinXcellence** event on Sunday, April 28.

In its fifth year, the annual event serves as a momentous occasion to recognize the hard work, perseverance and accomplishments of Latine graduates, honoring their journey through academia and beyond.

UNC also achieved a significant milestone in 2024 by receiving the federally-recognized **Hispanic Serving Institution** status. The HSI designation qualifies the university for new funding opportunities and furthers our commitment to support student success, foster cultural responsiveness, and celebrate the achievements of UNC's growing Latine community.



#CesarChavezUNCO

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Deputy State Auditor

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Crowe LLP

Contractor

REPORT NUMBER 2437F

The Members of the Legislative Audit Committee  
University of Northern Colorado Board of Trustees

We have completed the financial statement audit of University of Northern Colorado as of and for the year ended June 30, 2024. Our audit was conducted in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

We were engaged to conduct our audit pursuant to Section 2-3-103, C.R.S., which authorizes the State Auditor to conduct or cause to be conducted audits of all departments, institutions and agencies of state government. The reports which we have issued as a result of this engagement are set forth in the table of contents which follows.

*Crowe LLP*

Crowe LLP

Denver, Colorado  
January 7, 2025

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## UNIVERSITY OF NORTHERN COLORADO

### Report Summary

Year Ended June 30, 2024

#### Purpose And Scope

The Office of the State Auditor of the State of Colorado engaged Crowe LLP (Crowe) to conduct a financial and compliance audit of the University of Northern Colorado (the University) for the year ended June 30, 2024. Crowe performed this audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). We conducted the related fieldwork from June 2024 to December 2024. Further, Crowe did not audit the financial statements for the year ended June 30, 2023. Those financial statements were audited by other auditors who expressed an unmodified opinion on those statements on January 12, 2024.

The purpose and scope of our audit was to:

- Express an opinion on the financial statements of the University as of and for the year ended June 30, 2024. This includes a report on internal control over financial reporting and compliance and other matters based on the audit of the financial statements performed in accordance with *Government Auditing Standards*.
- Evaluate the University's compliance with laws, regulations, contracts and grants governing the expenditure of state funds

The University's schedule of expenditures of federal awards and applicable opinions thereon, issued by the Office of the State Auditor, State of Colorado, are included in the Fiscal Year 2024 Statewide Single Audit Report issued under separate cover.

#### Audit Opinions And Reports

We expressed unmodified opinions on the University's financial statements as of and for the year ended June 30, 2024.

We issued a report on the University's internal control over financial reporting and on compliance and other matters based on an audit of financial statements performed in accordance with *Government Auditing Standards*. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be deficiencies, significant deficiencies or material weaknesses. A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control over financial reporting that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. A material weakness is a deficiency, or a combination of deficiencies, in internal control over financial reporting, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis.

We did not identify any deficiencies in internal control over financial reporting that we consider to be a material weakness. However, material weaknesses or significant deficiencies may exist that were not identified.

**Summary Of Progress In Implementing Prior-Year Audit Recommendations**

The audit report for the year ended June 30, 2023 did not include any findings.

## UNIVERSITY OF NORTHERN COLORADO

### Description of the University

Year Ended June 30, 2024

Eighteen years after the City of Greeley, Colorado, was founded, a movement was started to establish a "normal" school to supply teachers for the community and the State. The law creating the State Normal School, as the University of Northern Colorado (UNC) was first known, was signed April 1, 1889. In 1911, the name was changed to Colorado State Teachers College. UNC retained that name until 1935 when it was renamed Colorado State College of Education. In 1957, another name change occurred making it the Colorado State College. The Act changing the name to the University of Northern Colorado became law on May 1, 1970, thus making official the University-level work which it has offered since 1929.

The Board of Trustees is the governing body of the University and is comprised of seven members appointed by the Governor, with consent of the Senate, for four-year terms (effective for terms beginning July 1, 1987); one faculty member elected by the faculty and one student member elected by the student body.

The University of Northern Colorado seeks to provide all students with a broad general education as well as preparation for selected professions within the fields of business, education, health services, music and related areas; and pre-professions such as prelaw, pre-medicine and others. Historically, the principal emphasis has been preparing students for careers in education.

The University's student enrollment (full-time equivalent), not including Extended Campus (UNC Online, and sites in Loveland, Denver and Colorado Springs), for the past three years as reported to the Colorado Department of Higher Education was:

|      | Resident | Nonresident | Total |
|------|----------|-------------|-------|
| 2024 | 5,170    | 857         | 6,027 |
| 2023 | 5,223    | 857         | 6,080 |
| 2022 | 5,716    | 975         | 6,691 |

The University's number of faculty for the past three years was:

|      | Full-Time | Part-Time | Total |
|------|-----------|-----------|-------|
| 2024 | 390       | 289       | 679   |
| 2023 | 397       | 290       | 687   |
| 2022 | 421       | 326       | 747   |

## *Message from President Feinstein*

Fellow Bears,

I am pleased to report that the University of Northern Colorado ended 2023-24 in a stable financial position and experienced continued momentum in a number of important initiatives defined as priorities in our ten-year strategic plan, Rowing, Not Drifting 2030.

Accomplishments over the past year include continuing to demonstrate our commitment as a Students First university by improving our efforts to attract prospective students, build excitement about what it means to become a Bear, and provide seamless support throughout the admissions process. This includes introducing two new programs designed to keep higher education accessible and affordable — the UNC Colorado First-Year Admission Guarantee, which qualifies eligible students for automatic admission, and the UNC Tuition Promise, which covers standard tuition and mandatory fees for Colorado residents who meet the program criteria.

Recognizing that the success of our students relies on the strength of our faculty and staff, we have continued to focus on ways to recruit and retain excellent employees. Over the past year, we continued to invest in compensation increases, including identifying funds for one-time targeted increases for faculty members who have had the lowest parity comparisons to their peers. We have also worked to enhance the total rewards package for employees, including by maintaining affordable benefits plans and offering professional development opportunities.

Our efforts to prepare students for careers that change their lives and benefit their families and communities have included reviewing our portfolio of academic programs. To be responsive to the evolving expectations and desires of our students, and the needs of future employers, we have added a number of new undergraduate and graduate certificate programs. We also continue to enhance student learning through career-specific and high-impact practices and by bolstering support services outside the classroom.

Additionally, becoming a newly designated Hispanic Serving Institution (HSI) by the U.S. Department of Education meant we reached a significant milestone in our commitment to support student success. The designation is important because it opens the doors to additional federal funds, in the form of competitive grants, specifically designed to support HSIs in improving their academic quality and service to students. It also furthers our commitment to create an inclusive environment where all individuals — students, faculty, and staff — feel welcomed and supported.

We also saw remarkable progress toward establishing the proposed University of Northern Colorado College of Osteopathic Medicine. This includes securing a \$25 million transformational gift from The Weld Trust and a historic investment by the state of Colorado of nearly \$170 million to support construction, startup, and accreditation expenses. In total, we raised over \$200 million last year for the project.

These are just a few examples of how we are directing resources to support our strategic priorities. Across each pillar that comprises our vision for the University of Northern Colorado's future — Students First, Empower Inclusivity, Enhance & Invest, Innovate & Create, and Connect & Celebrate — we have built significant momentum. Achieving our intended outcomes requires that we maintain our financial stability, continue to address core resource needs, and remain steadfast in our commitment to invest in our strategic priorities.

As we reflect on Fiscal Year 2024 and look ahead to 2025, I am optimistic about what we will continue to achieve in support of our students, staff, faculty, and the communities we serve. We will do this over the course of Fiscal Year 2025 by beginning implementation of the third phase of our strategic plan and maintaining steady progress toward our vision for 2030. I look forward to working with the university community to collectively position UNC for continued success.

Rowing, Not Drifting,



Andy Feinstein  
President



## *Management's Responsibility for Financial Reporting*

*The accompanying financial statements of the University of Northern Colorado for the year ended June 30, 2024, were prepared by management in conformity with generally accepted accounting principles.*

*The management of the University is responsible for the integrity and objectivity of these financial statements, which are presented on the accrual basis of accounting and, accordingly, include some amounts based upon judgment. Other financial information in the annual financial report is consistent with that in the financial statements. The system of internal accounting controls is designed to assure that the financial reports and the books of accounts properly reflect the transactions of the institution, in accordance with established policies and procedures as implemented by qualified personnel.*

*The Board of Trustees of the University of Northern Colorado monitors the financial and accounting operations of the institution, including the review and discussion of periodic financial statements, the evaluation and adoption of budgets, and the reporting of independent certified public accountants.*



Dale Pratt  
Vice President  
for Finance & Administration  
and Chief Financial Officer

## INDEPENDENT AUDITOR'S REPORT

Board of Trustees and Members of the Legislative Audit Committee  
University of Northern Colorado  
Greeley, Colorado

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the financial statements of the business-type activities and the discretely presented component unit of the University of Northern Colorado ("University"), collectively as an institution of higher education of the State of Colorado, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the University's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of the other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the discretely presented component unit of the University, as of June 30, 2024, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the University of Northern Colorado Foundation, Incorporated ("Foundation"), which represent 100 percent of the assets and net position of the University's discretely presented component unit as of June 30, 2024, and 100 percent of the revenues of the University's discretely presented component unit for the year then ended. Those statements were audited by other auditors whose report has been furnished to us, and our opinions, insofar as it relates to the amounts included for Foundation, are based solely on the report of the other auditors.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the University, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions. The financial statements of the Foundation were not audited in accordance with *Government Auditing Standards*.

#### ***Emphasis Of Matter***

As discussed in Note 1, the financial statements of the University, an institution of higher education in the State of Colorado, are intended to present the financial position, the changes in financial position and cash flows of the business-type activities of only the University. Financial results for the State of Colorado are presented in separate state-wide financial statements prepared by the Office of the State Controller and audited by the Office of the State Auditor. Complete financial information for the State of Colorado is available in these statewide financial statements. Our opinions are not modified with respect to this matter.

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## **Other Matter**

The financial statements of the University for the year ended June 30, 2023, were audited by other auditors, who expressed an unmodified opinion on those statements on January 12, 2024.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the University's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the University's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

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(Continued)

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the Schedules of the University's Proportionate Share of Public Employees' Retirement Association of Colorado (PERA) Net Pension Liability and PERA Other Post-Employment Benefits (PERA OPEB) Net Liability and the Schedules of the University's Contributions to PERA Pension and PERA OPEB, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the Message from President Feinstein, Management's Responsibility for Financial Reporting, and University Administration Information but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated January 7, 2025 on our consideration of the University's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the University's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the University's internal control over financial reporting and compliance.

*Crowe LLP*

Crowe LLP

Denver, Colorado  
January 7, 2025

## Overview

### Management's Discussion and Analysis

We are pleased to present this financial discussion and analysis of the University of Northern Colorado (the University or UNC). It is intended to make the University's financial statements easier to understand and to communicate its financial situation in an open and accountable manner. It provides an objective analysis of the University's financial position and results of operations as of and for the fiscal years ended June 30, 2024 and 2023, with comparative information for the fiscal year 2022. University management is responsible for the completeness and fairness of this discussion and analysis, the financial statements, related footnote disclosures, and schedules of supplementary information.

The presented information relates to the financial activities of the University, a public comprehensive baccalaureate and specialized graduate research university, and focuses on the financial condition and results of operations as a whole. The financial statements for the University of Northern Colorado Foundation, Incorporated (UNC Foundation or the Foundation), a legally separate organization whose operations benefit the University, are discretely presented within the University's financial statements. Unless otherwise noted, the information and financial data included in management's discussion and analysis relate solely to the University.

### Understanding the Financial Statements

Financial highlights are presented in this discussion and analysis to help your assessment of the University's financial activities. Since this presentation includes highly summarized data, it should be read in conjunction with the financial statements, which have the following parts:

- ***Independent Auditors' Report*** presents an unmodified opinion prepared by the University's auditors (an independent certified public accounting firm, Crowe, LLP) on the fairness, in all material respects, of the University and its discretely presented component unit's respective financial position.
- ***Statement of Net Position*** presents the assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position of the University at a point in time (June 30, 2024 and 2023). Its purpose is to present a financial snapshot of the University. This statement aids readers in determining the assets available to continue the University's operations; evaluating how much the University owes to vendors, employees, investors, and lending institutions; and understanding the University's net position and its availability for expenditure by the University.
- ***Statement of Revenues, Expenses, and Changes in Net Position*** presents the total revenues earned and expenses incurred by the University for operating, nonoperating, and other related activities during a period of time (the fiscal years ended June 30, 2024 and 2023). Its purpose is to assess the University's operating results.
- ***Statement of Cash Flows*** presents University cash receipts and payments during a period of time (the fiscal years ended June 30, 2024 and 2023). Its purpose is to assess the University's ability to generate net cash flows and meet its payment obligations as they come due.

- *Notes to the Financial Statements* present additional information to support the financial statements and are commonly referred to as Notes. Their purpose is to clarify and expand on the information in the financial statements. Notes are referenced in this discussion to indicate where details of the financial highlights may be found. University management suggests that the readers of this annual report combine this financial analysis with relevant nonfinancial indicators to assess the overall health of the University. Examples of nonfinancial indicators include trend and quality of applicants, freshman class size, student retention, building condition, and campus safety.

## Financial Highlights

Selected financial highlights for the fiscal year ended June 30, 2024, include:

- University assets total \$398.8 million, deferred outflows of resources total \$12.5 million, liabilities total \$247.4 million, and deferred inflows of resources total \$48.1 million resulting in a net position of \$115.8 million. Of the ending net position, \$0.6 million is restricted for purposes for which the donor, grantor, or other external party intended and \$131.3 million is related to investments in capital assets. The remaining deficit of \$16.1 million, which is unrestricted net position, is comprised of a deficit of \$70.5 million from the impact of *GASB 68: Accounting and Financial Reporting for Pensions* and a deficit of \$2.9 million from the implementation of *GASB 75: Accounting and Financial Reporting for Postemployment Benefits other than Pensions*, offset by positive net position of \$57.3 million, which may be used to meet the University's ongoing obligations.
- Total operating revenues of \$204.5 million, less total operating expenses of \$225.0 million, resulted in a net operating loss of \$20.4 million. This operating loss was offset by net nonoperating revenues of \$12.3 million and other changes of \$11.2 million, resulting in a \$3.1 million increase in net position. Other changes of \$11.2 million include capital appropriations and contributions from the State of Colorado of \$3.4 million, student capital fee revenue of \$6.7 million, and capital gifts and grants of \$1.1 million.
- As part of Colorado House Bill 24-1231, *State Funding for Higher Education Projects*, which provides funding for the University's proposed College of Osteopathic Medicine, \$41,250,000 was transferred from the State of Colorado to the University to be held in escrow for the duration of the accreditation process. In accordance with the House Bill, the University has recognized this amount as deferred inflows and restricted cash as of June 30, 2024. More information about funding for the University's proposed College of Osteopathic Medicine is included in *Note 18: Subsequent Events*.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

As demonstrated in the table below, net position increased \$3.1 million on the Statement of Revenues, Expenses, and Changes in Net Position. The increase in net position is primarily attributable to the change in the University's net pension liability and associated deferred outflows and inflows of resources on pensions, which decreased by a net total of \$6.9 million from fiscal year 2023 to 2024. The net pension liability of \$78.1 million represents the University's proportionate share of the PERA State Division Trust Fund net pension liability. The changes in deferred outflows and inflows in fiscal year 2024 are primarily related to expected versus actual investment earnings in the State Division Trust Fund.

| <b>Summary of Changes in Net Position</b><br>as of June 30, 2024 (in millions)                   |           |              |
|--|-----------|--------------|
| <b>Overall change in net position:</b>   |           |              |
| Current year GASB 68 impact on net position  | \$        | 6.9          |
| Current year GASB 75 impact on net position  |           | 0.7          |
| Current year impact from University operations   |           | (4.5)        |
| <b>Total change in net position</b>  | <b>\$</b> | <b>3.1</b>   |
| <b>Detail of change in net position:</b>   |           |              |
| <b>Net pension liability - GASB 68</b>   |           |              |
| (Increase) decrease in net pension liability   | \$        | 10.1         |
| Net change in deferred outflows and inflows related to pension                                   |           | (3.2)        |
| <b>Change in net position from GASB 68</b>   | <b>\$</b> | <b>6.9</b>   |
| <b>Net OPEB liability - GASB 75</b>  |           |              |
| Decrease in net OPEB liability   | \$        | 0.3          |
| Net decrease in deferred outflows and inflows related to OPEB                                    |           | 0.4          |
| <b>Change in net position from GASB 75</b>   | <b>\$</b> | <b>0.7</b>   |
| <b>Change in net position from University operations</b>   |           |              |
| Decrease in cash used to cover operating deficits and capital construction                       | \$        | (6.4)        |
| Net increase (decrease) in receivables, loans, inventory, and other assets                       |           | 3.9          |
| Decrease in capital assets net of depreciation   |           | (4.7)        |
| Net increase in compensated absence liabilities  |           | (0.3)        |
| Decrease in bonds, notes, and capital leases payable   |           | 2.3          |
| (Increase) Decrease in accounts payable, unearned revenues, and other liabilities                |           | (0.3)        |
| Net decrease in deferred outflows and inflows related to bond refundings and right-to-use assets |           | 1.0          |
| <b>Change in net position from University operations</b>   | <b>\$</b> | <b>(4.5)</b> |

## Statement of Net Position

The Statement of Net Position is a financial snapshot of the University as of June 30, 2024. It presents the fiscal resources of the University (assets), the consumption of net position that applies to future periods (deferred outflows of resources), the claims against those resources (liabilities), the acquisition of net position that applies to future periods (deferred inflows of resources), and the residual available for future operations (net position). Assets and liabilities are classified by liquidity as either current or noncurrent. Net Position is classified into three categories: net investment in capital assets, restricted, and unrestricted. The Statement of Net Position presents information on all of the University's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference between the financial statement elements reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of the strength of the financial position of the University.

| <b>Condensed Statements of Net Position</b><br>as of June 30, |                       |                       |                       |
|---|-----------------------|-----------------------|-----------------------|
|   | <b>2024</b>           | <b>2023</b>           | <b>2022</b>           |
| <b>Assets</b>   |                       |                       |                       |
| Current assets  | \$ 84,723,950         | \$ 85,836,737         | \$ 90,672,204         |
| Capital assets, net   | 267,958,569           | 272,698,922           | 272,769,396           |
| Other noncurrent assets                                       | <u>46,144,343</u>     | <u>6,296,816</u>      | <u>7,313,042</u>      |
| Total assets  | <u>398,826,862</u>    | <u>364,832,475</u>    | <u>370,754,642</u>    |
| <b>Deferred outflows of resources</b>                         |                       |                       |                       |
| Deferred amounts on debt refundings                           | 2,010,468             | 2,228,989             | 2,447,509             |
| Deferred amount on pensions (GASB 68)                         | 10,265,055            | 14,931,782            | 5,291,213             |
| Deferred amount on OPEB <sup>1</sup> (GASB 75)                | <u>228,584</u>        | <u>319,534</u>        | <u>192,380</u>        |
| Total deferred outflows of resources                          | <u>12,504,107</u>     | <u>17,480,305</u>     | <u>7,931,102</u>      |
| <b>Liabilities</b>  |                       |                       |                       |
| Current liabilities   | 32,966,880            | 31,443,639            | 29,779,212            |
| Bonds payable, noncurrent                                     | 114,705,617           | 122,022,723           | 128,924,828           |
| Net pension liabilities (GASB 68)                             | 78,121,940            | 88,229,517            | 58,983,574            |
| OPEB <sup>1</sup> liabilities (GASB 75)                       | 1,882,082             | 2,226,533             | 2,351,885             |
| Perkins liquidation liability, noncurrent                     | 545,757               | 765,490               | 1,133,488             |
| Other noncurrent liabilities                                  | <u>19,139,129</u>     | <u>14,864,019</u>     | <u>11,125,978</u>     |
| Total liabilities   | <u>247,361,405</u>    | <u>259,551,921</u>    | <u>232,298,965</u>    |
| <b>Deferred inflows of resources</b>                          |                       |                       |                       |
| Deferred amounts on debt refundings                           | 597,208               | 634,729               | 672,250               |
| Deferred amounts on right-to-use lease assets (GASB 87 & 96)  | 2,404,685             | 3,589,419             | 4,488,602             |
| Deferred amount on pensions (GASB 68)                         | 2,643,398             | 4,110,453             | 31,470,998            |
| Deferred amount on OPEB <sup>1</sup> (GASB 75)                | 1,234,891             | 1,692,854             | 2,121,409             |
| Deferred inflows, other                                       | <u>41,250,000</u>     | <u>-</u>              | <u>-</u>              |
| Total deferred inflows of resources                           | <u>48,130,182</u>     | <u>10,027,455</u>     | <u>38,753,259</u>     |
| <b>Net Position</b>   |                       |                       |                       |
| Net investment in capital assets                              | 131,302,044           | 134,620,118           | 133,040,960           |
| Restricted - nonexpendable                                    | 307,555               | 307,555               | 307,555               |
| Restricted - expendable                                       | 298,318               | 46,175                | 421,552               |
| Unrestricted (GASB 68)  | (70,500,283)          | (77,408,188)          | (85,163,359)          |
| Unrestricted (GASB 75)  | (2,888,389)           | (3,599,852)           | (4,280,914)           |
| Unrestricted  | <u>57,320,137</u>     | <u>58,767,596</u>     | <u>63,307,726</u>     |
| Total net position  | <u>\$ 115,839,382</u> | <u>\$ 112,733,404</u> | <u>\$ 107,633,520</u> |

<sup>1</sup>. OPEB - Other post employment benefits

## Assets

### Current Assets

Current assets decreased \$1.1 million for fiscal year 2024, decreased \$4.8 million for fiscal year 2023, and increased \$18.0 million for fiscal year 2022.

Unrestricted cash and cash equivalents and capital assets are the largest portions of the University's total assets. On June 30, 2024, 2023, and 2022, unrestricted cash and cash equivalents were \$60.6, \$71.2, and \$74.4 million, respectively. The majority of the cash is held in the State Treasury.

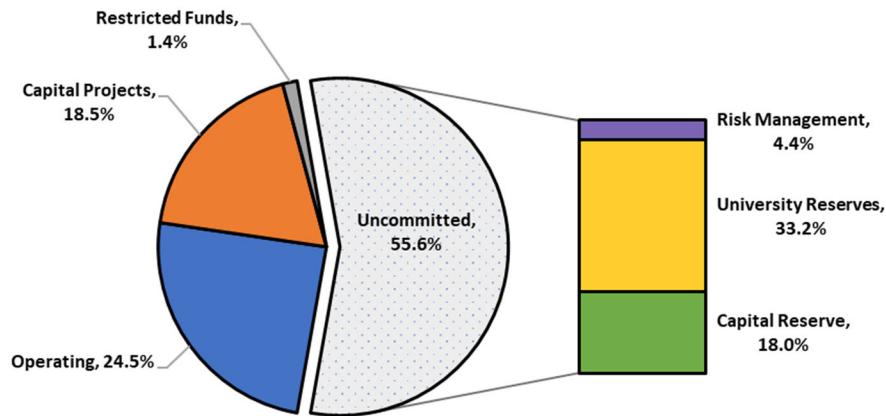
The committed capital projects cash balance as of June 30, 2024 and 2023, includes only the remaining cash expenditures expected to complete projects approved from the prior fiscal years. Funds are transferred at the beginning of each fiscal year from reserves to capital projects to fund that year's projects, as needed.

Internally, management designates the unrestricted cash into committed and uncommitted within each category of operating, capital, and restricted funds. Committed operating cash is used to support the annual operating budget and strategic investment projects. Committed capital project cash is funded annually from sources such as capital reserves, state capital appropriations, and bond proceeds. These balances carry forward until project completion. Uncommitted capital reserves are funded from University reserves, donor capital funds, student capital fees (net of debt service), and a portion of auxiliary revenues. Committed restricted cash includes Perkins loan funds and funds to cover grant-related expenses. By nature, restricted funds are committed so there is no uncommitted balance.

The following table indicates the expected uses of cash and cash equivalents:

| <b>University of Northern Colorado</b><br><b>Unrestricted Cash and Cash Equivalents</b><br><b>as of June 30,</b> |                             |                             |                                     |
|--|-----------------------------|-----------------------------|-------------------------------------|
|  | <b>2024</b>                 | <b>2023</b>                 | <b>Change from<br/>2023 to 2024</b> |
| <b>Operating</b>   |                             |                             |                                     |
| Committed Operating  | \$ 14,855,702               | \$ 27,244,305               | \$ (12,388,603)                     |
| Uncommitted University Reserves  | 20,119,892                  | 16,274,786                  | 3,845,106                           |
| Uncommitted Risk Management Reserves   | 2,650,000                   | 2,650,000                   | -                                   |
| Total Operating Cash   | <u>37,625,594</u>           | <u>46,169,091</u>           | <u>(8,543,497)</u>                  |
| <b>Capital</b>   |                             |                             |                                     |
| Committed Capital Projects   | 11,195,159                  | 6,681,163                   | 4,513,996                           |
| Uncommitted Capital Reserves   | 10,914,254                  | 16,719,120                  | (5,804,866)                         |
| Total Capital Cash   | <u>22,109,413</u>           | <u>23,400,283</u>           | <u>(1,290,870)</u>                  |
| <b>Restricted Funds</b>  |                             |                             |                                     |
| Committed Restricted   | 826,326                     | 1,663,970                   | (837,644)                           |
| Total Restricted Cash  | <u>826,326</u>              | <u>1,663,970</u>            | <u>(837,644)</u>                    |
| Total unrestricted cash and cash equivalents   | <u><u>\$ 60,561,333</u></u> | <u><u>\$ 71,233,344</u></u> | <u><u>\$ (10,672,011)</u></u>       |

## Unrestricted Cash and Cash Equivalents as of June 30, 2024



Restricted cash of \$4,229,286 included in current assets consists of unexpended proceeds from the notes payable issuance for the Arlington Park Apartments roof replacement.

Student accounts receivable is one of the largest current assets and is presented net of allowance for doubtful accounts. Net student accounts receivable as of June 30, 2024, 2023, and 2022, was \$5.5, \$4.9, and \$5.2 million, respectively.

Other receivables consist primarily of amounts due to the University from reimbursable grants and contracts. The majority of these are federal, state, or UNC Foundation agreements that have a very high probability of collection. In most cases, these awards are spent on a cost-reimbursable basis. The University incurs the cost, then bills the sponsoring agency for reimbursement. Other receivables as of June 30, 2024, 2023, and 2022 were \$12.0, \$8.2, and \$9.2 million, respectively. The increase in fiscal year 2024 is primarily due to timing of the final fee-for-service payment from the State for \$3.8 million, which was received after year end.

Right-to-use leases receivable, inventories, loans to students, and prepaid expenses make up the remainder of current assets. These four categories combined were \$2.4, \$1.5, and \$1.9 million in fiscal years 2024, 2023, and 2022, respectively.

### **Capital Assets**

Capital assets are defined as any asset used in operations with an initial useful life extending beyond one year. The University's single largest fiscal resource is its campus facilities. As of June 30, 2024, capital assets of \$679.6 million, net of \$411.6 million accumulated depreciation/amortization, totaled \$268.0 million.

As of June 30, 2023, capital assets of \$666.9 million, net of \$394.2 million accumulated depreciation/amortization, totaled \$272.7 million. As of June 30, 2022, capital assets of \$651.7 million, net of \$378.9 million accumulated depreciation/amortization, totaled \$272.8 million.

The University ended fiscal year 2024 with \$20.1 million in construction in progress. Larger projects in progress at year end include the heating plant boiler, Arlington Park roof replacement, and ERP modernization.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

Additional information on additions, disposals, and transfers of capital assets can be found in *Note 5: Capital Assets*. A summary of the capital asset balances is reflected in the following table:

| <b>Capital Assets Net of Accumulated Depreciation</b><br>as of June 30, |                       |               |                       |               |                       |
|---|-----------------------|---------------|-----------------------|---------------|-----------------------|
|   | <b>2024</b>           | <b>2023</b>   | <b>2022</b>           |               |                       |
| Land and improvements   | \$ 18,382,413         | 6.9%          | \$ 19,167,827         | 7.0%          | \$ 19,438,374         |
| Buildings and improvements  | 208,424,334           | 77.8%         | 218,389,301           | 80.1%         | 224,388,379           |
| Construction in progress  | 20,110,917            | 7.5%          | 14,282,786            | 5.2%          | 11,532,254            |
| Library books   | 10,148,424            | 3.8%          | 10,190,405            | 3.7%          | 10,377,500            |
| Equipment   | 4,625,668             | 1.7%          | 3,674,936             | 1.3%          | 4,568,064             |
| Art and historical treasures  | 1,774,684             | 0.7%          | 1,774,684             | 0.7%          | 1,774,684             |
| Right-to-use lease assets   | 204,772               | 0.1%          | 691,120               | 0.3%          | 690,141               |
| Right-to-use subscription assets  | 4,287,357             | 1.5%          | 4,527,863             | 1.7%          | -                     |
| Total capital assets net of accumulated depreciation/amortization       | <u>\$ 267,958,569</u> | <u>100.0%</u> | <u>\$ 272,698,922</u> | <u>100.0%</u> | <u>\$ 272,769,396</u> |
|   |                       |               |                       |               | 100.0%                |

### Other Noncurrent Assets

Restricted cash of \$41,250,000 included in noncurrent assets is in an escrow account in accordance with requirements of the Commission on Osteopathic College Accreditation, the accrediting body for the proposed University of Colorado College of Osteopathic Medicine.

Other noncurrent assets consist of loans to students, restricted investments, and right-to-use leases receivable. Restricted investments consist of \$0.4 million of gifts directly donated to the University of Northern Colorado in the past that cannot be legally transferred to the UNC Foundation. The value of this donation portfolio changes minimally each year based on the market gains or losses on the investments.

Loans to students which are not expected to be received within one year are included in other noncurrent assets. These are primarily federal Perkins loans that are managed under the appropriate federal guidelines through a third-party loan processor. Loans to students, net of allowance for doubtful accounts, that are due after June 30, totaled \$2.0, \$2.3, and \$2.5 million on June 30, 2024, 2023, and 2022, respectively.

The non-current portion of right-to-use leases receivable totaled \$2.4, \$3.6, and \$4.3 million on June 30, 2024, 2023, and 2022, respectively. The University implemented GASB 87, *Leases*, effective July 1, 2021. More information about the lease arrangements recognized as of June 30, 2024 can be found in *Note 4: Accounts, Contributions, and Loans Receivable*.

## Liabilities

### Non-Debt Related Liabilities

The University's non-debt obligations and commitments arising from past events that are expected to result in a consumption of resources include amounts owed to vendors, personnel commitments, and unearned revenue. *Note 6: Liabilities and Unearned Revenue* provides more detailed information for current liabilities expected to be paid within one year and noncurrent liabilities expected to be paid after one year.

The net pension liability of \$78.1 million represents the University's proportionate share of the PERA State Division Trust Fund net pension liability. The liability decreased by \$10.1 million from fiscal year 2023 to 2024. The University is required by GASB 68 to recognize its proportionate share of the net pension liability and its related deferred outflows and inflows of resources, but UNC is only statutorily obligated to pay the employer contribution, plus the Amortization Equalization Disbursement (AED) and Supplemental

## MANAGEMENT'S DISCUSSION AND ANALYSIS

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Amortization Equalization Disbursement (SAED). Detailed information on the changes in the Plan is included in *Note 8: Defined Benefit Pension Plan*.

The net OPEB liability of \$1.9 million represents the University's proportionate share of the PERA Health Care Trust Fund (HCTF). The liability decreased \$0.3 million from fiscal year 2023 to 2024. The University implemented *GASB 75: Accounting and Financial Reporting for Postemployment Benefits other than Pensions* in fiscal year 2018. Under GASB 75, the University is required to recognize its proportionate share of the net OPEB liability and its related deferred outflows and inflows of resources. PERA diverts 1.02% of the basic employer contribution to fund the HCTF. Detailed information on other postemployment benefits is included in *Note 11: Other Postemployment Benefits (OPEB)*.

Accounts payable and accrued liabilities of \$11.9 million for fiscal year 2024 increased by \$2.2 million from fiscal year 2023. These liabilities vary from year to year based on timing of invoices and payments.

Current unearned revenue of \$8.5 million includes tuition and fees and certain auxiliary revenues received by June 30, 2024, which are for services to be provided in fiscal year 2025. It also includes revenues received from grant and contract sponsors and the UNC Foundation that have not yet been earned. These amounts will be recognized as revenue in future periods after all conditions have been satisfied.

Compensated absences are an estimate of the amounts payable to employees in the future for their vested rights under the various leave and retirement programs. This estimate is based on personnel policies that define vacation and sick leave to which the employees may be entitled (see *Note 1: Nature of Operations and Summary of Significant Accounting Policies*). The noncurrent liability for compensated absences was \$5.9, \$5.7, and \$4.3 million as of June 30, 2024, 2023, and 2022, respectively.

### **University Debt**

The largest liability for the University is outstanding bonds payable. The University has seven fixed rate bond issues outstanding for a total principal of \$116.9 million. The carrying value of these bonds includes \$4.7 million in premiums that will be amortized over the remaining life of the bonds; consequently, the combined current and noncurrent liability on the Statement of Net Position is \$121.6 million.

The debt service payments on the revenue bonds are made from pledged revenues comprised of auxiliary housing, food service, parking, and other sales, plus identified pledged student fees, Extended Campus net revenues, and student tuition revenues. Extended Campus net revenues consist primarily of tuition revenues for online programs. More information on the pledged revenues available for revenue bond debt service is included in *Note 7: Bonds, Notes Payable, Right-To-Use Leases Payable and Right-To-Use Subscriptions Payable*.

### *Debt-Related Deferred Outflows and Inflows of Resources*

Deferred outflows of resources represent the future consumption of net position and deferred inflows of resources represent the acquisition of net position that applies to future periods. The University has \$2.0 million of deferred outflows of resources and \$0.6 million of deferred inflows of resources from the refunding activities of bonds payable.

The deferred amounts resulting from refunding bonds payable originate from the difference in the carrying value of the bonds (principal plus unamortized discount or premium) and the amount it costs to retire or refinance the bonds. A book loss on refunding is classified as a deferred outflow of resources and a book gain is classified as a deferred inflow of resources. As each is amortized, the expense or reduction of expense is recognized over the same period that the University is realizing the economic gain from reduced interest expense related to the refunding transactions.

### *Other Debt-Related Liabilities*

Notes payable, lease obligations, and subscription obligations comprise the remaining \$15.0 million of the University's debt. A more detailed schedule, including debt coverage ratios, is included in *Note 7: Bonds, Notes Payable, Right-To-Use Leases Payable and Right-To-Use Subscriptions Payable*.

The debt service payments on the revenue bonds are made from pledged revenues comprised of auxiliary housing, food service, parking, and other sales, plus identified pledged student fees, Extended Campus net revenues, and student tuition revenues. Extended Campus net revenues consist primarily of tuition revenues for online programs.

### **Deferred Inflows Related to the Proposed College of Osteopathic Medicine**

As part of Colorado House Bill 24-1231, *State Funding for Higher Education Projects*, which provides funding for the University's proposed College of Osteopathic Medicine, \$41,250,000 was transferred from the State to the University to be held in escrow for the duration of the accreditation process. In accordance with the House Bill, the University has recognized this amount as deferred inflows as of June 30, 2024.

## Net Position

The University's net position may have restrictions imposed by external parties, such as donors, or it may be invested in capital assets (property, plant, and equipment). To help understand the nature of the University's net position, it is classified into the following categories:

### **Net Investment In Capital Assets**

Net investment in capital assets is the gross cost of assets less accumulated depreciation, amortization, and outstanding debt service related to the acquisition of the assets. It represents the University's investment in campus facilities and equipment necessary to fulfill academic, student housing and food service, athletics, and other purposes related to the mission of the institution. This is the University's largest class of net position, which comprises \$131.3, \$134.6, and \$133.0 million of the University's net position for fiscal years 2024, 2023, and 2022, respectively. The University capitalized \$8.9, \$11.9, and \$10.5 million of new assets in fiscal years 2024, 2023, and 2022, respectively, and ended fiscal year 2024 with \$20.1 million in construction in progress.

### **Restricted Nonexpendable**

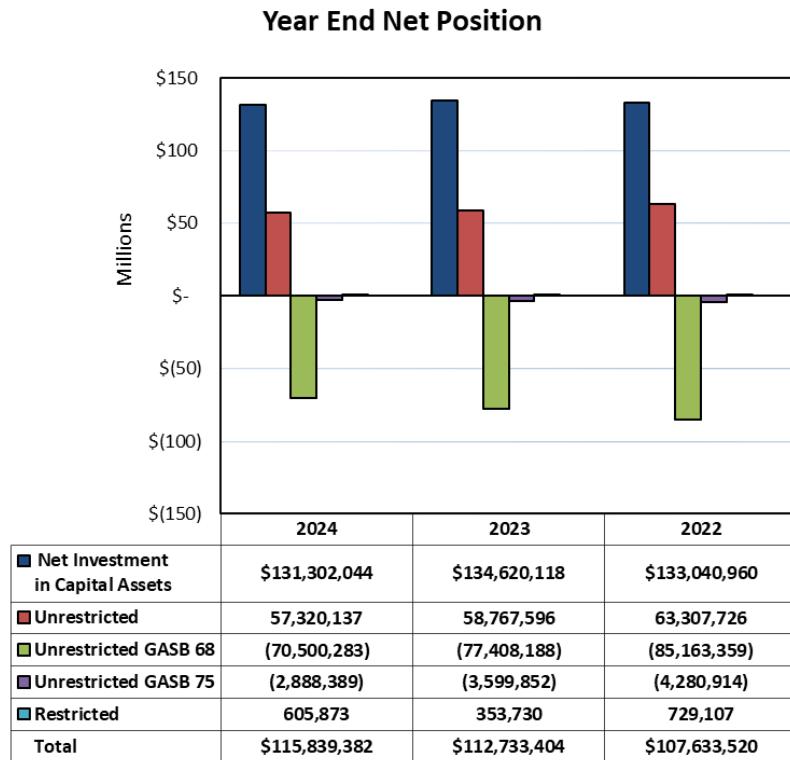
The University's restricted nonexpendable net position is comprised of endowment funds for which the donor has required that the original principal is set aside for perpetual investment. The University's restricted nonexpendable net position has remained at \$0.3 million for the last three fiscal years and includes only those endowment funds that cannot be legally transferred to the University of Northern Colorado Foundation, Incorporated. The majority of the endowment assets benefiting the University are held by the Foundation, which is a discretely presented component unit in the financial statements.

### **Restricted Expendable**

The University's restricted expendable net position is comprised of resources that may be fully expended, but only for specific purposes identified by the donor or entity originally providing the funds. The University's restricted expendable net position as of June 30, 2024, 2023, and 2022, was \$0.30, \$0.05, and \$0.40 million, respectively.

## Unrestricted

Unrestricted net position is usually available to be used for any lawful purpose under the full discretion of management. However, the University may place some limitations on future use by designating unrestricted net position for certain purposes during the annual budget process. The unrestricted net position deficit of \$16.1 million is comprised of a deficit of \$70.5 million from the impact of GASB 68 and a deficit of \$2.9 million from GASB 75, offset by positive net position of \$57.3 million, which may be used to meet the University's ongoing obligations.



## Statement of Revenues, Expenses, and Changes in Net Position

The Statement of Revenues, Expenses, and Changes in Net Position presents the financial activity of the University over the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods. A key component of this statement is the differentiation between operating and nonoperating activities. The tables and charts related to the Statement of Revenue, Expenses, and Changes in Net Position that follow have been adjusted, for comparative purposes, to include the impact of *GASB 68: Accounting and Financial Reporting of Pensions*, which was implemented in fiscal year 2015. The tables also reflect the impact of *GASB 75: Accounting and Financial Reporting for Postemployment Benefits other than Pensions* which was implemented in fiscal year 2018.

Operating revenues are earned by providing goods and services to the various customers of the University. Operating expenses are paid to acquire or produce goods and services necessary to carry out the mission of the University. They are directly related to the generation of operating revenues.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

Nonoperating and other revenues include investment income, state appropriations (other than student-related COF or Fee for Service), and Pell Grant revenue. These revenues are not earned from the sale of goods or services and are considered nonoperating. Nonoperating expenses include the repayment of prior federal capital contributions for the Federal Perkins Loan program, bond issue costs, and closing costs on the sale of property, when applicable. In fiscal year 2018, all the Institutions of Higher Education of the State of Colorado began presenting revenue from student capital fees in nonoperating revenues as a capital financing activity rather than part of tuition and fees.

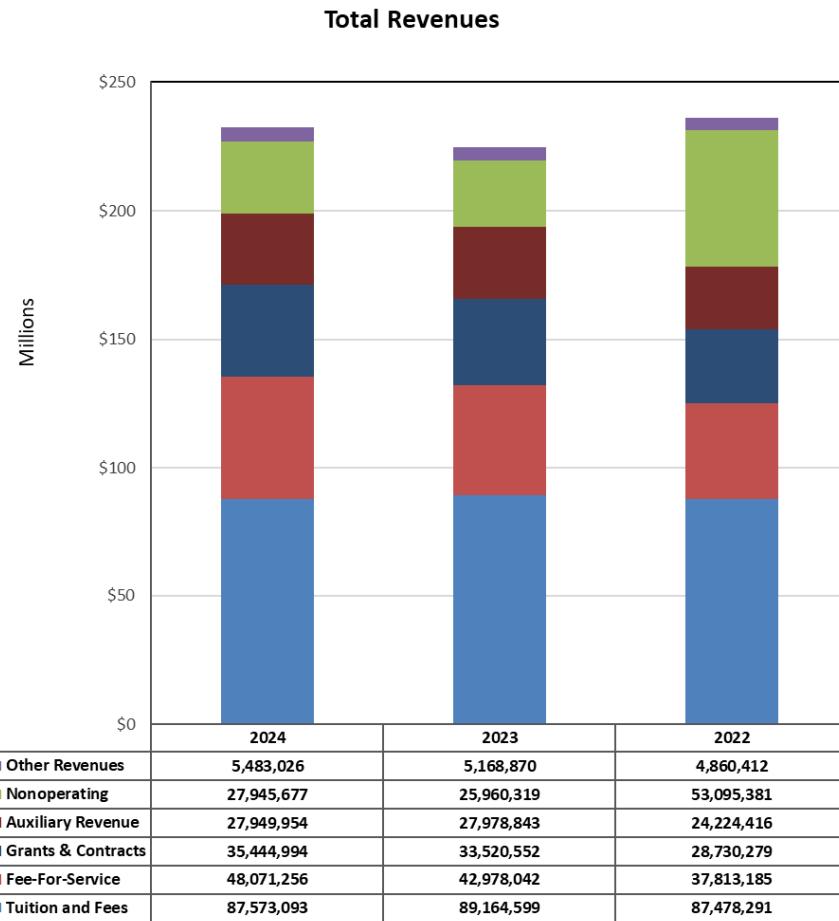
| <b>Condensed Statements of Revenues, Expenses, and Changes in Net Position</b> |                       |                       |                       |
|--|-----------------------|-----------------------|-----------------------|
|  | <b>2024</b>           | <b>2023</b>           | <b>2022</b>           |
| <b>Operating revenues</b>  |                       |                       |                       |
| Net tuition and fees   | \$ 87,573,093         | \$ 89,164,599         | \$ 87,478,291         |
| Fee-For-Service  | 48,071,256            | 42,978,042            | 37,813,185            |
| Grants and contracts   | 35,444,994            | 33,520,552            | 28,730,279            |
| Auxiliary  | 27,949,954            | 27,978,843            | 24,224,416            |
| Other  | 5,483,026             | 5,168,870             | 4,860,412             |
| <b>Total operating revenues</b>  | <b>204,522,323</b>    | <b>198,810,906</b>    | <b>183,106,583</b>    |
| <b>Operating expenses</b>  |                       |                       |                       |
| Education and general  | 176,767,294           | 168,734,033           | 163,095,508           |
| Operating expenses (GASB 68)   | (6,782,510)           | (6,146,422)           | (21,929,010)          |
| Operating expenses (GASB 75)   | (711,463)             | (681,062)             | (661,529)             |
| Auxiliary  | 36,216,459            | 33,310,557            | 29,118,345            |
| Depreciation/amortization  | 19,462,792            | 19,829,512            | 18,476,328            |
| <b>Total operating expenses</b>  | <b>224,952,572</b>    | <b>215,046,618</b>    | <b>188,099,642</b>    |
| <b>Operating gain (loss)</b>   | <b>(20,430,249)</b>   | <b>(16,235,712)</b>   | <b>(4,993,059)</b>    |
| <b>Nonoperating revenues (expenses)</b>  |                       |                       |                       |
| Federal grants and contracts   | 9,564,183             | 8,843,679             | 9,476,007             |
| Federal grants and contracts - COVID-19 Relief                                 | -                     | -                     | 28,804,736            |
| Perkins return of Federal loan contributions                                   | (97,023)              | (113,947)             | (77,990)              |
| Other nonoperating revenue (expense)   | 7,145,072             | 2,930,221             | 2,457,389             |
| Nonoperating capital interest expense  | (4,312,427)           | (4,508,849)           | (4,791,598)           |
| <b>Net nonoperating revenue (expense)</b>                                      | <b>12,299,805</b>     | <b>7,151,104</b>      | <b>35,868,544</b>     |
| <b>Gain (Loss) before other items</b>  | <b>(8,130,444)</b>    | <b>(9,084,608)</b>    | <b>30,875,485</b>     |
| State support for pensions   | 125,394               | 1,608,750             | 613,471               |
| Capital appropriations   | 3,315,085             | 3,578,434             | 1,723,435             |
| Capital grants and gifts   | 1,142,909             | 1,755,887             | 2,957,976             |
| Student capital fee revenue  | 6,653,034             | 6,335,659             | 6,827,090             |
| Gain on disposal of assets   | -                     | 905,762               | -                     |
| Total other changes  | 11,236,422            | 14,184,492            | 12,121,972            |
| <b>Increase (decrease) in Net Position</b>                                     | <b>3,105,978</b>      | <b>5,099,884</b>      | <b>42,997,457</b>     |
| <b>Net Position - beginning of year</b>  | <b>112,733,404</b>    | <b>107,633,520</b>    | <b>64,636,063</b>     |
| <b>Net Position - end of year</b>  | <b>\$ 115,839,382</b> | <b>\$ 112,733,404</b> | <b>\$ 107,633,520</b> |

# MANAGEMENT'S DISCUSSION AND ANALYSIS

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## Total Revenues

Total University revenues of \$232.5, \$224.8, and \$236.2 million, in fiscal years 2024, 2023, and 2022, respectively, consist of operating revenue, federal grants and contracts (including Pell grants), gifts, other nonoperating revenue, capital appropriations and contributions, capital grants and gifts, student capital fee revenue and the gain on the disposal of assets. Total revenues increased \$7.7 million or 3.4% from fiscal year 2023 to 2024 and decreased \$11.4 million or 4.8% from fiscal year 2022 to 2023.



### Operating Revenues

Operating revenue for fiscal years 2024, 2023, and 2022, of \$204.5, \$198.8, and \$183.1 million, respectively, is derived from tuition and fees, auxiliary activity, grants and contracts, the State Fee-For-Service contract, and other operating revenues. The proportion of operating revenue to total revenue for fiscal years 2024, 2023, and 2022, has been 88.0%, 88.5%, and 77.5%, respectively.

Tuition and fee revenue decreased \$1.6 million from fiscal year 2023 to 2024 and increased \$1.7 million from fiscal year 2022 to 2023. Information on factors affecting tuition and fee revenue is included in the following paragraphs.

The FTE enrollment and credit hours referenced in this paragraph are based on the calculations UNC uses for bond compliance. Annual credit hours are based on fall, interim, spring, and summer terms in that order.

Undergraduate:

- Undergraduate full-time equivalent headcount (FTE) is calculated using full-time headcount plus part-time credit hours divided by 12.
- Undergraduate resident tuition increased 6.0%, 2.0%, and 7.0% in fiscal years 2024, 2023, and 2022, respectively. Undergraduate non-resident tuition increased 6.0%, 3.0%, and 7.0% in fiscal years 2024, 2023, and 2022, respectively.
- UNC's fall final 2023 undergraduate FTE enrollment was down 3.1% from the prior fall. The undergraduate fall final FTE decreased 9.4% in 2022 and 12.5% in 2021.

Graduate:

- Graduate FTE is calculated using full-time headcount plus part-time credit hours divided by 9.
- Graduate tuition is tiered by program of study. Graduate tuition increased 5.0%, 2.0%, and 3.0% in fiscal years 2024, 2023, and 2022, respectively.
- The graduate fall final 2023 FTE was down 6.5% from the prior fall. The graduate fall final FTE decreased 12.0% in 2022 and 0.4% in 2021.

Tuition and fee revenue is shown net of \$28.1, \$25.5, and \$35.8 million in scholarship allowances for fiscal years 2024, 2023, and 2022, respectively. Auxiliary revenue for fiscal years 2024, 2023, and 2022 is net of \$7.4, \$6.1, and \$7.8 million in scholarship allowances, respectively. Scholarship allowances are those portions of the University's tuition and fees which are paid by other revenues, primarily federal and state grants for financial aid and general institutional scholarships. The scholarship allowance calculation includes all scholarships from sources such as the Foundation, institution, state, and federal funds.

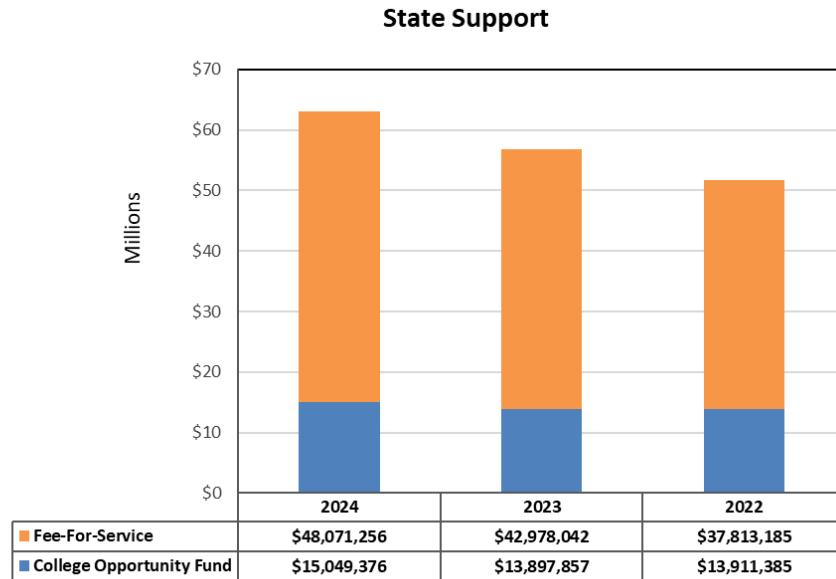
During fiscal years 2024, 2023, and 2022, the Colorado Department of Higher Education (CDHE) provided the University \$63.1, \$56.9, and \$51.7 million, respectively, in College Opportunity Fund (COF) and Fee-For-Service (FFS) contract revenue. COF is included in tuition revenue and FFS has a separate line on the financial statements. COF and FFS are both classified as operating revenue.

- The College Opportunity Fund provides a stipend to qualified undergraduate students. The students use the stipend to pay for a portion of their tuition. The COF stipend provided to students was \$116, \$104, and \$94 per credit hour in fiscal years 2024, 2023, and 2022, respectively. In fiscal years 2024, 2023, and 2022, the University applied \$15.0, \$13.9, and \$13.9 million of COF stipends against student tuition bills, respectively. This amount is included in tuition revenues on the Statement of Revenues, Expenditures, and Changes in Net Position.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

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- State FFS contract revenue helps to support graduate and specialized undergraduate education services. These funds are in addition to tuition paid by students. During fiscal years 2024, 2023, and 2022 the Colorado Department of Higher Education provided the University \$48.1, \$43.0, and \$37.8 million of contract revenue, respectively.



Auxiliary revenue consists of room and board revenue, catering, conferences, parking permits, retail sales, recreation center memberships and athletic game guarantees, as well as the auxiliary scholarship allowance, a contra revenue. Auxiliary revenue was fairly consistent from fiscal year 2023 to 2024, decreasing by less than \$0.1 million. Auxiliary revenue increased \$3.8 million from fiscal year 2022 to 2023. The increase from 2022 to 2023 was primarily due to a \$2 million investment from the University's dining services vendor per terms of the service agreement, as well as a \$1.7 million decrease in the auxiliary scholarship allowance as a result of revisions to the financial aid awarding structure for undergraduate students, which increased aid funding from the state and decreased the amount of institutional aid expended.

Auxiliary revenue is a major source of support for the University's debt service payments. A schedule of net pledged revenues and bond coverage ratios for debt service is included in *Note 7: Bonds, Notes Payable, Right-To-Use Leases Payable and Right-To-Use Subscriptions Payable*.

Other operating revenues include the operating agreement between UNC and the UNC Foundation, accounts receivable service charges, and various other charges for services. Generally, the largest single source of revenue in this classification is the unrestricted support of University scholarships from the UNC Foundation, which has been \$1.6 million since fiscal year 2018.

# MANAGEMENT'S DISCUSSION AND ANALYSIS

## Grants and Contracts Revenue

On June 30, 2024, 2023, and 2022, grants and contracts revenue comprised \$45.0, \$42.4, and \$67.0 million or 19.4%, 18.8%, and 28.4% of the University's total revenues, respectively. Grants and contracts revenue is presented in the table below in two categories: restricted and financial aid. The restricted sources are from sponsored programs and UNC Foundation support. Financial aid is received by the University from federal, state, foundation, and other private sponsors. The financial aid reported as revenue is based on generally accepted accounting principles for proper financial statement recognition and is not a comprehensive measure of all financial aid available to students. It does not include amounts received by students from third parties, institutional support, or loans.

| <b>Grants and Contracts Revenue</b>                   |                          |                          |                          |
|---|--------------------------|--------------------------|--------------------------|
| <b>For the Years Ended June 30,</b>                   |                          |                          |                          |
|   | <b>2024</b>              | <b>2023</b>              | <b>2022</b>              |
| Federal grants  | \$ 8,068,167             | \$ 7,145,264             | \$ 5,629,853             |
| Federal grants - COVID-19 Relief                      | -                        | -                        | 28,804,736               |
| State and local grants                                | 1,879,095                | 1,840,001                | 1,564,806                |
| UNC Foundation grants and gifts                       | 6,491,183                | 6,073,825                | 5,610,473                |
| Other private grants                                  | 384,650                  | 650,184                  | 517,563                  |
| Total restricted grants and contracts                 | <u>16,823,095</u>        | <u>15,709,274</u>        | <u>42,127,431</u>        |
| <br>Federal financial aid                             | <br>1,153,084            | <br>871,269              | <br>1,012,015            |
| Federal Pell financial aid                            | 9,564,183                | 8,843,679                | 9,476,007                |
| State and non-gov't financial aid                     | 11,110,550               | 10,912,865               | 9,642,902                |
| UNC Foundation named and endowed                      | 5,977,264                | 5,352,260                | 4,431,117                |
| UNC Foundation scholarships                           | 381,001                  | 674,884                  | 321,550                  |
| Total financial aid                                   | <u>28,186,082</u>        | <u>26,654,957</u>        | <u>24,883,591</u>        |
| <br>Total grants, contracts and financial aid revenue | <br><u>\$ 45,009,177</u> | <br><u>\$ 42,364,231</u> | <br><u>\$ 67,011,022</u> |

## Restricted Grants and Contracts

Federal funding, excluding COVID-19 Relief funding, increased \$0.9 million, or 12.9%, from fiscal year 2023 to fiscal year 2024. Federal grants revenue received for COVID-19 Relief, including from Higher Education Emergency Relief Fund (HEERF), ended after fiscal year 2022. Federal grant revenue for COVID-19 Relief totaled \$28.8 million in fiscal year 2022.

UNC Foundation amounts include donor funds, which are generally given for program support and scholarships. Grants and program support are included in the top portion of the Grants and Contracts Revenue table and were \$6.5, \$6.1, and \$5.6 million in fiscal years 2024, 2023, and 2022, respectively. UNC recognizes revenue and expense as the University utilizes the donor funds. The UNC Foundation recognizes revenue when the funds are donated.

Restricted grants and contracts also include state and local funding, as well as other private grants.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

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### Financial Aid

Federal Pell financial aid was 33.9%, 33.2%, and 38.1% of total financial aid revenue in fiscal years 2024, 2023, and 2022, respectively. Federal Pell Grant financial aid is considered nonoperating revenue but is included in this analysis of all grants and contracts revenue.

The Federal Pell Grant Program is awarded to eligible students based on financial need. All students who are eligible for the Pell Grant are awarded the money; therefore, the University is not limited to a certain amount of Pell Grant awards in an academic or fiscal year. The variance in Pell Grant revenue from academic year to academic year is based on changes in the eligibility of our students and federal legislation.

State financial aid amounts are based on state appropriations and the allocation models used to distribute resources among Colorado colleges and universities.

The UNC Foundation Named and Endowed Scholarships are from donations given by specific individuals or organizations for a specific type of scholarship, such as baseball or tennis in athletics, or programs like the Cumbres Learning Community, Early Childhood Education, Music, Chemistry, or Math. Some scholarships are from annual donations and others are funded with endowment earnings.

The UNC Foundation Scholarships line item in the Grants and Contract Revenue chart represents annual donations that are primarily for athletic scholarships.

## Operating Expenses

For fiscal year 2024, operating expenses were \$225.0 million, an increase of 4.6% from fiscal year 2023. Operating expenses increased 14.3% in fiscal year 2023 and 19.7% in fiscal year 2022.

### Natural Classification

Natural classification is a method of grouping expenses according to the type of costs that are incurred. The classifications tell what was purchased rather than why an expense was incurred. Natural classifications provide users additional insight into how the University expends its resources. As is common in higher education, the largest portion of expenses relate to personnel costs. The information below also highlights the impact of pension (GASB 68) and other postemployment benefits (GASB 75) on total operating expenses.

| Operating Expenses by Natural Classification<br>For the Years Ended June 30, |                       |               |                       |               |                       |               |
|--|-----------------------|---------------|-----------------------|---------------|-----------------------|---------------|
|  | 2024                  |               | 2023                  |               | 2022                  |               |
| Personnel costs  | \$ 145,870,949        | 64.8%         | \$ 137,955,544        | 64.2%         | \$ 131,471,569        | 69.9%         |
| Personnel costs (GASB 68)  | (6,782,510)           | -3.0%         | (6,146,422)           | -2.9%         | (21,929,010)          | -11.7%        |
| Personnel costs (GASB 75)  | (711,463)             | -0.3%         | (681,061)             | -0.3%         | (661,529)             | -0.3%         |
| Cost of goods sold   | 13,023,141            | 5.8%          | 10,465,533            | 4.9%          | 2,834,283             | 1.5%          |
| Other current expenses   | 54,089,663            | 24.0%         | 53,623,512            | 24.9%         | 57,908,001            | 30.8%         |
| Depreciation/amortization  | 19,462,792            | 8.7%          | 19,829,512            | 9.2%          | 18,476,328            | 9.8%          |
| Total Operating expenses   | <u>\$ 224,952,572</u> | <u>100.0%</u> | <u>\$ 215,046,618</u> | <u>100.0%</u> | <u>\$ 188,099,642</u> | <u>100.0%</u> |

The primary reasons for the increase in operating expenses from fiscal year 2023 to 2024 were the \$7.9 million increase in personnel costs, net of negative GASB 68 and 75 costs, and the \$2.5 million increase in cost of goods sold, largely related to dining costs.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

Other current expenses represent all remaining operating expenses, including supplies, purchased services, utilities, and travel. Other current expenses increased by \$0.5 million from fiscal year 2023 to 2024 and decreased \$4.3 million from fiscal year 2022 to 2023.

| <b>Wages and Benefits</b><br><b>For the Years Ended June 30,</b> |                       |                       |                       |
|--|-----------------------|-----------------------|-----------------------|
|  | <b>2024</b>           | <b>2023</b>           | <b>2022</b>           |
| Faculty  | \$ 40,891,151         | \$ 39,883,667         | \$ 40,715,563         |
| Administrative   | 42,471,224            | 38,474,131            | 33,485,487            |
| Graduate and Teaching Assistants                                 | 11,478,046            | 10,611,112            | 10,427,360            |
| Classified   | 14,279,330            | 13,483,270            | 14,192,736            |
| Student  | 7,131,139             | 6,583,787             | 5,097,081             |
| Other  | 377,847               | 473,531               | 834,829               |
| Subtotal wages   | <u>116,628,737</u>    | <u>109,509,498</u>    | <u>104,753,056</u>    |
| Fringe benefits  | 29,242,212            | 28,446,046            | 26,718,513            |
| Fringe benefits (GASB 68)  | (6,782,510)           | (6,146,422)           | (21,929,010)          |
| Fringe benefits (GASB 75)  | (711,463)             | (681,061)             | (661,529)             |
| Total wages and benefits   | <u>\$ 138,376,976</u> | <u>\$ 131,128,061</u> | <u>\$ 108,881,030</u> |

In fiscal year 2024, effective July 1, 2023, salaries were increased with an overall 3.0% salary pool for professional administrative and state classified positions. After further review with the State of Colorado, the Classified positions were approved for a total of 5% in September 2023, retroactively applied effective July 1, 2023. Faculty received a 3.0% salary pool, which was distributed as flat increases ranging from \$600 to \$875, with some faculty receiving additional increases for Promotion and Parity. The minimum wage for hourly employees remained at \$15/hour.

In fiscal year 2023, effective July 1, 2022, salaries were increased with an overall 3.0% salary pool for exempt and state classified positions. Faculty received a flat increase ranging from \$1,200 to \$1,750; with some receiving additional increases for Promotion and Parity. In addition, effective January 1, 2023, all full-time faculty, exempt and state classified staff received a \$1,500 increase to their base salary. For part-time staff the increase was prorated. The minimum wage for staff remained at \$15/hour and the minimum wage for student employees was increased to \$14.50/hour.

In fiscal year 2022, effective July 1, 2021, salaries were increased with an overall 3.0% salary pool for faculty, exempt and state classified positions. In addition, effective January 1, 2022, all full-time faculty, exempt and state classified staff received a \$1,500 increase to their base salary. For part-time staff the increase was prorated. The minimum wage for staff was increased to \$15/hour as well and the minimum wage for student employees was increased to \$14/hour.

In addition to salary increases, each year the University assesses human resource allocations and makes targeted investments in positions consistent with the University-wide staffing plan. The annual staffing plan is a position-by-position assessment of the most effective way to accomplish University priorities. Vacant positions may be restructured or eliminated.

The changes in net pension liability related to GASB 68 have a non-cash impact. This resulted in a net reduction to benefit expenses of \$6.8, \$6.1, and \$21.9 million for fiscal years 2024, 2023, and 2022 respectively. Pursuant to generally accepted accounting principles, the University recognizes a

## MANAGEMENT'S DISCUSSION AND ANALYSIS

proportionate share of the State Division Trust Fund PERA net pension liability with related deferred outflows and inflows of resources. The expense impact of these changes to the Statement of Net Position is recognized in benefits expense. More information related to PERA is in *Note 8: Defined Benefit Pension Plan* and *Note 9: Other PERA Retirement Plans*.

### Functional Classification

UNC, like many public higher education entities, reports its operating expenses by functional classification on the Statement of Revenues, Expenses, and Changes in Net Position. As defined by the National Association of College and University Business Officers (NACUBO), functional expense classification is a method of grouping expenses according to the purpose for which the costs are incurred. The classifications tell why an expense was incurred rather than what was purchased. Reporting expenses in this manner helps donors, granting agencies, creditors, and other readers of the financial statements to understand the various mission-related activities of the institution and their relative importance.

| <b>Operating Expenses by Functional Classification</b><br><b>For the Years Ended June 30,</b> |                       |               |                       |               |                       |
|---|-----------------------|---------------|-----------------------|---------------|-----------------------|
|   | <b>2024</b>           | <b>2023</b>   | <b>2022</b>           |               |                       |
| Instruction   | \$ 59,578,115         | 26.5%         | \$ 58,849,616         | 27.4%         | \$ 60,285,881         |
| Research  | 8,004,722             | 3.6%          | 8,723,624             | 4.1%          | 2,587,616             |
| Public service  | 3,312,423             | 1.5%          | 2,627,910             | 1.2%          | 1,722,554             |
| Academic support  | 28,056,388            | 12.5%         | 25,629,728            | 11.9%         | 19,267,366            |
| Student services  | 21,472,698            | 9.5%          | 20,075,996            | 9.3%          | 17,043,096            |
| Institutional support   | 21,257,706            | 9.4%          | 20,216,302            | 9.4%          | 16,562,091            |
| Operation of plant  | 12,487,915            | 5.6%          | 12,294,056            | 5.7%          | 6,751,959             |
| Scholarships and fellowships  | 15,103,354            | 6.7%          | 13,489,317            | 6.3%          | 16,284,406            |
| Auxiliary operating expenditures  | 36,216,459            | 16.1%         | 33,310,557            | 15.5%         | 29,118,345            |
| Depreciation/amortization   | 19,462,792            | 8.6%          | 19,829,512            | 9.2%          | 18,476,328            |
| Total operating expenses  | <u>\$ 224,952,572</u> | <u>100.0%</u> | <u>\$ 215,046,618</u> | <u>100.0%</u> | <u>\$ 188,099,642</u> |
|   |                       |               |                       |               | <u>100.0%</u>         |

The impact of GASB 68 and GASB 75 distorts the University's Operating Expenses by Functional Classification, so the following table is presented with the impact of GASB 68 and GASB 75 removed, so the true changes in expense can be examined:

| <b>Operating Expenses by Functional Classification</b><br><b>(without GASB 68 and GASB 75)</b><br><b>For the Years Ended June 30,</b> |                       |               |                       |               |                       |
|---|-----------------------|---------------|-----------------------|---------------|-----------------------|
|   | <b>2024</b>           | <b>2023</b>   | <b>2022</b>           |               |                       |
| Instruction   | \$ 62,144,968         | 26.7%         | \$ 61,691,170         | 27.6%         | \$ 67,889,660         |
| Research  | 8,050,765             | 3.5%          | 8,774,461             | 3.9%          | 2,722,217             |
| Public service  | 3,342,008             | 1.4%          | 2,660,609             | 1.2%          | 1,809,492             |
| Academic support  | 28,919,399            | 12.4%         | 26,586,220            | 11.9%         | 21,839,089            |
| Student services  | 21,982,008            | 9.5%          | 20,639,639            | 9.2%          | 18,549,476            |
| Institutional support   | 22,606,714            | 9.7%          | 21,709,937            | 9.7%          | 20,561,745            |
| Operation of plant  | 14,034,813            | 6.0%          | 14,006,795            | 6.3%          | 11,338,332            |
| Scholarships and fellowships  | 15,103,354            | 6.5%          | 13,489,317            | 6.0%          | 16,284,406            |
| Auxiliary operating expenditures  | 36,925,118            | 15.9%         | 34,095,191            | 15.3%         | 31,219,436            |
| Depreciation/amortization   | 19,462,792            | 8.4%          | 19,829,512            | 8.9%          | 18,476,328            |
| Total operating expenses  | <u>\$ 232,571,939</u> | <u>100.0%</u> | <u>\$ 223,482,851</u> | <u>100.0%</u> | <u>\$ 210,690,181</u> |
|   |                       |               |                       |               | <u>100.0%</u>         |

When looking at expenditures without the impact of GASB 68 and GASB 75, operating expenditures increased by \$9.1 million or 4.1% from fiscal year 2023 to 2024 and increased by \$12.8 million or 6.1% from fiscal year 2022 to 2023.

A matrix in *Note 13: Operating Expenses by Function Compared with Operating Expenses by Natural Classification* demonstrates how much expense by natural classification is included in each functional classification and includes the impact of GASB 68 and GASB 75.

### Nonoperating Revenues and Expenses

The largest source of nonoperating revenue is federal grants and contracts revenue. In fiscal years 2024 and 2023, nonoperating federal grants and contracts revenue consisted entirely of Pell Grant revenue of \$9.6 and \$8.8 million, respectively. In fiscal year 2022, federal grants and contracts revenue consisted of Pell Grant revenue of \$9.5 million and COVID-19 Relief revenue of \$28.8 million from Higher Education Emergency Relief Fund (HEERF). COVID-19 Relief funding revenue for the University ended in fiscal year 2022. The amount of Pell Grant revenue is based on student need and several other factors set by the federal government. The University Office of Financial Aid works with all eligible students to help them determine if they qualify for this aid.

The University's nonoperating revenues also consist of investment income and activities that are not earned from the sale of goods and services, such as broadband lease revenue, purchasing card rebate revenue, oil and gas lease royalties, and utility rebate revenue from the use of the west campus generator. The expenses in this category include the refunds of the Federal Capital Contributions required by the Federal Perkins Loan program. Also in this category is investment income, net of expense, which represents both realized and unrealized gains or losses on cash invested in the State Treasury Pool. *Note 2: Cash and Cash Equivalents* discusses the State Treasury Pool in more detail.

Total other nonoperating revenues, net of expenses, increased from \$2.1 million in fiscal year 2023 to \$4.5 million in fiscal year 2024 as the result of an increase of \$2.4 million in oil and gas lease royalty payments. Nonoperating interest expense on capital asset related debt decreased \$0.2 million from fiscal year 2023 to 2024.

### Other Changes

The University received \$3.3, \$3.6, and \$1.7 million in state capital appropriations in fiscal years 2024, 2023, and 2022, respectively.

Effective July 1, 2018, the State is required to contribute \$225 million (actual dollars) each year to PERA, of which the University records a proportionate share. In fiscal years 2024, 2023, and 2022, the University received state support for pensions of \$0.1, \$1.6, and \$0.6 million, respectively, related to the University's proportionate share of the \$225 million direct distribution made to the SDTF.

Other Changes for fiscal year 2024 also included student capital fee revenue of \$6.7 million and capital grants and gifts of \$1.1 million.

### Economic Outlook

The University's financial (or economic) position is impacted primarily by student enrollment and funding from the State, as well as the ways in which University leaders, faculty, and staff manage resources in response to enrollment and other operational and strategic factors. The University, like many higher education institutions, has experienced declining enrollment in recent years; however, recent data and actions indicate a turning point for enrollment at the University.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

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The new-first-time undergraduate student cohort increased 5% from fall 2023 to fall 2024 and 2% from fall 2022 to fall 2023, the first time the University has seen a back-to-back increase in its new, first-time student population since fall 2016. In addition, this year's class set the University's highest fall-to-fall retention rate on record at 75.8%, up from 74.5% last year and a previous high of 75.2%. Retention is a measurement of the number of new, first-time, full-time, degree-seeking students who return to the university from one fall to the next. The fall class also has the highest fall-to-fall persistence rate for all degree-seeking undergraduate students since at least fall 2009 at 85.3%. Persistence is a measurement of the number of all degree-seeking undergraduate students who returned from one fall to the next or who graduate with a degree.

Initially launched in 2022, the University's Strategic Enrollment Management (SEM) plan and related initiatives are providing the positive impact needed for the outlook for enrollment and retention. Actions supporting these ongoing improvements include additional, well-trained, and highly engaged recruiting and admissions staff; focused orientation, onboarding, and marketing efforts; the introduction of an admissions guarantee policy in fall 2023, a tuition promise program launched in spring 2024, and the engagement of our alumni community, faculty, and staff for greater outreach to prospective and current students. With additional resources and targets, the SEM plan is designed to optimize recruitment, retention, persistence, and graduation rates with focused efforts on diversity, equity, and inclusion, in alignment with the University's strategic plan, *Rowing, Not Drifting 2030*.

In fiscal year 2024, the combination of tuition, fees, and auxiliary revenue generated from students is 49.1% of the University's operating revenue. State funding for the College Opportunity Fund and the Fee-For-Service contract comprised 30.9% of the University's operating revenues, an increase of \$6.2 million from the prior year for these state-funded revenues.

Looking forward to fiscal year 2025, state funding for higher education increased 10.0% overall, or \$114.3 million, providing an additional \$5.9 million over fiscal year 2024 for the University. Corresponding increases in state financial aid provide a much-needed benefit to students, thereby supporting the ongoing commitment to meaningful provisions of institutional aid. UNC was also able to secure state funding for \$7.0 million in capital construction, controlled maintenance, and IT projects, which includes an emergency generator replacement for Gray Hall, Michener roof replacement, and the Wireless First IT project. Finally, in fiscal year 2025, UNC will break ground for the proposed College of Osteopathic Medicine on the site of the current Bishop-Lehr Hall. The \$200 million project is funded through state-issued Certificates of Participation and generous donor funding. UNC will welcome the first cohort of students to the new program in fall 2026.

For additional information regarding this report please contact:

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## Financial Statements

# FINANCIAL STATEMENTS

## Statement of Net Position

As of June 30, 2024

|   | University of<br>Northern Colorado | University of<br>Northern Colorado<br>Foundation, Incorporated |
|---|------------------------------------|--|
| <b>ASSETS</b>   |                                    |  |
| <b>Current Assets</b>                                       |                                    |  |
| Cash and cash equivalents                                   | \$ 60,561,333                      | \$ 1,001,086   |
| Restricted cash and cash equivalents, current portion       | 4,229,286                          | -  |
| Student accounts receivable, net                            | 5,526,967                          | -  |
| Pledges receivable, net, current portion                    | -                                  | 7,319,821  |
| Right-to-use leases receivable, current portion             | 84,656                             | -  |
| Other receivables, net                                      | 11,996,149                         | 127,020  |
| Inventories   | 1,709,049                          | -  |
| Loans to students, net, current portion                     | 127,117                            | -  |
| Prepaid Expenses  | 489,393                            | -  |
| Other assets  | -                                  | 123,337  |
| Total Current Assets  | <u>84,723,950</u>                  | <u>8,571,264</u>   |
| <b>Noncurrent Assets</b>                                    |                                    |  |
| Restricted cash and cash equivalents, noncurrent portion    | 41,250,000                         | -  |
| Restricted investments                                      | 435,910                            | -  |
| Pledges receivable, net, noncurrent portion                 | -                                  | 19,360,865   |
| Right-to-use leases receivable, noncurrent portion          | 2,418,856                          | -  |
| Loans to students, net, noncurrent portion                  | 2,039,577                          | -  |
| Investments, noncurrent portion                             | -                                  | 166,234,513  |
| Capital assets, net   | 267,958,569                        | 696,002  |
| Total Noncurrent Assets                                     | <u>314,102,912</u>                 | <u>186,291,380</u>   |
| <b>TOTAL ASSETS</b>   | <u>398,826,862</u>                 | <u>194,862,644</u>   |
| <b>DEFERRED OUTFLOWS OF RESOURCES</b>                       |                                    |  |
| Deferred amount on debt refundings                          | 2,010,468                          | -  |
| Deferred amount on pensions                                 | 10,265,055                         | -  |
| Deferred amount on other post-employment benefits           | 228,584                            | -  |
| <b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>                 | <u>12,504,107</u>                  | <u>-</u>   |
| <b>LIABILITIES</b>  |                                    |  |
| <b>Current Liabilities</b>                                  |                                    |  |
| Accounts payable and accrued liabilities                    | 11,862,187                         | 1,080,503  |
| Unearned revenue  | 8,474,000                          | -  |
| Bonds payable, current portion                              | 6,940,000                          | -  |
| Notes (formerly capital leases) payable, current portion    | 1,492,147                          | -  |
| Right-to-use leases payable, current portion                | 176,867                            | -  |
| Right-to-use subscriptions payable, current portion         | 1,578,961                          | -  |
| Funds held for the University of Northern Colorado          | -                                  | 437,726  |
| Perkins liquidation liability, current portion              | 362,693                            | -  |
| Other current liabilities                                   | 2,080,025                          | -  |
| Total Current Liabilities                                   | <u>32,966,880</u>                  | <u>1,518,229</u>   |
| <b>Noncurrent Liabilities</b>                               |                                    |  |
| Unearned revenue  | 40,000                             | -  |
| Bonds payable, noncurrent portion                           | 114,705,617                        | -  |
| Notes (formerly capital leases) payable, noncurrent portion | 9,055,679                          | -  |
| Right-to-use leases payable, noncurrent portion             | 25,222                             | -  |
| Right-to-use subscriptions payable, noncurrent portion      | 2,682,032                          | -  |
| Other noncurrent liabilities                                | 1,391,259                          | -  |
| Net pension liabilities                                     | 78,121,940                         | -  |
| Net other postemployment benefits liabilities               | 1,882,082                          | -  |
| Perkins liquidation liability, noncurrent portion           | 545,757                            | -  |
| Annuity obligations   | -                                  | 95,585   |
| Compensated absence liabilities                             | 5,944,937                          | -  |
| Total Noncurrent Liabilities                                | <u>214,394,525</u>                 | <u>95,585</u>  |
| <b>TOTAL LIABILITIES</b>                                    | <u>247,361,405</u>                 | <u>1,613,814</u>   |
| <b>DEFERRED INFLOWS OF RESOURCES</b>                        |                                    |  |
| Deferred amount on debt refundings                          | 597,208                            | -  |
| Deferred amount on right-to-use leases receivable           | 2,404,685                          | -  |
| Deferred amount on pensions                                 | 2,643,398                          | -  |
| Deferred amount on other postemployment benefits            | 1,234,891                          | -  |
| Deferred inflows, other                                     | 41,250,000                         | -  |
| <b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>                  | <u>48,130,182</u>                  | <u>-</u>   |
| <b>NET POSITION</b>   |                                    |  |
| Net investment in capital assets                            | 131,302,044                        | 696,002  |
| Restricted for:   |                                    |  |
| Nonexpendable   |                                    |  |
| Scholarships and fellowships                                | 306,155                            | 68,410,492   |
| Academic support  | 1,400                              | -  |
| Other   | -                                  | 52,563,164   |
| Expendable  |                                    |  |
| Scholarships and fellowships                                | 126,107                            | 10,350,621   |
| Loans   | (326,785)                          | -  |
| Other   | 498,996                            | 43,613,162   |
| Unrestricted  | (16,068,535)                       | 17,615,389   |
| <b>TOTAL NET POSITION</b>                                   | <u>\$ 115,839,382</u>              | <u>\$ 193,248,830</u>  |

See notes to the financial statements

# FINANCIAL STATEMENTS

## Statement of Net Position

As of June 30, 2023

|   | University of<br>Northern Colorado | University of<br>Northern Colorado<br>Foundation, Incorporated |
|---|------------------------------------|--|
| <b>ASSETS</b>   |                                    |  |
| <b>Current Assets</b>                                       |                                    |  |
| Cash and cash equivalents                                   | \$ 71,233,344                      | \$ 1,711,493   |
| Student accounts receivable, net                            | 4,863,539                          | -  |
| Pledges receivable, net, current portion                    | -                                  | 2,447,304  |
| Right-to-use leases receivable, current portion             | 113,039                            | -  |
| Other receivables, net                                      | 8,227,412                          | 89,506   |
| Inventories   | 1,130,848                          | -  |
| Loans to students, net, current portion                     | 113,066                            | -  |
| Prepaid Expenses  | 155,489                            | -  |
| Other assets  | -                                  | 151,221  |
| Total Current Assets  | <u>85,836,737</u>                  | <u>4,399,524</u>   |
| <b>Noncurrent Assets</b>                                    |                                    |  |
| Restricted investments                                      | 452,604                            | -  |
| Pledges receivable, net, noncurrent portion                 | -                                  | 4,079,506  |
| Right-to-use leases receivable, noncurrent portion          | 3,572,471                          | -  |
| Loans to students, net, noncurrent portion                  | 2,271,741                          | -  |
| Investments, noncurrent portion                             | -                                  | 152,841,195  |
| Capital assets, net   | 272,698,922                        | 730,638  |
| Total Noncurrent Assets                                     | <u>278,995,738</u>                 | <u>157,651,339</u>   |
| <b>TOTAL ASSETS</b>   | <u>364,832,475</u>                 | <u>162,050,863</u>   |
| <b>DEFERRED OUTFLOWS OF RESOURCES</b>                       |                                    |  |
| Deferred amount on debt refundings                          | 2,228,989                          | -  |
| Deferred amount on pensions                                 | 14,931,782                         | -  |
| Deferred amount on other post-employment benefits           | 319,534                            | -  |
| <b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>                 | <u>17,480,305</u>                  | <u>-</u>   |
| <b>LIABILITIES</b>  |                                    |  |
| <b>Current Liabilities</b>                                  |                                    |  |
| Accounts payable and accrued liabilities                    | 9,620,022                          | 1,009,507  |
| Unearned revenue  | 9,837,689                          | -  |
| Bonds payable, current portion                              | 6,525,000                          | -  |
| Notes (formerly capital leases) payable, current portion    | 640,965                            | -  |
| Right-to-use leases payable, current portion                | 489,730                            | -  |
| Right-to-use subscriptions payable, current portion         | 1,553,395                          | -  |
| Funds held for the University of Northern Colorado          | -                                  | 450,587  |
| Perkins liquidation liability, current portion              | 552,712                            | -  |
| Other current liabilities                                   | 2,224,126                          | -  |
| Total Current Liabilities                                   | <u>31,443,639</u>                  | <u>1,460,094</u>   |
| <b>Noncurrent Liabilities</b>                               |                                    |  |
| Unearned revenue  | 60,000                             | -  |
| Bonds payable, noncurrent portion                           | 122,022,723                        | -  |
| Notes (formerly capital leases) payable, noncurrent portion | 4,481,636                          | -  |
| Right-to-use leases payable, noncurrent portion             | 202,089                            | -  |
| Right-to-use subscriptions payable, noncurrent portion      | 3,003,712                          | -  |
| Other noncurrent liabilities                                | 1,431,120                          | -  |
| Net pension liabilities                                     | 88,229,517                         | -  |
| Net other postemployment benefits liabilities               | 2,226,533                          | -  |
| Perkins liquidation liability, noncurrent portion           | 765,490                            | -  |
| Annuity obligations   | -                                  | 95,250   |
| Compensated absence liabilities                             | 5,685,462                          | -  |
| Total Noncurrent Liabilities                                | <u>228,108,282</u>                 | <u>95,250</u>  |
| <b>TOTAL LIABILITIES</b>                                    | <u>259,551,921</u>                 | <u>1,555,344</u>   |
| <b>DEFERRED INFLOWS OF RESOURCES</b>                        |                                    |  |
| Deferred amount on debt refundings                          | 634,729                            | -  |
| Deferred amount on right-to-use leases receivable           | 3,589,419                          | -  |
| Deferred amount on pensions                                 | 4,110,453                          | -  |
| Deferred amount on other postemployment benefits            | 1,692,854                          | -  |
| <b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>                  | <u>10,027,455</u>                  | <u>-</u>   |
| <b>NET POSITION</b>   |                                    |  |
| Net investment in capital assets                            | 134,620,118                        | 730,638  |
| Restricted for:   |                                    |  |
| Nonexpendable   |                                    |  |
| Scholarships and fellowships                                | 306,155                            | 63,473,769   |
| Academic support  | 1,400                              | -  |
| Other   | -                                  | 47,698,480   |
| Expendable  |                                    |  |
| Scholarships and fellowships                                | 139,999                            | 10,078,918   |
| Loans   | (368,491)                          | -  |
| Other   | 274,667                            | 23,531,581   |
| Unrestricted  | (22,240,444)                       | 14,982,133   |
| <b>TOTAL NET POSITION</b>                                   | <u>\$ 112,733,404</u>              | <u>\$ 160,495,519</u>  |

See notes to the financial statements

# FINANCIAL STATEMENTS

## Statement of Revenues, Expenses, and Changes in Net Position

For the Year Ended June 30, 2024

|   | University of<br>Northern Colorado | University of<br>Northern Colorado<br>Foundation, Incorporated |
|---|------------------------------------|--|
| <b>Operating Revenues</b>   |                                    |  |
| Student tuition and fees, net   | \$ 87,573,093                      | \$ -   |
| Contributions   | -                                  | 30,890,564   |
| Contributed services and donations of property                          | -                                  | 20,300   |
| Federal grants and contracts  | 9,221,250                          | -  |
| State and local grants and contracts                                    | 12,989,645                         | -  |
| State Fee-For-Service contract  | 48,071,256                         | -  |
| Nongovernmental gifts, grants and contracts                             | 13,234,099                         | -  |
| Sales and services of educational activities                            | 397,720                            | -  |
| Auxiliary operating revenue   | 27,949,954                         | -  |
| Interest and dividends  | -                                  | 3,991,412  |
| Net realized and unrealized gain (loss)                                 | -                                  | 13,469,851   |
| Other operating revenue   | 5,085,306                          | 112,525  |
| <b>Total Operating Revenues</b>   | <b>204,522,323</b>                 | <b>48,484,652</b>  |
| <b>Operating Expenses</b>   |                                    |  |
| Educational and general   |                                    |  |
| Instruction   | 59,578,115                         | -  |
| Research  | 8,004,722                          | -  |
| Public service  | 3,312,423                          | -  |
| Academic support  | 28,056,388                         | -  |
| Student services  | 21,472,698                         | -  |
| Institutional support   | 21,257,706                         | -  |
| Operation of plant  | 12,487,915                         | -  |
| Scholarships and fellowships  | 15,103,354                         | -  |
| Program   | -                                  | 14,572,825   |
| Management and general  | -                                  | 1,055,091  |
| Pledges receivable write off  | -                                  | 103,425  |
| Auxiliary operating expenditures  | 36,216,459                         | -  |
| Depreciation  | 19,462,792                         | -  |
| <b>Total Operating Expenses</b>   | <b>224,952,572</b>                 | <b>15,731,341</b>  |
| <b>Operating Income (Loss)</b>  |                                    |  |
| <b>Nonoperating Revenues (Expenses)</b>                                 |                                    |  |
| Investment income, net of investment expense                            | 2,628,078                          | -  |
| Interest on capital asset related debt                                  | (4,312,427)                        | -  |
| Federal grants and contracts revenue - PELL                             | 9,564,183                          | -  |
| Perkins return of federal loan program contributions (expense)          | (97,023)                           | -  |
| Other nonoperating revenue (expense)                                    | 4,516,994                          | -  |
| <b>Net Nonoperating Revenues (Expenses)</b>                             | <b>12,299,805</b>                  | <b>-</b>   |
| <b>Income (Loss) Before Other Revenues (Expenses) or Gains (Losses)</b> | <b>(8,130,444)</b>                 | <b>32,753,311</b>  |
| <b>Other Changes</b>  |                                    |  |
| State appropriations - direct distribution / on behalf to PERA          | 125,394                            | -  |
| Capital appropriations  | 3,315,085                          | -  |
| Capital grants and gifts  | 1,142,909                          | -  |
| Student capital fee revenue   | 6,653,034                          | -  |
| <b>Total Other Changes</b>  | <b>11,236,422</b>                  | <b>-</b>   |
| <b>Increase (Decrease) in Net Position</b>                              | <b>3,105,978</b>                   | <b>32,753,311</b>  |
| <b>Net Position, Beginning of year</b>                                  | <b>112,733,404</b>                 | <b>160,495,519</b>   |
| <b>Net Position, End of Year</b>  | <b>\$ 115,839,382</b>              | <b>\$ 193,248,830</b>  |

See notes to the financial statements

# FINANCIAL STATEMENTS

## Statement of Revenues, Expenses, and Changes in Net Position

For the Year Ended June 30, 2023

|   | University of<br>Northern Colorado | University of<br>Northern Colorado<br>Foundation, Incorporated |
|---|------------------------------------|--|
| <b>Operating Revenues</b>   |                                    |  |
| Student tuition and fees, net   | \$ 89,164,599                      | \$ -   |
| Contributions   | -                                  | 9,775,983  |
| Contributed services and donations of property                          | -                                  | 17,595   |
| Federal grants and contracts  | 8,016,533                          | -  |
| State and local grants and contracts                                    | 12,752,866                         | -  |
| State Fee-For-Service contract  | 42,978,042                         | -  |
| Nongovernmental grants and contracts                                    | 12,751,153                         | -  |
| Sales and services of educational activities                            | 318,879                            | -  |
| Auxiliary operating revenue   | 27,978,843                         | -  |
| Interest and dividends  | -                                  | 3,503,447  |
| Net realized and unrealized gain (loss)                                 | -                                  | 13,751,438   |
| Other operating revenue   | 4,849,991                          | 133,125  |
| <b>Total Operating Revenues</b>   | <b>198,810,906</b>                 | <b>27,181,588</b>  |
| <b>Operating Expenses</b>   |                                    |  |
| Educational and general   |                                    |  |
| Instruction   | 58,849,616                         | -  |
| Research  | 8,723,624                          | -  |
| Public service  | 2,627,910                          | -  |
| Academic support  | 25,629,728                         | -  |
| Student services  | 20,075,996                         | -  |
| Institutional support   | 20,216,302                         | -  |
| Operation of plant  | 12,294,056                         | -  |
| Scholarships and fellowships  | 13,489,317                         | -  |
| Program   | -                                  | 14,233,335   |
| Management and general  | -                                  | 981,917  |
| Pledges receivable write off  | -                                  | 64,075   |
| Auxiliary operating expenditures  | 33,310,557                         | -  |
| Depreciation/amortization   | 19,829,512                         | -  |
| <b>Total Operating Expenses</b>   | <b>215,046,618</b>                 | <b>15,279,327</b>  |
| <b>Operating Income (Loss)</b>  | <b>(16,235,712)</b>                | <b>11,902,261</b>  |
| <b>Nonoperating Revenues (Expenses)</b>                                 |                                    |  |
| Investment income, net of investment expense                            | 808,563                            | -  |
| Interest on capital asset related debt                                  | (4,508,849)                        | -  |
| Federal grants and contracts revenue - PELL                             | 8,843,679                          | -  |
| Perkins return of federal loan program contributions (expense)          | (113,947)                          | -  |
| Other nonoperating revenue (expense)                                    | 2,121,658                          | -  |
| <b>Net Nonoperating Revenues (Expenses)</b>                             | <b>7,151,104</b>                   | <b>-</b>   |
| <b>Income (Loss) Before Other Revenues (Expenses) or Gains (Losses)</b> | <b>(9,084,608)</b>                 | <b>11,902,261</b>  |
| <b>Other Changes</b>  |                                    |  |
| State appropriations - direct distribution / on behalf to PERA          | 1,608,750                          | -  |
| Capital appropriations  | 3,580,361                          | -  |
| Capital contribution - certificates of participation                    | (1,927)                            | -  |
| Capital grants and gifts  | 1,755,887                          | -  |
| Student capital fee revenue   | 6,335,659                          | -  |
| Gain (Loss) on disposal of capital assets                               | 905,762                            | -  |
| <b>Total Other Changes</b>  | <b>14,184,492</b>                  | <b>-</b>   |
| <b>Increase (Decrease) in Net Position</b>                              | <b>5,099,884</b>                   | <b>11,902,261</b>  |
| <b>Net Position, Beginning of year</b>                                  | <b>107,633,520</b>                 | <b>148,593,258</b>   |
| <b>Net Position, End of Year</b>  | <b>\$ 112,733,404</b>              | <b>\$ 160,495,519</b>  |

See notes to the financial statements

# FINANCIAL STATEMENTS

## Statement of Cash Flows

For the Years Ended June 30,

|  | 2024                  | 2023                 |
|--|-----------------------|----------------------|
| <b>Operating Activities</b>  |                       |                      |
| <u>Cash Received</u>   |                       |                      |
| Tuition and fees   | \$ 87,228,177         | \$ 90,324,074        |
| State Fee-For-Service contract                                       | 44,241,807            | 42,978,042           |
| Sales and services of educational activities                         | 365,571               | 32,908               |
| Sales and services of auxiliary activities                           | 27,249,898            | 28,256,216           |
| Grants and contracts   | 9,333,864             | 11,144,097           |
| Federal financial aid  | 899,219               | 811,674              |
| State financial aid  | 11,110,550            | 10,912,865           |
| UNC Foundation grants  | 412,152               | 559,564              |
| UNC Foundation gifts   | 6,079,031             | 5,514,261            |
| UNC Foundation scholarships  | 6,358,265             | 6,027,144            |
| Other receipts   | 5,253,636             | 4,604,006            |
| Student loans collected  | 387,798               | 550,687              |
| <u>Cash Payments</u>   |                       |                      |
| Payments to or for employees   | (145,402,355)         | (135,859,097)        |
| Payments to suppliers  | (50,856,018)          | (52,431,189)         |
| Scholarships disbursed   | (15,095,047)          | (13,465,039)         |
| Student loans disbursed  | (175,653)             | (200,415)            |
| Net cash provided (used) by operating activities                     | <u>(12,609,105)</u>   | <u>(240,202)</u>     |
| <b>Noncapital Financing Activities</b>                               |                       |                      |
| Federal Pell grant nonoperating funds                                | 9,564,183             | 8,843,679            |
| Other nonoperating revenues (expenses) - rental, lease, other        | 4,000,528             | 1,423,192            |
| Proceeds from state for College of Medicine escrow                   | 41,250,000            | -                    |
| Agency inflows - campus organizations and scholarships               | 7,845,686             | 6,935,558            |
| Agency outflows - campus organizations and scholarships              | (8,050,007)           | (7,102,870)          |
| Agency inflows - student loans                                       | 52,981,736            | 54,123,265           |
| Agency outflows - student loans                                      | (52,981,736)          | (54,123,265)         |
| Net cash provided by noncapital financing activities                 | <u>54,610,390</u>     | <u>10,099,559</u>    |
| <b>Capital and Related Financing Activities</b>                      |                       |                      |
| Acquisition and construction of capital assets                       | (12,612,755)          | (13,949,757)         |
| Proceeds from state capital appropriations                           | 3,532,795             | 3,364,577            |
| Proceeds from UNC Foundation for capital gifts                       | 1,142,909             | 1,753,960            |
| Proceeds from Student Capital Fee                                    | 6,653,034             | 6,335,659            |
| Proceeds from sale of capital assets                                 | -                     | 1,507,533            |
| Proceeds from debt issuance - Arlington Park roof project            | 5,635,000             | -                    |
| Principal paid on bonds payable                                      | (6,525,000)           | (5,600,000)          |
| Principal paid on notes payable                                      | (700,117)             | (632,925)            |
| Principal paid on leases and subscription agreements                 | (2,405,187)           | (2,035,672)          |
| Interest paid on capital debt  | (4,559,461)           | (4,615,379)          |
| Net cash provided (used) by capital and related financing activities | <u>(9,838,782)</u>    | <u>(13,872,004)</u>  |
| <b>Investing Activities</b>  |                       |                      |
| Investment and utilization of endowment proceeds                     | 16,694                | 18,204               |
| Investment earnings  | 2,628,078             | 808,563              |
| Net cash provided by investing activities                            | <u>2,644,772</u>      | <u>826,767</u>       |
| <b>Increase (Decrease) in Cash and Cash Equivalents</b>              |                       |                      |
| <b>Cash and Cash Equivalents, Beginning of Year</b>                  | 34,807,275            | (3,185,880)          |
| <b>Cash and Cash Equivalents, End of Year</b>                        | <u>\$ 106,040,619</u> | <u>\$ 71,233,344</u> |

See notes to the financial statements

# FINANCIAL STATEMENTS

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## Statement of Cash Flows

*For the Years Ended June 30,*

|   | <b>2024</b>                   | <b>2023</b>                 |
|---|-------------------------------|-----------------------------|
| <b>Reconciliation of Net Operating Income(Loss) to Net Cash Provided (Used) by Operating Activities</b> |                               |                             |
| Operating income (loss)   | \$ (20,430,249)               | \$ (16,235,712)             |
| Depreciation expense  | 19,462,792                    | 19,829,512                  |
| Changes in the net pension liability and related deferred outflows and inflows                          | (7,493,973)                   | (6,827,483)                 |
| Changes in operating assets and liabilities   |                               |                             |
| Student accounts receivable, net  | (663,428)                     | 312,288                     |
| Other receivables, net  | (4,008,122)                   | 1,225,080                   |
| Inventories   | (578,201)                     | 54,124                      |
| Loans to students, net  | 218,112                       | 345,933                     |
| Other current assets  | (333,904)                     | 79,798                      |
| Accounts payable  | 1,896,612                     | (1,247,751)                 |
| Accrued payroll   | 386,013                       | 657,517                     |
| Unearned revenues   | (1,383,689)                   | 68,733                      |
| Other current liabilities   | 40,521                        | 61,520                      |
| Accrued compensated absences  | 278,411                       | 1,436,239                   |
| Net cash provided (used) by operating activities  | <u><u>\$ (12,609,105)</u></u> | <u><u>\$ (240,202)</u></u>  |
| <b>Reconciliation of Cash and Cash Equivalents to the Statement of Net Position</b>                     |                               |                             |
| Cash and cash equivalents   | \$ 60,561,333                 | \$ 71,233,344               |
| Restricted cash and cash equivalents, current portion   | 4,229,286                     | -                           |
| Restricted cash and cash equivalents, noncurrent portion  | 41,250,000                    | -                           |
|   | <u><u>\$ 106,040,619</u></u>  | <u><u>\$ 71,233,344</u></u> |

**Notes to the  
Financial Statements**

## Note 1: Nature of Operations and Summary of Significant Accounting Policies

### Nature of Operations and Governance

The University of Northern Colorado (the University or UNC) is a public institution of higher education offering a broad general curriculum, along with preparation for selected professions within the fields of business, education, health services, and music. UNC also offers programs for pre-professions such as pre-law, pre-medicine, and others. The University is an institution of the State of Colorado with operations funded largely through student tuition, fees, and the State of Colorado College Opportunity Fund. As an institution of the State of Colorado, the University's operations and activities are funded in part through Fee-For-Service contracts with the State.

The University also engages in research, offers student financial aid, and provides other services which are funded through grants and contracts, including grants from the University of Northern Colorado Foundation, Incorporated.

The Board of Trustees is the governing body of the University and is comprised of seven members appointed by the Governor plus one faculty member elected by the faculty and one student member elected by the student body.

### Reporting Entity and Component Units

The financial statements of the University include all of the integral parts of the University's operations. The University applied various criteria to determine if it is financially accountable for any organization that would require that organization to be included in the University's reporting entity. These criteria include fiscal dependency, financial benefit/burden relationship, selection of governing authority, designation of management, ability to significantly influence operations, and accountability for fiscal matters.

The financial statements present the University (the primary government) and its discretely presented component unit in accordance with generally accepted accounting principles in the United States of America. The component unit is included in the University's reporting entity because of the significance of its operational and financial relationships with the University, in accordance with Statements No. 39 and 61 of the Governmental Accounting Standards Board (GASB), The Financial Reporting Entity. The University has one discretely presented component unit, the University of Northern Colorado Foundation, Incorporated (the Foundation).

### The University of Northern Colorado Foundation, Incorporated

The University of Northern Colorado Foundation, Incorporated is a legally separate, tax-exempt component unit of the University, incorporated under Article 40, Title 7 of the Colorado Revised Statutes of 1973. The Foundation was established in February 1966 to promote the welfare, development, and growth of the University and to permit the Foundation to engage in activities that may be beyond the scope of the Board of Trustees of the University. Although the University does not control the timing or amount of receipts from the Foundation, the majority of resources that the Foundation holds and invests are restricted to the activities of the University by the donors. Because these restricted resources held by the Foundation can be used only by, or for the benefit of, the University, the Foundation is considered a component unit of the University and is discretely presented in the University's financial statements. Complete financial statements of the Foundation may be obtained from its Administrative Office located at 501 20<sup>th</sup> Street, Carter Hall Suite 1002, Greeley, Colorado 80639.

# NOTES TO THE FINANCIAL STATEMENTS

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## **Basis of Accounting and Presentation**

The basic financial statements of the University have been presented using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues from exchange transactions are recognized when earned and expenses from exchange transactions are recorded when an obligation is incurred. All significant intra-agency transactions are eliminated. The University prepares its financial statements as a business-type activity in conformity with all applicable pronouncements of the Governmental Accounting Standards Board (GASB).

The Foundation reports under Financial Accounting Standards Board (FASB) standards. As such, certain revenue recognition criteria and presentation features are different from GASB revenue recognition criteria and presentation features. For presentation purposes, modifications have been made to the Foundation's net assets, shown as net position, in the University's financial statements.

## **Unrestricted Cash and Cash Equivalents**

For purposes of reporting cash flows, the University defines cash and cash equivalents as cash on hand, demand deposit accounts with financial institutions, pooled cash with the State Treasury, and all highly liquid investments with original maturities of three months or less. As of June 30, 2024, cash equivalents consisted primarily of funds invested through the State Treasury cash management program.

## **Restricted Cash and Cash Equivalents**

Assets are reported as restricted when restrictions on asset use change the nature or normal understanding of the availability of the assets. For the University, restricted cash and cash equivalents include amounts restricted by bond covenants, unspent proceeds from the issuance of bonds or other debt that is issued to fund future costs of construction, or amounts held in escrow with legal or contractual restrictions.

## **Investments and Investment Income**

Investments in equity and debt securities are carried at fair value. Fair value is determined using quoted market prices. Investment income consists of interest and dividend income plus the current year change in unrealized gain (loss) on the fair value of investments.

The University's investments generally include direct obligations of the U.S. government and its agencies, money market funds, mutual funds, and guaranteed investment contracts. Endowments are pooled to the extent possible under gift agreements. The Foundation manages certain endowments for the University in accordance with its investment policy.

The classification of investments as current or noncurrent is based on the underlying nature and restricted use of the asset. Current investments are those without restrictions imposed by third parties that can be used to pay current obligations of the University. Noncurrent investments include restricted investments, and those investments designated to be used for long-term obligations.

## **Accounts Receivable**

Accounts receivable consists of tuition and fee charges to students and auxiliary enterprise services provided to students, faculty, and staff. Accounts receivable also include amounts due from the federal government, state and local governments, or private sources in connection with reimbursement of allowable expenditures made pursuant to the University's grants and contracts. Accounts receivable and other receivables are recorded net of estimated uncollectible amounts.

# NOTES TO THE FINANCIAL STATEMENTS

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## Leasing Arrangements

The University implemented GASB Statement No. 87, *Leases*, effective July 1, 2021. For arrangements where the University is a lessee, a lease liability and a right-to-use (RTU) intangible asset are recognized at the commencement of the lease term. RTU assets represent the University's right to use an underlying asset for the lease term and lease liabilities represent the University's obligation to make lease payments arising from the lease. RTU assets and liabilities are recognized at the lease commencement date based on the estimated present value of lease payments over the lease term.

For arrangements in which the University is the lessor, a lease receivable and a deferred inflow of resources is recognized at the commencement of the lease term. The lease receivable is measured at the present value of lease payments expected to be received during the lease term. The deferred inflows of resources should be measured at the value of the lease receivable plus any payments received at or before the commencement of the lease term that relates to future periods.

The University uses an estimated incremental borrowing rate that represents the rate at which it could borrow funds for terms equivalent to the lease agreements when the rate implicit in the lease is not known. The University includes lease extension and termination options in the lease term if, after considering relevant economic factors, it is reasonably certain the University will exercise the option. The University has elected to combine lease and nonlease components for all lease contracts and has not recognized RTU assets and lease liabilities for leases with terms for 12 months or less.

## Subscription-Based Information Technology Agreements (SBITAs)

The University implemented GASB Statement 96, *Subscription-Based Information Technology Agreements (SBITAs)*, effective July 1, 2022. For subscription agreements that meet the criteria of a subscription-based information technology agreement (SBITA) in accordance with GASB Statement 96, a subscription liability and a right-to-use (RTU) intangible asset are recognized at the commencement of the subscription term. RTU assets represent the University's right to use an underlying asset for the subscription term and subscription liabilities represent the University's obligation to make subscription payments arising from the subscription agreement. RTU assets and liabilities are recognized at the subscription commencement date based on the estimated present value of subscription payments over the subscription term.

The University uses an estimated incremental borrowing rate that represents the rate at which it could borrow funds for terms equivalent to the subscription agreements when the rate implicit in the agreement is not known. The University includes extension and termination options in the term if, after considering relevant economic factors, it is reasonably certain the University will exercise the option. The University has not recognized SBITA assets and liabilities for agreements with terms for 12 months or less.

## Inventories

Inventories consisting of computer products, books, food, and other consumable supplies are carried at the lower of cost or market. Cost is determined using the first-in, first-out (FIFO) basis.

## Loans to Students

The University makes loans to students under various federal and other loan programs. Such loans receivable are recorded net of estimated uncollectible amounts. The allowance for uncollectible loans netted against loans to students was \$530,568 and \$559,907 as of June 30, 2024, and 2023, respectively.

# NOTES TO THE FINANCIAL STATEMENTS

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## Capital Assets

Capital assets are recorded at cost at the date of acquisition or acquisition value at the date of donation if acquired by gift. The University's capitalization policy includes items with a value of \$10,000 or more and an estimated useful life greater than one year.

Renovations to buildings and other improvements that significantly increase the value and extend the useful life of the structure are capitalized. Routine repairs and maintenance are charged to expenses. Major outlays for capital assets and improvements are capitalized as construction in progress throughout the building project.

The University has capitalized collections, such as works of art and historical artifacts. The nature of certain collections is such that the value and usefulness of the collection does not change over time. These collections have not been depreciated in the University's financial statements.

Depreciation is computed using the straight-line method over the estimated useful life of the asset, generally 40 years for buildings and improvements, 20 years for land improvements, 3 years for software, 10 years for library books, and 3-10 years for equipment and vehicles. Depreciation expense is not allocated among functional categories.

## Deferred Outflows and Inflows of Resources

In addition to assets, the statement of net position contains a separate section for deferred outflows of resources. This separate financial statement element represents the consumption of net position that applies to future periods and so will not be recognized as an outflow of resources until that time.

In addition to liabilities, the statement of net position includes a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources until that time.

## Unearned Revenue

The University prorates the summer session revenues on a 50% split between two fiscal years. Tuition, fees, and certain auxiliary revenues received before June 30, but determined by this proration to be earned in the following year, are recorded as unearned revenue. Unearned revenue also includes amounts received from grant and contract sponsors that have not met all the applicable eligibility requirements.

## Classification of Revenues

The University has classified its revenues as either operating or nonoperating revenues according to the following criteria:

### Operating Revenues

Operating revenues include activities that have the characteristics of exchange transactions, such as (1) student tuition and fees, net of scholarship allowances; (2) sales and services of auxiliary enterprises; (3) contracts and grants for research activities; and (4) interest on student loans.

### Nonoperating Revenues

Nonoperating revenues include activities that have the characteristics of non-exchange transactions, such as gifts and contributions, state appropriations, investment income, and other revenue sources that are defined as nonoperating revenues by *GASB 9: Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting*, and *GASB 34: Basic Financial Statements and Management's Discussion and Analysis*.

# NOTES TO THE FINANCIAL STATEMENTS

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Pell grants of \$9,564,183 and \$8,843,679 for the years ended June 30, 2024 and 2023, respectively, are recorded as nonoperating revenue as defined by the 2007 amendment of the GASB Comprehensive Implementation Guide regarding the nonoperating presentation of Pell grants (Question 7.72.10).

## **Tax-Exempt Status and Income Taxes**

As an Institution of Higher Education of the State of Colorado, the income of the University is generally exempt from federal and state income taxes under Section 115 of the Internal Revenue Code and a similar provision of state law. However, any income unrelated to the exempt purpose of the University is subject to tax under Section 511(a)(2)(B) of the Internal Revenue Code.

The University had no income tax liability related to income generated from activities unrelated to the University's exempt purpose as of June 30, 2024. These activities include the taxable portion of sponsorship agreements that are considered advertising by the Internal Revenue Service tax code definitions. It also includes taxable income related to the rental of campus facilities for weddings, conferences, and other activities unrelated to the mission of the institution.

## **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues, expenses, and other changes in net position during the reporting period. Actual results could differ from those estimates.

Significant estimates have been made regarding compensated absences expense, scholarship allowances, and bad debt allowances for accounts receivable as described below.

## **Compensated Absence Liabilities**

University policies permit most employees to accumulate vacation and sick leave benefits that may be realized as paid time off or, in limited circumstances, as a cash payment. Vacation and sick leave benefits taken as paid time off are recognized as an expense when the time off occurs. Accrued compensated absence liabilities are recognized based upon estimated cash payments due to employees upon termination or retirement. The limitations on such payments are defined by the rules associated with the personnel systems of the University. Employees accrue and vest in vacation and sick leave earnings based on their hire date and length of service. Vacation accruals are paid in full upon separation, whereas only a portion of sick leave is paid upon specific types of separation, such as retirement.

Compensated absence liabilities are computed using the regular pay and termination pay rates in effect at the financial statement date plus an additional amount for compensation-related payments, such as Social Security and Medicare taxes, computed using rates in effect at that date.

# NOTES TO THE FINANCIAL STATEMENTS

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## Scholarship Discounts and Allowances

Student tuition, fee revenues, and certain other revenues from students are reported net of scholarship allowances in the Statement of Revenues, Expenses, and Changes in Net Position. Scholarship allowances are the difference between the stated charge for goods and services provided by the University and the amount that is paid by students and/or third parties making payments on the students' behalf. Certain governmental grants, such as Pell grants and other federal, state, or nongovernmental financial aid programs, are recorded as either operating or nonoperating revenues in the University's financial statements. To the extent that revenues from such programs are used to satisfy tuition and fees and other student charges, the University has recorded scholarship allowances. The scholarship allowances on tuition and fees and auxiliary charges, for the fiscal years ended June 30, 2024 and 2023, are detailed below.

| <b>Scholarship Allowance</b> | <b>2024</b>             |                           |                   |
|------------------------------|-------------------------|---------------------------|-------------------|
|                              | <b>Tuition and Fees</b> | <b>Auxiliary Revenues</b> | <b>Total</b>      |
| Gross revenue                | \$ 115,653,940          | \$ 35,305,666             | \$ 150,959,606    |
| Scholarship allowances:      |                         |                           |                   |
| Federal                      | 6,464,840               | 1,693,449                 | 8,158,289         |
| State                        | 5,797,081               | 1,518,532                 | 7,315,613         |
| Private                      | 3,823                   | 1,001                     | 4,824             |
| Institutional                | 15,815,103              | 4,142,730                 | 19,957,833        |
| Total allowances             | <u>28,080,847</u>       | <u>7,355,712</u>          | <u>35,436,559</u> |
| Net revenue                  | \$ 87,573,093           | \$ 27,949,954             | \$ 115,523,047    |

| <b>Scholarship Allowance</b> | <b>2023</b>             |                           |                   |
|------------------------------|-------------------------|---------------------------|-------------------|
|                              | <b>Tuition and Fees</b> | <b>Auxiliary Revenues</b> | <b>Total</b>      |
| Gross revenue                | \$ 114,620,249          | \$ 34,120,798             | \$ 148,741,047    |
| Scholarship allowances:      |                         |                           |                   |
| Federal                      | 5,891,029               | 1,421,391                 | 7,312,420         |
| State                        | 5,869,012               | 3,301,661                 | 9,170,673         |
| Private                      | 11,707                  | 2,825                     | 14,532            |
| Institutional                | 13,683,902              | 1,416,078                 | 15,099,980        |
| Total allowances             | <u>25,455,650</u>       | <u>6,141,955</u>          | <u>31,597,605</u> |
| Net revenue                  | \$ 89,164,599           | \$ 27,978,843             | \$ 117,143,442    |

## Bad Debt Allowance

Bad debt is recorded as a contra-revenue. It is estimated using information about the age of the accounts receivable balance and historical collection rates.

## Note 2: Cash and Cash Equivalents

### Unrestricted Cash and Cash Equivalents

For operating purposes, the University holds unrestricted cash and cash equivalent deposits in several bank accounts at U.S. financial institutions. The University also maintains unrestricted cash on hand for petty cash and change funds.

| Unrestricted Cash and Cash Equivalents            | 2024                     | 2023                     |
|---|--------------------------|--------------------------|
| Cash on hand                                      | \$ 10,651                | \$ 10,651                |
| Cash with U.S. financial institutions             | 19,237,511               | 22,408,065               |
| Cash with Colorado State Treasury                 | 44,287,292               | 52,460,110               |
| Unrealized gain (loss) - cash with State Treasury | (2,974,121)              | (3,645,482)              |
| <br>Total unrestricted cash and cash equivalents  | <br><u>\$ 60,561,333</u> | <br><u>\$ 71,233,344</u> |

### Restricted Cash and Cash Equivalents

As of June 30, 2024, the University holds restricted cash of \$41,250,000 in an escrow account in accordance with requirements of the Commission on Osteopathic College Accreditation, the accrediting body for the proposed University of Colorado College of Osteopathic Medicine.

As of June 30, 2024, the University holds restricted cash of \$4,229,286 in unexpended proceeds from the notes payable issuance for the Arlington Park Apartments roof replacement.

### State Treasury Pool

The University deposits its cash with the Colorado State Treasurer. The State Treasurer pools these deposits and invests them in securities authorized by Section 24-75-601.1, C.R.S. Moneys deposited in or with the Treasury are invested until the cash is needed. As of June 30, 2024, the University had cash on deposit with the State Treasurer of \$44.3 million, which represented approximately 0.23% of the total \$18,095.0 million fair value of deposits in the State Treasurer's Pool (Pool). As of June 30, 2024, the Pool's resources included \$38.5 million of cash on hand and \$18,056.6 million of investments.

On the basis of the University's participation in the Pool, the University reports an increase or decrease in cash for its share of the Treasurer's unrealized gains and losses on the Pool's underlying investments. The State Treasurer does not invest any of the Pool's resources in any external investment pool, and there is no assignment of income related to participation in the Pool. The unrealized gains/losses included in income reflect only the change in fair value for the fiscal year.

Additional information on investments of the State Treasurer's Pool may be obtained in the state's Annual Comprehensive Financial Report for the year ended June 30, 2024.

# NOTES TO THE FINANCIAL STATEMENTS

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## **Custodial Credit Risk – Cash and Cash Equivalents**

Custodial credit risk for cash and cash equivalents exists when, in the event of the failure of a depository financial institution, the University may be unable to recover deposits or recover collateral securities that are in the possession of an outside party. Under *GASB 40: Deposit and Investment Risk Disclosures*, deposits are exposed to custodial credit risk if the deposits are not covered by depository insurance and the deposits are (a) uncollateralized or (b) collateralized, with securities held by the pledging financial institution or the pledging financial institution's trust department or agent, but not in the depositor government's name. To manage custodial credit risk, unrestricted cash and cash equivalents with the State Treasury and U.S. financial institutions are made in accordance with University policy and state law, including the Public Deposit Protection Act (PDPA). PDPA requires all eligible depositories holding public deposits to pledge designated eligible collateral having a market value equal to at least 102% of the deposits exceeding those amounts insured by federal depository insurance. Deposits collateralized under the PDPA are considered to be collateralized with securities held by the pledging institution in the University's name.

As of June 30, 2024, all of the cash and cash equivalents held by the State Treasury and U.S. financial institutions were therefore not subject to custodial credit risk. The State Treasury Pool was not subject to foreign currency risk or concentration of credit risk in fiscal year 2024.

## **Interest Rate Risk**

Interest rate risk is the risk that changes in the market rate of interest will adversely affect the value of the investment. In addition to statutory limitations on the types of investments, the State Treasurer's investment policy mitigates interest rate risk through the use of maturity limits set to meet the needs of the individual fund if the Treasurer is investing for a specific fund rather than the pool.

The Treasurer actively manages the time to maturity in reacting to changes in the yield curve, economic forecasts, and liquidity needs of the participating funds. The Treasurer further limits investment risk by setting a minimum/maximum range for the percentage of investments subject to interest rate risk and by laddering maturities and credit ratings.

## **Credit Quality Risk**

Credit quality risk is the risk that the issuer or other counterparty to a debt security will not fulfill its obligations. This risk is assessed by national rating agencies that assign a credit quality rating for many investments. Credit quality ratings for obligations from the U.S. government or obligations explicitly guaranteed by the U.S. government are not reported; however, credit quality ratings are reported for obligations of U.S. government agencies that are not explicitly guaranteed by the U.S. government.

## **Note 3: Investments**

### **University of Northern Colorado**

The University's investments on June 30, 2024, include certain endowments held at the Foundation which are restricted by the donors. In fiscal year 2016, the \$8.9 million of proceeds from the energy performance capital lease was invested with the escrow agent, BOKF, N.A. in the Cavanal Hill U.S. Treasury Fund, which is a money market portfolio of U.S. Government Obligations. These investments were subject to Colorado Revised Statutes Title 15, Article 1, Part 11 "Uniform Prudent Management of Institutional Funds Act" or UPMIFA.

# NOTES TO THE FINANCIAL STATEMENTS

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Fair value of investments held on June 30 are detailed in the table below:

| Investment Types                         | 2024              | 2023              | Maturity         |
|--|-------------------|-------------------|------------------|
| Fixed Income U.S. Government Obligations | \$ 353,789        | \$ 286,940        | 1-5 years        |
| Fixed Income U.S. Government Obligations | 48,707            | 98,286            | Less than 1 year |
| Money Market Funds                       | <u>33,414</u>     | <u>67,378</u>     | N/A              |
| Total University restricted investments  | <u>\$ 435,910</u> | <u>\$ 452,604</u> |                  |

## Fair Value Measurements

*GASB 72: Fair Value Measurement and Application*, sets forth the framework for measuring fair value. That framework provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1) and the lowest priority to unobservable inputs (Level 3). The three levels of the fair value hierarchy under GASB 72 are described as follows:

- Level 1: Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the University has the ability to access.
- Level 2: Inputs to the valuation methodology include:
  - Quoted prices for similar assets or liabilities in active markets
  - Quoted prices for similar assets or liabilities in inactive markets
  - Inputs other than quoted prices that are observable for the asset or liability
  - Inputs that are derived principally from or corroborated by observable market data by correlation or other means
- Level 3: Inputs to the valuation methodology are unobservable and significant to the fair value measurement. Unobservable inputs reflect the University's assumptions about the inputs market participants would use in pricing the asset or liability (including assumptions about risk). Unobservable inputs are developed based on the best information available in the circumstances and may include the University's data.

When available, quoted prices are used to determine fair value by the University. When quoted prices in active markets are available, investments are classified within Level 1 of the fair value hierarchy. The University Level 1 investments primarily consist of investments in mutual funds and cash equivalents, which are classified as Level 1. The University's fixed income obligations are classified as Level 2.

The University investment custodians generally use a multi-dimensional relational model when determining the value of fixed-income securities (Level 2). Inputs to their pricing models are based on observable market inputs in active markets. The inputs to the pricing models are typically benchmark yields, reported trades, broker-dealer quotes, issuer spreads, and benchmark securities, among others.

## Custodial Credit Risk – Investments

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the University will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Therefore, exposure arises if the securities are uninsured, are not registered in the University's name, and are held by either the counterparty to the investment purchase or the counterparty's trust department or agent, but not in the University's name. The University does not have a formal investment policy regarding custodial credit risk.

# NOTES TO THE FINANCIAL STATEMENTS

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The University's endowment funds are managed by the Foundation according to the custodial agreement between the University and the Foundation approved on December 14, 1988. These securities are held in the Foundation's name as an agent of the University and are not subject to custodial credit risk.

## Interest Rate Risk – Investments

Interest rate risk is the risk that changes in the market rate of interest will adversely affect the value of an investment. Interest rate risk applies only to debt investments. Interest rate risk can be controlled by managing the duration to effective maturity and/or the weighted-average maturity of the investments.

The duration method uses the present value of cash flows, weighted for those cash flows as a percentage of the investment's full price. The weighted-average maturity method measures the time to maturity in years weighted to reflect the dollar size of the individual investments within an investment type.

The University does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The duration to effective maturity and weighted-average maturity of each investment type held by the University is identified in the maturities and credit ratings table below.

## Credit Quality Risk

Credit quality risk is the risk that the issuer or other counterparty to a debt security will not fulfill its obligations. Credit risk applies only to debt investments. Mutual funds and certain other investments are not categorized as to credit quality risk because ownership is not evidenced by a security. The risk is assessed by national rating agencies, which assign a credit quality rating for many investments.

State law limits investments in securities, at the time of purchase, to securities with the top two ratings issued by nationally recognized statistical rating organizations. The University does not have a formal policy related to investment credit quality risk that would further limit its investment choices. All of the University's investments have a Standard & Poor's rating of AA+ or better. Credit quality risk is not available for the Foundation.

Maturities and credit ratings for the University's investments held as of June 30 are detailed below:

| Maturities and Credit Ratings<br>by Investment Type | 2024              |                         | Weighted -<br>Average<br>Maturity | S&P Credit<br>Rating |
|---|-------------------|-------------------------|-----------------------------------|----------------------|
|   | Fair Value        | Duration to<br>Maturity |                                   |                      |
| U.S. Government Obligations                         | \$ 402,496        | 2.61                    | 2.83                              | AAA                  |
| Money Market Funds                                  | <u>33,414</u>     | N/A                     | N/A                               | Unrated              |
| Total University investments as of June 30          | <u>\$ 435,910</u> |                         |                                   |                      |

| Maturities and Credit Ratings<br>by Investment Type | 2023              |  | Duration to<br>Maturity | Weighted -<br>Average | S&P Credit<br>Rating |
|---|-------------------|--|-------------------------|-----------------------|----------------------|
|   | Fair Value        |  |                         |                       |                      |
| U.S. Government Obligations                         | \$ 385,226        |  | 2.25                    | 2.38                  | AAA                  |
| Money Market Funds                                  | <u>67,378</u>     |  | N/A                     | N/A                   | Unrated              |
| Total University investments as of June 30          | <u>\$ 452,604</u> |  |                         |                       |                      |

## University of Northern Colorado Foundation

### Fair Value of Financial Instruments

The carrying amount reported on the Foundation's Statement of Financial Position for cash and cash equivalents, accounts payable and accrued expenses, and certain other liabilities approximate fair value because of the immediate or short-term maturities of these financial instruments. The following methods and assumptions were used by the Foundation in estimating the fair value of its other financial instruments:

*Pledges* – The fair value of pledges is determined by discounting multi-year pledges to net present value using a discount rate commensurate with the payment terms of the pledge. The Foundation also takes into consideration past collection experience and other relevant factors.

*Beneficial interest in long-term trusts held by others* – The fair value of the beneficial interest in long-term trusts held by others is determined by the fair value of the underlying investments held by the third-party trustees, less the net present value of future cash outflows to lifetime recipients.

*Life insurance policies* – The fair value of life insurance policies is based upon the estimated cash surrender value of the underlying insurance policy.

*Obligations under gift annuity agreements* – The fair value of obligations under gift annuity agreements is based upon the payments to be made over the estimated remaining lives of the income beneficiaries and is discounted to present value using discount rates ranging from 2.4% to 5.8%.

*Assets held for others* – The fair value of assets held for others is determined by the fair value of the underlying investments held by the Foundation, which are securities valued as described on the next page.

*Investments* – The Foundation values its investments at fair value, which is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The following fair value hierarchy prioritizes observable inputs used to measure fair value into three broad levels, which are described below:

*Level 1:* Quoted prices (unadjusted) in active markets that are accessible at the measurement date for assets or liabilities. The fair value hierarchy gives the highest priority to Level 1 inputs.

*Level 2:* Observable prices that are based on inputs not quoted in active markets but are corroborated by market data.

*Level 3:* Unobservable inputs are used when little or no market data is available. The fair value hierarchy gives the lowest level priority to Level 3 inputs.

In certain cases, the inputs used to measure fair value may fall into different levels of the fair value hierarchy. In such cases, an investment's level within the fair value hierarchy is based on the lowest level of input that is significant to the fair value measurement. These classifications (Level 1, 2, and 3) are intended to reflect the observability of inputs used in the valuation of investments and are not necessarily an indication of risk or liquidity.

The following is a description of the valuation methodologies used for assets measured at fair value:

*Equity securities and mutual funds (cash, equities, fixed income, commodities)* – Valued at the closing price as reported on the active market on which the individual securities or funds are traded.

# NOTES TO THE FINANCIAL STATEMENTS

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*Fixed income (bond funds or individual bonds)* – Valued based on yields currently available on comparable securities of the issuer or other issuers with similar credit ratings.

*Student-managed funds* – These funds are managed by students through a class offered at the University. It comprises equity securities, mutual funds, and individual bonds, which are valued as described above.

*Beneficial interest in long-term trusts held by others* – Valued based on the underlying investments held by the trusts, less the net present value of future cash outflows to lifetime recipients.

*Alternative Investments: low correlated hedge, real estate, illiquid credit, and private equity* – Valued at net asset value (NAV) of the limited partnership investments as provided by the investment manager. The definition of NAV includes an ownership interest in partners' capital to which a proportionate share of the investment's net assets is attributed. The NAV is used as a practical expedient to estimate fair value.

There were no changes to the valuation techniques used during the period.

The UNC Foundation's investments held as of June 30 are detailed below:

| <b>University of Northern Colorado Foundation</b><br><b>Summary of Investments</b><br><b>as of June 30,</b> |                           |                           |
|---|---------------------------|---------------------------|
|   | <b>2024</b>               | <b>2023</b>               |
| Cash and cash equivalents   | \$ 290,811                | \$ 100,707                |
| Equities  | 80,672,930                | 72,965,149                |
| Fixed income  | 17,692,559                | 12,855,996                |
| Alternative investments   | 44,669,135                | 47,353,343                |
| Other   | 21,909,078                | 18,566,000                |
| <br>Total Foundation investments  | <br><u>\$ 165,234,513</u> | <br><u>\$ 151,841,195</u> |

# NOTES TO THE FINANCIAL STATEMENTS

The UNC Foundation's investments by level as of June 30, 2024 are detailed below:

| University of Northern Colorado Foundation<br>Investments by Level<br>as of June 30, 2024 |  |   |  |                             |                       |  |
|---|--|---|--|-----------------------------|-----------------------|--|
| Description   | Quoted Prices<br>in Active<br>Markets for<br>Identical Assets<br>(Level 1) | Significant<br>Other<br>Observable<br>Inputs<br>(Level 2) | Significant<br>Unobservable<br>Inputs<br>(Level 3) | Net Asset<br>Value<br>(NAV) | Total                 |  |
| <b>Investments</b>  |  |   |  |                             |                       |  |
| Cash equivalent mutual funds  | \$ 290,811   | \$ -  | \$ -   | \$ -                        | \$ 290,811            |  |
| Equities  |  |   |  |                             |                       |  |
| Domestic  | 49,136,280   | -   | -  | -                           | 49,136,280            |  |
| International   | 31,536,650   | -   | -  | -                           | 31,536,650            |  |
| Fixed income  |  |   |  |                             |                       |  |
| Domestic  | 9,335,769  | 7,920,880   | -  | -                           | 17,256,649            |  |
| Opportunistic   | -  | 435,910   | -  | -                           | 435,910               |  |
| Student-managed funds   | -  | 809,818   | -  | -                           | 809,818               |  |
| Stock/bond mixed mutual funds   | 1,034,334  | -   | -  | -                           | 1,034,334             |  |
| Alternative investments   |  |   |  |                             |                       |  |
| Low-correlated hedge  | -  | -   | -  | 14,670,154                  | 14,670,154            |  |
| Private equity  | -  | -   | -  | 16,728,851                  | 16,728,851            |  |
| Illiquid credit   | -  | -   | -  | 9,831,234                   | 9,831,234             |  |
| Real estate   | 8,485,985  | -   | -  | 3,438,896                   | 11,924,881            |  |
| Beneficial interest in long-term<br>trusts held by others                                 | -  | -   | 11,578,941   | -                           | 11,578,941            |  |
| <b>Total Investments</b>  | <b>\$ 99,819,829</b>   | <b>\$ 9,166,608</b>                                       | <b>\$ 11,578,941</b>                               | <b>\$ 44,669,135</b>        | <b>\$ 165,234,513</b> |  |

The UNC Foundation's investments by level as of June 30, 2023 are detailed below:

| University of Northern Colorado Foundation<br>Investments by Level<br>as of June 30, 2023 |  |   |  |                             |                       |  |
|---|--|---|--|-----------------------------|-----------------------|--|
| Description   | Quoted Prices<br>in Active<br>Markets for<br>Identical Assets<br>(Level 1) | Significant<br>Other<br>Observable<br>Inputs<br>(Level 2) | Significant<br>Unobservable<br>Inputs<br>(Level 3) | Net Asset<br>Value<br>(NAV) | Total                 |  |
| <b>Investments</b>  |  |   |  |                             |                       |  |
| Cash equivalent mutual funds  | \$ 100,707   | \$ -  | \$ -   | \$ -                        | \$ 100,707            |  |
| Equities  |  |   |  |                             |                       |  |
| Domestic  | 43,367,508   | -   | -  | -                           | 43,367,508            |  |
| International   | 29,597,641   | -   | -  | -                           | 29,597,641            |  |
| Fixed income  |  |   |  |                             |                       |  |
| Domestic  | 12,403,392   | -   | -  | -                           | 12,403,392            |  |
| Opportunistic   | -  | 452,604   | -  | -                           | 452,604               |  |
| Student-managed funds   | -  | 755,014   | -  | -                           | 755,014               |  |
| Stock/bond mixed mutual funds   | 981,432  | -   | -  | -                           | 981,432               |  |
| Alternative investments   |  |   |  |                             |                       |  |
| Low-correlated hedge  | -  | -   | -  | 24,866,898                  | 24,866,898            |  |
| Private equity  | -  | -   | -  | 9,927,996                   | 9,927,996             |  |
| Illiquid credit   | -  | -   | -  | 8,695,020                   | 8,695,020             |  |
| Real estate   | 8,546,762  | -   | -  | 3,863,429                   | 12,410,191            |  |
| Beneficial interest in long-term<br>trusts held by others                                 | -  | -   | 8,282,792  | -                           | 8,282,792             |  |
| <b>Total Investments</b>  | <b>\$ 94,997,442</b>   | <b>\$ 1,207,618</b>                                       | <b>\$ 8,282,792</b>                                | <b>\$ 47,353,343</b>        | <b>\$ 151,841,195</b> |  |

In addition to the investments valued at fair value on a recurring basis, the University of Northern Colorado Foundation, Incorporated, holds another limited partnership investment valued on a non-recurring basis at a value of \$1,000,000 as of June 30, 2024 and 2023. This investment cannot be redeemed by the Foundation. The value of the investment in this category is based on the initial partnership contribution.

# NOTES TO THE FINANCIAL STATEMENTS

Net investment earnings consist of the following for the years ended June 30, 2024 and 2023:

| <b>University of Northern Colorado Foundation</b>                   |                             |                             |
|---|-----------------------------|-----------------------------|
| <b>Investment Earnings</b>  |                             |                             |
|   | <b>2024</b>                 | <b>2023</b>                 |
| Interest and dividends  | \$ 3,991,412                | \$ 3,503,447                |
| Realized and unrealized gains (losses) on investments, net of taxes | 11,184,967                  | 11,655,791                  |
| Less investment management fees                                     | <u>(471,082)</u>            | <u>(356,010)</u>            |
|   | <u><u>\$ 14,705,297</u></u> | <u><u>\$ 14,803,228</u></u> |

The following is the reconciliation of the beginning and ending balances for investments measured at fair value on a recurring basis using significant unobservable inputs (Level 3) for the years ending June 30, 2024 and 2023:

| <b>University of Northern Colorado Foundation</b>             |                             |
|---|-----------------------------|
| <b>Level 3 Investment Changes</b>                             |                             |
| <b>Beneficial Interest in Long-Term Trusts Held by Others</b> |                             |
|   | <b>2024</b>                 |
| Beginning balance   | \$ 8,282,792                |
| Additions   | 525,058                     |
| Unrealized/realized gains                                     | <u>2,771,091</u>            |
|   | <u><u>\$ 11,578,941</u></u> |
|   | <b>2023</b>                 |
| Beginning balance   | \$ 8,657,172                |
| Additions   | -                           |
| Unrealized/realized gains                                     | <u>(374,380)</u>            |
|   | <u><u>\$ 8,282,792</u></u>  |

The following table includes information on investments in certain entities that calculate net asset value:

| <b>University of Northern Colorado Foundation</b>                     |                     |                     |                           |                   |
|---|---------------------|---------------------|---------------------------|-------------------|
| <b>Investments in Certain Entities that Calculate Net Asset Value</b> |                     |                     |                           |                   |
| as of June 30, 2024   |                     |                     |                           |                   |
| <b>Fund Description</b>   | <b>Fair Value</b>   | <b>Unfunded</b>     | <b>Redemption</b>         | <b>Redemption</b> |
| Low correlated hedge - Multistrategy (a)                              | 14,670,154          | -                   | Quarterly, semi-annually* | 95 days**         |
| Illiiquid credit (b)  | 9,831,234           | 1,628,168           | Upon fund termination     | N/A               |
| Private equity (c)  | 16,728,851          | 4,623,927           | Upon fund termination     | N/A               |
| Real estate (d)   | 3,438,896           | 819,334             | Upon fund termination     | N/A               |
| <b>Total</b>  | <b>\$44,669,135</b> | <b>\$ 7,071,429</b> |                           |                   |

| <b>University of Northern Colorado Foundation</b>                     |                     |                     |                                    |                   |
|---|---------------------|---------------------|------------------------------------|-------------------|
| <b>Investments in Certain Entities that Calculate Net Asset Value</b> |                     |                     |                                    |                   |
| as of June 30, 2023   |                     |                     |                                    |                   |
| <b>Fund Description</b>   | <b>Fair Value</b>   | <b>Unfunded</b>     | <b>Redemption</b>                  | <b>Redemption</b> |
| Low correlated hedge - Equity (a)                                     | \$ 6,502,188        | \$ -                | Monthly, quarterly, semi-annually* | 60-100 days       |
| Low correlated hedge - Multistrategy (a)                              | 18,364,710          | -                   | Quarterly, semi-annually*          | 95 days**         |
| Illiiquid credit (b)  | 8,695,020           | 853,168             | Upon fund termination              | N/A               |
| Private equity (c)  | 9,927,996           | 4,436,273           | Upon fund termination              | N/A               |
| Real estate (d)   | 3,863,429           | 819,334             | Upon fund termination              | N/A               |
| <b>Total</b>  | <b>\$47,353,343</b> | <b>\$ 6,108,775</b> |                                    |                   |

# NOTES TO THE FINANCIAL STATEMENTS

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\*Subject to restrictions

\*\*Annual one-year lock-up and then rolling 25 percent quarterly redemption

(a) The low-correlated hedge class invests in investments that pursue multiple strategies to diversify risks and reduce volatility. The investments composite portfolio for this class includes investments in public equities, private equities, public equity derivatives, Treasurys, and fixed-income derivatives. The fair values of the investments in this class have been estimated using net asset value per share of the investments.

(b) The illiquid credit class invests in funds that pursue investment opportunities with long-term potential, including those that may be early-stage domestic private companies. The investments cannot be redeemed because the investments include holdings that are part of an illiquid market. The fair values of the investments in this class have been estimated using net asset value per share of the investments.

(c) The private equity class includes several private equity funds that invest, either directly or indirectly, in both domestic and international private companies. The fair values of the investments in this category have been estimated using net asset value per share of the investments.

(d) The real estate class includes several real estate funds that primarily invest in U.S. commercial real estate. The fair values of the investments in this class have been estimated using net asset value of the Organization's ownership interest in partners' capital.

## Note 4: Accounts, Contributions, and Loans Receivable

Accounts and loans receivable are shown, net of allowances for doubtful accounts, in the Statement of Net Position. Net receivables as of June 30 are detailed below:

| <b>Accounts, Contributions, and Loans Receivable</b> | <b>2024</b>          | <b>2023</b>          |
|--|----------------------|----------------------|
| Student accounts receivable - current                | \$ 18,367,164        | \$ 18,283,428        |
| Allowance for doubtful accounts                      | (12,840,197)         | (13,419,889)         |
| Subtotal student accounts receivable - net           | <u>5,526,967</u>     | <u>4,863,539</u>     |
| Student loans receivable - current                   | 378,322              | 372,957              |
| Allowance for doubtful accounts                      | (251,205)            | (259,891)            |
| Subtotal student loans receivable - net              | <u>127,117</u>       | <u>113,066</u>       |
| Student loans receivable - noncurrent                | 2,318,941            | 2,571,757            |
| Allowance for doubtful accounts                      | (279,364)            | (300,016)            |
| Subtotal noncurrent student loans receivable - net   | <u>2,039,577</u>     | <u>2,271,741</u>     |
| Other receivables - current                          |                      |                      |
| Sponsored programs - federal grants receivable       | 1,040,244            | 1,089,616            |
| Sponsored programs - nonfederal grants receivable    | 83,936               | 523,354              |
| Accounts receivable related party - the Foundation   | 1,865,185            | 1,328,476            |
| Accounts receivable - State of Colorado              | 3,829,449            | 217,710              |
| Other accounts receivable                            | 5,177,335            | 5,068,256            |
| Subtotal other receivables - current                 | <u>11,996,149</u>    | <u>8,227,412</u>     |
| Total University accounts, loans & other receivables | <u>\$ 19,689,810</u> | <u>\$ 15,475,758</u> |

# NOTES TO THE FINANCIAL STATEMENTS

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## Right-To-Use Leases Receivable

As a result of the implementation of GASB 87, *Leases*, the University, serving in a lessor capacity, is required to recognize a lease receivable and a deferred inflow of resources for certain lease transactions. Right-to-use leases receivables as of June 30 are detailed below:

|  |                          | <u>2024</u>      |                   |                       |                        |
|--|--------------------------|------------------|-------------------|-----------------------|------------------------|
| <u>Changes in Right-To-Use Leases Receivable</u> | <u>Beginning Balance</u> | <u>Additions</u> | <u>Deductions</u> | <u>Ending Balance</u> | <u>Current Portion</u> |
| Right-to-use leases receivable                   | 3,685,510                | 26,400           | 1,208,398         | 2,503,512             | 84,656                 |
| Total receivable                                 | \$ 3,685,510             | \$ 26,400        | \$ 1,208,398      | \$ 2,503,512          | \$ 84,656              |

|  |                          | <u>2023</u>      |                   |                       |                        |
|--|--------------------------|------------------|-------------------|-----------------------|------------------------|
| <u>Changes in Right-To-Use Leases Receivable</u> | <u>Beginning Balance</u> | <u>Additions</u> | <u>Deductions</u> | <u>Ending Balance</u> | <u>Current Portion</u> |
| Right-to-use leases receivable                   | 4,549,345                |                  | 863,835           | 3,685,510             | 113,039                |
| Total receivable                                 | \$ 4,549,345             | \$ -             | \$ 863,835        | \$ 3,685,510          | \$ 113,039             |

On March 29, 2022 the University of Northern Colorado Board of Trustees entered into a lease agreement with New Cingular Wireless PCS, LLC to lease approximately one thousand one hundred twenty (1,120) square feet of land, including the air space above such rooftop space, owned by the University and located at 2310 13th Avenue, Greeley, Colorado 80639, to be used by New Cingular for the placement of a communication facility. The initial term of the lease will be five (5) years, commencing on March 29, 2022. The lease will automatically renew for five (5) additional five (5) year terms unless the tenant notifies the landlord in writing of its intention not to renew the lease agreement. The lease requires monthly lease payments to the University of \$4,000, with rent payments increasing two (2) percent on an annual basis. The outstanding lease receivable on June 30, 2024 is \$1,419,746.

On April 28, 2017, the University of Northern Colorado Board of Trustees entered into the First Amendment to Rooftop Lease Agreement with T-Mobile West, LLC to lease space owned by the University and located on the roof of Lawrenson Hall, 2300 12th Avenue, Greeley, Colorado 80639, to be used by T-Mobile for the placement of an Antenna facility. The amendment extended the term of the lease by twenty-five (25) years effective July 1, 2017, to include an initial five (5) year term, and four (4) additional five (5) year renewal options at T-Mobile's sole discretion, with written notice from the tenant no later than thirty (30) days prior to expiration of the current renewal term if they are electing not to renew for another term. Subsequently, on August 11, 2022 a second amendment was executed which revised the base rent and adjusted the annual rent escalation from 3% to 2.5%, effective August 1, 2022. The lease requires monthly lease payments to the University of \$4,216, with rent payments increasing two and one-half percent (2.5%) on an annual basis. The outstanding lease receivable on June 30, 2024 is \$1,033,499.

On March 12, 2018, the University of Northern Colorado Board of Trustees entered into the Second Amendment to PCS Lease Agreement with Sprint Spectrum Realty Company, LLC to lease space owned by the University and located on the roof of Lawrenson Hall, 2300 12th Avenue, Greeley, Colorado 80639, to be used by Sprint for the placement of an Antenna facility. The amendment extended the term of the lease for five (5) years effective July 1, 2018 with optional renewals for two (2) additional five (5) year terms and, through mutual agreement, another two (2) five (5) year terms. The lease required monthly lease payments to the University of \$4,260, with rent payments increasing two and one-half percent (2.5%) on an annual basis. The optional renewals were not exercised and the lease agreement ended effective June 30, 2024. There is no outstanding receivable for this lease agreement on June 30, 2024.

On December 4, 2023, the University of Northern Colorado Board of Trustees entered into an agreement with Yetters Brewing Company to lease space owned by the University and located in Parsons Hall, 501

# NOTES TO THE FINANCIAL STATEMENTS

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20th Street, Greeley, Colorado 80639, to be used as a Brewery Production space, which will be utilized regularly in the University's Brewing Sciences program. The term of the agreement began on January 1, 2024 and ends on December 31, 2026. The lease requires monthly rent payments to the University of \$800 beginning in January 2025, with monthly payments increasing by \$200 on a semi-annual basis. The outstanding lease receivable on June 30, 2024 is \$26,400.

On October 25, 2021 the University of Northern Colorado Board of Trustees entered into a lease agreement with Wells Fargo Bank, N.A. to lease space owned by the University and located in the University Center, 2101 10th Avenue, Greeley, Colorado 80639, to be used by Wells Fargo for the placement of an ATM facility. The initial term of the lease will be five (5) years, commencing on July 1, 2021. The lease may be renewed for one (1) additional five (5) year term with written notice from the tenant no later than ninety (90) days prior to expiration of the initial term. The lease requires fixed monthly lease payments to the University of \$1,000 and the outstanding lease receivable on June 30, 2024 is \$23,867.

## **Related Party Receivable**

Gifts and grants receivable from the Foundation to the University were \$1.9 million and \$1.3 million as of June 30, 2024 and 2023, respectively.

## **Foundation Contributions and Pledges Receivable**

Foundation gifts of cash and other assets are reported as contributions with donor restrictions if they are received with donor stipulations that limit the use of the donated assets. When a donor restriction expires, that is, when a stipulated time restriction ends or the purpose restriction is accomplished, net assets with donor restrictions are reclassified to net assets without donor restrictions and reported in the statement of activities and changes in net assets as net assets released from restrictions. Donor-restricted contributions whose restrictions are met within the same year as received are reported as contributions without donor restrictions in the Foundation's stand-alone financial statements.

Unconditional gifts expected to be collected within one year are reported at their net realizable value. Unconditional gifts expected to be collected in future years are reported at the net present value of estimated future cash flows. The discounted rate used in this calculation is the five-year U.S. Treasury note rate as of June 30 of the fiscal year in which the commitment was made, ranging from 0.29 percent to 4.44 percent. An allowance for uncollectible contributions is established by Foundation management based on management's analysis of specific pledge receivables.

Conditional gifts depend on the occurrence of a specified future and uncertain event to bind the potential donor and are recognized as assets and revenue when the conditions are substantially met, and the gift becomes unconditional.

| <b>Foundation Pledges Receivable</b>     | <b>2024</b>          | <b>2023</b>         |
|--|----------------------|---------------------|
| Amounts due in:                          |                      |                     |
| Less than one year                       | \$ 7,338,696         | \$ 2,481,704        |
| One to five years                        | 17,127,510           | 4,221,727           |
| More than five years                     | <u>5,035,000</u>     | <u>48,500</u>       |
| Subtotal                                 | <u>29,501,206</u>    | <u>6,751,931</u>    |
| Less allowance for uncollectible pledges | (18,875)             | (34,400)            |
| Less present value discounts             | <u>(2,801,645)</u>   | <u>(190,721)</u>    |
| Total pledges receivable                 | <u>\$ 26,680,686</u> | <u>\$ 6,526,810</u> |

# NOTES TO THE FINANCIAL STATEMENTS

## Note 5: Capital Assets

The following is a summary of University capital asset activity as of June 30:

| Capital Assets and Accumulated Depreciation/Amortization | 2024                  |                       |                    |             | Ending Balance        |
|--|-----------------------|-----------------------|--------------------|-------------|-----------------------|
|  | Beginning Balance     | Additions             | Disposals          | Transfers   |                       |
| <b>Capital Assets</b>                                    |                       |                       |                    |             |                       |
| Land   | \$ 9,768,778          | \$ -                  | \$ -               | \$ -        | \$ 9,768,778          |
| Land improvements  | 24,130,989            | -                     | -                  | -           | 24,130,989            |
| Non-depreciable land improvements                        | 4,264,026             | -                     | -                  | -           | 4,264,026             |
| Buildings and improvements                               | 517,182,479           | -                     | -                  | 2,839,166   | 520,021,645           |
| Equipment and vehicles                                   | 28,981,150            | 1,224,437             | -                  | 1,186,287   | 31,391,874            |
| Software   | 5,507,670             | 19,930                | -                  | -           | 5,527,600             |
| Library materials  | 52,210,322            | 2,005,145             | (2,064,847)        | -           | 52,150,620            |
| Non-depreciable art/historical                           | 1,774,684             | -                     | -                  | -           | 1,774,684             |
| Leasehold improvements                                   | 1,059,732             | -                     | -                  | -           | 1,059,732             |
| Right-to-use lease assets-buildings                      | 1,226,893             | -                     | -                  | -           | 1,226,893             |
| Right-to-use lease assets-equipment                      | 430,052               | -                     | -                  | -           | 430,052               |
| Right-to-use subscription assets                         | 6,109,012             | 1,619,343             | -                  | -           | 7,728,355             |
| Construction in progress                                 | 14,282,786            | 9,853,584             | -                  | (4,025,453) | 20,110,917            |
| Total capital assets                                     | <u>666,928,573</u>    | <u>14,722,439</u>     | <u>(2,064,847)</u> | <u>-</u>    | <u>679,586,165</u>    |
| <b>Less accumulated depreciation/amortization</b>        |                       |                       |                    |             |                       |
| Land improvements  | 18,995,966            | 785,414               | -                  | -           | 19,781,380            |
| Buildings and improvements                               | 298,793,178           | 12,804,133            | -                  | -           | 311,597,311           |
| Equipment and vehicles                                   | 26,105,622            | 1,047,840             | -                  | -           | 27,153,462            |
| Software   | 4,708,262             | 432,082               | -                  | -           | 5,140,344             |
| Library materials  | 42,019,917            | 2,047,126             | (2,064,847)        | -           | 42,002,196            |
| Leasehold improvements                                   | 1,059,732             | -                     | -                  | -           | 1,059,732             |
| Right-to-use lease assets-buildings                      | 679,123               | 342,997               | -                  | -           | 1,022,120             |
| Right-to-use lease assets-equipment                      | 286,702               | 143,351               | -                  | -           | 430,053               |
| Right-to-use subscription assets                         | 1,581,149             | 1,859,849             | -                  | -           | 3,440,998             |
| Total accumulated depreciation/amortization              | <u>394,229,651</u>    | <u>19,462,792</u>     | <u>(2,064,847)</u> | <u>-</u>    | <u>411,627,596</u>    |
| <b>Net capital assets</b>                                | <b>\$ 272,698,922</b> | <b>\$ (4,740,353)</b> | <b>\$ -</b>        | <b>\$ -</b> | <b>\$ 267,958,569</b> |

| Capital Assets and Accumulated Depreciation/Amortization | 2023                  |                       |                     |             | Ending Balance        |
|--|-----------------------|-----------------------|---------------------|-------------|-----------------------|
|  | Beginning Balance     | Additions             | Disposals           | Transfers   |                       |
| <b>Capital Assets</b>                                    |                       |                       |                     |             |                       |
| Land   | \$ 10,231,078         | \$ -                  | \$ (462,300)        | \$ -        | \$ 9,768,778          |
| Land improvements  | 23,134,981            | -                     | (169,078)           | 1,165,086   | 24,130,989            |
| Non-depreciable land improvements                        | 4,264,026             | -                     | -                   | -           | 4,264,026             |
| Buildings and improvements                               | 509,528,933           | -                     | (190,085)           | 7,843,631   | 517,182,479           |
| Equipment and vehicles                                   | 28,625,752            | 355,398               | -                   | -           | 28,981,150            |
| Software   | 5,247,223             | 260,447               | -                   | -           | 5,507,670             |
| Library materials  | 54,706,359            | 1,834,405             | (4,330,442)         | -           | 52,210,322            |
| Non-depreciable art/historical                           | 1,774,684             | -                     | -                   | -           | 1,774,684             |
| Leasehold improvements                                   | 1,059,732             | -                     | -                   | -           | 1,059,732             |
| Right-to-use lease assets-buildings                      | 1,185,300             | 41,593                | -                   | -           | 1,226,893             |
| Right-to-use lease assets-equipment                      | 428,996               | 1,056                 | -                   | -           | 430,052               |
| Right-to-use subscription assets                         | 5,683,666             | 425,346               | -                   | -           | 6,109,012             |
| Construction in progress                                 | 11,532,254            | 11,759,249            | -                   | (9,008,717) | 14,282,786            |
| Total capital assets                                     | <u>657,402,984</u>    | <u>14,677,494</u>     | <u>(5,151,905)</u>  | <u>-</u>    | <u>666,928,573</u>    |
| <b>Less accumulated depreciation/amortization</b>        |                       |                       |                     |             |                       |
| Land improvements  | 18,191,711            | 804,255               | -                   | -           | 18,995,966            |
| Buildings and improvements                               | 285,583,053           | 13,429,467            | (219,342)           | -           | 298,793,178           |
| Equipment and vehicles                                   | 24,999,365            | 1,106,257             | -                   | -           | 26,105,622            |
| Software   | 4,305,546             | 402,716               | -                   | -           | 4,708,262             |
| Library materials  | 44,328,859            | 2,021,500             | (4,330,442)         | -           | 42,019,917            |
| Leasehold improvements                                   | 1,059,732             | -                     | -                   | -           | 1,059,732             |
| Right-to-use lease assets-buildings                      | 338,657               | 340,466               | -                   | -           | 679,123               |
| Right-to-use lease assets-equipment                      | 142,999               | 143,703               | -                   | -           | 286,702               |
| Right-to-use subscription assets                         | -                     | 1,581,149             | -                   | -           | 1,581,149             |
| Total accumulated depreciation/amortization              | <u>378,949,922</u>    | <u>19,829,513</u>     | <u>(4,549,784)</u>  | <u>-</u>    | <u>394,229,651</u>    |
| <b>Net capital assets</b>                                | <b>\$ 278,453,062</b> | <b>\$ (5,152,019)</b> | <b>\$ (602,121)</b> | <b>\$ -</b> | <b>\$ 272,698,922</b> |

# NOTES TO THE FINANCIAL STATEMENTS

The following is a summary of Foundation capital asset activity for the years ended June 30:

| <b>Foundation Capital Assets</b> | <b>2024</b>              | <b>2023</b>              |
|----------------------------------|--------------------------|--------------------------|
| Capital assets                   |                          |                          |
| Buildings and improvements       | \$ 1,310,556             | \$ 1,310,556             |
| Equipment and vehicles           | 20,115                   | 20,115                   |
| Total capital assets             | <u>1,330,671</u>         | <u>1,330,671</u>         |
| Less accumulated depreciation    | <u>(634,669)</u>         | <u>(600,033)</u>         |
| Net investment in capital assets | <u><u>\$ 696,002</u></u> | <u><u>\$ 730,638</u></u> |

## Note 6: Liabilities and Unearned Revenue

The following is a summary of liabilities as of June 30:

| <b>The University Liabilities and Unearned Revenue</b>             | <b>2024</b>                  | <b>2023</b>                  |
|--|------------------------------|------------------------------|
| Accounts payable and accrued liabilities                           |                              |                              |
| Accounts payable   | \$ 4,186,663                 | \$ 2,630,259                 |
| Accrued salaries and benefits                                      | 6,596,639                    | 6,210,913                    |
| Accrued interest expense   | 405,107                      | 456,035                      |
| Retainage payable and other liabilities                            | <u>673,778</u>               | <u>322,815</u>               |
| Total accounts payable and accrued liabilities                     | <u>11,862,187</u>            | <u>9,620,022</u>             |
| Current unearned revenue   |                              |                              |
| Summer tuition and other activities                                | 6,022,980                    | 6,136,021                    |
| Restricted grants and contracts                                    | 2,013,588                    | 3,239,199                    |
| Auxiliary and housing  | <u>437,432</u>               | <u>462,469</u>               |
| Total current unearned revenue                                     | <u>8,474,000</u>             | <u>9,837,689</u>             |
| Other current liabilities  |                              |                              |
| Deposits held  | 975,225                      | 949,944                      |
| Insurance liability  | 201,000                      | 177,000                      |
| Deposits held in custody for agency funds                          | 41,344                       | 311,740                      |
| Compensated absences liability                                     | 797,151                      | 778,215                      |
| Perkins liquidation liability                                      | 362,693                      | 552,712                      |
| Nursing loan program liability                                     | <u>65,305</u>                | <u>7,227</u>                 |
| Total other current liabilities                                    | <u>2,442,718</u>             | <u>2,776,838</u>             |
| Other noncurrent liabilities                                       |                              |                              |
| Unearned revenue   | 40,000                       | 60,000                       |
| Long-term deposit liabilities held                                 | 78,057                       | 62,940                       |
| Compensated absences liability                                     | <u>5,944,937</u>             | <u>5,685,462</u>             |
| Net pension liability  | 78,121,940                   | 88,229,517                   |
| Other postemployment benefits liability                            | 1,882,082                    | 2,226,533                    |
| Perkins liquidation liability                                      | 545,757                      | 765,490                      |
| Nursing loan program liability                                     | <u>1,313,202</u>             | <u>1,368,180</u>             |
| Total other noncurrent liabilities                                 | <u>87,925,975</u>            | <u>98,398,122</u>            |
| Bonds, notes, and right-to-use leases and subscriptions            |                              |                              |
| Current bonds, notes, and right-to-use leases and subscriptions    | 10,187,975                   | 9,209,090                    |
| Noncurrent bonds, notes, and right-to-use leases and subscriptions | <u>126,468,550</u>           | <u>129,710,160</u>           |
| Total bonds and right-to-use leases                                | <u>136,656,525</u>           | <u>138,919,250</u>           |
| Total liabilities and unearned revenue                             | <u><u>\$ 247,361,405</u></u> | <u><u>\$ 259,551,921</u></u> |

# NOTES TO THE FINANCIAL STATEMENTS

## The Foundation – Liabilities and Unearned Revenue

The following is a summary of Foundation liabilities as of June 30:

| The Foundation Liabilities and Unearned Revenue | 2024         | 2023         |
|---|--------------|--------------|
| Accounts payable and accrued liabilities        | \$ 1,080,503 | \$ 1,009,507 |
| Funds held for the University                   | 437,726      | 450,587      |
| Annuity obligations                             | 95,585       | 95,250       |
| Total liabilities and unearned revenue          | \$ 1,613,814 | \$ 1,555,344 |

## Charitable Gift Annuity Obligations

The Foundation has entered into several charitable gift annuity contracts. These contracts require the Foundation to make fixed payments to the beneficiaries over their lifetimes. Under a charitable gift annuity contract, the assets received by the Foundation are not held in trust separately from other investments of the Foundation. On the date each charitable gift annuity was established, the Foundation recorded a contribution equal to the difference between the amount transferred from the donor and the present value of the future cash flows expected to be paid to the specified beneficiaries, using a discount rate equal to the then current applicable federal rate. At the end of these contracts, the majority of these assets are to be endowed and are included in nonexpendable permanently restricted net position as of June 30 as follows:

| Charitable Gift and Annuity Contracts        | 2024       | 2023       |
|--|------------|------------|
| Assets held under gift contracts             | \$ 138,604 | \$ 142,662 |
| Less associated liabilities                  | (95,585)   | (95,250)   |
| Present value of assets held under contracts | \$ 43,019  | \$ 47,412  |

## Note 7: Bonds, Notes Payable, Right-To-Use Leases Payable and Right-To-Use Subscriptions Payable

### Bonds, Notes Payable, Right-To-Use Leases Payable, and Right-To-Use Subscriptions Payable

The following table provides a summary of bonds, notes payable, right-to-use leases payable, and right-to-use subscriptions payable as of June 30:

| Bonds, Notes Payable, Right-To-Use Leases Payable and Right-To-Use Subscriptions Payable Summary | Interest Rates | Final Maturity | Balance 2024   | Balance 2023   |
|--|----------------|----------------|----------------|----------------|
| Non-Direct Borrowings and Placements   |                |                |                |                |
| Fixed rate bonds   | 2.00% - 5.0%   | 2046           | \$ 84,635,000  | \$ 90,840,000  |
| Fixed rate - unamortized premiums  |                |                | 4,655,617      | 5,032,723      |
| Total non-direct borrowings and placements   |                |                | 89,290,617     | 95,872,723     |
| Direct Borrowings and Placements   |                |                |                |                |
| Fixed rate bonds   | 1.77% - 2.29%  | 2035           | 32,355,000     | 32,675,000     |
| Total direct borrowings and placements   |                |                | 32,355,000     | 32,675,000     |
| Total bonds payable  |                |                | 121,645,617    | 128,547,723    |
| Notes payable  | 2.69% - 6.99%  | 2031           | 10,547,826     | 5,122,601      |
| Right-to-use leases payable  | 0.29% - 2.25%  | 2029           | 202,089        | 691,819        |
| Right-to-use subscriptions payable   | 1.98% - 3.31%  | 2029           | 4,260,993      | 4,557,107      |
| Total bonds, notes payable, right-to-use leases payable and right-to-use subscriptions payable   |                |                | \$ 136,656,525 | \$ 138,919,250 |

# NOTES TO THE FINANCIAL STATEMENTS

## Changes in Bonds, Notes Payable, Right-To-Use Leases Payable, and Right-To-Use Subscriptions Payable

The table below presents the summary of changes in bonds, notes payable, right-to-use leases payable, and right-to-use subscriptions payable for the fiscal year ended June 30:

| <b>2024</b>  |                          |                  |                   |                       |                        |
|--|--------------------------|------------------|-------------------|-----------------------|------------------------|
| <b>Changes in Bonds, Notes Payable, Right-To-Use Leases Payable and Right-To-Use Subscriptions Payable</b> | <b>Beginning Balance</b> | <b>Additions</b> | <b>Deductions</b> | <b>Ending Balance</b> | <b>Current Portion</b> |
| Bonds payable-non-direct borrowings and placements   | \$ 90,840,000            | \$ -             | \$ 6,205,000      | \$ 84,635,000         | \$ 6,485,000           |
| Bonds payable-direct borrowings and placements   | 32,675,000               | -                | 320,000           | 32,355,000            | 455,000                |
| Plus unamortized premiums  | 5,032,723                | -                | 377,106           | 4,655,617             | -                      |
| Total revenue bonds payable  | 128,547,723              | -                | 6,902,106         | 121,645,617           | 6,940,000              |
| Notes payable  | 5,122,601                | 6,125,341        | 700,116           | 10,547,826            | 1,492,147              |
| Right-to-use leases payable  | 691,819                  | -                | 489,730           | 202,089               | 176,867                |
| Right-to-use subscriptions payable   | 4,557,107                | 1,619,343        | 1,915,457         | 4,260,993             | 1,578,961              |
| Total bonds, notes payable, right-to-use leases payable and right-to-use subscriptions payable             | \$ 138,919,250           | \$ 7,744,684     | \$ 10,007,409     | \$ 136,656,525        | \$ 10,187,975          |

| <b>2023</b>  |                          |                  |                   |                       |                        |
|--|--------------------------|------------------|-------------------|-----------------------|------------------------|
| <b>Changes in Bonds, Notes Payable, Right-To-Use Leases Payable and Right-To-Use Subscriptions Payable</b> | <b>Beginning Balance</b> | <b>Additions</b> | <b>Deductions</b> | <b>Ending Balance</b> | <b>Current Portion</b> |
| Bonds payable-non-direct borrowings and placements   | \$ 96,165,000            | \$ -             | \$ 5,325,000      | \$ 90,840,000         | \$ 6,205,000           |
| Bonds payable-direct borrowings and placements   | 32,950,000               | -                | 275,000           | 32,675,000            | 320,000                |
| Plus unamortized premiums  | 5,409,828                | -                | 377,105           | 5,032,723             | -                      |
| Total revenue bonds payable  | 134,524,828              | -                | 5,977,105         | 128,547,723           | 6,525,000              |
| Notes payable  | 5,495,079                | 260,447          | 632,925           | 5,122,601             | 640,965                |
| Right-to-use leases payable  | 1,133,993                | 41,593           | 483,767           | 691,819               | 489,730                |
| Right-to-use subscriptions payable   | 5,683,666                | 425,346          | 1,551,905         | 4,557,107             | 1,553,395              |
| Total bonds, notes payable, right-to-use leases payable and right-to-use subscriptions payable             | \$ 146,837,566           | \$ 727,386       | \$ 8,645,702      | \$ 138,919,250        | \$ 9,209,090           |

## Revenue and Refunding Bonds

A general description of each revenue bond issue, original issuance amount, and the amount outstanding as of June 30, 2024, are detailed in the table “Revenue Bond Detail”. The fixed rate revenue bonds interest is payable semi-annually and principal payments are paid annually. The bonds are not secured by any encumbrance, mortgage, or other pledge of property, except pledged revenues.

Bond provisions require the University to maintain compliance with certain rate covenants related to the bonds. The Master Enterprise Bond Resolution authorizing the issuance of Institutional Enterprise Revenue Bonds, and adopted by the University’s Board of Trustees, specifies debt service coverage requirements. The debt service coverage provisions require net pledged revenues to be equal to the combined principal and interest payments of the revenue bonds due during any subsequent fiscal year for the life of the associated revenue bonds. These debt service requirements are detailed in the table “Total Debt Service Requirements” in this footnote. In November 2022, the University’s Board of Trustees approved a resolution to amend the University’s tuition revenue pledge from 10% to 100% of tuition revenues, effective in fiscal year 2023.

## NOTES TO THE FINANCIAL STATEMENTS

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The Master Enterprise Bond Resolution also includes a covenant which provides that during the period in which the bonds are outstanding and subject to applicable law, the University will continue to impose such fees and charges as are included within the gross revenue and will continue the present operation and use of the University's facilities. The University will continue to maintain reasonable fees, rental rates, and other charges for the use of all facilities and for services rendered by the University and will return annually gross revenues sufficient to pay all amounts required with respect to prior bond obligations, to pay operation and maintenance expenses, and to pay the annual debt service requirements of the bonds and any parity obligations payable from net revenues. The University believes it is in compliance with all existing pledged revenue requirements of its outstanding bonds.

The 2014A, 2015A, 2016A, 2018A, 2018B, 2019A, and 2021A bonds are also secured by a pledge of the revenues derived from net Extended Campus revenues and gross facility and administrative indirect cost recoveries. The University has pledged these revenues through 2046 to repay \$84,635,000 in outstanding non-direct borrowing revenue bonds plus interest and \$32,355,000 in outstanding direct borrowing revenue bonds plus interest. As of June 30, total pledged revenue and the associated debt service coverage are summarized in the table below:

| <b>Net Pledged Revenue Available for Revenue Bond Debt Service</b>                            | <b>2024</b>          | <b>2023</b>          |
|---|----------------------|----------------------|
| Gross auxiliary facility and student fee revenues   | \$ 43,815,302        | \$ 42,000,130        |
| Less auxiliary facility and student fee operating expenses                                    | (28,491,618)         | (26,298,065)         |
| Net auxiliary and student fee facility revenue  | 15,323,684           | 15,702,065           |
| Other pledged tuition and revenue   |                      |                      |
| 100% of tuition revenue   | 63,740,498           | 63,584,110           |
| Indirect cost recoveries  | 785,759              | 682,169              |
| Extended campus net revenue   | 8,134,592            | 8,348,588            |
| Subtotal other pledged tuition and revenue  | 72,660,849           | 72,614,867           |
| <b>Total Net Pledged Revenue</b>  | <b>\$ 87,984,533</b> | <b>\$ 88,316,932</b> |
| Series 2014A, 2015A, 2016A, 2018A, 2018B, 2019A and 2021A                                     | 10,850,765           | 10,165,372           |
| <b>Total Net Debt Service</b>   | <b>\$ 10,850,765</b> | <b>\$ 10,165,372</b> |
| 2014A, 2015A, 2016A, 2018A, 2018B, 2019A and 2021A bond debt service coverage                 | 8.11x                | 8.69x                |
| Total net debt service as a percentage of gross auxiliary facilities and student fee revenues | 24.8%                | 24.2%                |
| Total net debt service as a percentage of total net pledged revenues                          | 12.3%                | 11.5%                |

### Revenue Bond Activity

On September 18, 2023, Standard & Poor's Global Ratings revised its outlook to stable from negative and affirmed its 'A-' underlying rating for the University's outstanding bond debt. They maintained the 'AA' long-term rating and stable outlook on the University's 2014A bonds based on the University's participation in the Colorado Higher Education State Aid Intercept Program.

On December 30, 2021, University of Northern Colorado Board of Trustees issued Institutional Enterprise Revenue Refunding Bonds Taxable Convertible to Tax-Exempt, Series 2021A for \$33,035,000. Bond proceeds of \$32,995,005 were used to advance refund a portion of outstanding principal balance on the Institutional Enterprise Revenue Refunding Bonds, Series 2014A, totaling \$30,215,000 as of June 30, 2021. The Series 2021A Bonds were issued as a Taxable Obligation and bear interest at the taxable rate of 2.29% per annum, and converted to a Tax-Exempt Obligation bearing interest at a rate of 1.77% per annum on March 5, 2024, upon satisfaction of certain agreed upon conditions. The Series 2021A bonds are guaranteed by the State Intercept program and are set to mature on June 1, 2035. Bond proceeds were also used to pay the cost of issuance totaling \$150,160.

## NOTES TO THE FINANCIAL STATEMENTS

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The advanced refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$970,969 and was recorded as a loss on the refunding of the bonds. The deferred amount on refunding is reported in the accompanying statements of net position as a deferred outflow of resources and is being charged to operations through fiscal year 2035. The University completed the advanced refunding to reduce its total debt service payments by \$4,576,628 and to obtain an economic gain (difference between the present values of the old and new debt service payments) of \$4,037,656.

On August 29, 2019, University of Northern Colorado Board of Trustees issued Institutional Enterprise Revenue Refunding Bonds, Series 2019A for \$32,855,000. Bond proceeds of \$32,580,053 were used to refund the Auxiliary Facilities System Revenue Refunding Bonds, Series 2011A, with an outstanding principal balance of \$30,590,00 as of June 30, 2019. The underwriter's discount and cost of issuance totaled \$274,947. The Series 2019A bonds are guaranteed by the State Intercept program, have coupon rates of 1.9% to 2.6%, and are set to mature on June 1, 2031.

On July 18, 2019, Moody's Investors Service assigned the University an "A3" underlying and Aa2 enhanced rating to the University's proposed \$32.8 million Institutional Enterprise Revenue Refunding Bonds Taxable Series 2019A (fixed rate, maturing 2031). The outlook on the underlying rating and enhanced ratings is stable.

On May 31, 2018, Moody's Investors Service assigned the University an "A3" underlying with a stable outlook on the outstanding Series 2011A, Series 2014A, Series 2015A, Series 2016A, and Series 2018A bonds, and assigned an "Aa2" enhanced rating with a stable outlook to the University's outstanding fixed-rate bonds and for the Series 2018B bonds. The downgrade to "A3" cited the University's cash flow and debt service coverage, and declining liquidity which is constraining the University's ability to restore reserves. The enhanced rating outlook, based on the University's participation in the Colorado Higher Education Revenue Bond Intercept Program, remains at "Aa2" with a stable outlook, which is based on the State of Colorado's current "Aa1" rating and outlook. When a University qualifies to issue bonds under the state intercept program, the bonds are additionally secured by the State with a provision that the State Treasurer will pay the principal and interest on the revenue bonds if the institution of higher education is unable to make the payment on the due date.

On April 20, 2018, Standard and Poor's assigned the University an underlying rating of "A-" with a stable outlook and an enhanced rating of "AA-" with a negative outlook, citing operating deficits, declining liquidity, and weak fundraising history relative to the University's peers. This was offset by the positives of FTE enrollment increases, experienced and stable management, and a manageable debt burden. The long-term rating of "AA-/Negative" is based on the University's participation in the Colorado Higher Education Revenue Bond Intercept Program. Standard and Poor's assigned these ratings to the 2014A fixed-rate bonds.

# NOTES TO THE FINANCIAL STATEMENTS

| <b>Revenue Bond Detail</b>   | <b>Original<br/>Issuance</b> | <b>Outstanding<br/>Balance 2024</b> | <b>Outstanding<br/>Balance 2023</b> |
|--|------------------------------|-------------------------------------|-------------------------------------|
| <b>Fixed Rate Revenue Bonds</b>  |                              |                                     |                                     |
| <b><i>Non-Direct Borrowings and Placements</i></b>   |                              |                                     |                                     |
| <b>Series 2014A</b>  |                              |                                     |                                     |
| 2.00%-5.00% Institutional Enterprise Revenue Refunding Bonds, issued April 2, 2014, in the original amount of \$52,465,000 and maturing in varying amounts through June 1, 2035. Proceeds from the sale of these bonds were used to advance refund a portion of the Auxiliary Facilities System Revenue Refunding and Improvement Bonds, Series 2005.  | \$ 52,465,000                | \$ 4,830,000                        | \$ 7,020,000                        |
| <b>Series 2015A</b>  |                              |                                     |                                     |
| 4.00%-5.00% Institutional Enterprise Revenue Refunding Bonds, issued June 3, 2015, in the original amount of \$21,510,000 and maturing in varying amounts from June 1, 2036 to June 1, 2040. Proceeds from the sale of these bonds were used to refund the unrefunded portion of the Auxiliary Facilities System Revenue Refunding and Improvement Bonds, Series 2005.   | 21,510,000                   | 21,510,000                          | 21,510,000                          |
| <b>Series 2016A</b>  |                              |                                     |                                     |
| 3.00%-5.00% Institutional Enterprise Revenue Refunding Bonds, issued November 9, 2016, in the original amount of \$23,470,000 and maturing in varying amounts from June 1, 2020 to June 1, 2046. Proceeds from the sale of these bonds are being used to fund the construction of Campus Commons building.   | 23,470,000                   | 21,020,000                          | 21,540,000                          |
| <b>Series 2018A</b>  |                              |                                     |                                     |
| 3.60%-5.00% Institutional Enterprise Revenue Refunding Bonds, issued July 18, 2018, in the original amount of \$7,110,000 and maturing in varying amounts from June 1, 2019 to June 1, 2041. Proceeds from the sale of these bonds were used to refund the Auxiliary Facilities System Revenue Refunding Bonds, Series 2008, as well as a portion of the Institutional Enterprise Revenue refunding Bonds, Series 2011B.   | 7,110,000                    | 3,990,000                           | 4,565,000                           |
| <b>Series 2018B</b>  |                              |                                     |                                     |
| 4.00%-5.00% Institutional Enterprise Revenue Refunding Bonds, issued July 18, 2018, in the original amount of \$12,020,000 and maturing in varying amounts from June 1, 2024 to June 1, 2036. Proceeds from the sale of these bonds were used to refund the Institutional Enterprise Revenue Refunding Bonds, Series 2011B.  | 12,020,000                   | 11,340,000                          | 12,020,000                          |
| <b>Series 2019A</b>  |                              |                                     |                                     |
| 1.90%-2.60% Institutional Enterprise Revenue Refunding Bonds, issued August 29, 2019, in the original amount of \$32,855,000 and maturing in varying amounts from June 1, 2020 to June 1, 2031. Proceeds from the sale of these bonds were used to refund the Auxiliary Facilities Refunding Bonds, Series 2011A.  | 32,855,000                   | 21,945,000                          | 24,185,000                          |
| <b><i>Direct Borrowings and Placements</i></b>   |                              |                                     |                                     |
| <b>Series 2021A</b>  |                              |                                     |                                     |
| Institutional Enterprise Revenue Refunding Bonds Taxable Convertible to Tax Exempt, issued December 30, 2021, in the original amount of \$33,035,000 and maturing in varying amounts from June 1, 2022 to June 1, 2035. The taxable interest rate was 2.29%, with a tax exempt interest rate of 1.77% after the conversion date of March 4, 2024. Proceeds from the sale of these bonds were used to refund a portion of the Institutional Enterprise Revenue Refunding Bonds, Series 2014A. | 33,035,000                   | 32,355,000                          | 32,675,000                          |
| Total Fixed Rate Revenue Bonds   | 182,465,000                  | 116,990,000                         | 123,515,000                         |
| Add unamortized premium  |                              | 4,655,617                           | 5,032,723                           |
| <b>Total Outstanding Fixed Rate Revenue Bonds Payable</b>  | <b>\$ 182,465,000</b>        | <b>\$ 121,645,617</b>               | <b>\$ 128,547,723</b>               |

# NOTES TO THE FINANCIAL STATEMENTS

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## Debt Service Requirements on Revenue Bonds

The future minimum revenue bonds debt service requirements as of June 30 are reported in the tables below:

| <b>Total Debt Service Requirements - Non-Direct Borrowings and Placements</b> |                      |                      |                       |  |
|---|----------------------|----------------------|-----------------------|--|
| <b>Year Ending June 30</b>  | <b>Principal</b>     | <b>Interest</b>      | <b>Total</b>          |  |
| 2025  | \$ 6,485,000         | \$ 3,371,755         | \$ 9,856,755          |  |
| 2026  | 4,310,000            | 3,130,072            | 7,440,072             |  |
| 2027  | 6,985,000            | 2,994,212            | 9,979,212             |  |
| 2028  | 4,585,000            | 2,769,090            | 7,354,090             |  |
| 2029  | 4,740,000            | 2,620,000            | 7,360,000             |  |
| 2030-2034   | 15,520,000           | 10,867,448           | 26,387,448            |  |
| 2035-2039   | 26,420,000           | 7,374,913            | 33,794,913            |  |
| 2040-2044   | 12,620,000           | 2,003,444            | 14,623,444            |  |
| 2045-2046   | 2,970,000            | 224,500              | 3,194,500             |  |
| <b>Total</b>  | <b>\$ 84,635,000</b> | <b>\$ 35,355,434</b> | <b>\$ 119,990,434</b> |  |

| <b>Total Debt Service Requirements - Direct Borrowings and Placements</b> |                      |                     |                      |  |
|---|----------------------|---------------------|----------------------|--|
| <b>Year Ending June 30</b>  | <b>Principal</b>     | <b>Interest</b>     | <b>Total</b>         |  |
| 2025  | \$ 455,000           | \$ 572,684          | \$ 1,027,684         |  |
| 2026  | 2,875,000            | 564,630             | 3,439,630            |  |
| 2027  | 395,000              | 513,742             | 908,742              |  |
| 2028  | 3,010,000            | 506,751             | 3,516,751            |  |
| 2029  | 3,070,000            | 453,474             | 3,523,474            |  |
| 2030-2034   | 18,135,000           | 1,415,735           | 19,550,735           |  |
| 2035-2039   | 4,415,000            | 78,146              | 4,493,146            |  |
| <b>Total</b>  | <b>\$ 32,355,000</b> | <b>\$ 4,105,162</b> | <b>\$ 36,460,162</b> |  |

Regarding terms specified in the Series 2021A direct borrowing and placement debt agreement related to significant (1) events of default with finance-related consequences, (2) termination events with finance-related consequences, and (3) subjective acceleration clauses, these were not invoked because the Series 2021A bonds were issued on parity with all of the University's other outstanding non-direct debt.

# NOTES TO THE FINANCIAL STATEMENTS

## Notes Payable

As of June 30, 2024, the University's notes payable consisted of the following obligations:

| Contract Date | Vendor                                     | Purchase Description   | Term and Maturity            | Interest Rate            | Acquisition Price | Regular Payment  | Balance at 6/30/24 |
|---------------|--|--|------------------------------|--------------------------|-------------------|--|--------------------|
| 1/29/2016     | Banc of America Public Capital Corporation | Energy performance improvements in numerous buildings on campus including steam trap upgrades, control and lighting improvements, plumbing retrofitting, and a chiller replacement | 15 years ending January 2031 | 2.69% fixed, tax-exempt  | \$8,850,000       | \$59,806 monthly with \$1 purchase option at end of term | \$4,375,507        |
| 9/8/2022      | Dell Technologies                          | Computer hardware  | 4 years ending November 2026 | 3.69% fixed, tax-exempt  | \$ 260,477        | \$55,996 annually  | \$ 148,455         |
| 10/26/2022    | Cisco Systems                              | Computer hardware  | 5 years ending June 2028     | 6.99% fixed, tax-exempt  | \$ 199,166        | \$39,833 annually  | \$ 104,554         |
| 4/26/2023     | Cisco Systems                              | Computer hardware  | 5 years ending July 2028     | 0.0% for the entire term | \$ 355,388        | \$71,078 annually  | \$ 284,310         |
| 5/1/2024      | CN Financing, Inc.                         | Arlington Park Apartments roof replacement   | 7 years ending May 2031      | 5.521% fixed, tax-exempt | \$5,635,000       | \$490,730 semi-annually                                  | \$5,635,000        |

The University's debt service payments, including interest, required for the notes payable as of June 30 are detailed below:

| Fiscal Years Ending June 30, | Principal            | Interest            | Total                |
|------------------------------|----------------------|---------------------|----------------------|
| 2025                         | \$ 1,492,146         | \$ 433,694          | \$ 1,925,840         |
| 2026                         | 1,500,921            | 365,114             | 1,866,035            |
| 2027                         | 1,554,830            | 311,204             | 1,866,034            |
| 2028                         | 1,531,210            | 238,995             | 1,770,205            |
| 2029                         | 1,522,891            | 176,236             | 1,699,127            |
| 2030-2031                    | 2,945,828            | 153,401             | 3,099,229            |
| <b>Total</b>                 | <b>\$ 10,547,826</b> | <b>\$ 1,678,644</b> | <b>\$ 12,226,470</b> |

## Right-to-Use Lease Liabilities

As of June 30, 2024, the University's right-to-use lease liabilities consisted of the following obligations:

| Contract Date | Vendor                     | Purchase Description   | Term and Maturity            | Incremental borrowing interest rate | Regular Payment  | Balance at 6/30/24 |
|---------------|----------------------------|--|------------------------------|-------------------------------------|------------------|--------------------|
| 1/1/2017      | Jetz Service Company, Inc. | Laundry equipment in residence halls across campus   | 7 years ended June 2024      | 0.287%                              | \$11,996 monthly | \$ -               |
| 12/18/2019    | BTT, LLC                   | 12,000 square feet of building space in Loveland, Colorado for office space and classrooms | 5 years ending December 2024 | 0.287%                              | \$28,360 monthly | \$ 170,018         |
| 2/1/2023      | NDTCO                      | 1,200 square feet of garage space in Greeley, Colorado                                     | 6 years ending December 2028 | 2.247%                              | \$625 monthly    | \$ 32,071          |

## NOTES TO THE FINANCIAL STATEMENTS

The University debt service payments, including interest, required for these right-to-use leases payable as of June 30, 2024 are detailed below:

| <b>Fiscal Years Ending June 30,</b> | <b>Principal</b>  | <b>Interest</b> | <b>Total</b>      |
|-------------------------------------|-------------------|-----------------|-------------------|
| 2025                                | \$ 176,867        | \$ 793          | \$ 177,660        |
| 2026                                | 7,005             | 495             | \$ 7,500          |
| 2027                                | 7,164             | 336             | \$ 7,500          |
| 2028                                | 7,327             | 173             | \$ 7,500          |
| 2029                                | 3,726             | 24              | \$ 3,750          |
| <b>Total</b>                        | <b>\$ 202,089</b> | <b>\$ 1,821</b> | <b>\$ 203,910</b> |

### Right-to-Use Subscription Liabilities

As of June 30, 2024, the University's right-to-use subscription liabilities consisted of \$1,137,119 for Ellucian Banner ERP software, \$765,318 for cloud storage, and \$2,358,556 for other various software subscription agreements.

The University debt service payments, including interest, required for these right-to-use leases payable as of June 30, 2024 are detailed below:

| <b>Fiscal Years Ending June 30,</b> | <b>Principal</b>    | <b>Interest</b>   | <b>Total</b>        |
|-------------------------------------|---------------------|-------------------|---------------------|
| 2025                                | \$ 1,578,961        | \$ 78,895         | \$ 1,657,856        |
| 2026                                | 1,341,787           | 44,974            | \$ 1,386,761        |
| 2027                                | 994,676             | 18,335            | \$ 1,013,011        |
| 2028                                | 289,671             | 8,417             | \$ 298,088          |
| 2029                                | 55,898              | 504               | \$ 56,402           |
| <b>Total</b>                        | <b>\$ 4,260,993</b> | <b>\$ 151,125</b> | <b>\$ 4,412,118</b> |

## Note 8: Defined Benefit Pension Plan

### Summary of Significant Accounting Policies

#### *Pensions*

The University of Northern Colorado participates in the State Division Trust Fund (SDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association of Colorado (PERA). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the SDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# NOTES TO THE FINANCIAL STATEMENTS

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## General Information about the Pension Plan

### ***Plan description***

Eligible employees of the University of Northern Colorado are provided with pensions through the SDTF—a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly.

PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

### ***Benefits provided as of December 31, 2023***

PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5% and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100% match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100% of the member's highest average salary and also cannot exceed the maximum benefit allowed by the federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50% or 100% on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

Upon meeting certain criteria, benefit recipients who elect to receive a lifetime retirement benefit generally receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S. Subject to the automatic adjustment provision (AAP) under C.R.S. § 24-51-413, eligible benefit recipients under the PERA benefit structure who began membership before January 1, 2007, and all eligible benefit recipients of the DPS benefit structure will receive the maximum annual increase (AI) or AI cap of 1.00% unless adjusted by the AAP. Eligible benefit recipients under the PERA benefit structure who began membership on or after January 1, 2007, will receive the lesser of an annual increase of the 1.00% AI cap or the average increase of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed a determined increase that would exhaust 10% of PERA's Annual Increase Reserve (AIR) for the SDTF. The AAP may raise or lower the aforementioned AI cap by up to 0.25% based on the parameters specified in C.R.S. § 24-51-413.

# NOTES TO THE FINANCIAL STATEMENTS

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Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. For Safety Officers whose disability is caused by an on-the-job injury, the five-year service requirement is waived and they are immediately eligible to apply for disability benefits. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

## ***Contributions provisions as of June 30, 2024***

Eligible employees of the University of Northern Colorado and the State are required to contribute to the SDTF at a rate set by Colorado statute. The contribution requirements for the SDTF are established under C.R.S. § 24-51-401, et seq. and § 24-51-413. Employee contribution rates for the period of July 1, 2023 through June 30, 2024 are summarized in the table below:

|  | July 1, 2023<br>Through<br>December 31, 2023 | January 1, 2024<br>Through<br>June 30, 2024 |
|--|--|---|
| Employee contribution (all employees except Safety Officers) | 11.00%                                       | 11.00%                                      |
| Safety Officers only   | 13.00%                                       | 13.00%                                      |

*Contribution rates for the SDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).*

The employer contribution requirements for all employees other than Safety Officers are summarized in the table below:

|  | July 1, 2023<br>Through<br>December 31, 2023 | January 1, 2024<br>Through<br>June 30, 2024 |
|--|--|---|
| Employer contribution rate   | 11.40%                                       | 11.40%                                      |
| Amount of employer contribution apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-208(1)(f) | -1.02%                                       | -1.02%                                      |
| Amount apportioned to the SDTF   | 10.38%                                       | 10.38%                                      |
| Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411                                    | 5.00%  | 5.00%                                       |
| Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411                      | 5.00%  | 5.00%                                       |
| Defined Contribution Supplement as specified in C.R.S. § 24-51-415   | 0.17%  | 0.21%                                       |
| <b>Total employer contribution rate to the SDTF</b>  | <b>20.55%</b>                                | <b>20.59%</b>                               |

Employer contributions are recognized by the SDTF in the period in which the compensation becomes payable to the member and the University of Northern Colorado is statutorily committed to pay the contributions to the SDTF. Employer contributions recognized by the SDTF from the University of Northern Colorado were \$6,247,880 for the year ended June 30, 2024.

## **Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

The net pension liability for the SDTF was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2022. Standard update procedures were used to roll-forward the total pension liability to December 31, 2023. The University of Northern Colorado's proportion of the net pension liability was based on its contributions to the SDTF for the calendar year 2023 relative to the total contributions of participating employers and the State as a nonemployer contributing entity for participating employers of the SDTF that are outside of the State's financial reporting entity.

## NOTES TO THE FINANCIAL STATEMENTS

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At June 30, 2024, the University of Northern Colorado reported a liability of \$78,121,940 for its proportionate share of the net pension liability.

At December 31, 2023, the University of Northern Colorado proportion was 0.77 percent, which was a decrease of 0.04 from its proportion measured as of December 31, 2022.

For the year ended June 30, 2024, the University of Northern Colorado recognized negative pension expense of \$660,024 and revenue of \$125,394 for support from the State as a nonemployer contributing entity.

On June 30, 2024, the University of Northern Colorado reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|  | <b>Deferred Outflows<br/>of Resources</b> | <b>Deferred Inflows<br/>of Resources</b> |
|--|---|--|
| Difference between expected and actual experience                                | \$ 1,276,984                              | \$ 414,823                               |
| Net difference between projected and actual earnings on pension plan investments | 5,673,989                                 | -  |
| Change in Proportionate Share  | 263,096                                   | 2,211,745                                |
| Difference in Total Employer Contribution and Proportionate Share Contribution   | -   | 16,830                                   |
| Contributions subsequent to the measurement date                                 | 3,050,986                                 | -  |
| <b>Total</b>   | <b>\$ 10,265,055</b>                      | <b>\$ 2,643,398</b>                      |

\$3,050,986 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| <b>Year Ended June 30:</b> |                     |
|----------------------------|---------------------|
| 2025                       | \$ (772,398)        |
| 2026                       | 2,114,082           |
| 2027                       | 4,769,944           |
| 2028                       | (1,540,957)         |
| 2029                       | -                   |
| Thereafter                 | -                   |
| <b>TOTAL</b>               | <b>\$ 4,570,671</b> |

# NOTES TO THE FINANCIAL STATEMENTS

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## *Actuarial assumptions*

The total pension liability in the December 31, 2022, actuarial valuation was determined using the following actuarial cost method, actuarial assumptions, and other inputs:

| Actuarial Cost Method   | Entry Age                               |
|---|---|
| Price Inflation   | 2.30%                                   |
| Real wage growth  | 0.70%                                   |
| Wage inflation  | 3.00%                                   |
| Salary increases, including wage inflation  |   |
| Members other than Safety Officers  | 3.30-10.90%                             |
| Safety Officers   | 3.20-12.40%                             |
| Long-term investment rate of return, net of pension plan investment expenses, including price inflation | 7.25%                                   |
| Discount rate   | 7.25%                                   |
| Post-retirement benefit increases:  |   |
| PERA benefit structure hired prior to 1/1/07 and DPS Benefit Structure (compounded annually)            | 1.00%                                   |
| PERA benefit structure hired after 12/31/06 <sup>1</sup>  | Financed by the Annual Increase Reserve |

The mortality tables described below are generational mortality tables developed on a benefit-weighted basis.

Pre-retirement mortality assumptions for members other than Safety Officers were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for Safety Officers were based upon the PubS-2010 Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for members other than Safety Officers were based upon the PubG-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 94% of the rates prior to age 80 and 90% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 87% of the rates prior to age 80 and 107% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for Safety Officers were based upon the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97% of the rates for all ages, with generational projection using scale MP-2019.
- **Females:** 105% of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions for members other than Safety Officers were based upon the PubNS-2010 Disabled Retiree Table using 99% of the rates for all ages with generational projection using scale MP-2019.

Disabled mortality assumptions for Safety Officers were based upon the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.

## NOTES TO THE FINANCIAL STATEMENTS

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The actuarial assumptions used in the December 31, 2022, valuations were based on the 2020 experience analysis, dated October 28, 2020, for the period January 1, 2016, through December 31, 2019. Revised economic and demographic assumptions were adopted by the PERA Board on November 20, 2020.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25% long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation, and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

| Asset Class    | Target Allocation | 30 Year Expected Geometric Real Rate of Return |
|----------------|-------------------|--|
| Global Equity  | 54.00%            | 5.60%  |
| Fixed Income   | 23.00%            | 1.30%  |
| Private Equity | 8.50%             | 7.10%  |
| Real Estate    | 8.50%             | 4.40%  |
| Alternatives   | 6.00%             | 4.70%  |
| <b>Total</b>   | <b>100.00%</b>    |  |

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

### **Discount rate**

The discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in SB 18-200, and required adjustments resulting from the 2018 and 2020 AAP assessments. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200 and required adjustments resulting from the 2018 and 2020 AAP assessments. Employer contributions also

# NOTES TO THE FINANCIAL STATEMENTS

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include current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103%, at which point the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.

- As specified in law, the State, as a nonemployer contributing entity, will provide an annual direct distribution of \$225 million (actual dollars), commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial FNP, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the FNP and the subsequent AIR benefit payments were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.
- Beginning with the December 31, 2023, measurement date and thereafter, the FNP as of the current measurement date is used as a starting point for the GASB 67 projection test.

Based on the above assumptions and methods, the SDTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on pension plan investments was applied to all periods of projected benefit payments to determine the TPL. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

## ***Sensitivity of the University of Northern Colorado's proportionate share of the net pension liability to changes in the discount rate***

The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage-point lower (6.25 percent) or one percentage-point higher (8.25 percent) than the current rate:

|  | 1% Decrease<br>(6.25%) | Current Discount Rate<br>(7.25%) | 1% Increase<br>(8.25%) |
|--|------------------------|----------------------------------|------------------------|
| Proportionate share of the net pension liability | \$ 102,105,302         | \$ 78,121,940                    | \$ 57,955,201          |

## ***Pension plan fiduciary net position***

Detailed information about the SDTF's fiduciary net position is available in PERA's Annual Comprehensive Financial Report which can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

## **Payables to the pension plan**

The University of Northern Colorado did not report payables to the SDTF as of June 30, 2024.

## Note 9: Other PERA Retirement Plans

### **Voluntary Investment Program (401(k) Defined Contribution Plan)**

#### ***Plan Description***

Employees of the University of Northern Colorado that are also members of the SDTF may voluntarily contribute to the Voluntary Investment Program, an Internal Revenue Code Section 401(k) defined contribution plan administered by PERA. Title 24, Article 51, Part 14 of the C.R.S., as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available Annual Report which includes additional information on the Voluntary Investment Program. That report can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

#### ***Funding Policy***

The Voluntary Investment Program is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under Title 24, Article 51, Section 1402 of the C.R.S., as amended. Employees are immediately vested in their own contributions, employer contributions, and investment earnings.

### **Defined Contribution Retirement Plan (DC Plan)**

#### ***Plan Description***

Employees of the State of Colorado hired on or after January 1, 2006, employees of certain community colleges hired on or after January 1, 2008, and certain classified employees of State Colleges and Universities hired on or after January 1, 2019, have the option to participate in the SDTF, a cost-sharing multiple-employer defined benefit pension plan, or the Defined Contribution Retirement Plan (PERA DC Plan).

The PERA DC Plan is an Internal Revenue Code Section 401(a) governmental profit-sharing defined contribution plan. Title 24, Article 51, Part 15 of the C.R.S., as amended, assigns the authority to establish Plan provisions to the PERA Board of Trustees. The DC Plan is also included in PERA's ACFR as referred to above.

#### ***Funding Policy***

All participating employees in the PERA DC Plan and the University of Northern Colorado are required to contribute a percentage of the participating employees' PERA-includable salary to the PERA DC Plan. The employee and employer contribution rates for the period July 1, 2023 through June 30, 2024 are summarized in the tables below:

|  | July 1, 2023<br>Through<br>December 31, 2023 | January 1, 2024<br>Through<br>June 30, 2024 |
|--|--|---|
| <b>Employee Contribution Rates</b>                           |  |   |
| Employee contribution (all employees except Safety Officers) | 11.00%                                       | 11.00%                                      |
| Safety Officers only   | 13.00%                                       | 13.00%                                      |
| <b>Employee Contribution Rates</b>                           |  |   |
| Employee contribution (all employees except Safety Officers) | 10.15%                                       | 10.15%                                      |
| Safety Officers only   | 12.85%                                       | 12.85%                                      |

*Rates are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).*

# NOTES TO THE FINANCIAL STATEMENTS

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Additionally, the employers are required to contribute AED and SAED to the SDTF as follows:

|  | July 1, 2023<br>Through<br>December 31, 2023 | January 1, 2024<br>Through<br>June 30, 2024 |
|--|--|---|
| Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411 <sup>1</sup>               | 5.00%  | 5.00%                                       |
| Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411 <sup>1</sup> | 5.00%  | 5.00%                                       |
| Automatic Adjustment Provision (AAP), as specified in C.R.S. § 24-51-413 <sup>1</sup>                      | 1.00%  | 1.00%                                       |
| Defined Contribution statutory contribution as specified in C.R.S. § 24-51-1505 <sup>1</sup>               | 0.25%  | 0.25%                                       |
| Defined Contribution Supplement as specified in C.R.S. § 24-51-415   | 0.17%  | 0.21%                                       |
| <b>Total employer contribution rate to the SDTF<sup>1</sup></b>  | <b>11.42%</b>                                | <b>11.46%</b>                               |

<sup>1</sup> Rates are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Contribution requirements are established under Title 24, Article 51, Section 1505 of the C.R.S., as amended. Participating employees of the PERA DC Plan are immediately vested in their own contributions and investment earnings and are immediately 50 percent vested in the amount of employer contributions made on their behalf. For each full year of participation, vesting of employer contributions increases by 10 percent. Forfeitures are used to pay expenses of the PERA DC Plan in accordance with PERA Rule 16.80 as adopted by the PERA Board of Trustees in accordance with Title 24, Article 51, Section 204 of the C.R.S. As a result, forfeitures do not reduce pension expense. Participating employees in the PERA DC Plan contributed \$8,678.

## Note 10: University Retirement Plans

On March 1, 1993, the Board of Trustees adopted an Optional Retirement Plan (ORP) for faculty and exempt-administrative staff. On the date of adoption, eligible University employees were offered the choice of remaining in PERA or participating in the ORP. New faculty and administrative staff members are required to enroll in the ORP unless they have one year or more of service credit with PERA at the date of hire.

The ORP is a defined contribution plan with three vendors: MetLife, TIAA-CREF, and VALIC. These vendors provide a range of investment accounts for participants. For fiscal year 2024, the employee contributed 8 percent and the University contributed 11.5 percent. The University's contributions to the ORP were \$7,479,355 in fiscal year 2024. All contributions are immediately invested in the employee's account. Normal retirement age for the ORP is 65. Benefits available to the employee at retirement are not guaranteed and are determined by contributions and the decisions made by participants for their individual investment accounts.

The University provides a 403(b) deferred compensation plan to the University President. The Board of Trustees approved a contribution of \$57,000 for fiscal year 2024 for the President.

## Note 11: Other Postemployment Benefits (OPEB)

### **OPEB**

The University of Northern Colorado participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

### **Plan Description**

Eligible employees of the University of Northern Colorado are provided with OPEB through the HCTF—a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended, and sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

### **Benefits Provided**

The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 *et seq.* specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare health benefits program is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

# NOTES TO THE FINANCIAL STATEMENTS

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## ***PERA Benefit Structure***

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5% reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

## ***Contributions***

Pursuant to Title 24, Article 51, Section 208(1) (f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02 percent of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the University of Northern Colorado is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from the University were \$297,680 for the year ended June 30, 2024.

## **OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

On June 30, 2024, the University of Northern Colorado reported a liability of \$1,882,082 for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2023, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2022. Standard update procedures were used to roll-forward the total OPEB liability to December 31, 2023. The University of Northern Colorado's proportion of the net OPEB liability was based on the University of Northern Colorado's contributions to the HCTF for the calendar year 2023 relative to the total contributions of participating employers to the HCTF.

As of December 31, 2023, the University of Northern Colorado's proportion was 0.26 percent, a decrease of .01 percent from its proportion measured as of December 31, 2022.

For the year ended June 30, 2024, the University of Northern Colorado recognized negative OPEB expense of \$413,783.

# NOTES TO THE FINANCIAL STATEMENTS

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At June 30, 2024, the University of Northern Colorado reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

|  | <b>Deferred Outflows<br/>of Resources</b> | <b>Deferred Inflows<br/>of Resources</b> |
|--|---|--|
| Difference between expected and actual experience                                | \$ -                                      | \$ 385,751                               |
| Changes of assumptions or other inputs   | 22,132                                    | 199,564                                  |
| Net difference between projected and actual earnings on pension plan investments | 58,209                                    | -  |
| Change in Proportionate Share  | -   | 647,552                                  |
| Difference in Total Employer Contribution and Proportionate Share Contribution   | -   | 2,024                                    |
| Contributions subsequent to the measurement date                                 | 148,243                                   | -  |
| <b>Total</b>   | <b>\$ 228,584</b>                         | <b>\$ 1,234,891</b>                      |

\$148,243 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

| <b>Year Ended June 30:</b> |                       |
|----------------------------|-----------------------|
| 2025                       | \$ (516,778)          |
| 2026                       | (315,224)             |
| 2027                       | (155,635)             |
| 2028                       | (115,128)             |
| 2029                       | (38,452)              |
| Thereafter                 | (13,333)              |
| <b>TOTAL</b>               | <b>\$ (1,154,550)</b> |

## *Actuarial assumptions*

The total OPEB liability in the December 31, 2022, actuarial valuation was determined using the following actuarial cost method, actuarial assumptions, and other inputs:

| Actuarial Cost Method  | Entry Age  |
|--|--|
| Price Inflation  | 2.30%  |
| Real wage growth   | 0.70%  |
| Wage inflation   | 3.00%  |
| Salary increases, including wage inflation   | 3.30%-10.90%   |
| Long-term investment rate of return, net of OPEB plan investment expenses, including price inflation | 7.25%  |
| Discount rate  | 7.25%  |
| Health care cost trend rates   |  |
| PERA benefit structure:  |  |
| Service-based premium subsidy  | 0.00%  |
| PERACare Medicare plans  | 7.00% in 2023, gradually decreasing to 4.50% in 2033 |
| Medicare Part A premiums   | 3.50% in 2023, gradually increasing to 4.50% in 2035 |
| DPS benefit structure:   |  |
| Service-based premium subsidy  | 0.00%  |
| PERACare Medicare plans  | N/A  |
| Medicare Part A premiums   | N/A  |

## NOTES TO THE FINANCIAL STATEMENTS

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Each year the per capita health care costs are developed by plan option; currently based on 2023 premium rates for the UnitedHealthcare Medicare Advantage Prescription Drug (MAPD) PPO plan #1, the UnitedHealthcare MAPD PPO plan #2, and the Kaiser Permanente MAPD HMO plan. Actuarial morbidity factors are then applied to estimate individual retiree and spouse costs by age, gender, and health care cost trend. This approach applies for all members and is adjusted accordingly for those not eligible for premium-free Medicare Part A for the PERA benefit structure.

| Age-Related Morbidity Assumptions |                        |                          |
|-----------------------------------|------------------------|--------------------------|
| Participant Age                   | Annual Increase (Male) | Annual Increase (Female) |
| 65-68                             | 2.2%                   | 2.3%                     |
| 69                                | 2.8%                   | 2.2%                     |
| 70                                | 2.7%                   | 1.6%                     |
| 71                                | 3.1%                   | 0.5%                     |
| 72                                | 2.3%                   | 0.7%                     |
| 73                                | 1.2%                   | 0.8%                     |
| 74                                | 0.9%                   | 1.5%                     |
| 75-85                             | 0.9%                   | 1.3%                     |
| 86 and older                      | 0.0%                   | 0.0%                     |

| Sample Age | MAPD PPO #1 with Medicare Part A |         | MAPD PPO #2 with Medicare Part A |        | MAPD HMO (Kaiser) with Medicare Part A |         |
|------------|----------------------------------|---------|----------------------------------|--------|--|---------|
|            | Retiree/Spouse                   |         | Retiree/Spouse                   |        | Retiree/Spouse                         |         |
|            | Male                             | Female  | Male                             | Female | Male                                   | Female  |
| 65         | \$1,692                          | \$1,406 | \$579                            | \$481  | \$1,913                                | \$1,589 |
| 70         | \$1,901                          | \$1,573 | \$650                            | \$538  | \$2,149                                | \$1,778 |
| 75         | \$2,100                          | \$1,653 | \$718                            | \$566  | \$2,374                                | \$1,869 |

| Sample Age | MAPD PPO #1 without Medicare Part A |         | MAPD PPO #2 without Medicare Part A |         | MAPD HMO (Kaiser) without Medicare Part A |         |
|------------|-------------------------------------|---------|-------------------------------------|---------|---|---------|
|            | Retiree/Spouse                      |         | Retiree/Spouse                      |         | Retiree/Spouse                            |         |
|            | Male                                | Female  | Male                                | Female  | Male                                      | Female  |
| 65         | \$6,469                             | \$5,373 | \$4,198                             | \$3,487 | \$6,719                                   | \$5,581 |
| 70         | \$7,266                             | \$6,011 | \$4,715                             | \$3,900 | \$7,546                                   | \$6,243 |
| 75         | \$8,026                             | \$6,319 | \$5,208                             | \$4,101 | \$8,336                                   | \$6,563 |

The 2023 Medicare Part A premium is \$506 per month.

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

## NOTES TO THE FINANCIAL STATEMENTS

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Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models, and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services are referenced in the development of these rates. Effective December 31, 2022, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The PERA benefit structure health care cost trend rates used to measure the TOL are summarized in the table below:

| Year  | PERACare<br>Medicare Plans | Medicare Part A<br>Premiums |
|-------|----------------------------|-----------------------------|
| 2023  | 7.00%                      | 3.50%                       |
| 2024  | 6.75%                      | 3.50%                       |
| 2025  | 6.50%                      | 3.75%                       |
| 2026  | 6.25%                      | 3.75%                       |
| 2027  | 6.00%                      | 4.00%                       |
| 2028  | 5.75%                      | 4.00%                       |
| 2029  | 5.50%                      | 4.00%                       |
| 2030  | 5.25%                      | 4.25%                       |
| 2031  | 5.00%                      | 4.25%                       |
| 2032  | 4.75%                      | 4.25%                       |
| 2033  | 4.50%                      | 4.25%                       |
| 2034  | 4.50%                      | 4.25%                       |
| 2035+ | 4.50%                      | 4.50%                       |

Mortality assumptions used in the December 31, 2022, valuation for the determination of the total pension liability for each of the Division Trust Funds as shown below, reflect generational mortality and were applied, as applicable, in the determination of the TOL for the HCTF, but developed using a headcount-weighted basis. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

Pre-retirement mortality assumptions for the State and Local Government Divisions (members other than Safety Officers) were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for Safety Officers were based upon the PubS-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for the School Division were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for the Judicial Division were based upon the PubG-2010(A) Above-Median Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the State and Local Government Divisions (members other than Safety Officers) were based upon the PubG-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 94% of the rates prior to age 80 and 90% of the rates for ages 80 and older, with generational projection using scale MP-2019.

## NOTES TO THE FINANCIAL STATEMENTS

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- **Females:** 87% of the rates prior to age 80 and 107% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for Safety Officers were based upon the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the School Division were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 112% of the rates prior to age 80 and 94% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 83% of the rates prior to age 80 and 106% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the Judicial Division were based upon the unadjusted PubG-2010(A) Above-Median Healthy Retiree Table with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97% of the rates for all ages, with generational projection using scale MP-2019.
- **Females:** 105% of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions for members other than Safety Officers were based upon the PubNS-2010 Disabled Retiree Table using 99% of the rates for all ages with generational projection using scale MP-2019.

Disabled mortality assumptions for Safety Officers were based upon the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.

The following health care costs assumptions were updated and used in the roll-forward calculation for the Trust Fund:

- Per capita health care costs in effect as of the December 31, 2022, valuation date for those PERACare enrollees under the PERA benefit structure who are expected to be age 65 and older and are not eligible for premium-free Medicare Part A benefits have been updated to reflect costs for the 2023 plan year.
- The morbidity rates used to estimate individual retiree and spouse costs by age and by gender were updated effective for the December 31, 2022, actuarial valuation. The revised morbidity rate factors are based on a review of historical claims experience by age, gender, and status (active versus retired) from actuary's claims data warehouse.
- The health care cost trend rates applicable to health care premiums were revised to reflect the then current expectation of future increases in those premiums.

Actuarial assumptions pertaining to per capita health care costs and their related trend rates are analyzed and updated annually by PERA Board's actuary, as discussed above.

# NOTES TO THE FINANCIAL STATEMENTS

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The actuarial assumptions used in the December 31, 2022, valuations were based on the 2020 experience analysis, dated October 28, 2020, and November 4, 2020, for the period January 1, 2016, through December 31, 2019. Revised economic and demographic assumptions were adopted by PERA's Board on November 20, 2020.

The long-term expected return on plan assets is reviewed as part of regularly scheduled experience studies performed at least every five years, and asset/liability studies, performed every three to five years for PERA. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25% long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

| Asset Class    | Target Allocation | 30 Year Expected Geometric Real Rate of Return |
|----------------|-------------------|--|
| Global Equity  | 54.00%            | 5.60%  |
| Fixed Income   | 23.00%            | 1.30%  |
| Private Equity | 8.50%             | 7.10%  |
| Real Estate    | 8.50%             | 4.40%  |
| Alternatives   | 6.00%             | 4.70%  |
| Total          | 100.00%           |  |

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25 percent.

## *Sensitivity of the University of Northern Colorado's proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates*

The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

|                                       | 1% Decrease in Trend Rates | Current Trend Rates | 1% Increase in Trend Rates |
|---------------------------------------|----------------------------|---------------------|----------------------------|
| Initial PERACare Medicare trend rate  | 5.75%                      | 6.75%               | 7.75%                      |
| Ultimate PERACare Medicare trend rate | 3.50%                      | 4.50%               | 5.50%                      |
| Initial Medicare Part A trend rate    | 2.50%                      | 3.50%               | 4.50%                      |
| Ultimate Medicare Part A trend rate   | 3.50%                      | 4.50%               | 5.50%                      |
| Net OPEB Liability                    | \$1,828,063                | \$1,882,082         | \$1,940,842                |

# NOTES TO THE FINANCIAL STATEMENTS

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## ***Discount rate***

The discount rate used to measure the total OPEB liability was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2023, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Estimated transfers of dollars into the HCTF representing a portion of purchase service agreements intended to cover the costs associated with OPEB benefits.
- Benefit payments and contributions were assumed to be made at the middle of the year.
- Beginning with the December 31, 2023, measurement date and thereafter, the FNP as of the current measurement date is used as a starting point for the GASB 74 projection test.
- As of the December 31, 2023, measurement date, the FNP and related disclosure components for the HCTF reflect payments related to the disaffiliation of Tri-County Health Department as a PERA-affiliated employer, effective December 31, 2022. As of the December 31, 2023, year-end, PERA recognized two additions for accounting and financial reporting purposes: a \$24 million payment received on December 4, 2023, and a \$2 million receivable. The employer disaffiliation payment and receivable allocations to the HCTF and Local Government Division Trust Fund were \$1.033 million and \$24.967 million, respectively.

Based on the above assumptions and methods, the HCTF's fiduciary net position was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

# NOTES TO THE FINANCIAL STATEMENTS

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## *Sensitivity of the University of Northern Colorado's proportionate share of the net OPEB liability to changes in the discount rate.*

The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

|   | 1% Decrease<br>(6.25%) | Current Discount Rate<br>(7.25%) | 1% Increase<br>(8.25%) |
|---|------------------------|----------------------------------|------------------------|
| Proportionate share of the net OPEB liability | \$ 2,222,975           | \$ 1,882,082                     | \$ 1,590,448           |

## *OPEB plan fiduciary net position.*

Detailed information about the HCTF's fiduciary net position is available in PERA's Annual Comprehensive Financial Report which can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

## **Note 12: Deferred Outflows and Inflows of Resources**

Deferred inflows and outflows result from deferred amounts on refunding bonds, right-to-use leases receivable, and transactions related to the University of Northern Colorado share of the Colorado Public Employees' Retirement Association (PERA) net pension and OPEB liabilities. Additional information on the University's debt portfolio can be found in *Note 7: Bonds, Notes Payable, Right-To-Use Leases Payable and Right-To-Use Subscriptions Payable*. Additional information related to the PERA pension plan and related net pension liability can be found in *Note 8: Defined Benefit Pension Plan*, while additional information related to other postemployment benefits and related OPEB liability can be found in *Note 11: Other Postemployment Benefits (OPEB)*.

### ***Deferred Outflows and Inflows on Debt Refundings***

The deferred amounts from refunding bond issues result from the difference in the carrying value of the refunded debt and its reacquisition price. These amounts are deferred and amortized over the life of the refunding debt. As of June 30, 2024, the University had deferred outflows on debt refundings of \$2,010,468 and deferred inflows related to debt refundings of \$597,208.

### ***Deferred Inflows Related to Leases***

As a result of the implementation of GASB 87, *Leases*, the University, serving in a lessor capacity, is required to recognize a lease receivable and a deferred inflow of resources for certain lease transactions. The deferred inflows of resources on right-to-use leases receivable are amortized over the life of the lease arrangement. As of June 30, 2024, the University had deferred inflows related to leases of \$2,404,685.

### ***Deferred Outflows and Inflows Related to Pension and OPEB***

The deferred outflows and deferred inflows of resources that are related to the PERA net pension liabilities and the net OPEB liabilities result from circumstances that affect the net pension liability such as:

- Changes in benefit terms
- Changes in economics and demographic assumptions
- Differences between economic and demographic assumptions and actual experience

# NOTES TO THE FINANCIAL STATEMENTS

- Differences between expected and actual investment returns

Deferred outflows and deferred inflows of resources can also result from changes in University of Northern Colorado's proportionate share of the net pension and OPEB liabilities, which is based on University of Northern Colorado's contributions as a percentage of total employer contributions during the measurement period of the Plan.

Deferred inflows of resources or deferred outflows of resources are amortized to expense over a five-year period or the average remaining service period of plan members, which changes annually. The PERA and OPEB net pension liabilities have a measurement date of December 31 annually. Each year the contributions that University of Northern Colorado makes after the Plan measurement date from January 1 to June 30 will be recorded as a deferred outflow of resources and will be recognized as a reduction of the net pension and OPEB liabilities in the following fiscal year. As of June 30, 2024, the University had deferred outflows related to pensions of \$10,265,055 and deferred inflows related to pensions of \$2,643,398. As of June 30, 2024, the University had deferred outflows on OPEB of \$228,584 and deferred inflows on OPEB of \$1,234,891.

## ***Deferred Inflows Related to the Proposed College of Osteopathic Medicine***

As part of Colorado House Bill 24-1231, *State Funding for Higher Education Projects*, which provides funding for the University's proposed College of Osteopathic Medicine, \$41,250,000 was transferred from the State to the University to be held in escrow for the duration of the accreditation process. In accordance with the House Bill, the University has recognized this amount as deferred inflows as of June 30, 2024.

## **Note 13: Operating Expenses by Function Compared with Operating Expenses by Natural Classification**

| For the Year Ended June 30, 2024 |                    |               |                        |                              |              |              |               |                |
|----------------------------------|--------------------|---------------|------------------------|------------------------------|--------------|--------------|---------------|----------------|
|                                  | Wages and Benefits | Cost of Sales | Other Current Expenses | Scholarships and Fellowships | Utilities    | Travel       | Depreciation  | Total          |
| Instruction                      | \$ 55,171,101      | \$ (22,749)   | \$ 3,886,955           | \$ 4,212                     | \$ -         | \$ 538,596   | \$ -          | \$ 59,578,115  |
| Research                         | 6,688,748          | -             | 1,083,830              | 4,540                        | -            | 227,604      | -             | 8,004,722      |
| Public Service                   | 2,139,677          | 146,620       | 959,715                | -                            | -            | 66,411       | -             | 3,312,423      |
| Academic Support                 | 21,768,590         | 5,209         | 6,189,410              | 1,500                        | -            | 91,679       | -             | 28,056,388     |
| Student Services                 | 14,673,583         | 75,727        | 6,168,792              | 52,325                       | 337,652      | 164,619      | -             | 21,472,698     |
| Institutional Support            | 14,389,237         | 1,076,512     | 5,664,729              | -                            | (3,394)      | 130,622      | -             | 21,257,706     |
| Operation of Plant               | 8,387,024          | -             | 942,415                | -                            | 3,154,842    | 3,634        | -             | 12,487,915     |
| Scholarships                     | 54,639             | -             | 16,360                 | 15,032,355                   | -            | -            | -             | 15,103,354     |
| Auxiliary                        | 15,104,377         | 11,741,822    | 3,670,603              | 115                          | 2,764,047    | 2,935,495    | -             | 36,216,459     |
| Depreciation                     | -                  | -             | -                      | -                            | -            | -            | 19,462,792    | 19,462,792     |
| Total Operating Expenses         | \$ 138,376,976     | \$ 13,023,141 | \$ 28,582,809          | \$ 15,095,047                | \$ 6,253,147 | \$ 4,158,660 | \$ 19,462,792 | \$ 224,952,572 |

| For the Year Ended June 30, 2023 |                    |               |                        |                              |              |              |               |                |
|----------------------------------|--------------------|---------------|------------------------|------------------------------|--------------|--------------|---------------|----------------|
|                                  | Wages and Benefits | Cost of Sales | Other Current Expenses | Scholarships and Fellowships | Utilities    | Travel       | Depreciation  | Total          |
| Instruction                      | \$ 52,881,369      | \$ (28,834)   | \$ 5,362,915           | \$ 1,218                     | \$ -         | \$ 632,948   | \$ -          | \$ 58,849,616  |
| Research                         | 7,299,498          | -             | 1,139,096              | 2,463                        | -            | 282,567      | -             | 8,723,624      |
| Public Service                   | 1,831,699          | 90,732        | 673,638                | 1,000                        | -            | 30,841       | -             | 2,627,910      |
| Academic Support                 | 20,287,151         | 3,751         | 5,221,542              | -                            | -            | 117,284      | -             | 25,629,728     |
| Student Services                 | 13,996,966         | 108,371       | 5,257,174              | 61,849                       | 368,964      | 282,672      | -             | 20,075,996     |
| Institutional Support            | 12,624,362         | 309,649       | 7,037,787              | -                            | -            | 244,504      | -             | 20,216,302     |
| Operation of Plant               | 8,283,959          | -             | 503,382                | -                            | 3,505,139    | 1,576        | -             | 12,294,056     |
| Scholarships                     | 81,300             | -             | 8,911                  | 13,398,509                   | -            | 597          | -             | 13,489,317     |
| Auxiliary                        | 13,841,757         | 9,981,864     | 3,649,400              | -                            | 3,098,398    | 2,739,138    | -             | 33,310,557     |
| Depreciation                     | -                  | -             | -                      | -                            | -            | -            | 19,829,512    | 19,829,512     |
| Total Operating Expenses         | \$ 131,128,061     | \$ 10,465,533 | \$ 28,853,845          | \$ 13,465,039                | \$ 6,972,501 | \$ 4,332,127 | \$ 19,829,512 | \$ 215,046,618 |

# NOTES TO THE FINANCIAL STATEMENTS

## Summary of Wages and Benefits

| <b>Wages and Benefits</b><br>For the Year Ended June 30, |                       |                       |
|--|-----------------------|-----------------------|
|  | <b>2024</b>           | <b>2023</b>           |
| Faculty  | \$ 40,891,151         | \$ 39,883,667         |
| Administrative   | 42,471,224            | 38,474,131            |
| Graduate and Teaching Assistants                         | 11,478,046            | 10,611,112            |
| Classified   | 14,279,330            | 13,483,270            |
| Student  | 7,131,139             | 6,583,787             |
| Other  | 377,847               | 473,531               |
| Subtotal wages   | <u>116,628,737</u>    | <u>109,509,498</u>    |
| Fringe benefits  | 29,242,212            | 28,446,046            |
| Fringe benefits (GASB 68)                                | (6,782,510)           | (6,146,422)           |
| Fringe benefits (GASB 75)                                | (711,463)             | (681,061)             |
| Total wages and benefits                                 | <u>\$ 138,376,976</u> | <u>\$ 131,128,061</u> |

## Note 14: Legislative Appropriations

### Appropriated Funds

The Colorado State Legislature establishes spending authority to the University in its annual Long Appropriations Bill. For the year ended June 30, 2024, the University had a total appropriation of \$63,120,632 and appropriated expenditures were within the authorized spending authority.

The University's appropriated funds consisted of \$15,049,376 received from students who qualified for stipends from the College Opportunity Fund and \$48,071,256 as Fee-For-Service contract revenue. All other revenues and expenses reported by the University represent non-appropriated funds and are excluded from the annual appropriations bill. Non-appropriated funds include tuition and fees, grants and contracts, gifts, indirect cost recoveries, auxiliary revenues, and other revenue sources.

### State Capital Appropriations

Capital appropriations from the state generally fall into three categories: capital construction, cash-funded appropriated projects, and controlled maintenance. The revenue is recognized in the Statement of Revenues, Expenses, and Changes in Net Position to the extent of expenditures in the current year. UNC recognized \$3,315,085 in capital appropriations revenue in fiscal year 2024.

## Note 15: Commitments and Contingencies

### Government Grants

The University is currently participating in numerous grants from various departments and agencies of the federal and state governments. The utilization of grant proceeds must be for allowable and eligible purposes. Single audits and audits by the granting department or agency may result in requests for reimbursement of unused grant proceeds or disallowed expenditures. Upon notification of final approval by the granting department or agency, the grants are considered closed.

# NOTES TO THE FINANCIAL STATEMENTS

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## Collateral for State Treasury Certificates of Participation

On November 6, 2008, the State Treasury entered into a lease purchase agreement under which a trustee issued \$230,845,000 of State of Colorado Higher Education Capital Construction Lease Purchase Financing Program Certificates of Participation, Series 2008. The University's Butler-Hancock interior renovation project was funded with \$11,591,235 from the lease purchase agreement as a state appropriation and Parsons Hall was provided as collateral.

In November 2017, UNC's Board of Trustees approved collateralization of the Jackson Soccer Team building (Current Replacement Value is \$2.8 million) for financing UNC's Senate Bill 17-267 Controlled Maintenance projects. The State Treasury issued Certificates of Participation under the Senate Bill in late September 2018. UNC has three capital projects approved for \$2.1 million.

During the 2020 legislative session, House Bill 20-1377 specified that proceeds related to Senate Bill 17-267 lease purchase agreement be credited to the capital construction fund and appropriated for controlled maintenance projects. House Bill 20-1408 appropriated \$3.8 million to the University for the replacement of a boiler.

## Note 16: Risk Management

The University is subject to risks of loss from liability for accident, property damage, and personal injury. To mitigate these risks the University has purchased the following insurance:

- General liability, including law enforcement legal liability, covered by Philadelphia for an aggregate of \$3,000,000 and per occurrence of \$1,000,000 with no deductible.
- Professional liability covered by Philadelphia for an aggregate of \$3,000,000 with a \$25,000 deductible.
- Automobile liability covered by Philadelphia for \$1,000,000 with no deductible.
- Educator's errors and omissions covered by RSUI Group, Inc. for \$3,000,000 with a \$50,000 deductible.
- Employment practices liability covered by RSUI Group, Inc. for \$3,000,000 with a \$75,000 deductible.
- Worker's compensation covered by Pinnacol Assurance for \$500,000/\$500,000/\$500,000 with a \$1,000 deductible.
- Umbrella liability covered by Philadelphia for \$5,000,000 with a self-insured retention of \$10,000.
- Fidelity (employee dishonesty) covered by Travelers for \$3,000,000 with a \$25,000 deductible.
- Other property covered by Affiliated FM Insurance Company with a limit of \$750,000,000, with a \$100,000 deductible for most locations (\$500,000 for a few exceptions), a flood deductible of \$250,000, and wind/hail deductible of 3%.

The University became fully insured through several insurance companies in 2006 and is covered by insurance for everything above its reserve and deductible. The coverage in fiscal year 2024 is consistent with previous years and there have been no significant reductions in coverage. There have been no settlements exceeding coverage. The University uses a fringe benefit and risk management fund to pay expenses related to workers compensation and other liability insurance. The University's liability on June 30, 2024, was \$201,000 which represents deductibles based on an analysis of claims.

## Note 17: Other Disclosures

### Multi-Year Employment Contracts

During fiscal year 2024, the University had four multi-year employment contracts for athletic coaches. The intent of the multi-year terms (four years) is to allow the coaches sufficient time to recruit and build successful athletic teams. These contracts are subject to termination for just cause and funds availability.

## Note 18: Subsequent Events

During the 2024 legislative session, House Bill 24-1231 authorized the issuance of Certificates of Participation to fund the construction of Higher Education Health Sciences Facilities at four Colorado Institutions of Higher Education, including UNC. On October 10, 2024, the State Treasury issued Certificates of Participation under the House Bill. \$127,542,028 was allocated to UNC for the building of the proposed College of Osteopathic Medicine facility. The new facility, which will be constructed on the current site of Bishop-Lehr Hall, was provided as collateral.

**Required  
Supplementary  
Information**

# REQUIRED SUPPLEMENTARY INFORMATION

University of Northern Colorado  
Schedule of Required Supplementary Information  
June 30, 2024

Schedule of University's Proportionate Share of PERA Pension Liability

| Measurement Date  | Proportion of Collective Net Pension Liability (A) | Proportionate Share of Collective Net Pension Liability (B) | Covered Payroll (C) | Proportionate Share of Net Pension Liability as a percentage of covered payroll (B/C) | Plan's Fiduciary Net Position as a Percentage of Total Pension Liability |
|-------------------|--|---|---------------------|---|--|
| December 31, 2014 | 1.32%  | \$ 124,356,394  | \$ 35,490,833       | 350.39%   | 59.84%   |
| December 31, 2015 | 1.27%  | \$ 134,262,416  | \$ 35,609,043       | 377.05%   | 56.11%   |
| December 31, 2016 | 1.26%  | \$ 231,167,892  | \$ 36,078,990       | 640.73%   | 42.59%   |
| December 31, 2017 | 1.20%  | \$ 239,421,801  | \$ 35,339,262       | 677.50%   | 43.20%   |
| December 31, 2018 | 1.10%  | \$ 127,932,022  | \$ 34,392,235       | 371.98%   | 55.11%   |
| December 31, 2019 | 1.02%  | \$ 99,147,013   | \$ 32,633,433       | 303.82%   | 62.24%   |
| December 31, 2020 | 0.91%  | \$ 86,476,674   | \$ 30,281,029       | 285.58%   | 65.34%   |
| December 31, 2021 | 0.80%  | \$ 58,983,574   | \$ 26,938,570       | 218.96%   | 73.05%   |
| December 31, 2022 | 0.81%  | \$ 88,229,517   | \$ 28,611,779       | 308.37%   | 60.63%   |
| December 31, 2023 | 0.77%  | \$ 78,121,940   | \$ 30,178,000       | 258.87%   | 64.37%   |

Schedule of University's Contributions to PERA Pension

| As of June 30 | Statutorily Required Contributions | Contributions in Relation to Statutorily Required Contributions | Contribution Excess/ (Deficiency) | Covered Payroll | Contributions Recognized as a Percentage of Covered Payroll |
|---------------|------------------------------------|---|-----------------------------------|-----------------|---|
| 2015          | \$ 6,451,658                       | \$ 5,990,532  | \$ -                              | \$ 35,762,254   | 16.75%  |
| 2016          | \$ 6,691,529                       | \$ 6,286,794  | \$ -                              | \$ 35,566,846   | 17.68%  |
| 2017          | \$ 7,047,703                       | \$ 6,692,426  | \$ -                              | \$ 36,058,201   | 18.56%  |
| 2018          | \$ 7,006,658                       | \$ 6,654,918  | \$ -                              | \$ 35,065,038   | 18.98%  |
| 2019          | \$ 6,685,480                       | \$ 7,237,401  | \$ -                              | \$ 33,493,592   | 21.61%  |
| 2020          | \$ 6,444,633                       | \$ 6,897,878  | \$ -                              | \$ 31,925,965   | 21.61%  |
| 2021          | \$ 5,736,499                       | \$ 5,459,922  | \$ -                              | \$ 27,933,542   | 19.55%  |
| 2022          | \$ 5,751,763                       | \$ 6,104,246  | \$ -                              | \$ 27,845,563   | 21.92%  |
| 2023          | \$ 6,206,972                       | \$ 7,523,760  | \$ -                              | \$ 29,322,770   | 25.66%  |
| 2024          | \$ 6,427,372                       | \$ 6,247,880  | \$ -                              | \$ 30,334,650   | 20.60%  |

## REQUIRED SUPPLEMENTARY INFORMATION

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### Notes to Required Supplementary Information (Net Pension Liability) – Fiscal Year 2024 Changes in actuarial assumptions or other inputs

There were no changes made to actuarial methods or assumptions for the December 31, 2023 measurement period for pension compared to the prior year.

There were no changes made to actuarial methods or assumptions for the December 31, 2022 measurement period for pension compared to the prior year.

Changes in assumptions or other input effective for the December 31, 2021 measurement period are as follows:

- The assumption used to value the automatic increase cap benefit provision was changed from 1.25 percent to 1.00 percent

Changes in assumptions or other input effective for the December 31, 2020 measurement period are as follows:

- The price inflation assumption was lowered from 2.40 percent to 2.30 percent, and the wage inflation assumption was lowered from 3.50 percent to 3.00 percent.
- The real rate of investment return assumption was increased to 4.95 percent per year, net of investment expenses from 4.85 percent per year, net of investment expenses.
- Salary scale assumptions were revised to align with the revised economic assumptions and to more closely reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The pre-retirement mortality assumption for the State Division (members other than Safety Officers) was changed to the PubG-2010 Employee Table with generational projection using scale MP-2019.
- The pre-retirement mortality assumption for the Judicial Division was changed to the PubG-2010(A) Above Median Employee Table with generational projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for the State Division (Members other than Safety Officers) was changed to the PubG-2010 Health Retiree Table, adjusted as follows:
  - Males: 94 percent of the rates prior to age 80 and 90 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
  - Females: 87 percent of the rates prior to age 80 and 107 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for Safety Officers was changed to the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.
- The disabled mortality assumption for the Division Trust Funds (Members other than Safety Officers) was changed to the PubNS-2010 Disabled Retiree Table with generational projection using scale MP-2019.

## REQUIRED SUPPLEMENTARY INFORMATION

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- The disability mortality assumption for Safety Officers was changed to the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.
- The mortality tables described above are generational mortality tables on a benefit-weighted basis.

**Changes in assumptions or other input effective for the December 31, 2019 measurement period are as follows:**

- The assumption used to value the annual increase (AI) cap benefit provision was changed from 1.50% to 1.25%.

**Changes in assumptions or other inputs effective for the December 31, 2018 measurement period are as follows:**

- The assumed investment rate of return of 7.25% was used as the discount rate, rather than using the blended rate of 4.72%

**Changes in assumptions or other inputs effective for the December 31, 2017 measurement period are as follows:**

- The discount rate was lowered from 5.26% to 4.72%.

**Changes in assumptions or other inputs effective for the December 31, 2016 measurement period are as follows:**

- The investment return assumption was lowered from 7.50% to 7.25%.
- The price inflation assumption was lowered from 2.80% to 2.40%.
- The real rate of investment return assumption increased from 4.70% per year, net of investment expenses, to 4.85% per year, net of investment expenses.
- The wage inflation assumption was lowered from 3.90% to 3.50%.
- The mortality tables were changed from RP-2000 Combined Mortality Table for Males and Females, as appropriate, with adjustments for mortality improvements based on a projection scale of Scale AA to 2020 to RP-2014 White Collar Employee Mortality for active employees, RP2014 Healthy Annuitant Mortality tables projected to 2020 using the MP-2015 projection scale for retirees, or RP-2014 Disabled Retiree Mortality Table for disabled retirees.
- The discount rate was lowered from 7.50% to 5.26%.

**There were no changes in terms or assumptions for the December 31, 2015 measurement period for pension compared to the prior year.**

**There were no changes in terms or assumptions for the December 31, 2014 measurement period for pension compared to the prior year.**

**Changes in assumptions or other input effective for the December 31, 2013 measurement period are as follows:**

- The investment return assumption was lowered from 8.00% to 7.50%
- The price inflation assumption was lowered from 3.50% to 2.80%

## REQUIRED SUPPLEMENTARY INFORMATION

- The wage inflation assumption was lowered from 4.25% to 3.90%

| University of Northern Colorado<br>Schedule of Required Supplementary Information<br>June 30, 2024 |   |  |                     |  |   |  |
|--|---|--|---------------------|--|---|--|
| Schedule of University's Proportionate Share of PERA OPEB Liability*                               |   |  |                     |  |   |  |
| Measurement Date*  | Proportion of Collective Net OPEB Liability (A) | Proportionate Share of Collective Net OPEB Liability (B) | Covered Payroll (C) | Proportionate Share of OPEB Liability as a percentage of covered payroll (B/C) | Plan's Fiduciary Net Position as a Percentage of Total OPEB Liability |  |
| December 31, 2016  | 0.45%   | \$ 5,857,937   | \$ 35,675,310       | 16.42%   | 16.84%  |  |
| December 31, 2017  | 0.43%   | \$ 5,574,596   | \$ 34,823,924       | 16.01%   | 17.53%  |  |
| December 31, 2018  | 0.40%   | \$ 5,437,725   | \$ 33,803,091       | 16.09%   | 17.03%  |  |
| December 31, 2019  | 0.36%   | \$ 4,000,432   | \$ 32,002,030       | 12.50%   | 24.49%  |  |
| December 31, 2020  | 0.32%   | \$ 3,031,644   | \$ 29,503,550       | 10.28%   | 32.78%  |  |
| December 31, 2021  | 0.27%   | \$ 2,351,885   | \$ 26,106,609       | 9.01%  | 39.40%  |  |
| December 31, 2022  | 0.27%   | \$ 2,226,533   | \$ 27,672,575       | 8.05%  | 38.57%  |  |
| December 31, 2023  | 0.26%   | \$ 1,882,082   | \$ 29,139,898       | 6.46%  | 46.16%  |  |

| Schedule of University's Contributions to PERA OPEB* |                                    |   |                                   |                 |   |  |
|--|------------------------------------|---|-----------------------------------|-----------------|---|--|
| As of June 30*                                       | Statutorily Required Contributions | Contributions in Relation to Statutorily Required Contributions | Contribution Excess/ (Deficiency) | Covered Payroll | Contributions Recognized as a Percentage of Covered Payroll |  |
| 2018   | \$ 351,740                         | \$ 351,740  | \$ -                              | \$ 34,484,267   | 1.02%   |  |
| 2019   | \$ 335,242                         | \$ 335,242  | \$ -                              | \$ 32,866,862   | 1.02%   |  |
| 2020   | \$ 319,000                         | \$ 319,000  | \$ -                              | \$ 31,274,510   | 1.02%   |  |
| 2021   | \$ 276,810                         | \$ 276,810  | \$ -                              | \$ 27,138,236   | 1.02%   |  |
| 2022   | \$ 275,757                         | \$ 275,757  | \$ -                              | \$ 27,035,000   | 1.02%   |  |
| 2023   | \$ 289,250                         | \$ 289,250  | \$ -                              | \$ 28,357,843   | 1.02%   |  |
| 2024   | \$ 297,680                         | \$ 297,680  | \$ -                              | \$ 29,184,314   | 1.02%   |  |

\*GASB Statement No. 75 was implemented during fiscal year 2017. As information becomes available, each subsequent year will be added until a full 10-year trend is compiled.

## REQUIRED SUPPLEMENTARY INFORMATION

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### Notes to Required Supplementary Information (Other Post-Employment Benefits) – Fiscal Year 2024 Changes in benefit terms and actuarial assumptions

There were no changes in assumptions or other inputs effective for the December 31, 2023 measurement period for OPEB.

Changes in assumptions or other inputs effective for the December 31, 2022 measurement period are as follows:

- The timing of the retirement decrement was adjusted to middle of year.

There were no changes in assumptions or other inputs effective for the December 31, 2021 measurement period for OPEB.

Changes in assumptions or other inputs effective for the December 31, 2020 measurement period are as follows:

- The price inflation assumption was lowered from 2.40 percent to 2.30 percent, and the wage inflation assumption was lowered from 3.50 percent to 3.00 percent.
- The real rate of investment return assumption was increased to 4.95 percent per year, net of investment expenses from 4.85 percent per year, net of investment expenses.
- Salary scale assumptions were revised to align with the revised economic assumptions and to more closely reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The pre-retirement mortality assumption for the State Division (members other than Safety Officers) was changed to the PubG-2010 Employee Table with generational projection using scale MP-2019.
- The pre-retirement mortality assumption for the Judicial Division was changed to the PubG-2010(A) Above Median Employee Table with generational projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for the State Division (Members other than Safety Officers) was changed to the PubG-2010 Health Retiree Table, adjusted as follows:
  - Males: 94 percent of the rates prior to age 80 and 90 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
  - Females: 87 percent of the rates prior to age 80 and 107 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for Safety Officers was changed to the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for the Judicial Division was changed to the unadjusted PubG-2010(A) Above-Median Healthy Retiree Table with generational projection using scale MP-2019. The post-retirement non-disability beneficiary mortality assumption for the Division Trust Funds was changed to the Pub-2010 Contingent Survivor Table, adjusted as follows:
  - Males: 97 percent of the rates for all ages, with generational projection using scale MP-2019.

## REQUIRED SUPPLEMENTARY INFORMATION

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- Females: 105 percent of the rates for all ages, with generational projection using scale MP-2019.
- The disabled mortality assumption for the Division Trust Funds (Members other than Safety Officers) was changed to the PubNS-2010 Disabled Retiree Table with generational projection using scale MP-2019.
- The disability mortality assumption for Safety Officers was changed to the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.
- The mortality tables described above are generational mortality tables on a benefit-weighted basis.

**There were no changes in assumptions or other inputs effective for the December 31, 2019 measurement period for OPEB.**

**There were no changes in assumptions or other inputs effective for the December 31, 2018 measurement period for OPEB compared to the prior year.**

**There were no changes in assumptions or other inputs effective for the December 31, 2017 measurement period for OPEB.**



UNIVERSITY OF  
NORTHERN  
COLORADO

## University Administration

### BOARD OF TRUSTEES AS OF JUNE 30, 2024

#### **Richard L. Monfort**

Chair of the Board of Trustees  
Businessman and Investor

#### **Stephen Jordan, Ph.D.**

Vice Chair of the Board of Trustees  
Retired Higher Education Administrator

#### **Gregory Anton**

Chair of the Finance and Audit Committee  
Retired Partner, BDO USA

#### **Maia Babbs**

Founder and CEO of Lariat Wealth  
Management

#### **Patricia Barela Rivera**

President, PBR Solutions

#### **Dr. Shashwata Prateek Dutta**

Policy Director, Democrats for Education  
Reform

#### **Annette Martinez**

Retired Senior Vice President for State Farm  
Mutual Automobile Insurance Company

#### **Angela Vaughan**

Faculty Trustee  
University of Northern Colorado

#### **Jazmin Martinez**

Student Trustee  
University of Northern Colorado

### ADMINISTRATION AS OF JUNE 30, 2024

#### **Andy Feinstein**

President

#### **Kirsty Fleming**

Provost & Executive Vice President

#### **Dale Pratt**

Vice President & Chief Financial Officer  
Interim Vice President of Student Affairs  
Treasurer to the Board of Trustees

#### **Tamra English**

General Counsel and  
Secretary to the Board of Trustees

#### **Darren Dunn**

Director of Athletics

#### **Allie Steg Haskett**

Vice President for University Advancement

#### **Jennifer Almquist**

Chief of Staff

#### **Britney Kyle**

Faculty Senate Chair, Professor of  
Anthropology

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND  
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

The Members of the Legislative Audit Committee  
University of Northern Colorado Board of Trustees  
Greeley, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities and the discretely presented component unit of the University of Northern Colorado ("University") as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the University's basic financial statements, and have issued our report thereon dated January 7, 2025. Our report includes a reference to other auditors who audited the financial statements of the University of Northern Colorado Foundation, Incorporated ("Foundation"), as described in our report on the University's financial statements. The financial statements of the Foundation were not audited in accordance with *Government Auditing Standards*. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the University's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, we do not express an opinion on the effectiveness of the University's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

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(Continued)

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the University's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Crowe LLP*

Crowe LLP

Denver, Colorado  
January 7, 2025

The Members of the Legislative Audit Committee  
University of Northern Colorado Board of Trustees  
Greeley, Colorado

Professional standards require that we communicate certain matters to keep you adequately informed about matters related to the financial statement audit that are, in our professional judgment, significant and relevant to your responsibilities in overseeing the financial reporting process. We communicate such matters in this report.

**AUDITOR'S RESPONSIBILITY UNDER AUDITING STANDARDS GENERALLY ACCEPTED IN THE UNITED STATES OF AMERICA**

Our responsibility is to form and express an opinion about whether the financial statements that have been prepared by management with your oversight are presented fairly, in all material respects, in conformity with accounting principles generally accepted in the United States of America. The audit of the financial statements does not relieve you of your responsibilities and does not relieve management of their responsibilities. Refer to our engagement letter with the University of Northern Colorado ("University") for further information on the responsibilities of management and of Crowe LLP.

**AUDITOR'S RESPONSIBILITY UNDER GOVERNMENT AUDITING STANDARDS**

As part of obtaining reasonable assurance about whether the University's financial statements are free of material misstatement, we performed tests of the University's compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts or disclosures. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**OTHER INFORMATION IN DOCUMENTS CONTAINING AUDITED FINANCIAL STATEMENTS**

Our responsibility for other information in documents containing the University's financial statements and our auditor's report thereon does not extend beyond the financial information identified in our auditor's report, and we have no obligation to perform any procedures to corroborate other information contained in these documents. We have, however, read the other information included in the University's report, and no matters came to our attention that cause us to believe that such information, or its manner of presentation, is materially inconsistent with the information, or manner of its presentation, appearing in the financial statements.

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(Continued)

## **SIGNIFICANT ACCOUNTING POLICIES AND MANAGEMENT JUDGMENTS AND ACCOUNTING ESTIMATES**

**Significant Accounting Policies:** Those Charged with Governance should be informed of the initial selection of and changes in significant accounting policies or their application. Also, Those Charged with Governance should be aware of methods used to account for significant unusual transactions and the effect of significant accounting policies in controversial or emerging areas where there is a lack of authoritative consensus. We believe management has the primary responsibility to inform Those Charged with Governance about such matters. To assist Those Charged with Governance in its oversight role, we also provide the following.

| <b>Accounting Standard</b>   | <b>Impact of Adoption</b>  |
|--|--|
| <b>GASB Statement No. 100, “Accounting Changes and Error Corrections”</b><br><br>Provides guidance for various categories of accounting changes or error corrections and prescribes the applicable accounting and financial reporting guidance for each category. The statement also establishes how accounting changes and error corrections should be displayed in financial statements, disclosed in notes, and presented in required supplementary information (RSI) and supplementary information (SI). | Adoption of this Statement did not have an impact on the University’s financial position or results of operations. |
| <b>Significant Unusual Transactions.</b>   | No such matters noted  |
| <b>Significant Accounting Policies in Controversial or Emerging Areas.</b>   | No such matters noted  |

**Management Judgments and Accounting Estimates:** Further, accounting estimates are an integral part of the financial statements prepared by management and are based upon management’s current judgments. These judgments are based upon knowledge and experience about past and current events and assumptions about future events. Certain estimates are particularly sensitive because of their significance and because of the possibility that future events affecting them may differ markedly from management’s current judgments and may be subject to significant change in the near term.

The following describes the significant accounting estimates reflected in the University’s year-end financial statements, the process used by management in formulating these particularly sensitive accounting estimates and the primary basis for our conclusions regarding the reasonableness of those estimates.

| <b>Significant Accounting Estimate</b> | <b>Process Used by Management</b>  | <b>Basis for Our Conclusions</b>   |
|--|--|--|
| Allowance for Doubtful Accounts        | The allowance for doubtful accounts was determined by management by a process involving consideration of past experiences, current aging information, contacts with the customers, and other available data including environmental factors such as industry, geographical and economic factors. | We tested this accounting estimate by analytically reviewing receivable amounts. |

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(Continued)

| Significant Accounting Estimate        | Process Used by Management   | Basis for Our Conclusions  |
|--|--|--|
| Fair Values of Investments             | The disclosure of fair values of investments requires management to use certain assumptions and estimates pertaining to the fair values of its investments.  | We tested the propriety of information underlying management's estimates.  |
| Useful Lives of Capital Assets         | Management has determined the economic useful lives of capital assets based on past history of similar types of assets, future plans as to their use, and other factors that impact their economic value to the College.   | We tested management's estimates of the economic useful lives based on past asset acquisitions and other factors that impact their economic value to the University. |
| Pension and Postretirement Obligations | Amounts reported for pension and postretirement obligations require management to use estimates that may be subject to significant change in the near term. These estimates are based on projection of the weighted average discount rate, rate of increase in future compensation levels, and weighted average expected long-term rate of return on pension assets. | We reviewed the reasonableness of these estimates and assumptions.   |

## CORRECTED AND UNCORRECTED MISSTATEMENTS

Corrected Misstatements: We are to inform you of material corrected misstatements that were brought to the attention of management as a result of our audit procedures.

There were no such misstatements.

Uncorrected Misstatements: We are to inform you of uncorrected misstatements that were aggregated by us during the current engagement and pertaining to the latest and prior period(s) presented that were determined by management to be immaterial, both individually and in the aggregate, to the financial statements taken as a whole. Uncorrected misstatements or matters underlying the uncorrected misstatements could potentially cause future-period financial statements to be materially misstated, even if it was concluded that the uncorrected misstatements are immaterial to the financial statements under audit. For your consideration, we have distinguished misstatements between known misstatements and likely misstatements.

There were no such misstatements.

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(Continued)

## **SIGNIFICANT ISSUES DISCUSSED, OR SUBJECT TO CORRESPONDENCE, WITH MANAGEMENT**

Major Issues Discussed with Management prior to Retention: We generally discuss a variety of matters with the board of directors and management each year prior to our retention by you as the University's auditors. However, these matters occurred in the normal course of our professional relationship and responses were not a condition to our retention.

Material Written Communications: Management has been provided copies of the following material written communications between management and us:

1. Engagement letter; and
2. Management representation letter

## **SIGNIFICANT DIFFICULTIES ENCOUNTERED DURING THE AUDIT**

We encountered no significant difficulties in dealing with management in performing our audit.

## **INDEPENDENCE**

Confirmation of Audit Independence: We hereby confirm that as of January 7, 2025, we are independent accountants with respect to the University under relevant professional and regulatory standards.

\* \* \* \* \*

This letter to the Legislative Audit Committee is intended solely for the information and use of the Legislative Audit Committee, the Office of the State Auditor, the University's board of directors, and management, and is not intended to be, and should not be, used by anyone other than these specified parties. However, upon release by the Legislative Audit Committee this report is a public document.

*Crowe LLP*

Crowe LLP

Denver, Colorado  
January 7, 2025



## Vision

The 10-year strategic plan—Rowing, Not Drifting 2030—was developed following an extensive, collaborative process with university stakeholders. In 2019, UNC developed a comprehensive vision that will serve the university over the next decade. The vision is composed of the vision statement, five vision elements, and 2030 outcomes that serve as the foundation in support of and in service to UNC's students, faculty, staff, alumni, and extended community. It also guides the work of our five phases over the next decade, as well as the implementation of our supporting key actions and tactics.

## Vision Statement

The University of Northern Colorado will be the institution that Colorado looks to as the future of higher education. Our students will experience a personalized education grounded in liberal arts and infused with critical and creative inquiry; establish relationships with faculty and staff that nurture individual development; gain the skills and knowledge that provide upward mobility among alumni; and share a commitment to the values of inclusion, equity, and diversity.

## Five Vision Elements

The Five Vision Elements are the major building blocks of our vision, each of which describes an institutional priority. Each vision element outlines specific outcomes that will be achieved by 2030.



Students  
First



Empower  
Inclusivity



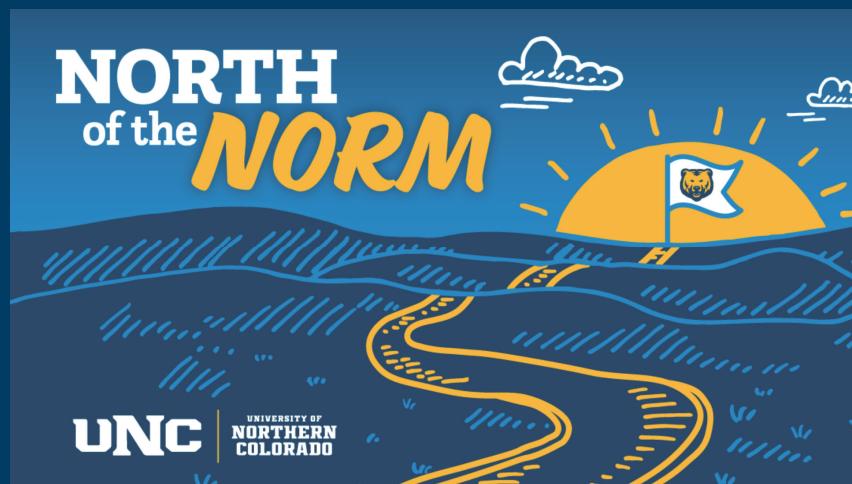
Enhance &  
Invest



Innovate &  
Create



Connect &  
Celebrate



UNIVERSITY OF  
**NORTHERN COLORADO**  
[unco.edu](http://unco.edu)

STATE OF COLORADO  
UNIVERSITY OF NORTHERN COLORADO



DEPARTMENT OF ATHLETICS, INDEPENDENT  
ACCOUNTANT'S REPORT ON APPLYING  
NATIONAL COLLEGIATE ATHLETIC  
ASSOCIATION AGREED-UPON PROCEDURES  
FOR THE YEAR ENDED JUNE 30, 2024

## LEGISLATIVE AUDIT COMMITTEE

Representative Lisa Frizell  
Chair

Representative Andrew Boesenecker  
Vice Chair

Representative Gabe Evans

Senator Dafna Michaelson Jenet

## Representative Julie Gonzales

Senator Rod Pelton

## Representative William Lindstedt

Senator Kevin Van Winkle

## OFFICE OF THE STATE AUDITOR

Kerri L. Hunter, CPA, CFE

## State Auditor

Marisa Edwards, CPA

## Deputy State Auditor

Emma Webster

## Contract Monitor

Crowe, LLP

## Contractor

**REPORT NUMBER 2437F-B**

**INDEPENDENT ACCOUNTANT'S REPORT ON APPLYING AGREED-UPON PROCEDURES**

Members of the Legislative Audit Committee  
University of Northern Colorado  
President Andrew Feinstein  
Greeley, Colorado

We have performed the procedures included in Attachment A, which were agreed to by The Office of the State Auditor and the University of Northern Colorado ("the College/University"), and the National Collegiate Athletic Association ("NCAA") solely to assist the specified parties in evaluating the University's compliance with the NCAA Bylaw 20.2.4.17 during the year ended June 30, 2024. The University's management is responsible for the Schedule of Revenue and Expenses of intercollegiate athletics operations ("Schedule") and the Schedule's compliance with those requirements.

The Office of the State Auditor and University have agreed to and acknowledged that the procedures performed are appropriate to meet the intended purpose of evaluating the University's compliance with the NCAA Bylaw 20.2.4.17 during the year ended June 30, 2024. We make no representation regarding the appropriateness of the procedures either for the purpose for which this report has been requested or for any other purpose. This report may not be suitable for any other purpose. The procedures performed may not address all the items of interest to a user of this report and may not meet the needs of all users of this report and, as such, users are responsible for determining whether the procedures performed are appropriate for their purposes. An agreed-upon procedures engagement involves performing specific procedures that the engaging party has agreed to and acknowledged to be appropriate for the intended purpose of the engagement and reporting on findings based on the procedures performed.

The procedures and the associated findings are contained in Attachment A.

We were engaged by the Office of the State Auditor and University to perform this agreed-upon procedures engagement and conducted our engagement in accordance with attestation standards established by the American Institute of Certified Public Accountants. We were not engaged to and did not conduct an examination or review engagement, the objective of which would be the expression of an opinion or conclusion, respectively, on the compliance of the accompanying Schedule with the NCAA Bylaw 20.2.4.17. Accordingly, we do not express such an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

We are required to be independent of the University and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements related to our agreed-upon procedures engagement.

This report is intended solely for the information and use of the President of University, the Office of the State Auditor and the Legislative Audit Committee and the NCAA and is not intended to be and should not be used by anyone other than these specified parties. However, upon release by the Legislative Audit Committee, this report is a public document.

*Crowe LLP*  
Crowe LLP

Denver, Colorado  
January 7, 2025

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**If a specific reporting category is omitted from the schedule or it is less than 4% of the total revenue or expenses, the procedure is not deemed to be applicable for that specific category.**

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### **Procedures Related to Revenues**

- Before the commencement of fieldwork, determine that the amounts reported on the Statement agree to the institution's general ledger.

*Results:* No exceptions noted.

- Compare and agree each operating revenue category reported in the Statement during the reporting period to supporting statements provided by the institution.

*Results:* No exceptions noted.

- Compare and agree a sample of operating revenue receipts obtained from the above operating revenue supporting statements to adequate supporting documentation.

*Results:* We performed specific revenue procedures detailed below for all categories that were equal to or greater than 4% of total revenues.

- Compare each major revenue account over 10% of the total revenues to prior period amounts and budget estimates. Obtain and document an explanation of any significant variations over 10% from the prior year. Report the analysis as a supplement to the final agreed upon procedures report.

*Results:* There were two revenue categories on the Statement of Revenues and Expenses that was greater than 10% of total revenues and had a variance greater than 10% from prior year balance.

- Contributions increased \$123,884 or 13.4% from the prior year. Per inquiry of management, the increase is due to an increase in gifts during the year.
- Direct institutional support increased \$1,695,623 or 14.0% from the prior year. Per inquiry of management, the increase is due to an increase in support provided by the University to cover the increase in expenses during the year.

#### **1. Ticket Sales**

- a. Compare tickets sold during the reporting period, complimentary tickets provided during the reporting period and unsold tickets to the related revenue reported by the Institution in the Statement and the related attendance figures and recalculate totals.

*Results:* This category was less than 4% of the total revenue. Therefore, the procedures enumerated above were not applicable

#### **2. Direct State or Other Government Support**

- a. Compare direct state or other governmental support recorded by the institution during the reporting period with state appropriations, institutional authorizations, or other corroborative supporting documentation and recalculate totals.

*Results:* This category was less than 4% of the total revenue. Therefore, the procedures enumerated above were not applicable

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**3. Student Fees (Athletic)**

- a. Compare and agree student fees reported by the institution in the Statement for the reporting to student enrollments obtained from the Registrar during the same reporting period and recalculate totals.

*Results:* We noted that the University allocates a portion of the total University-wide student fees to athletics and each student is not charged a specific athletics fee. The University allocates approximately the same portion of student fee annually to athletics. Since the athletic student fees amount reported was not based on enrollment, this procedure was not performed.

- b. Obtain documentation of institution's methodology for allocating student fees to intercollegiate athletics programs.

*Results:* No exceptions were found as a result of applying these procedures.

- c. If the athletics department is reporting that an allocation of student fees should be countable as generated revenue, recalculate the totals of their methodology for supporting that they are able to count each sport. Tie the calculation to supporting documents such as seat manifests, ticket sales reports and student fee totals.

*Results:* The University does not charge a specific fee for athletics directly to the students (and thereby, does not consider it countable revenue), but rather allocates a portion of the total University-wide student fee to athletics and other activities as approved by the University's Board of Trustees on an annual basis. Since the athletics department does not count the allocation of student fees as generated revenue, this procedure is not applicable.

**4. Direct Institutional Support**

- a. Compare the direct institutional support recorded by the institution during the reporting period with the institutional supporting budget transfers documentation and other corroborative supporting documentation and recalculate totals.

*Results:* No exceptions were found as a result of applying these procedures.

**5. Less - Transfers to Institution**

- a. Compare the transfers back to institution with permanent transfers back to institution from the athletics department and recalculate totals.

*Results:* This category was less than 4% of the total revenue. Therefore, the procedures enumerated above were not applicable.

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**6. Indirect Institutional Support (6 and 6A)**

- a. Compare the indirect institutional support recorded by the institution during the reporting period with expense payments, cost allocation detail or other corroborative supporting documentation and recalculate totals.

*Results:* This category was less than 4% of the total revenue. Therefore, the procedures enumerated above were not applicable.

**7. Guarantees**

- a. Select a haphazard sample of 5 settlement reports for away games during the reporting period and agree each selection to the institution's general ledger and the Statement and recalculate totals.

*Results:* This category was less than 4% of the total revenue. Therefore, the procedures enumerated above were not applicable

- b. Select a haphazard sample of 5 contractual agreements pertaining to revenues derived from guaranteed contests during the reporting period and compare and agree each selection to the institution's general ledger and the Statement and recalculate totals.

*Results:* This category was less than 4% of the total revenue. Therefore, the procedures enumerated above were not applicable.

**8. Contributions**

- a. We obtained and inspected supporting detail of contributions revenue and tested a sample of contributions. We recalculated the total contributions revenue recorded in the detail listing and compared and agreed to amounts recorded on the general ledger and on the Statement.

*Results:* No exceptions were found as a result of applying these procedures.

- b. For any contributions of moneys, goods or services received directly by the program from any affiliated organization or individual that constituted 10 percent or more in aggregate for the reporting year of all contributions received, obtained and reviewed supporting documentation and recalculated totals.

*Results:* We noted two affiliated organizations or individuals whose contributions were greater than 10 percent of all contributions received. We obtained and reviewed supporting documentation for these contributions and noted no exceptions.

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**9. In-Kind**

- a. Compare the in-kind recorded by the institution during the reporting period with a schedule of in-kind donations and recalculate totals.

*Results:* This category was less than 4% of the total revenue. Therefore, the procedures enumerated above were not applicable.

**10. Compensation And Benefits Provided By A Third Party**

- a. Obtain the summary of revenues from affiliated and outside organizations (the "Summary") as of the end of the reporting period from the institution and select a sample of funds from the Summary and compare and agree each selection to supporting documentation, the institution's general ledger and/or the Summary and recalculate totals.

*Results:* This category was less than 4% of the total revenue. Therefore, the procedures enumerated above were not applicable.

**11. Media Rights**

- a. Obtain and inspect agreements to understand the institution's total media (broadcast, television, radio) rights received by the institution or through their conference offices as reported in the statement.

*Results:* This category was less than 4% of the total revenue. Therefore, the procedures enumerated above were not applicable.

- b. Compare and agree the media rights revenues to a summary statement of all media rights identified, if applicable, and the institution's general ledger and recalculate totals. Ledger totals may be different for total conference distributions if media rights are not broken out separately.

*Results:* This category was less than 4% of the total revenue. Therefore, the procedures enumerated above were not applicable.

**12. NCAA Distributions**

- a. Compare the amounts recorded in the revenue and expense categories reporting to general ledger detail for NCAA distributions and other corroborative supporting documents and recalculate totals.

*Results:* This category was less than 4% of the total revenue. Therefore, the procedures enumerated above were not applicable.

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**13. Conference Distributions and Conference Distributions of Football Bowl Generated Revenue (13 and 13A)**

- a. Obtain and inspect all agreements related to the institution's conference distributions and participation in revenues from tournaments during the reporting period for relevant terms and conditions.

*Results:* This category was less than 4% of the total revenue. Therefore, the procedures enumerated above were not applicable.

- b. Compare and agree the related revenues to the institution's general ledger and the Statement and recalculate totals.

*Results:* This category was less than 4% of the total revenue. Therefore, the procedures enumerated above were not applicable.

**14. Program Sales, Concessions, Novelty Sales and Parking**

- a. Compare the amount recorded in the revenue reporting category to a general ledger detail of program sales, concessions, novelty sales and parking as well as any other corroborative supporting documents and recalculate totals.

*Results:* This category was less than 4% of the total revenue. Therefore, the procedures enumerated above were not applicable.

**15. Royalties, Licensing, Advertisements and Sponsorships**

- a. Obtain and inspect agreements related to the institution's participation in revenues from royalties, licensing, advertisements and sponsorships during the reporting period for the relevant terms and conditions.

*Results:* This category was less than 4% of the total revenue. Therefore, the procedures enumerated above were not applicable.

- b. Compare and agree the related revenues to the institution's general ledger and the Statement and recalculate totals.

*Results:* This category was less than 4% of the total revenue. Therefore, the procedures enumerated above were not applicable.

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**16. Sports Camp Revenues**

- a. Inspect sports-camp contract(s) between the institution and person(s) conducting institutional sports-camps or clinics during the reporting period to obtain documentation of the institution's methodology for recording revenues from sports-camps.

*Results:* This category was less than 4% of the total revenue. Therefore, the procedures enumerated above were not applicable.

- b. Obtain schedules of camp participants and select a haphazard sample of individual camp participant cash receipts from the schedule of sports-camp participants and agree each selection to the institution's general ledger and the Statement and recalculate totals.

*Results:* This category was less than 4% of the total revenue. Therefore, the procedures enumerated above were not applicable.

**17. Athletics Restricted Endowment and Investments Income**

- a. Obtain and inspect all endowment agreements (if any) for relevant terms and conditions.

*Results:* This category was less than 4% of the total revenue. Therefore, the procedures enumerated above were not applicable.

- b. Compare and agree the classification and use of endowment and investment income reported in the Statement during the reporting period to the uses of income defined within the related endowment agreement and recalculate totals.

*Results:* This category was less than 4% of the total revenue. Therefore, the procedures enumerated above were not applicable.

**18. Other Operating Revenues**

- a. Perform minimum agreed-upon procedures referenced for all revenue categories and recalculate totals.

*Results:* This category was less than 4% of the total revenue. Therefore, the procedures enumerated above were not applicable.

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### **19. Football Bowl Revenues**

- a. Obtain and inspect all agreements related to the institution's revenues from post-season football bowl participation during the reporting period to gain an understanding of the relevant terms and conditions.

*Results:* This category was less than 4% of the total revenue. Therefore, the procedures enumerated above were not applicable.

- b. Compare and agree the related revenues to the institution's general ledger and Statement and recalculate totals.

*Results:* This category was less than 4% of the total revenue. Therefore, the procedures enumerated above were not applicable.

### **Procedures Related To Expenses**

- Before the commencement of fieldwork, observe that the amounts reported on the Statement agree to the institution's general ledger.

*Results:* No exceptions noted.

- Compare and agree each operating expense category reported in the Statement during the reporting period to supporting schedules provided by the institution.

*Results:* No exceptions noted.

- Compare and agree a sample of expenses obtained from the above operating expense supporting schedules to adequate supporting documentation.

*Results:* We performed specific expense procedures detailed below for all categories that were equal to or greater than 4% of total expenses.

- Compare and agree each major expense account over 10% of the total expenses to prior period amounts and budget estimates. Obtain and document an explanation of any variations greater than 10%. Report the analysis as a supplement to the final agreed upon procedures report.

*Results:* There was one expense category that exceeded 10% of total expenses and fluctuated greater than 10% from the prior year.

- Coaching salaries, benefits, and bonuses paid by the University and related entities increased by \$492,853 or 12.8% from the prior year. Per inquiry of management, the increase was due to a contractual bonus and permanent salary adjustment to the football coach, new assistant men's and women's golf coach positions, a men's basketball and women's volleyball directors of operations position changing from support salary to coaching, and filling of an assistant women's basketball coach position that was vacant for seven months in the prior year.

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## **20. Athletic Student Aid**

- Select a haphazard sample of students from the listing of institutional student aid recipients during the reporting period. Sample shall be 10% of the total student athletes for institutions who have used NCAA's Compliance Assistant (CA) software to prepare athletic aid detail, with a maximum sample size of 40, and 20% of total student athletes for institutions who have not, with a maximum sample size of 60.

*Results:* We selected 31 student athletes and performed procedures to meet the criteria noted below.

- Obtain individual student-account detail for each selection. Reconcile the total athletic aid reported by the institution to the student-athlete's account detail reported in CA or the institution report that reconciles directly to the NCAA Membership Financial Reporting System.

*Results:* No exceptions were found as a result of applying these procedures.

- Perform a check of each student selected to observe their information was reported accurately in either the NCAA's Compliance Assistant software or entered directly into the NCAA Membership Financial Reporting System using the following criteria:

- a. *Criterion:* Grants-in-aid is calculated by using the revenue distribution equivalencies, athletic grant amount dividend by the full grant amount.

*Results:* No exceptions were found as a result of applying these procedures.

- b. *Criterion:* Other expenses related to attendance (also known as cost of attendance) should not be included in grants-in-aid revenue distribution equivalencies. Only tuition, fees, room, board, and course-related books are countable for grants-in-aid revenue distribution per Bylaw 20.02.10. Note: for compliance purposes equivalencies may include other expenses related to attendance per Bylaw 15.02.2. However, other expenses related to attendance are not allowed to be included for the revenue distribution equivalencies. If using the NCAA CA application, the Calculation of Revenue Distribution Equivalencies Report (CDRE) should provide equivalencies that do not include other expense related to attendance.

*Results:* No exceptions were found as a result of applying these procedures.

- c. *Criterion:* The full grant amount should be entered as a full year of tuition, not semester or quarter.

*Results:* No exceptions were found as a result of applying these procedures.

- d. *Criterion:* Student-athletes should only be counted once, regardless of multiple sport participation, and should not receive a revenue distribution equivalency greater than 1.00.

*Results:* No exceptions were found as a result of applying these procedures.

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e. *Criterion:* Athletic grants are valid for revenue distribution purposes only in sports in which the NCAA conducts championship competitions, emerging sports for women and football bowl subdivision football.

*Results:* No exceptions were found as a result of applying these procedures.

f. *Criterion:* Grants-in-aid are valid for revenue distribution purposes in NCAA sports that do not meet the minimum contests and participants requirements of Bylaw 20.10.6.3.

*Results:* No exceptions were found as a result of applying these procedures.

g. *Criterion:* Institutions providing grants to student-athletes listed on the CRDE as 'Exhausted Eligibility (fifth year)' or 'Medical' receive credit in the grants-in-aid component.

*Results:* No exceptions were found as a result of applying these procedures.

h. *Criterion:* The athletics aid equivalency cannot exceed maximum equivalency limits. However, the total revenue distribution equivalency can exceed maximum equivalency limits due to exhausted eligibility and medical equivalencies (reference Bylaw 15.5.3.1).

*Results:* No exceptions were found as a result of applying these procedures.

i. *Criterion:* If a sport is discontinued and the athletic aid is still being awarded/honored by the institution, the athletic aid is countable for revenue distribution purposes. Note: The discontinued sport will need to be added to the NCAA Membership Financial Reporting System's Revenue Distribution data entry Webpage.

*Results:* No discontinued sports were noted.

j. *Criterion:* All equivalency calculations should be rounded to two decimal places.

*Results:* No exceptions were found as a result of applying these procedures.

k. *Criterion:* If a selected student received a Pell Grant, observe the value of the grant is not included in the calculation of equivalencies or the total dollar amount of student athletic aid expense for the institution.

*Results:* We noted 3 students who received Pell Grants in our sample and noted no exceptions on the testing performed.

l. *Criterion:* If a selected student received a Pell Grant, observe the student's grant was included in the total number and total dollar value of Pell Grants reported for Revenue Distribution purposes in the NCAA Membership Financial Reporting System.

*Results:* We noted 3 students who received Pell Grants in our sample and noted no exceptions on the testing performed.

- Recalculate total student aid for each sport and overall based on detailed listing of student aid expense provided by the institution.

*Results:* No exceptions were found as a result of applying these procedures.

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(Continued)

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**21. Guarantees**

- a. Obtain and inspect visiting institution's away-game settlement reports received by the institution during the reporting period and agree related expenses to the institution's general ledger and the Statement and recalculate totals.

*Results:* *Results:* This category was less than 4% of the total expenses. Therefore, the procedures enumerated above were not applicable.

- b. Obtain and inspect all contractual agreements pertaining to expenses recorded by the institution from guaranteed contests during the reporting period. Compare and agree related amounts expensed by the institution during the reporting period to the institution's general ledger and the Statement and recalculate totals.

*Results:* This category was less than 4% of the total expenses. Therefore, the procedures enumerated above were not applicable.

**22. Coaching Salaries, Benefits and Bonuses Paid by the University and Related Entities**

- a. Obtain and inspect a listing of coaches employed by the institution and related entities during the reporting period. Select a sample of coaches' contracts that must include football, and men's and women's basketball from the listing.

*Results:* We tested the head coaches for football, men's basketball, women's basketball, women's soccer, and baseball. No exceptions were found as a result of applying these procedures.

- b. Compare and agree the financial terms and conditions of each selection to the related coaching salaries, benefits, and bonuses recorded by the institution and related entities in the statement during the reporting period.

*Results:* No exceptions were found as a result of applying these procedures.

- c. Obtain and inspect payroll summary registers for the reporting year for each selection. Compare and agree payroll summary registers from the reporting period to the related coaching salaries, benefits and bonuses paid by the institution and related entities expense recorded by the institution in the statement during the reporting period.

*Results:* No exceptions were found as a result of applying these procedures.

- d. Compare and agree the totals recorded to any employment contracts executed for the sample selected and recalculate totals.

*Results:* No exceptions were found as a result of applying these procedures.

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**23. Coaching Salaries, Benefits, and Bonuses Paid by a Third-Party**

- a. Obtain and inspect a listing of coaches employed by third parties during the reporting period. Select a sample of coaches' contracts that must include football, and men's and women's basketball from the listing.
- b. Compare and agree the financial terms and conditions of each selection to the related coaching other compensation and benefits paid by a third party and recorded by the institution in the statement during the reporting period.
- c. Obtain and inspect reporting period payroll summary registers for each selection. Compare and agree related payroll summary register to the coaching other compensation and benefits paid by a third-party recorded by the institution in the statement during the reporting period and recalculate totals.

*Results:* This category was less than 4% of the total expenses. Therefore, the procedures enumerated above were not applicable.

**24. Support Staff And Administrative Salaries, Benefits and Bonuses Paid By The University And Related Entities**

- a. Select a sample of support staff/administrative personnel employed by the institution and related entities during the reporting period.
- b. Obtain and inspect reporting period summary payroll register for each selection. Compare and agree related summary payroll register to the related support staff administrative salaries, benefits and bonuses paid by the institution and related entities expense recorded by the institution in the statement during the reporting period and recalculate totals.

*Results:* We tested 5 support staff and administrative salaries and performed procedures a and b above. No exceptions were noted as a result of this testing.

**25. Support Staff/Administrative Compensation, Benefits and Bonuses Paid By A Third-Party**

- a. Select a haphazard sample of support staff/administrative personnel employed by the third parties during the reporting period.
- b. Obtain and inspect reporting period payroll summary registers for each selection. Compare and agree related reporting period payroll summary registers to the related support staff administrative other compensation and benefits expense recorded by the institution in the Statement during the reporting period and recalculate totals.

*Results:* This category was less than 4% of the total expenses. Therefore, the procedures enumerated above were not applicable.

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**26. Severance Payments**

- a. Select a haphazard sample of employees receiving severance payments by the institution during the reporting period and agree each severance payment to the related termination letter or employment contract and recalculate totals.

*Results:* This category was less than 4% of the total expenses. Therefore, the procedures enumerated above were not applicable.

**27. Recruiting**

- a. Obtain documentation of the Institution's recruiting expense policies.
- b. Compare and agree to existing institutional and NCAA-related policies.
- c. Obtain general ledger detail and compare to the total expenses reported and recalculate totals.

*Results:* This category was less than 4% of the total expenses. Therefore, the procedures enumerated above were not applicable.

**28. Team Travel**

- a. Obtain documentation of the Institution's team travel policies.

*Results:* No exceptions were found as a result of applying these procedures.

- b. Compare and agree to existing institutional and NCAA-related policies.

*Results:* No exceptions were found as a result of applying these procedures.

- c. Obtain general ledger detail and compare to the total expenses reported and recalculate totals.

*Results:* No exceptions were found as a result of applying these procedures.

**29. Sports Equipment, Uniforms and Supplies**

- a. Obtain general ledger detail and compare to the total expenses reported. Select a haphazard sample of transactions to validate existence of transaction and accuracy of recording by agreeing to underlying invoices, and recalculate totals.

*Results:* This category was less than 4% of the total expenses. Therefore, the procedures enumerated above were not applicable.

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**30. Game Expenses**

- a. Obtain general ledger detail and compare to the total expenses reported. Select a sample of transactions to validate existence of transaction and accuracy of recording and recalculate totals.

*Results:* This category was less than 4% of the total expenses. Therefore, the procedures enumerated above were not applicable.

**31. Fundraising, Marketing and Promotion**

- a. Obtain general ledger detail and compare to the total expenses reported. Select a sample of transactions to validate existence of transaction and accuracy of recording and recalculate totals.

*Results:* This category was less than 4% of the total expenses. Therefore, the procedures enumerated above were not applicable.

**32. Sports Camp Expenses**

- a. Obtain general ledger detail and compare to the total expenses reported. Select a sample of transactions to validate existence of transaction and accuracy of recording and recalculate totals.

*Results:* This category was less than 4% of the total expenses. Therefore, the procedures enumerated above were not applicable.

**33. Spirit Groups**

- a. Obtain general ledger detail and compare to the total expenses reported. Select a sample of transactions to validate existence of transaction and accuracy of recording and recalculate totals.

*Results:* This category was less than 4% of the total expenses. Therefore, the procedures enumerated above were not applicable.

**34. Athletic Facility Debt Service, Leases and Rental Fees**

- a. Obtain a listing of debt service schedules, lease payments and rental fees for athletics facilities for the reporting year. Compare a sample of facility payments including the top two highest facility payments to additional supporting documentation ( e.g., debt financing agreements, leases, rental agreements).
- b. Compare amounts recorded to amounts listed in the general ledger detail and recalculate totals.

*Results:* This category was less than 4% of the total expenses. Therefore, the procedures enumerated above were not applicable.

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**35. Direct Overhead and Administrative Expenses**

- a. Obtain general ledger detail and compare to the total expenses reported. Select a sample of transactions to validate existence of transaction and accuracy of recording and recalculate totals.

*Results:* This category was less than 4% of the total expenses. Therefore, the procedures enumerated above were not applicable.

**36. Indirect Institutional Support**

- a. Tested with revenue section- Indirect Institutional Support.

*Results:* This category was less than 4% of the total expenses. Therefore, the procedures enumerated above were not applicable.

**37. Medical Expenses and Medical Insurance**

- a. Obtain general ledger detail and compare to the total expenses reported. Select a sample of transactions to validate existence of transaction and accuracy of recording and recalculate totals.

*Results:* This category was less than 4% of the total expenses. Therefore, the procedures enumerated above were not applicable.

**38. Membership and Dues**

- a. Obtain general ledger detail and compare to the total expenses reported. Select a sample of transactions to validate existence of transaction and accuracy of recording and recalculate totals.

*Results:* This category was less than 4% of the total expenses. Therefore, the procedures enumerated above were not applicable.

**39. Student-Athlete Meals (Nontravel)**

- a. Obtain general ledger detail and compare to the total expenses reported. Select a sample of transactions to validate existence of transaction and accuracy of recording and recalculate totals.

*Results:* This category was less than 4% of the total expenses. Therefore, the procedures enumerated above were not applicable.

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**40. Other Operating Expenses**

- a. Obtain general ledger detail and compare to the total expenses reported. Select a sample of transactions to validate existence of transaction and accuracy of recording and recalculate totals.

*Results:* This category was less than 4% of the total expenses. Therefore, the procedures enumerated above were not applicable.

**41. Football Bowl Expenses**

- a. Obtain general ledger detail and compare to the total expenses reported. Select a sample of transactions to validate existence of transaction and accuracy of recording and recalculate totals.

*Results:* This category was less than 4% of the total expenses. Therefore, the procedures enumerated above were not applicable.

UNIVERSITY OF NORTHERN COLORADO  
NCAA AUP REVENUE AND EXPENSE PROCEDURES  
JUNE 30, 2024  
Attachment A

**If a specific reporting category is omitted from the schedule or it is less than 4% of the total revenue or expenses, the procedure is not deemed to be applicable for that specific category.**

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ADDITIONAL MINIMUM AGREED-UPON PROCEDURES

**1. Grants-in-Aid:**

- a. Compare and agree the sports sponsored reported in the NCAA Membership Financial Reporting System to the Calculation of Revenue Distribution Equivalencies Report (CRDE) from Compliance Assistant (CA) or other report that supports the equivalency calculations from the institution. The NCAA Membership Financial Reporting System populates the sports from the NCAA Sports Sponsorship and Demographics Form as they are reported by the institution between April and June. If there is a discrepancy in the sports sponsored between the NCAA Membership Financial Reporting System and the CRDE or other report that supports the equivalency calculations, inquire about the discrepancy, and report the justification in the AUP report.

*Results:* There were no exceptions noted in the procedures performed.

- b. Compare current year Grants-in-Aid revenue distribution equivalencies to prior year reported equivalencies per the Membership Financial Report submission. Inquire and document an explanation for any variance great than +/- 4%. The submitted data is reviewed by NCAA staff. Providing a detailed variance explanation will assist with the review process.

*Results:* We noted that Men's Golf decreased by 7.7%. The number of student athletes receiving aid went from 8 in 22-23 to 7 in 23-24 and more nonresidents received aid in 23-24. We noted Women's Basketball decreased by 8.6%, due to a medical disqualification scholarship in 22-23. We noted Women's Swimming increased by 12.5%, due to the coach not spending all of the scholarship funding in 22-23 but spending all of it in 23-24. We noted that Women's Track and Field increased by 16.7%, due to the coach not spending all of the scholarship funding in 22-23 and spending more of it in 23-24.

UNIVERSITY OF NORTHERN COLORADO  
NCAA AUP REVENUE AND EXPENSE PROCEDURES  
JUNE 30, 2024  
Attachment A

**If a specific reporting category is omitted from the schedule or it is less than 4% of the total revenue or expenses, the procedure is not deemed to be applicable for that specific category.**

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## 2. Sports Sponsorship

- a. Obtain the institution's Sports Sponsorship and Demographics Form submitted to NCAA Research for the reporting year. Validate that the countable NCAA sports reported by the institution met the minimum requirements, set forth in Bylaw 20.10.6.3, related to the number of contests and the number of participants. If the institution requested and/or received a waiver related to minimum contests or minimum participants for a sport, that sport would **not** qualify as a sponsored sport for the purposes of revenue distribution. Also, only sports in which the NCAA conducts championships competition, emerging sports for women and bowl subdivision football are eligible. Once the countable sports have been validated, ensure that the institution has properly reported these sports as countable for revenue distribution purposes within the NCAA Membership Financial Reporting System. Any discrepancies MUST be resolved within the NCAA Membership Financial Reporting System prior to the report being submitted to the NCAA.

*Results:* There were no exceptions noted in the procedures performed.

- b. Compare current year number of Sports Sponsored to prior year reported total per the Membership Financial Report submission. Inquire and document an explanation for any variance. The submitted data is reviewed by NCAA staff. Providing a detailed variance explanation will assist with the review process.

*Results:* There were no changes in the number of Sports Sponsored from the prior year.

## 3. Pell Grants

- a. We agreed the total number of Division I student-athletes who, during the academic year, received a Pell Grant award (e.g., Pell Grant recipients on Full Grant-in-Aid, Pell Grant recipients on Partial Grants-in-Aid and Pell Grant recipients with no Grants-in-Aid) and the total value of these Pell Grants reported in the NCAA Membership Financial Reporting System to a report, generated out of the institution's financial aid records, of all student- athlete Pell Grants.

*Results:* There were no exceptions noted in the procedures performed.

- b. We compared the number of current-year Pell Grants to prior-year reported totals per the Membership Financial Report submission. We inquired and documented an explanation of any variance greater than +/-20 grants.

*Results:* There were no changes in Pell Grants greater than +/- 20 from the prior-year reported totals per the Membership Financial Report submission.

UNIVERSITY OF NORTHERN COLORADO  
NCAA AUP REVENUE AND EXPENSE PROCEDURES  
JUNE 30, 2024  
Attachment A

If a specific reporting category is omitted from the schedule or it is less than 4% of the total revenue or expenses, the procedure is not deemed to be applicable for that specific category.

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**MINIMUM AGREED-UPON PROCEDURES PROGRAM FOR OTHER REPORTING ITEMS**

**42. Excess Transfers to Institution**

- a. Obtain general ledger detail and compare to the total expenses reported. Select a sample of transactions to validate existence of transaction and accuracy of recording and recalculate totals.

*Results:* Per discussion with management there were no items related to this category for the year ended June 30, 2024, and as such, no procedures were performed.

**43. Conference Realignment Expenses**

- a. Obtain general ledger detail and compare to the total expenses reported. Select a sample of transactions to validate existence of transaction and accuracy of recording and recalculate totals.

*Results:* Per discussion with management there were no items related to this category for the year ended June 30, 2024, and as such, no procedures were performed.

**44. Total Athletics Related Debt**

- a. Obtain repayment schedules for all outstanding intercollegiate athletics debt during the reporting period. Recalculate annual maturities (consisting of principal and interest) provided in the schedules obtained.
- b. Agree the total annual maturities and total outstanding athletic related debt to supporting documentation and the institution's general ledger, as applicable.

*Results:* Per discussion with management, there is no outstanding debt specifically related to athletics as of June 30, 2024.

**45. Total Institutional Debt**

- a. Agree the total outstanding institutional debt to supporting documentation and the institution's audited financial statements, if available, or the institution's general ledger.

*Results:* No exceptions were found as a result of applying these procedures.

UNIVERSITY OF NORTHERN COLORADO  
NCAA AUP REVENUE AND EXPENSE PROCEDURES  
JUNE 30, 2024  
Attachment A

**If a specific reporting category is omitted from the schedule or it is less than 4% of the total revenue or expenses, the procedure is not deemed to be applicable for that specific category.**

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**46. Value Of Athletics-Dedicated Endowments**

We obtained a schedule of all athletics-dedicated endowments maintained by athletics, the institution and affiliated organizations. We agreed the fair market value in the schedule(s) to supporting documentation, the general ledger(s) and audited financial statements, if available.

*Results:* No exceptions were found as a result of applying these procedures.

**47. Value Of Institutional Endowments**

We agreed the total fair market value of institutional endowments to supporting documentation, the institution's general ledger and/or audited financial statements, if available.

*Results:* No exceptions were found as a result of applying these procedures.

**48. Total Athletics-Related Capital Expenditures**

- a. Obtain a schedule of athletics related capital expenditures made by athletics, the institution, and affiliated organizations during the reporting period, additions only.

*Results:* No exceptions were found as a result of applying these procedures.

- b. Obtain general ledger detail and compare to the total expenses reported. Select a sample of transactions to validate existence of transaction and accuracy of recording and recalculate totals.

*Results:* We tested a sample of 2 transaction and no exceptions were found as a result of applying these procedures.

**UNIVERSITY OF NORTHERN COLORADO  
INTERCOLLEGIATE ATHLETICS DEPARTMENT  
STATEMENT OF REVENUE AND EXPENSES (UNAUDITED)**  
Year Ended June 30, 2024

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| <u>Line</u> | <u>Revenue</u>   | Men's            |                   | Women's           |                  | <u>Other</u>     | <u>Non-Program</u> | <u>Specific</u> | <u>Total</u> |
|-------------|--|------------------|-------------------|-------------------|------------------|------------------|--------------------|-----------------|--------------|
|             |  | <u>Football</u>  | <u>Basketball</u> | <u>Basketball</u> | <u>Sports</u>    |                  |                    |                 |              |
| 1           | Ticket Sales   | \$ 159,962       | \$ 106,955        | \$ 26,041         | \$ 116,066       | \$ 2,772         | \$ 411,796         |                 |              |
| 2           | Direct State or Other Government Support                           | -                | -                 | -                 | -                | -                | -                  |                 |              |
| 3           | Student Fees   | 438,601          | 168,502           | 262,150           | 1,151,068        | -                | 2,020,321          |                 |              |
| 4           | Direct Institutional Support                                       | 4,152,010        | 1,184,554         | 1,170,830         | 4,859,080        | 2,449,763        | 13,816,237         |                 |              |
| 5           | Less - Transfers to Institution                                    | -                | -                 | -                 | -                | (451,991)        | (451,991)          |                 |              |
| 6           | Indirect Institutional Support                                     | -                | -                 | -                 | -                | 690,545          | 690,545            |                 |              |
|             | Indirect Institutional Support - Athletic Facilities Debt Service, |                  |                   |                   |                  |                  |                    |                 |              |
| 6A          | Lease, and Rental Fees   | -                | -                 | -                 | -                | -                | -                  |                 |              |
| 7           | Guarantees   | 525,000          | 188,000           | 20,000            | 39,500           | -                | 772,500            |                 |              |
| 8           | Contributions  | 144,774          | 186,051           | 64,600            | 574,732          | 79,504           | 1,049,661          |                 |              |
| 9           | In-Kind  | 20,880           | 23,940            | 6,040             | 13,308           | 639,186          | 703,354            |                 |              |
|             | Compensation and Benefits  |                  |                   |                   |                  |                  |                    |                 |              |
| 10          | Provided by a Third Party  | -                | -                 | -                 | -                | -                | -                  |                 |              |
| 11          | Media Rights   | -                | -                 | -                 | -                | 74,743           | 74,743             |                 |              |
| 12          | NCAA Distributions   | -                | -                 | -                 | -                | 763,044          | 763,044            |                 |              |
|             | Conference Distributions (Non                                      |                  |                   |                   |                  |                  |                    |                 |              |
| 13          | Media and Non Bowl)  | -                | -                 | -                 | -                | 421,165          | 421,165            |                 |              |
|             | Conference Distributions of  |                  |                   |                   |                  |                  |                    |                 |              |
| 13A         | Football Bowl Generated Revenue                                    | -                | -                 | -                 | -                | -                | -                  |                 |              |
|             | Program, Novelty, Parking and                                      |                  |                   |                   |                  |                  |                    |                 |              |
| 14          | Concession Sales   | 12,301           | 23,210            | -                 | -                | -                | 35,511             |                 |              |
|             | Royalties, Licensing,  |                  |                   |                   |                  |                  |                    |                 |              |
| 15          | Advertisements, and Sponsorships                                   | -                | -                 | 112               | 1,000            | 477,646          | 478,758            |                 |              |
| 16          | Sports Camp Revenues   | -                | -                 | -                 | -                | -                | -                  |                 |              |
|             | Athletics Restricted Endowment                                     |                  |                   |                   |                  |                  |                    |                 |              |
| 17          | and Investments Income   | 39,092           | 7,771             | 670               | 243,157          | 5,208            | 295,898            |                 |              |
| 18          | Other Operating Revenue  | 42,247           | 101,752           | 4,894             | 208,652          | 46,962           | 404,507            |                 |              |
| 19          | Football Bowl Revenues   | -                | -                 | -                 | -                | -                | -                  |                 |              |
|             | <b>Total Operating Revenue</b>                                     | <b>5,534,867</b> | <b>1,990,735</b>  | <b>1,555,337</b>  | <b>7,206,563</b> | <b>5,198,547</b> | <b>21,486,049</b>  |                 |              |

**UNIVERSITY OF NORTHERN COLORADO  
INTERCOLLEGIATE ATHLETICS DEPARTMENT  
STATEMENT OF REVENUE AND EXPENSES (UNAUDITED)**  
Year Ended June 30, 2024

| <b>Line</b> | <b>Expenses</b>  | <b>Football</b>  | <b>Men's Basketball</b> | <b>Women's Basketball</b> | <b>Other Sports</b> | <b>Non-Program Specific</b> |              | <b>Total</b>      |
|-------------|--|------------------|-------------------------|---------------------------|---------------------|-----------------------------|--------------|-------------------|
|             |  |                  |                         |                           |                     | <b>\$</b>                   | <b>\$</b>    |                   |
| 20          | Athletic Student Aid   | \$ 2,659,956     | \$ 590,428              | \$ 528,603                | \$ 3,213,762        | \$ 10,000                   | \$ 7,002,749 |                   |
| 21          | Guarantees   | -                | 14,750                  | 8,000                     | 800                 | -                           |              | 23,550            |
|             | Coaching Salaries, Benefits and Bonuses Paid by University and                         |                  |                         |                           |                     |                             |              |                   |
| 22          | Related Entities   | 1,136,341        | 679,889                 | 475,221                   | 2,040,588           | -                           |              | 4,332,039         |
|             | Coaching Salaries, Benefits and  |                  |                         |                           |                     |                             |              |                   |
| 23          | Bonuses Paid by a Third Party  | -                | -                       | -                         | -                   | -                           |              | -                 |
|             | Support Staff/Administrative Compensation, Benefits and Bonuses Paid by University and |                  |                         |                           |                     |                             |              |                   |
| 24          | Related Entities   | 166,123          | 37,162                  | 94,507                    | 40,831              | 3,054,696                   |              | 3,393,319         |
|             | Support Staff/Administrative Compensation, Benefits and                                |                  |                         |                           |                     |                             |              |                   |
| 25          | Bonuses Paid by a Third Party  | -                | -                       | -                         | -                   | -                           |              | -                 |
| 26          | Severance Payments   | -                | -                       | -                         | -                   | -                           |              | -                 |
| 27          | Recruiting   | 32,679           | 72,148                  | 61,042                    | 110,515             | 106                         |              | 276,490           |
| 28          | Team Travel  | 873,550          | 314,028                 | 218,443                   | 1,252,788           | 18,157                      |              | 2,676,966         |
|             | Sports Equipment, Uniforms and   |                  |                         |                           |                     |                             |              |                   |
| 29          | Supplies   | 246,631          | 51,645                  | 24,138                    | 223,930             | 123,215                     |              | 669,559           |
| 30          | Game Expenses  | 119,477          | 143,569                 | 109,464                   | 151,570             | 67,083                      |              | 591,163           |
|             | Fund Raising, Marketing, and   |                  |                         |                           |                     |                             |              |                   |
| 31          | Promotion  | 960              | 1,099                   | -                         | 656                 | 244,997                     |              | 247,712           |
| 32          | Sports Camp Expenses   | -                | -                       | -                         | -                   | -                           |              | -                 |
| 33          | Spirit Groups  | -                | -                       | -                         | -                   | 8,709                       |              | 8,709             |
|             | Athletic Facilities Debt Service,  |                  |                         |                           |                     |                             |              |                   |
| 34          | Leases and Rental Fees   | -                | -                       | -                         | -                   | -                           |              | -                 |
|             | Direct Overhead and Administrative   |                  |                         |                           |                     |                             |              |                   |
| 35          | Expenses   | 67,029           | 21,894                  | 6,171                     | 28,453              | 158,722                     |              | 282,269           |
| 36          | Indirect Institutional Support   | -                | -                       | -                         | -                   | 690,545                     |              | 690,545           |
| 37          | Medical Expense and Insurance  | 715              | -                       | -                         | 269                 | 208,939                     |              | 209,923           |
| 38          | Memberships & Dues   | 150              | 12,030                  | -                         | 46,011              | 187,757                     |              | 245,948           |
| 39          | Student-Athlete Meals (non-travel)   | 96,490           | 18,076                  | 9,937                     | 44,832              | 74,047                      |              | 243,382           |
| 40          | Other Operating Expenses   | 120,366          | 34,017                  | 19,811                    | 51,558              | 530,294                     |              | 756,046           |
| 41          | Football Bowl Expenses   | -                | -                       | -                         | -                   | -                           |              | -                 |
|             | Football Bowl Expenses - Coaching  |                  |                         |                           |                     |                             |              |                   |
| 41A         | Compensation/Bonuses   | -                | -                       | -                         | -                   | -                           |              | -                 |
|             | <b>Total Operating Expenses</b>  | <b>5,520,467</b> | <b>1,990,735</b>        | <b>1,555,337</b>          | <b>7,206,563</b>    | <b>5,377,267</b>            |              | <b>21,650,369</b> |
| 50          | Excess Transfers to Institution  | -                | -                       | -                         | -                   | -                           |              | -                 |
|             |  |                  |                         |                           |                     |                             |              |                   |
| 51          | Conference Realignment Expenses  | -                | -                       | -                         | -                   | -                           |              | -                 |
| 52          | Total Athletics Related Debt   | -                | -                       | -                         | -                   | -                           |              | -                 |
| 53          | Total Institutional Debt   | -                | -                       | -                         | -                   | -                           |              | -                 |
|             | Value of Athletics Dedicated   |                  |                         |                           |                     |                             |              |                   |
| 54          | Endowments   | -                | -                       | -                         | -                   | -                           |              | -                 |
| 55          | Value of Institutional Endowments  | -                | -                       | -                         | -                   | -                           |              | -                 |
|             | Total Athletics Related Capital  |                  |                         |                           |                     |                             |              |                   |
| 56          | Expenditures   | 14,400           | -                       | -                         | -                   | 46,490                      |              | 60,890            |
|             | <b>Net Revenue/(Loss)</b>  | <b>-</b>         | <b>-</b>                | <b>-</b>                  | <b>-</b>            | <b>(225,210)</b>            |              | <b>(225,210)</b>  |

See the note to Statement of Revenues and Expenses.

UNIVERSITY OF NORTHERN COLORADO  
INTERCOLLEGIATE ATHLETICS DEPARTMENT  
NOTE TO STATEMENT OF REVENUE AND EXPENSES (UNAUDITED)  
Year Ended June 30, 2024

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**1. Note To Statement of Revenue and Expenses**

Basis Of Presentation: The Statement of Revenues and Expenses (the Statement) of the Intercollegiate Athletics Department of the University of Northern Colorado (the University) is prepared in conformity with accounting principles generally accepted in the United States of America.

Student Fees: Student fees are assessed to each student on a per-credit-hour basis each semester. These fees are allocated by management to various student services, including athletics, annually.

Indirect Institutional Support: General ground support, custodial support and maintenance for the University's track is allocated as nonprogram-specific indirect institutional support within the Statement, unless specifically identified as program-specific within a University work order.

Capital Assets: Athletics-related capital assets are recorded at cost at the date of acquisition or acquisition value at the date of donation if acquired by gift. The University's capitalization policy includes items with a value of \$10,000 or more and an estimated useful life greater than one year.

Depreciation is computed using the straight-line method over the estimated useful life of the asset, generally 40 years for buildings and improvements, 20 years for land improvements, 3 years for software, 10 years for library books and 3 - 10 years for equipment and vehicles. Depreciation expense is not allocated among functional categories.

For the year ended June 30, 2024, the University incurred capital expenditures of \$60,890 related to athletics.

Debt: As of June 30, 2024, the University did not have any outstanding debt specifically and solely related to the University's Intercollegiate Athletics. The footnotes to the University's audited financial statements for June 30, 2024 provide detail on all of the long-term debt of the University as a whole.

Transfers to the Institution: Transfers to the institution are contributions made from the Intercollegiate Athletics Department to support the University. The money is used to offset salaries for academic staff in the Student-Athlete Academic Success Office, which monitors and assists in the academic activities of all student athletes.